



The primary objectives of the NIRB are set out in Article 12, Section 12.2.5 of the *Nunavut Agreement* and are confirmed by s. 23 of the *NuPPAA*:

*Nunavut Agreement*, Article 12, Section 12.2.5: In carrying out its functions, the primary objectives of NIRB shall be at all times to protect and promote the existing and future well-being of the residents and communities of the Nunavut Settlement Area, and to protect the ecosystemic integrity of the Nunavut Settlement Area. NIRB shall take into account the well-being of the residents of Canada outside the Nunavut Settlement Area.

The purpose of screening is provided for under Article 12, Section 12.4.1 of the *Nunavut Agreement* and s. 88 of the *NuPPAA* which states:

*NuPPAA*, s. 88: The purpose of screening a project is to determine whether the project has the potential to result in significant ecosystemic or socio-economic impacts and, accordingly, whether it requires a review by the Board...

To determine whether a review of a project is required, the NIRB is guided by the considerations as set out under Article 12, Section 12.4.2(a) and (b) of the *Nunavut Agreement* and s. 89(1) of *NuPPAA* which states:

*NuPPAA*, s. 89(1): The Board must be guided by the following considerations when it is called on to determine, on the completion of a screening, whether a review of the project is required:

- (a) a review is required if, in the Board's opinion,
  - i. the project may have significant adverse ecosystemic or socio-economic impacts or significant adverse impacts on wildlife habitat or Inuit harvest activities,
  - ii. the project will cause significant public concern, or
  - iii. the project involves technological innovations, the effects of which are unknown; and
- (b) a review is not required if, in the Board's opinion,
  - i. the project is unlikely to cause significant public concern, and
  - ii. its adverse ecosystemic and socioeconomic impacts are unlikely to be significant, or are highly predictable and can be adequately mitigated by known technologies.

It is noted that under Article 12, Section 12.4.2(c) and s. 89(2) of the *NuPPAA* provides that the considerations set out in s.89(1)(a) prevail over the considerations set out in s. 89(1)(b) of the *NuPPAA*.

As set out under Article 12, Section 12.4.4 of the *Nunavut Agreement* and s. 92(1) of the *NuPPAA*, upon conclusion of the screening process, the Board must provide its written report the Minister. The contents of the NIRB's report are specified under *NuPPAA*:

*NuPPAA*, s. 92(1): The Board must submit a written report to the responsible Minister containing a description of the project that specifies its scope and indicating that:

- (a) a review of the project is not required;
- (b) a review of the project is required; or
- (c) the project should be modified or abandoned.

Where the NIRB determines that a project may be carried out without a review, the NIRB has the discretion to recommend specific terms and conditions to be attached to any approval of the project proposal pursuant to paragraph 92(2)(a) of *NuPPAA* as follows:

*NuPPAA*, s. 92(2) In its report, the Board may also

- (a) recommend specific terms and conditions to apply in respect of a project that it determines may be carried out without a review.

## PROJECT REFERRAL

On May 23, 2019 the Nunavut Impact Review Board (NIRB or Board) received a referral to screen Hurtigruten AS's (Hurtigruten) "MS *ROALD AMUNDSEN*: Northwest Passage – In the Footsteps of Roald Amundsen" project proposal from the Nunavut Planning Commission (NPC or Commission), with an accompanying positive conformity determination with the North Baffin Regional Land Use Plan.

Pursuant to Article 12, Sections 12.4.1 and 12.4.4 of the *Nunavut Agreement* and s. 87 of the *NuPPAA*, the NIRB commenced screening this project proposal and assigned it file number **19TN032**.

## PROJECT OVERVIEW & THE NIRB ASSESSMENT PROCESS

### 1. Information Requests

On May 23, 2019 the NIRB requested that the Proponent complete the online application form through the NIRB's public registry system and ensure, pursuant to s. 144(1) of the *NuPPAA*, that sufficient information be provided to determine the scope of the project activities being proposed and to commence screening.

On May 30, 2019 the NIRB followed up with the Proponent requesting an online application and on June 7, 2019 the NIRB received the required additional information and commenced the screening pursuant to Part 3 of the *NuPPAA*.

### 2. Project Scope

All documents received and pertaining to this project proposal can be accessed from the NIRB's online public registry at [www.nirb.ca/project/125470](http://www.nirb.ca/project/125470).

The proposed “MS ROALD AMUNDSEN: Northwest Passage – In the Footsteps of Roald Amundsen” project is a cruise ship which proposes a voyage within the Qikiqtani and Kitikmeot Regions with visits to wildlife and historic areas as well as visits to the communities of Pond Inlet, Gjoa Haven and Cambridge Bay. The Proponent intends to conduct vessel-based tourism activities that would provide passengers opportunities to engage in sightseeing, zodiac cruising, kayak excursions, wildlife watching, shore landings for guided interpretive walks, and organized community visits. The program is proposed to take place from August to September 2019.

As required under s. 86(1) of the *NuPPAA*, the Board accepts the scope of the “MS ROALD AMUNDSEN: Northwest Passage – In the Footsteps of Roald Amundsen” project as set out by Hurtigruten in the proposal. The scope of the project proposal includes the following undertakings, works, or activities:

According to the project proposal, the scope of the project includes the following undertakings, works or activities:

- Use of cruise vessel, the *MS ROALD AMUNDSEN*, for transportation and accommodation of up to 480 passengers/tourists, 170 crew members and one (1) contracted ice pilot;
- Use of a fleet of seven (7) zodiacs (small boats) fitted with outboard engines to facilitate shore landings and sightseeing excursions;
  - All visits to shore to be brief day trips, on foot with no camping, structures built, or motorized transport;
- Use of 18 kayaks for guests and instructors;
- Tourism expedition visits to include:
  - Dundas Harbour/Crocker Bay, Beechey Island, Prince Leopold Island, Conningham Bay, and James Ross Strait to visit historic sites and conduct wildlife viewing;
  - Pre-organized visits to the communities of Pond Inlet, Gjoa Haven and Cambridge Bay; and
  - Scenic cruising, shore landings and shore-based interpretive activities along the route;
- Storage and use of diesel for vessel operations and for zodiac operations;
- Use of onboard reverse osmosis to supply domestic water needs;
- Generation of combustible wastes, and non-combustible wastes with disposal/recycling at a certified reception port; and
- Generation of sewage and grey water with treatment on board with disposal as per Canadian legislation.

### **3. Inclusion or Exclusion to Scoping List**

The NIRB has identified no additional works or activities in relation to the project proposal. As a result, the NIRB proceeded with screening the project based on the scope as described above.

