NUNAVUT IMPACT REVIEW BOARD

PHASE 2 DEVELOPMENT PROJECT PROPOSAL - MARY RIVER IRON

ORE MINE NIRB FILE NUMBER 08MN053

HEARING

VOLUME 13

Iqaluit, Nunavut
April 12, 2021

1	TABLE OF CONTENTS	
2		
3	Description	Page
4		
5	April 12, 2021 Morning Session	2374
6	Opening Remarks	2374
7	Procedural Update by Nunavut Impact Review Board	2385
8	Legal Counsel	
9	Roll Call	2396
10	Environment and Climate Change Canada Questions	2408
11	Baffinland Iron Mines Corporation	
12	Crown-Indigenous Relations and Northern Affairs	2410
13	Canada Questions Baffinland Iron Mines Corporatio	n
14	Hamlet of Clyde River and Namautaq Hunters and	2419
15	Trappers and Association Questions Baffinland Iro	n
16	Mines Corporation	
17	GLEN HOSTETLER, AFFIRMED	2435
18		
19	April 12, 2021 Afternoon Session	2440
20	Jeetaloo Kakee (Elder) and Amaruq Hunters and	2447
21	Trappers Association Questions Baffinland Iron	
22	Mines Corporation, Qikiqtani Inuit Association,	
23	Department of Transportation Questions	
24	LODIE IPEELIE, Sworn	2453
25	KEVIN AKPALIALUK, Sworn	2453
26	JIMMY AKAVAK, Sworn	2454

1	Oceans North Questions Baffinland Iron Mines 2471
2	Corporation, Fisheries and Oceans Canada
3	World Wildlife Fund Questions Fisheries and Oceans2497
4	Canada
5	World Wildlife Fund Questions Baffinland Iron 2502
6	Mines Corporation
7	
8	April 12, 2021 Evening Session 2524
9	Nunavut Tunngavik Incorporated Questions 2525
10	Baffinland Iron Mines Corporation, Fisheries and
11	Oceans Canada, Government of Nunavut,
12	Crown-Indigenous and Northern Affairs Canada
13	Qikiqtani Inuit Association Questions Fisheries 2537
14	and Oceans Canada, Baffinland Iron Mines
15	Corporation
16	Fisheries and Oceans Canada Questions Baffinland 2553
17	Iron Mines Corporation
18	
19	
20	
21	
22	
23	
24	
25	
26	

1	Proceedings taken at Aqsarniit Hotel and Conference	
2	Centre, Iqaluit, Nunavut	•
3		
4	NUNAVUT IMPACT REVIEW BO	ARD
5	K. Kaluraq	Chair of Hearing
6	M. Qumuatuq	Panel Member
7	C. Emrick	Panel Member
8		
9	NUNAVUT IMPACT REVIEW BO	ARD STAFF (IQALUIT)
10	T. Meadows	Legal Counsel
11	K. Costello	Executive Director
12	T. Arko	Director, Technical Services.
13	C. Barker	Technical Advisor 2
14	G. Daoust	Technical Advisor 1
15	E. Adjun	Outreach Coordinator
16	L. Atatahak	Administration Support
17		
18	NUNAVUT IMPACT REVIEW BO	ARD STAFF (POND INLET)
19	K. Morrison	Manager, Impact Assessment
20	F. Emingak	Junior Technical Advisor
21		
22	NUNAVUT IMPACT REVIEW BO	ARD STAFF (ONLINE)
23	M. Ings	Director, Finance and
24		Administration
25		
26		