#### 4. Key Stages of the Screening Process

The following key stages were completed:

Date	Stage
May 23, 2019	Receipt of project proposal and positive conformity determination (North Baffin Regional Land Use Plan) from the NPC.
May 23, 2019; May 30, 2019	Information requests
June 07, 2019	Proponent responded to information requests
June 07, 2019	Acceptance of Online Application and scoping pursuant to s. 86(1) of the <i>NuPPAA</i>
June 13, 2019	Public engagement and comment request
July 4, 2019	Receipt of public comments
July 19, 2019	Ministerial extension requested from the Minister of Environment and Climate Change

#### 5. Public Comments and Concerns

Notice regarding the NIRB's screening of this project proposal was distributed on was distributed on June 13, 2019 to community organizations in Pond Inlet, Arctic Bay, Resolute Bay, Taloyoak, Gjoa Haven, Cambridge Bay and Kugluktuk, as well as to relevant federal and territorial government agencies, Inuit organizations and other parties. The NIRB requested that interested parties review the proposal and provide the Board with any comments or concerns by July 4, 2019 regarding:

- Whether the project proposal is likely to arouse significant public concern; and if so, why;
- Whether the project proposal is likely to cause significant adverse eco-systemic or socio-economic effects; and if so, why;
- Whether the project proposal is likely to cause significant adverse impacts on wildlife habitat or Inuit harvest activities; and if so, why;
- Whether the project proposal is of a type where the potential adverse effects are highly predictable and mitigable with known technology, (and providing any recommended mitigation measures); and
- Any matter of importance to the Party related to the project proposal including whether any cumulative ecosystemic and socio-economic impacts could result from the impacts of the proposed project combined with those of any other project that has been carried out, is being carried out or is likely to be carried out inside the designated area, or wholly or partly outside the designated area.

On or before July 4, 2019 the NIRB received comments from the following interested parties (see Summary of Comments and Concerns section below):

- **Government of Nunavut – Department of Culture and Heritage**
- **Government of Nunavut – Department of Environment**
- **Crown-Indigenous Relations and Northern Affairs Canada**
- **Fisheries and Oceans Canada**
- **Transport Canada**

*a. Summary of Public Comments and Concerns Received during the Public comment period of this file*

The following provides a summary of the comments and concerns received by the NIRB:

**Government of Nunavut – Department of Culture and Heritage (GN-CH)**

- Noted concern that visits will overlap with known archaeological sites and that an archeological permit will be required to visit known archeological sites.

**Government of Nunavut – Department of Environment (GN-DoE)**

- Noted concern that polar bear-human encounters may occur and that the Proponent has indicated staff will be provided with signal pistol crackers noisemakers and 30-06 rifles for bear protection. Recommended that 12-gauge shotguns equipped with ammunition such as crackers, and rubber bullets and slugs may be more effective non-lethal deterrents and provide a broader range of responses in human-bear encounters.

**Crown-Indigenous Relations and Northern Affairs Canada (CIRNAC)**

- Noted lack of information from communities in response to notification of the project sent by the Proponent.
- Recommended the Proponent provide a brief summary of the interactions with communities where pre-organized visits are arranged.
- Recommended the Proponent consider how it involves visited communities in its project.

**Fisheries and Oceans Canada (DFO)**

- Noted concern with the possibility of disturbing marine mammals.
- Recommended that the Proponent should avoid disturbing Marine Mammals with any type of watercraft by surveying the area for marine mammals and to avoid disturbing them by rerouting, slowly navigating around their location at a reduced speed and maintaining their distance.
- Recommended specific setback distances based on species and for the Proponent to review Section 5 of the Marine Mammal Regulations.
- Noted that it is the Proponent's Duty to Notify DFO if they have caused, or are about to cause, serious harm to fish that are part of or support a commercial, recreational or Aboriginal fishery.

**Transport Canada (TC)**

- Noted the Acts and Regulations that may be applicable to the proposed project.
- Recommended the Proponent observe the cruise ship guidelines prepared by TC that are intended to provide information on the requirements of Federal and Territorial government agencies during the planning phase of cruises and subsequent Arctic voyages.

*b. Comments and Concerns with respect to Inuit Qaujimaningit, Traditional, and Community Knowledge*

No concerns or comments were received with respect to Inuit Qaujimaningit or traditional and community knowledge in relation to the proposed project.

ASSESSMENT OF THE PROJECT PROPOSAL IN ACCORDANCE WITH PART 3 OF *NUPPAA*

In determining whether a review of the project is required, the Board considered whether the project proposal had potential to result in significant ecosystemic or socio-economic impacts.

Accordingly, the assessment of impact significance was based on the analysis of those factors that are set out under s. 90 of the *NuPPAA*. The Board took particular care to take into account Inuit Qaujimaningit, traditional and community knowledge in carrying out its assessment and determination of the significance of impacts.

The following is a summary of the Board’s assessment of the factors that are relevant to the determination of significant impacts with respect of this project proposal:

<b>Factor</b>	<b>Comment</b>
The size of the geographic area, including the size of wildlife habitats, likely to be affected by the impacts.	<ul style="list-style-type: none"> <li>▪ The geographic area includes marine and coastal areas along the Northwest Passage within the Qikiqtani (North Baffin) and Kitikmeot Regions with visits to wildlife and historic areas as well as visits to the communities of Pond Inlet, Gjoa Haven, and Cambridge Bay.</li> <li>▪ The proposed activities may take place within habitat and seasonal ranges of marine wildlife, terrestrial wildlife, and migratory and non-migratory birds. Marine animals that may be encountered during the project activities could include fish, seals, walrus, beluga whale, Bowhead whale, Polar Bear, killer whale, and narwhal. Land based animals that may be encountered during project activities include Peary caribou, barren-ground caribou, muskox, wolves, wolverine, grizzly bears, migratory birds, and Species at Risk (Ivory Gull, Ross’s Gull, Red Knot, Horned Grebe).</li> <li>▪ The proposed project may potentially affect animal calving and spawning areas as well as migratory patterns.</li> </ul>
The ecosystemic sensitivity of that area.	<ul style="list-style-type: none"> <li>▪ The proposed project would occur in areas identified as having ecosystemic sensitivity including Prince Leopold Island Bird Sanctuary, Tallurutiup Imanga (Lancaster Sound) marine conservation area, Eclipse Sound, Navy Board Inlet,</li> </ul>

Factor	Comment
	Prince Regent Inlet, Peel Sound, Franklin Strait, and Bellot Strait.
The historical, cultural and archaeological significance of that area.	<ul style="list-style-type: none"> <li>▪ The Proponent has indicated that there are several known areas of historical, cultural and archaeological significance in the vicinity of the proposed project area. They will be visiting several historic sites including Dundas Harbour, Beechey Island, Conningham Bay, and James Ross Strait.</li> </ul>
The size of the human and the animal populations likely to be affected by the impacts.	<ul style="list-style-type: none"> <li>▪ The proposed project takes place within the habitat of several species identified above and as such, may potentially affect wildlife, their habitat and their migratory patterns.</li> <li>▪ As components of the proposed project activities are expected to occur in and near the communities of Pond Inlet, Gjoa Haven and Cambridge Bay there is the potential for human populations and traditional land-use activities to be affected.</li> </ul>
The nature, magnitude and complexity of the impacts; the probability of the impacts occurring; the frequency and duration of the impacts; and the reversibility or irreversibility of the impacts.	<ul style="list-style-type: none"> <li>▪ A zone of influence of up to 100 km from the most potentially disruptive project activities was selected for the NIRB's assessment.</li> <li>▪ Based on past evidence from projects with similar scope of activities, the potential adverse effects are well known, with potential for localized effects to the biophysical environment that are mitigable with due care.</li> <li>▪ With adherence to the relevant regulatory requirements and application of the mitigation measures recommended by the NIRB, no significant residual effects are expected to occur.</li> </ul>
The cumulative impacts that could result from the impacts of the project combined with those of any other project that has been carried out, is being carried out or is likely to be carried out.	<ul style="list-style-type: none"> <li>▪ The mitigation measures recommended by the NIRB have been designed with consideration for the potential for cumulative effects to result from the impacts of the proposed project combined with other past, present and reasonably foreseeable projects.</li> </ul>

Factor	Comment
Any other factor that the Board considers relevant to the assessment of the significance of impacts.	<ul style="list-style-type: none"> <li>▪ No other relevant factors were identified.</li> </ul>

**Other past, present and reasonably foreseeable projects considered in this assessment:**

NIRB Number	Project	Project Title	Project Type
<b><i>Proposed Developments – undergoing assessment</i></b>			
19TN030		One Ocean Arctic 2019 Cruise	Tourism
<b><i>Active Projects</i></b>			
06YN015		Breeding Ecology of High Arctic Marine Birds	Research ( <i>ongoing</i> )
06YN024		Contaminants in Arctic Seabirds	Research ( <i>ongoing</i> )
06AN041		Adventure Canada	Tourism ( <i>annual</i> )
08MN053		Mary River Iron Mine	Mine Development
12AN025		One Ocean Expeditions	Tourism ( <i>annual</i> )
12AN032		Le Boreal 2018 Cruise	Tourism ( <i>annual</i> )
13AN020		Lindbald Expeditions	Tourism ( <i>annual</i> )
13AN028		F.K. Warren Ltd.’s “LE SOLEAL Cruise”	Tourism ( <i>annual</i> )
14AN024		Silversea Cruises	Tourism ( <i>annual</i> )
15YN037		HMS Erebus and Terror Wreck Sites Archaeological Research	Research ( <i>ongoing</i> )
16TN052		Silversea Cruises	Tourism ( <i>annual</i> )
17YN037		Periglacial and Paleoglacial Investigation for the Houghton Impact Structure and Surrounding Terrain	Research ( <i>ongoing</i> )
17YN069		Effects of Anthropogenic Stressors on Arctic Seabirds	Research ( <i>ongoing</i> )
<b><i>Past Projects</i></b>			
13AN014		Students on Ice 2018 Arctic Expedition	Tourism
15AN029		Arctic Kingdom Navy Board Inlet Tourist Camp	Tourism
16DN063		NUNALIVUT 2018	Defense
16TN039		<i>MS Crystal Serenity</i>	Tourism
16YN027		Scientific Diving Field Research On Board One-Ocean Expeditions Cruise	Research
16YN054		Baseline Monitoring of Marine Productivity and Oceanography Spanning the Northwest Passage Using Ships of Opportunity	Research
16YN070		DFO’s Underice Monitoring NW Passage	Research
17YN002		Queen’s University’s Toward a Sustainable Fishery for Nunavummiut (TSFN)	Research

<b>NIRB Number</b>	<b>Project</b>	<b>Project Title</b>	<b>Project Type</b>
17YN004		Northern Contaminant Air Monitoring: Passive Air Sampling for Organic Pollutants and Mercury	Research
17AN007		Bear Witness Arctic Expedition	Tourism
17AN031		Canada C3 led by Students on Ice Foundation	Tourism
17YN041		A Coastal, Pan-Canadian Collection of plants, microalgae and marine invertebrates for the Canadian Museum of Nature, as part of Canada C3	Research
17TN054		Complete Expeditions Tourist Operations-Yacht Silver Cloud Interpretive Trip	Tourism
17TN057		MY ARCHIMEDES Northwest Passage 2017	Tourism
17YN061		Kitikmeot Region Marine Science Study	Research
17YN062		University of Ottawa's Satellite-Derived Bathymetry for Marine Shipping Corridors	Research
17YN067		Nunami Stantec Ltd.'s 2017/18 Research Program for the Grays Bay Road and Port Project	Research
18YN007		Climate–Terrestrial Biodiversity Investigation of Tundra Vegetation and Sediment of Lakes/Ponds along an Arctic Latitudinal Gradient	Research
18YN008		Spatially Distributed Modelling of Carbon, Water and Nutrient Fluxes for Arctic Community Source Water Catchment	Research
18YN017		ATKA expedition	Research
18YN028		Assessing Vessel and Seabird Response	Research
18YN029		URI Northwest Passage Project	Research
18YN040		Crocker Bay Study and NW Passage Transit	Research
18UN037		Field Trip for Franklin Expedition Inuit Oral History Project	Research

#### VIEWS OF THE BOARD

In considering the factors as set out above in the screening of the project proposal, the NIRB has identified a number of issues below and respectfully provide the following views regarding whether or not the proposed project has the potential to result in significant impacts. In addition, the NIRB has proposed terms and conditions that would mitigate the potential adverse impacts identified.

#### **Ecosystem, wildlife habitat and Inuit harvesting activities:**

- Potential adverse impacts to terrestrial wildlife and migratory and non-migratory birds resulting from increased noise disturbance associated with wildlife observations, and land-based tourism activities. The potential for impacts is considered to be limited due to

infrequent activities and any resulting impacts would be expected to be reversible and temporary in nature. The potential adverse impacts may be mitigated by measures such as requiring the Proponent to avoid nesting areas of migratory birds, avoid critical wildlife areas and ensure not to harass wildlife. The Board is recommending terms and conditions 5 through 11, 15, and 19 to mitigate potential adverse impacts to terrestrial wildlife, migratory birds and non-migratory birds. The Proponent would also be required to follow all Acts and Regulations applicable to the project proposal (see Regulatory Requirements section) for the mitigation of potential adverse impacts resulting from proposed project components.

- Potential adverse impacts to marine mammals, fish and benthic populations, and key critical habitat (calving, post-calving areas, and migratory pathways) resulting from increased noise and/or physical disturbance associated with vessel operation and small watercraft operations. Cumulative effects on marine wildlife and marine habitat could occur if multiple vessels are encountered in the same area. Measures should be taken to avoid encounters with other vessels, where possible, to minimize adverse impacts to the marine wildlife, particularly in critical habitat, calving areas, and narrow migration corridors. The Board is recommending terms and conditions 14 through 18 to mitigate potential adverse impacts resulting from proposed vessel operation and tourism activities.
- Potential adverse impacts to marine water quality, and marine ecosystems, from storage and use of fuel, ballast water, and the storage of hazardous wastes. The potential for adverse impacts is anticipated to be low in magnitude, infrequent in occurrence and reversible in nature. The Board recommends terms and conditions 12 through 14 to ensure proposed ship-based activities and vessel operation do not adversely impact marine water quality and ecosystems. The Proponent would also be required to follow the applicable Acts and Regulations regarding the proposed operation of vessels in Arctic waters (see Regulatory Requirements section).
- Potential adverse impacts to soil and terrestrial ecosystem integrity from proposed land-based tourism activities. Planned shore visits to frequently visited historical and cultural sites have the potential for cumulative impacts to these areas, such as the creation of new trails or walking paths. The Board recommends terms and conditions 4, 5, and 21 to mitigate the potential for adverse impacts to land use areas. In addition, the Board is recommending term and condition 20 to mitigate any long-term effects to historical and/or cultural sites encountered during proposed land-based activities.
- Potential adverse impacts to the public and traditional land-use activities resulting from proposed vessel movement and tourism activities, as well as from planned shore-based activities. Due to the proposed project's proximity to the communities of Pond Inlet, Cambridge Bay, and Gjoa Haven, there is the potential for adverse impacts to result from proposed project components overlapping with traditional land use areas. In addition, noise from the vessel and tourism activities may temporarily change the distribution of harvested species through avoidance and may affect personal enjoyment of traditional hunting and fishing areas intersected by the planned route of the expedition. Communities have also previously identified key areas they feel should be protected by having limited