		2301
1	PROPONENT	
2		
3	BAFFINLAND IRON MINES CC	RPORATION REGISTERED SPEAKERS
4	(IQALUIT)	
5	B. Armstrong	Legal Counsel
6	B. Penney	President, Chief Executive
7		Officer
8	U. Hanson	Vice President, Community and
9		Strategic Development
10	J. Tigullaraq	Head of Northern Affairs
11	C. Merkosak	Baffinland Iron Mines Corporation
12	M. Clark	Baffinland Iron Mines Corporation
13		
14	BAFFINLAND IRON MINES CC	RPORATION REGISTERED SPEAKERS
15		
13	(ONLINE)	
16	(ONLINE) C. Kowbel	Legal Counsel
		Legal Counsel Legal Counsel
16	C. Kowbel	
16 17	C. Kowbel L. Duke	Legal Counsel
16 17 18	C. Kowbel L. Duke	Legal Counsel Vice-President, Sustainable
16 17 18 19	C. Kowbel L. Duke M. Lord-Hoyle	Legal Counsel Vice-President, Sustainable Development
16 17 18 19 20	C. Kowbel L. Duke M. Lord-Hoyle	Legal Counsel Vice-President, Sustainable Development Director, Sustainable
16 17 18 19 20 21	C. Kowbel L. Duke M. Lord-Hoyle L. Kamermans	Legal Counsel Vice-President, Sustainable Development Director, Sustainable Development.
16 17 18 19 20 21 22	C. Kowbel L. Duke M. Lord-Hoyle L. Kamermans	Legal Counsel Vice-President, Sustainable Development Director, Sustainable Development. Manager, Government Relations
16 17 18 19 20 21 22 23	C. Kowbel L. Duke M. Lord-Hoyle L. Kamermans A. Moore	Legal Counsel Vice-President, Sustainable Development Director, Sustainable Development. Manager, Government Relations and Public Affairs
16 17 18 19 20 21 22 23 24	C. KowbelL. DukeM. Lord-HoyleL. KamermansA. MooreE. Malcolm	Legal Counsel Vice-President, Sustainable Development Director, Sustainable Development. Manager, Government Relations and Public Affairs Sustainability Specialist

1	S. Douville	Baffinland Iron Mines Corporation
2	F. Pittman	Baffinland Iron Mines Corporation
3	T. Sewell	Baffinland Iron Mines Corporation
4	K. Johnson	Baffinland Iron Mines Corporation
5	M. Anderson	Baffinland Iron Mines Corporation
6	G. Goruk	Baffinland Iron Mines Corporation
7	A. McLeod	EDI Environmental Dynamics Inc.
8	J. Krizan	EDI Environmental Dynamics Inc.
9	M. Setterington	EDI Environmental Dynamics Inc.
10	C. Legault	Fednav Limited
11	T. Keane	Fednav Limited
12	D. Del Cardo	Genessee Wyoming Canada
13	L.R. Pelletier	Genessee Wyoming Canada
14	S. Sefsik	Genessee Wyoming Canada
15	M. Winterbottom	Golder Associates Ltd.
16	P. Abgrall	Golder Associates Ltd.
17	P. Osbourne	Golder Associates Ltd.
18	P. Rouget	Golder Associates Ltd.
19	F. van Biljon	Hatch Engineering
20	G. Clinton	Impact Economics
21	C. Moore	Intrinsik
22	M. Austin	JASCO Applied Sciences
23	R. Cook	Knight Piésold
24	D. Jarrat	Nunami Stantec
25	V. Corning	Nunami Stantec
26	P. Glenen	Nunami Stantec

-	11	
1	S. Wallace	Nunami Stantec
2	J. Prno	JPSCL Limited
3	J. McClintock	Wood Plc
4		
5	INTERVENORS	
6		
7	NUNAVUT TUNNGAVIK INCORE	PORATED (REGISTERED SPEAKERS)
8	A. Yuan	Legal Counsel
9	N. Gonzalez	Legal Counsel
10	A. Kotierk	President
11	J. Eetoolook	Vice President
12	P. Irngaut	Director
13	D. Kunuk	Chief Operating Officer
14	C. Lyall	Executive Assistant
15	C. Gillis	Director, Lands & Resources
16	B. Dean	Assistant Director
17	D. Lee	Wildlife Biologist
18	H. Uniuqsaraq	Chief Administrative Officer
19	P. Lavallée	Nunavut Tunngavik Incorporated
20		
21	QIKIQTANI INUIT ASSOCIAT	TION (REGISTERED SPEAKERS)
22	L. Land	Legal Counsel
23	S. Foulds	Legal Counsel
24	P.J. Akeeagok	President
25	O. Akesuk	Vice President
26	J. Ottenhof	Director, Qikiqtani Nunalirijikkut