or no vessel movements and/or tourism activities. The Board recommends terms and conditions 5 through 8, and 14 through 18 to minimize potential interference with the movement of terrestrial and marine wildlife. Terms and conditions 23 and 24 are recommended to ensure that available Inuit Qaujimaningit can inform proposed project activities and to ensure the proposed project activities do not interfere with Inuit wildlife harvesting or traditional land use activities in the area.

**Socio-economic effects on northerners:**

- Potential adverse impacts to historical, cultural and archaeological sites from proposed shore-based visits. The Proponent is proposing to visit known protected historical and archaeological sites, which could have negative impacts on the historical and environmental integrity of these areas from increased visitation. Further, the Proponent is proposing to conduct various land-based excursions and could potentially encounter additional sites of historical, cultural, or archaeological of significance not previously identified. The Government of Nunavut has indicated that there are known archaeological sites in the vicinity of the planned project components. Although there are likely archaeological sites within the project area that occur on land, as the project does not involve any permanent earthworks or alteration of the areas, it is unlikely that the Proponent would significantly alter archaeological sites. Therefore, the probability of significant impacts occurring is considered to be low. The Proponent is required to follow the *Nunavut Act* (as recommended in Regulatory Requirements section) and would be required to contact the Government of Nunavut – Department of Culture and Heritage if any historical sites are encountered. The Board recommends term and condition 23 to ensure that available Inuit Qaujimaningit would inform the project activities and reduce the potential for negative impacts to any historical sites. The Board is also recommending term and condition 20 to mitigate potential adverse impacts to archaeological/historical sites.
  
- Potential positive impacts to the local community resulting from proposed shore-based activities including interactions with community members and the potential for buying of local crafts. The Board recommends terms and conditions 23 and 25 to ensure available Inuit Qaujimaningit can inform project activities and to encourage to the extent possible the hiring of local people. Term and condition 22 is recommended to ensure communities are informed in advance of shore-based activities.

**Significant public concern:**

- No significant public concern was expressed during the public commenting period for this file. Term and condition 23 is recommended by the Board to ensure that the affected community and organizations are informed about the project proposal, and to provide the Proponent with an opportunity to proactively address or mitigate any concerns that may arise from the project activities findings.

**Technological innovations for which the effects are unknown:**

- No specific issues have been identified associated with this project proposal.

### **Administrative Conditions:**

To encourage compliance with applicable regulatory requirements and assist the Board and responsible authorities with compliance and effects monitoring for project activities, the following project-specific terms and conditions have been recommended: 1-3.

In considering the above factors and subject to the Proponent's compliance with the terms and conditions necessary to mitigate against the potential adverse environmental and social effects, the Board is of the view that the proposed project is unlikely to cause significant public concern and its adverse ecosystemic and socioeconomic impacts are unlikely to be significant, or are highly predictable and can be adequately mitigated by known technologies.

### RECOMMENDED PROJECT-SPECIFIC TERMS AND CONDITIONS

The Board is recommending the following specific terms and conditions to apply in respect of the project:

#### **General**

1. Hurtigruten AS (the Proponent) shall maintain a copy of the Project Terms and Conditions at the site of operation at all times.
2. The Proponent shall operate in accordance with all commitments stated in correspondence provided to the Nunavut Planning Commission (NPC File No.: 149094) and the NIRB (Online Application Form, June 7, 2019).
3. The Proponent shall operate the site in accordance with all applicable Acts, Regulations and Guidelines

#### **Waste Disposal**

4. The Proponent shall keep all garbage and wastes inaccessible to wildlife at all times.

#### **Wildlife - General**

5. The Proponent shall ensure that there is no damage to wildlife habitat in conducting this operation.
6. The Proponent shall not harass wildlife (terrestrial and marine). This includes persistently circling, chasing, hovering over pursuing or in any other way harass wildlife, or disturbing large groups of animals.
7. The Proponent shall not hunt or fish, unless proper Nunavut authorizations have been acquired.
8. The Proponent shall ensure that all project personnel are made aware of the measures to protect wildlife and are provided with training and/or advice on how to implement these measures.

#### **Migratory Birds and Raptors Disturbance**

9. The Proponent shall not disturb or destroy the nests or eggs of any birds. If active nests of any birds are discovered or located (i.e., with eggs or young), the Proponent shall avoid these areas

until nesting is complete and the young have naturally left the vicinity of the nest by establishing a protection buffer zone<sup>1</sup> appropriate for the species and the surrounding habitat.

10. The Proponent shall minimize activities during periods when birds are particularly sensitive to disturbance such as migration, nesting and moulting.
11. The Proponent shall avoid the seaward site of seabird colonies and areas used by flocks of migrating waterfowl by three (3) kilometres.

### **Ship-based Activities**

12. The Proponent shall not deposit, nor permit the deposit of any fuel, chemicals, wastes (including waste water) or sediment into any marine waters, and shall manage wastes on board the vessel prior to final disposal at approved port facilities.
13. The Proponent shall ensure that all personnel are properly trained in fuel and hazardous waste handling procedures, as well as spill response procedures. All spills of fuel or other deleterious materials of any amount must be reported immediately to the 24 hour Spill Line at (867) 920-8130.
14. The Proponent shall, where practicable, coordinate with other vessels to minimize simultaneous vessel traffic in critical wildlife habitat areas allowing wildlife to continue to use the habitat undisturbed (e.g., Navy Board Inlet, Lancaster Sound, Milne Inlet, Bellot Strait).