1	R. Paton	Director, IQ & Engagement
2	S. Williamson-Bathory	Special Advisor
3	L. Barnabas	Portfolio Lead
4	J. Higdon	Freshwater and Marine Specialist
5	B. Stewart	Freshwater and Marine Specialist
6	J. Ash	Arktis Solutions
7	N. Jewitt	Arktis Solutions
8	A. MacDonald	The Firelight Group
9	S. Leech	The Firelight Group
10	J. Tunraluk	Member at Large
11	K. Pudluk	Community Director
12	L. Ningiuk	Member at Large
13	L. Tapardjuk	Community Director
14	M. Jaypoody	Community Director
15	P. Amagoalik	Community Director
16	A. Qammaniq	Community Director
17		
18	HAMLET OF POND INLET (RI	EGISTERED SPEAKERS)
19	J. Arreak	Mayor of Pond Inlet
20	M. Koonark	Hamlet of Pond Inlet
21	F. Tester	Technical Advisor
22	C. Sangoya	Elder Advisor and Pond Inlet
23		Hunters and Trappers Organization
24	K. Komangapik	Elder Adviser
25	J. Alooloo	Elder Advisor
26	S. Nutarak	Community Representative

1	MITTIMATALIK HUNTERS AND	TRAPPERS ORGANIZATION
2	(REGISTERED SPEAKERS)	
3	E. Murphy	Legal Counsel
4	E. Ootoovak	President
5	A. Hanson-Main	Technical Advisor
6	E. Inuarak	Vice President
7	Dr. V. Vergara	Marine Expert
8	V. L'Hereault	Community-Based Monitoring Witness
9		
10	IGLOOLIK WORKING GROUP A	ND IGLOOLIK HUNTERS AND
11	TRAPPERS ASSOCIATION (RE	GISTERED SPEAKERS)
12	P. Ivalu	Chairperson, Igloolik Working
13		Group
14	J. Quassa	Igloolik Working Group
15	M. Recinos	Igloolik Working Group
16	S. Mikki	Community Representative
17	M. Pikuyak Iqqaqsaq	Youth Community Representative
18		
19	HAMLET OF SANIRAJAK (REG	ISTERED SPEAKERS)
20	J. Audlakiak	Mayor of Sanirajak
21	L. Primeau	Chief Administrative Officer
22	P. Nagmalik	Hall Beach Hunters and
23		Trappers Association
24	E. Irqittuuq	Elder Advisor
25	M. Kuppaq	Community Representative
26	J. Kaernerk	Community Representative

1	D. J. Nasook	Youth Community Representative
2		
3	HAMLET OF ARCTIC BAY AND	IKAJUTIT HUNTERS AND TRAPPERS
4	ASSOCIATION (REGISTERED	SPEAKERS)
5	L. Idlout	Legal Counsel
6	M. Koonoo	Arctic Bay Hunters and
7		Trappers Association
8	S. Qaunaq	Community Representative
9	G. Ejangiaq	Community Representative
10	E. Qaqqasiq-Taqtu	Community Youth Representative
11		
12	HAMLET OF CLYDE RIVER AND	D CLYDE RIVER HUNTERS AND
13	TRAPPERS ASSOCIATION (RE	GISTERED SPEAKERS)
14	J. Natanine	Hamlet of Clyde River
15	Dr. W. Bernauer	Hamlet of Clyde River
16	S. Aipellee	Clyde River Hunters and
17		Trappers Association
18	Dr. G. Hostetler	Hamlet of Clyde River
19	P. Sangoya	Hamlet of Clyde River
20	J. Iikoo Angutikjuaq	Elder Advisor
21	O. Audlakiak	Community Representative
22	J. Palituq	Youth Community Representative
23		
24		
25		
26		