### **Vessel Craft-based Tourism**

15. The Proponent shall ensure that all passengers (clients and staff) are aware of the Proponent's responsibilities and requirements regarding wildlife (terrestrial and marine) and wildlife habitat protection. This should include pre-landing briefings on wildlife sensitivities and potential hazards, proper wildlife viewing techniques, and safety practices.
16. While on the cruise ship, vessel or small craft, the Proponent shall limit viewing time of each concentration of marine mammals to a maximum of thirty (30) minutes in order to minimize disturbance.
17. The Proponent shall not attempt to intersect or interfere with the movements of marine mammals. Strategic positioning of vessels ahead of the path being traveled by mobile whales and waiting for the whales to pass is also prohibited.
18. The Proponent shall maintain a distance of 100 metres if a Polar Bear is encountered on land or ice while conducting activities from a zodiac or other small craft; all interaction with polar bears should be avoided if possible.
19. The Proponent shall ensure that visitation of cliffs used by nesting and breeding birds is restricted to small crafts or zodiacs only, and then only during morning and early afternoon hours. Noise should be kept to a minimum when visiting these bird colonies.
20. The Proponent shall ensure that all passengers (clients and staff) are aware of the Proponent's responsibilities and requirements regarding archaeological or palaeontological sites that are encountered during land-based activities. This should include pre-landing briefings explaining

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<sup>1</sup> Recommended setback distances to define buffer zones have been established by Environment and Climate Change Canada for different bird groups nesting in tundra habitat and can be found at [www.ec.gc.ca/paom-itmb](http://www.ec.gc.ca/paom-itmb).

the prohibitions regarding removal of artifacts, and defacing or writing on rocks and infrastructure.

21. The Proponent should use existing trails where possible during project activities on land.
22. The Proponent is strongly advised to provide sufficient advance notice communities where a landing is planned as part of project activities.

#### **Other**

23. The Proponent should consult with local residents regarding their activities in the area and solicit available Inuit Qaujimaningit and information that can inform project activities.
24. The Proponent shall ensure that project activities do not interfere with Inuit wildlife harvesting or traditional land use activities.
25. The Proponent should, to the extent possible, hire local people and access local services where possible.

### MONITORING AND REPORTING REQUIREMENTS

In addition, the Board is recommending the following:

#### **Wildlife Observation Log**

1. The Proponent shall maintain a daily log of observed marine and terrestrial wildlife species. Upon completion of the voyage, the Proponent shall submit the log to the NIRB, Kitikmeot Inuit Association, and Qikiqtani Inuit Association, as well as to the affected communities.

### OTHER NIRB CONCERNS AND RECOMMENDATIONS

In addition to the project-specific terms and conditions, the Board is recommending the following:

#### **Change in Project Scope**

1. Responsible authorities or Proponent shall notify the Nunavut Planning Commission and the NIRB of any changes in operating plans or conditions, including phase advancement, associated with this project prior to any such change.

#### **Copy of licences, etc. to the Board and Commission**

2. As per s. 137(4) of the *NuPPAA*, responsible authorities are required to submit a copy of each licence, permit or other authorization issued for the Project to the Nunavut Planning Commission and the NIRB. Please forward a copy of the licences, permits and/or other authorizations to the NIRB directly at [info@nirb.ca](mailto:info@nirb.ca) or upload a copy to the NIRB's online registry at [www.nirb.ca](http://www.nirb.ca).

#### **Use of Inuit Qaujimaningit**

3. The Proponent is encouraged to work with local communities and knowledge holders to inform project design, to carry out the project, and to confirm or validate the perspectives represented in publications, film or other media produced as part of the project. Care should be taken to ensure that Inuit Qaujimaningit and local knowledge collected for the project is used with permission and is accurately represented.

### **Bear and Carnivore Safety**

4. The Proponent should review the Government of Nunavut's booklet on Bear Safety, which can be downloaded from this link: [http://gov.nu.ca/sites/default/files/bear\\_safety\\_-\\_reducing\\_bear-people\\_conflicts\\_in\\_nunavut.pdf](http://gov.nu.ca/sites/default/files/bear_safety_-_reducing_bear-people_conflicts_in_nunavut.pdf). Further information on bear/carnivore detection and deterrent techniques can be found in the "*Safety in Grizzly and Black Bear Country*" pamphlet, which can be downloaded from this link: [http://www.enr.gov.nt.ca/sites/default/files/web\\_pdf\\_wd\\_bear\\_safety\\_brochure\\_1\\_may\\_2015.pdf](http://www.enr.gov.nt.ca/sites/default/files/web_pdf_wd_bear_safety_brochure_1_may_2015.pdf).
5. There are polar bear and grizzly bear safety resources available from the Bear Smart Society with videos on polar bear safety available in English, French and Inuktitut at <http://www.bearsmart.com/play/safety-in-polar-bear-country/>. Information can also be obtained from Parks Canada's website on bear safety at the following link: <http://www.pc.gc.ca/eng/pn-np/nu/quttinirpaaq/visit/visit6/d.aspx> or in reviewing the "*Safety in Polar Bear Country*" pamphlet, which can be downloaded from the following link: [http://www.pc.gc.ca/eng/pn-np/nu/quttinirpaaq/visit/visit6/~/\\_media/pn-np/nu/auyuittuq/pdf/shared/PolarBearSafety\\_English.ashx](http://www.pc.gc.ca/eng/pn-np/nu/quttinirpaaq/visit/visit6/~/_media/pn-np/nu/auyuittuq/pdf/shared/PolarBearSafety_English.ashx).
6. Any problem wildlife or any interaction with carnivores should be reported immediately to the local Government of Nunavut, Department of Environment Conservation Office (Conservation Officer of Pond Inlet, phone: (867) 899-8819, Gjoa Haven, phone: (867) 360-7605, Cambridge Bay, phone: (867) 983-4164).

### **Species at Risk**

7. The Proponent review Environment and Climate Change Canada's "Environment Assessment Best Practice Guide for Wildlife at Risk in Canada", available at the following link: [http://www.sararegistry.gc.ca/virtual\\_sara/files/policies/EA%20Best%20Practices%202004.pdf](http://www.sararegistry.gc.ca/virtual_sara/files/policies/EA%20Best%20Practices%202004.pdf). The guide provides information to the Proponent on what is required when Wildlife at Risk, including *Species at Risk*, are encountered or affected by the project.

### **Migratory Birds**

8. The Proponent review Canadian Wildlife Services' "Key migratory bird terrestrial habitat sites in the Northwest Territories and Nunavut", available at the following link: <http://publications.gc.ca/site/eng/317630/publication.html> and "Key marine habitat sites for migratory birds in Nunavut and the Northwest Territories", available at the following link: <http://publications.gc.ca/site/eng/392824/publication.html>. The guide provides information to the Proponent on key terrestrial and marine habitat areas that are essential to the welfare of various migratory bird species in Canada.
9. For further information on how to protect migratory birds, their nests and eggs when planning or carrying out project activities, consult Environment and Climate Change Canada's Incidental Take web page and the fact sheet "Planning Ahead to Reduce the Risk of Detrimental Effects to Migratory Birds, and their Nests and Eggs" available at <http://www.ec.gc.ca/paom-itmb/>.

### **Transport of Dangerous Goods and Waste Management**

10. Environment and Climate Change Canada recommends that all hazardous wastes, including waste oil, receive proper treatment and disposal at an approved facility.

11. The Proponent shall ensure that proper shipping documents (waste manifests, transportation of dangerous goods, etc.) accompany all movements of dangerous goods. Further, the Proponent shall ensure that the shipment of all dangerous goods is registered with the Government of Nunavut Department of Environment, Department of Environment Manager. Contact the Manager (867) 975-7748 to obtain a manifest if dangerous goods including hazardous wastes will be transported.
12. The Proponent shall provide an authorization or letter of conformation of disposal be obtained from the owner/operator of the landfill to be used for disposal of project-related wastes.

## REGULATORY REQUIREMENTS

The Proponent is also advised that the following legislation may apply to the project:

### **Acts and Regulations**

1. The Fisheries Act (<http://laws-lois.justice.gc.ca/eng/acts/F-14/index.html>). The *Migratory Birds Convention Act* and *Migratory Birds Regulations* (<http://laws-lois.justice.gc.ca/eng/acts/M-7.01/>).
2. The *Species at Risk Act* (<http://laws-lois.justice.gc.ca/eng/acts/S-15.3/index.html>). Attached in **Appendix A** is a list of Species at Risk in Nunavut.
3. The *Wildlife Act (Nunavut)* and its corresponding regulations (<http://www.canlii.org/en/nu/laws/stat/snu-2003-c-26/latest/snu-2003-c-26.html>).
4. The *Nunavut Act* (<http://laws-lois.justice.gc.ca/eng/acts/N-28.6/>). The Proponent must comply with the proposed terms and conditions listed in the attached **Appendix B**.
5. The *Transportation of Dangerous Goods Regulations* (<http://www.tc.gc.ca/eng/tdg/clear-tofc-211.htm>), *Transportation of Dangerous Goods Act* (<http://laws-lois.justice.gc.ca/eng/acts/t-19.01/>), and the *Canadian Environmental Protection Act* (<http://laws-lois.justice.gc.ca/eng/acts/C-15.31/>).
6. The *Arctic Waters Pollution Prevention Act* (<http://laws-lois.justice.gc.ca/eng/acts/A-12/>) and the *Arctic Shipping Safety and Pollution Prevention Regulations* (<https://laws-lois.justice.gc.ca/eng/regulations/SOR-2017-286/index.html>).
7. The *Canada Shipping Act, 2001* (<http://laws-lois.justice.gc.ca/eng/acts/C-10.15/>).
8. The *Marine Liability Act* (<http://laws-lois.justice.gc.ca/eng/acts/M-0.7/>).
9. The *Marine Transportation Security Act* (<https://laws-lois.justice.gc.ca/eng/acts/m-0.8/index.html>).
10. The *Navigation Protection Act* (<http://laws-lois.justice.gc.ca/eng/acts/N-22/index.html>).

### **Other Applicable Guidelines**

11. The *Guidance Document for Passenger Vessels Operating in the Canadian Arctic* (<https://www.tc.gc.ca/eng/marinesafety/guidelines-passenger-vessels-operating-canadian-arctic-tp13670e.html>).

## CONCLUSION

The foregoing constitutes the Board's screening decision with respect to the Hurtigruten AS' "MS ROALD AMUNDSEN: Northwest Passage – In the Footsteps of Roald Amundsen". The NIRB remains available for consultation with the Ministers regarding this report as necessary.

Dated August 6, 2019 at Baker Lake, NU.



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Kaviq Kaluraq, A/Chairperson

Attachments: Appendix A: Species at Risk in Nunavut  
Appendix B: Archaeological and Palaeontological Resources Terms and Conditions for Land Use  
Permit Holders

## APPENDIX A: SPECIES AT RISK IN NUNAVUT

Due to the requirements of Section 79(2) of the Species at Risk Act (SARA), and the potential for project-specific adverse effects on listed wildlife species and its critical habitat, measures should be taken as appropriate to avoid or lessen those effects, and the effects need to be monitored. Project effects could include species disturbance, attraction to operations and destruction of habitat. This section applies to all species listed on Schedule 1 of SARA, as listed in the table below, or have been assessed by the Committee on the Status of Endangered Wildlife in Canada (COSEWIC), which may be encountered in the project area. This list may not include all species identified as at risk by the Territorial Government. The following points provide clarification on the applicability of the species outlined in the table.

- Schedule 1 is the official legal list of Species at Risk for SARA. SARA applies to all species on Schedule 1. The term “listed” species refers to species on Schedule 1.
- Schedule 2 and 3 of SARA identify species that were designated at risk by the COSEWIC prior to October 1999 and must be reassessed using revised criteria before they can be considered for addition to Schedule 1.
- Some species identified at risk by COSEWIC are “pending” addition to Schedule 1 of SARA. These species are under consideration for addition to Schedule 1, subject to further consultation or assessment.

If species at risk are encountered or affected, the primary mitigation measure should be avoidance. The Proponent should avoid contact with or disturbance to each species, its habitat and/or its residence. All direct, indirect, and cumulative effects should be considered. Refer to species status reports and other information on the species at risk Registry at <http://www.sararegistry.gc.ca> for information on specific species.

Monitoring should be undertaken by the Proponent to determine the effectiveness of mitigation and/or identify where further mitigation is required. As a minimum, this monitoring should include recording the locations and dates of any observations of species at risk, behaviour or actions taken by the animals when project activities were encountered, and any actions taken by the proponent to avoid contact or disturbance to the species, its habitat, and/or its residence. This information should be submitted to the appropriate regulators and organizations with management responsibility for that species, as requested.

For species primarily managed by the Territorial Government, the Territorial Government should be consulted to identify other appropriate mitigation and/or monitoring measures to minimize effects to these species from the project.

Mitigation and monitoring measures must be undertaken in a way that is consistent with applicable recovery strategies and action/management plans.

Schedules of SARA are amended on a regular basis so it is important to check the SARA registry ([www.sararegistry.gc.ca](http://www.sararegistry.gc.ca)) to get the current status of a species.

Updated: November 2018

<b>Terrestrial Species at Risk<sup>2</sup></b>	<b>COSEWIC Designation</b>	<b>Schedule of SARA</b>	<b>Government Organization with Primary Management Responsibility<sup>3</sup></b>
<b>Migratory Birds</b>			
Buff-breasted Sandpiper	Special Concern	Schedule 1	Environment and Climate Change Canada (ECCC)
Common Nighthawk	Threatened	Schedule 1	ECCC
Eskimo Curlew	Endangered	Schedule 1	ECCC
Harlequin Duck	Special Concern	Schedule 1	ECCC
Harris's Sparrow	Special Concern	Schedule 1	ECCC
Horned Grebe	Special Concern	Schedule 1	ECCC
Ivory Gull	Endangered	Schedule 1	ECCC
Olive-sided Flycatcher	Special Concern	Schedule 1	ECCC
Red Knot Islandica Subspecies	Special Concern	Schedule 1	ECCC
Red-necked Phalarope	Special Concern	No Schedule	ECCC
Ross's Gull	Threatened	Schedule 1	ECCC
Rusty Blackbird	Special Concern	Schedule 1	ECCC
Short-eared Owl	Special Concern	Schedule 1	ECCC
<b>Vegetation</b>			
Porsild's Bryum	Threatened	Schedule 1	Government of Nunavut (GN)
<b>Arthropods</b>			
Transverse Lady Beetle	Special Concern	No Schedule	GN
<b>Terrestrial Wildlife</b>			
Caribou (Dolphin and Union Population)	Endangered	Schedule 1	GN
Caribou (Barren-ground Population)	Threatened	No Schedule	GN
Caribou (Torngat Mountains Population)	Endangered	No Schedule	GN
Grizzly Bear (Western Population)	Special Concern	Schedule 1	GN
Peary Caribou	Threatened	Schedule 1	GN
Polar Bear	Special Concern	Schedule 1	GN
Wolverine	Special Concern	Schedule 1	GN
<b>Marine Wildlife</b>			
Atlantic Walrus (High Arctic Population)	Special Concern	No Schedule	Fisheries and Oceans Canada (DFO)
Atlantic Walrus (Central/Low Arctic Population)	Special Concern	No Schedule	DFO
Beluga Whale (Cumberland Sound Population)	Threatened	Schedule 1	DFO
Beluga Whale (Eastern Hudson Bay Population)	Endangered	No Schedule	DFO
Beluga Whale (Eastern High Arctic-Baffin Bay Population)	Special Concern	No Schedule	DFO

2 The Department of Fisheries and Oceans has responsibility for aquatic species.

3 Environment and Climate Change Canada (ECCC) has a national role to play in the conservation and recovery of Species at Risk in Canada, as well as responsibility for management of birds described in the Migratory Birds Convention Act (MBCA). Day-to-day management of terrestrial species not covered in the MBCA is the responsibility of the Territorial Government. Populations that exist in National Parks are also managed under the authority of the Parks Canada Agency.

<b>Terrestrial Species at Risk<sup>2</sup></b>	<b>COSEWIC Designation</b>	<b>Schedule of SARA</b>	<b>Government Organization with Primary Management Responsibility<sup>3</sup></b>
Beluga Whale (Western Hudson Bay Population)	Special Concern	No Schedule	DFO
Fish			
Atlantic Cod (Arctic Lakes Population)	Special Concern	No Schedule	DFO
Fourhorn Sculpin (Freshwater Form)	Data Deficient	Schedule 3	DFO
Lumpfish	Threatened	No Schedule	DFO
Thorny Skate	Special Concern	No Schedule	DFO

APPENDIX B: ARCHAEOLOGICAL AND PALAEOLOGICAL RESOURCES TERMS AND  
CONDITIONS FOR LAND USE PERMIT HOLDERS



INTRODUCTION

The Department of Culture and Heritage (CH) routinely reviews land use applications sent to the Nunavut Water Board, Nunavut Impact Review Board and the Indigenous and Northern Affairs Canada. These terms and conditions provide general direction to the permittee/proponent regarding the appropriate actions to be taken to ensure the permittee/proponent carries out its role in the protection of Nunavut’s archaeological and palaeontological resources.

TERMS AND CONDITIONS

- 1) The permittee/proponent shall have a professional archaeologist and/or palaeontologist perform the following **Functions** associated with the **Types of Development** listed below or similar development activities:

	<b>Types of Development</b> (See Guidelines below)	<b>Function</b> (See Guidelines below)
a)	Large scale prospecting	Archaeological/Palaeontological Overview Assessment
b)	Diamond drilling for exploration or geotechnical purpose or planning of linear disturbances	Archaeological/ Palaeontological Inventory
c)	Construction of linear disturbances, Extractive disturbances, Impounding disturbances and other land disturbance activities	Archaeological/ Palaeontological Inventory or Assessment or Mitigation

Note that the above-mentioned functions require either a Nunavut Archaeologist Permit or a Nunavut Palaeontologist Permit. CH is authorized by way of the *Nunavut and Archaeological and Palaeontological Site Regulations*<sup>4</sup> to issue such permits.

<sup>4</sup>P.C. 2001-1111 14 June, 2001

- 2) The permittee/proponent shall not operate any vehicle over a known or suspected archaeological or palaeontological site.
- 3) The permittee/proponent shall not remove, disturb, or displace any archaeological artifact or site, or any fossil or palaeontological site.
- 4) The permittee/proponent shall immediately contact CH at (867) 934-2046 or (867) 975-5500 should an archaeological site or specimen, or a palaeontological site or fossil, be encountered or disturbed by any land use activity.
- 5) The permittee/proponent shall immediately cease any activity that disturbs an archaeological or palaeontological site encountered during the course of a land use operation until permitted to proceed with the authorization of CH.
- 6) The permittee/proponent shall follow the direction of CH in restoring disturbed archaeological or palaeontological sites to an acceptable condition. If these conditions are attached to either a Class A or B Permit under the Territorial Lands Act Indigenous and Northern Affairs Canada directions will also be followed.
- 7) The permittee/proponent shall provide all information requested by CH concerning all archaeological sites or artifacts and all palaeontological sites and fossils encountered in the course of any land use activity.
- 8) The permittee/proponent shall make best efforts to ensure that all persons working under its authority are aware of these conditions concerning archaeological sites and artifacts and palaeontological sites and fossils.
- 9) If a list of recorded archaeological and/or palaeontological sites is provided to the permittee/proponent by CH as part of the review of the land use application the permittee/proponent shall avoid the archaeological and/or palaeontological sites listed.
- 10) Should a list of recorded sites be provided to the permittee/proponent, the information is provided solely for the purpose of the proponent's land use activities as described in the land use application, and must otherwise be treated confidentially by the proponent.

### **Legal Framework**

As stated in Article 33 of the *Agreement between the Inuit of the Nunavut Settlement Area and Her Majesty the Queen in right of Canada (Nunavut Agreement)*:

*Where an application is made for a land use permit in the Nunavut Settlement Area, and there are reasonable grounds to believe that there could be sites of archaeological importance on the lands affected, no land use permit shall be issued without written consent of the Designated Agency. Such consent shall not be unreasonably withheld. [33.5.12]*

*Each land use permit referred to in Section 33.5.12 shall specify the plans and methods of archeological site protection and restoration to be followed by the permit holder, and any other conditions the Designated Agency may deem fit. [33.5.13]*

### **Palaeontology and Archaeology**

Under the *Nunavut Act*<sup>5</sup>, the federal government can make regulations for the protection, care and preservation of palaeontological and archaeological sites and specimens in Nunavut. Under the *Nunavut Archaeological and Palaeontological Sites Regulations*<sup>6</sup>, it is illegal to alter or disturb any palaeontological or archaeological site in Nunavut unless permission is first granted through the permitting process.

## Definitions

As defined in the *Nunavut Archaeological and Palaeontological Sites Regulations*, the following definitions apply:

*“archaeological site” means a place where an archaeological artifact is found.*

*“archaeological artifact” means any tangible evidence of human activity that is more than 50 years old and in respect of which an unbroken chain of possession or regular pattern of usage cannot be demonstrated, and includes a Denesuline archaeological specimen referred to in section 40.4.9 of the Agreement between the Inuit of the Nunavut Settlement Area and Her Majesty the Queen in right of Canada (Nunavut Agreement).*

*“palaeontological site” means a site where a fossil is found.*

*“fossil” includes:*

*Fossil means the hardened or preserved remains or impression of previously living organisms or vegetation and includes:*

- (a) natural casts;*
- (b) preserved tracks, coprolites and plant remains; and*
- (c) the preserved shells and exoskeletons of invertebrates and the preserved eggs, teeth and bones of vertebrates.*

## *Guidelines for Developers for the Protection of Archaeological Resources in the Nunavut Territory*

(**Note:** Partial document only, complete document at: [www.ch.gov.nu.ca/en/Archaeology.aspx](http://www.ch.gov.nu.ca/en/Archaeology.aspx))

## Introduction

The following guidelines have been formulated to ensure that the impacts of proposed developments upon heritage resources are assessed and mitigated before ground surface altering activities occur. Heritage resources are defined as, but not limited to, archaeological and historical sites, burial grounds, palaeontological sites, historic buildings and cairns. Effective collaboration between the developer, the Department of Culture, and Heritage (CH), and the contract archaeologist(s) will ensure proper preservation of heritage resources in the Nunavut Territory. The roles of each are briefly described.

CH is the Nunavut Government agency which oversees the protection and management of heritage resources in Nunavut, in partnership with land claim authorities, regulatory agencies, and the federal government. Its role in mitigating impacts of developments on heritage resources is as

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<sup>5</sup> s. 51(1)

<sup>6</sup> P.C. 2001-1111 14 June, 2001

follows: to identify the need for an impact assessment and make recommendations to the appropriate regulatory agency; set the terms of reference for the study depending upon the scope of the development; suggest the names of qualified individuals prepared to undertake the study to the developer; issue an archaeologist or palaeontologist permit authorizing field work; assess the completeness of the study and its recommendations; and ensure that the developer complies with the recommendations.

The primary regulatory agencies that CH provides information and assistance to are the Nunavut Impact Review Board, for development activities proposed for Inuit Owned Lands (as defined in Section 1.1.1 of the *Agreement between the Inuit of the Nunavut Settlement Area and Her Majesty the Queen in right of Canada (Nunavut Agreement)*), and the Indigenous and Northern Affairs Canada, for development activities proposed for federal Crown Lands.

A developer is the initiator of a land use activity. It is the obligation of the developer to ensure that a qualified archaeologist or palaeontologist is hired to perform the required study and that provisions of the contract with the archaeologist or palaeontologist allow permit requirements to be met; i.e. fieldwork, collections management, artifact and specimen conservation, and report preparation. On the recommendation of the contract archaeologist or palaeontologist in the field and the Government of Nunavut, the developer shall implement avoidance or mitigative measures to protect heritage resources or to salvage the information they contain through excavation, analysis, and report writing. The developer assumes all costs associated with the study in its entirety.

Through his or her active participation and supervision of the study, the contract archaeologist or palaeontologist is accountable for the quality of work undertaken and the quality of the report produced. Facilities to conduct fieldwork, analysis, and report preparation should be available to this individual through institutional, agency, or company affiliations. Responsibility for the curation of objects recovered during field work while under study and for documents generated in the course of the study as well as remittance of artifacts, specimens and documents to the repository specified on the permit accrue to the contract archaeologist or palaeontologist. This individual is also bound by the legal requirements of the *Nunavut Archaeological and Palaeontological Sites Regulations*.

### **Types of Development**

In general, those developments that cause concern for the safety of heritage resources will include one or more of the following kinds of surface disturbances. These categories, in combination, are comprehensive of the major kinds of developments commonly proposed in Nunavut. For any single development proposal, several kinds of these disturbances may be involved

- *Linear disturbances: including the construction of highways, roads, winter roads, transmission lines, and pipelines;*
- *Extractive disturbances: including mining, gravel removal, quarrying, and land filling;*
- *Impoundment disturbances: including dams, reservoirs, and tailings ponds;*

- *Intensive land use disturbances: including industrial, residential, commercial, recreational, and land reclamation work, and use of heritage resources as tourist developments.*
- *Mineral, oil and gas exploration: establishment of camps, temporary airstrips, access routes, well sites, or quarries all have potential for impacting heritage resources.*

### **Types of Studies Undertaken to Preserve Heritage Resources**

**Overview:** An overview study of heritage resources should be conducted at the same time as the development project is being designed or its feasibility addressed. They usually lack specificity with regard to the exact location(s) and form(s) of impact and involve limited, if any, field surveys. Their main aim is to accumulate, evaluate, and synthesize the existing knowledge of the heritage of the known area of impact. The overview study provides managers with baseline data from which recommendations for future research and forecasts of potential impacts can be made. A Class I Permit is required for this type of study if field surveys are undertaken.

**Reconnaissance:** This is done to provide a judgmental appraisal of a region sufficient to provide the developer, the consultant, and government managers with recommendations for further development planning. This study may be implemented as a preliminary step to inventory and assessment investigations except in cases where a reconnaissance may indicate a very low or negligible heritage resource potential. Alternately, in the case of small-scale or linear developments, an inventory study may be recommended and obviate the need for a reconnaissance.

The main goal of a reconnaissance study is to provide baseline data for the verification of the presence of potential heritage resources, the determination of impacts to these resources, the generation of terms of reference for further studies and, if required, the advancement of preliminary mitigative and compensatory plans. The results of reconnaissance studies are primarily useful for the selection of alternatives and secondarily as a means of identifying impacts that must be mitigated after the final siting and design of the development project. Depending on the scope of the study, a Class 1 or Class 2 Permit is required for this type of investigation.

**Inventory:** A resource inventory is generally conducted at that stage in a project's development at which the geographical area(s) likely to sustain direct, indirect, and perceived impacts can be well defined. This requires systematic and intensive fieldwork to ascertain the effects of all possible and alternate construction components on heritage resources. All heritage sites must be recorded on Government of Nunavut Site Survey forms. Sufficient information must be amassed from field, library and archival components of the study to generate a predictive model of the heritage resource base that will:

- allow the identification of research and conservation opportunities;
- enable the developer to make planning decisions and recognize their likely effects on the known or predicted resources; and
- make the developer aware of the expenditures, which may be required for subsequent studies and mitigation. A Class 1 or 2 permit is required.

**Assessment:** At this stage, sufficient information concerning the numbers and locations of heritage resources will be available, as well as data to predict the forms and magnitude of impacts. Assessments provide information on the size, volume, complexity and content of a heritage resource, which is used to rank the values of different sites or site types given current archaeological knowledge. As this information will shape subsequent mitigation program(s), great care is necessary during this phase.

**Mitigation:** This refers to the amelioration of adverse impacts to heritage resources and involves the avoidance of impact through the redesign or relocation of a development or its components; the protection of the resource by constructing physical facilities; or, the scientific investigation and recovery of information from the resource by excavation or other method. The type(s) of appropriate mitigative measures are dictated by their viability in the context of the development project. Mitigation strategies must be developed in consultation with, and approved by, the Department of Culture and Heritage. It is important to note that mitigation activities should be initiated as far in advance of the construction of the development as possible.

**Surveillance and monitoring:** These may be required as part of the mitigation program.

*Surveillance* may be conducted during the construction phase of a project to ensure that the developer has complied with the recommendations.

*Monitoring* involves identification and inspection of residual and long-term impacts of a development (i.e. shoreline stability of a reservoir); or the use of impacts to disclose the presence of heritage resources, for example, the uncovering of buried sites during the construction of a pipeline.