1	AMARUQ HUNTERS AND TRAPP	ERS ASSOCIATION (REGISTERED
2	SPEAKERS)	
3	M. Mike	Amaruq Hunters and Trappers
4		Association
5	J. Kakee	Elder Advisor
б	J. Akavak	Amaruq Hunters and Trappers
7		Association
8	K. Akpalialuk	Amaruq Hunters and Trappers
9		Association
10	L. Ipeelie	Amaruq Hunters and Trappers
11		Association
12		
13	HAMLET OF RESOLUTE BAY (REGISTERED SPEAKERS)
14	M. Idlout Amarualik	Hamlet of Resolute Bay
15	J. Amagoalik	Resolute Bay Hunters and
16		Trappers Association
17		
18	GOVERNMENT OF NUNAVUT (R	EGISTERED SPEAKERS)
19	E. Stockley	Legal Counsel
20	N. O'Grady	Government of Nunavut
21	J. Onalik	Deputy Minister EDT
22	J. Noble Jr.	Deputy Minister DOE
23	G. Karlik	Assistant Deputy Minister
24		Department EDT
25	H. Coleman	Assistant Deputy Minister DOE
26	A. Simonfalvy	Avatiliriniq Coordinator

1	A. Robinson	Manager, Land-use Planning and
2		Environmental Assessment DOE
3	J. Elliott	Project Manager Impact Assessment
4		DOE
5	S. Atkinson	Wildlife Consultant
6		
7	NORTHERN PROJECTS MANAGE	MENT OFFICE (REGISTERED
8	SPEAKERS)	
9	L. Dyer	Director General, Northern Projects
10		Management Office
11	A. Shafi	Technical Support, Northern
12		Projects Management Office
13	S. Qazi	Technical Support, Northern
14		Projects Management Office
15	S. Hitchcox	Northern Projects Management
16		Office
17	B. Tracz	Manager of Crown Consultation
18		
19	DEPARTMENT OF JUSTICE (F	REGISTERED SPEAKERS)
20	S. Gruda-Dolbec	Legal Counsel
21		
22	CROWN-INDIGENOUS RELATIO	ONS NORTHERN AFFAIRS CANADA
23	(REGISTERED SPEAKERS)	
24	S. Dewar	Director, Resource Management
25	K. Henrikson	Regional Director General
26	F. Ngwa	Manager, Impact Assessment

1	A. Roy	Senior Environmental
2		Assessment Specialist
3	D. Abernethy	Regional Socio-economic Analyst
4	J. Walsh	Senior Environmental
5		Assessment Analyst
б	K. Pawley	Manager, Environmental Assessment
7	A. Vigna	Environmental Policy Analyst
8	M. Staniewski	Project Analyst
9	M. Hopkins	Director General, Natural
10		Resources and Environment
11		
12	FISHERIES AND OCEANS CAN	IADA (REGISTERED SPEAKERS)
13	G. Bernard-Lacaille	Senior Biologist, Fish and
14		Fish Habitat Program, Arctic
15		Region
16	A. Sorckoff	Fish and Fish Habitat
17		Protection Biologist
18	A. Beattie	Team Lead, Mining Oil and Gas
19		North
20	M. Marcoux	Marine Mammal Expert, DFO Science
21	K. Howland	Aquatic Invasive Species Expert,
22		Oceans Canada Science Group
23	P. Smith	Fisheries Management Expert
24	T. Hoggarth	Regional Director, Aquatic
25		Ecosystems
26	S. McLennan	Manager, Arctic Projects and

1		Governance
2	T. Seal	Junior Project Officer
3		
4	PARKS CANADA (REGISTERED	SPEAKERS)
5	A. Stoddart	Environmental Assessment
6		Scientist
7	J. Chisholm	Ecologist Team Leader
8	A. Maher	Resource Conservation Manager,
9		Nunavut Field Unit
10	J. Bastick	Environmental Assessment
11		Specialist
12	J. Boon	Field Unit Superintendant,
13		Nunavut Field Unit
14	L. Jonart	Project Manager, Tallurutiup
15		Imanga National Marine
16		Conservation Area, Nunavut
17		Field Unit
18		
19	TRANSPORT CANADA (REGISTI	ERED SPEAKERS)
20	J. Barker	Regional Environmental Advisor
21	A. Gudmundson	Regional Manager Environmental
22		Programs
23	J. Johar	Manager Marine Safety and Security
24	J. Cram	Manager Rail Safety Engineering
25	M. O'Soup Bushie	Major Resource Development
26		Projects & Aboriginal

1		Consultations
2	K. Klarenbach	Manager, Aboriginal Consultations
3		& Major Resource Development
4		
5	ENVIRONMENT AND CLIMATE	CHANGE CANADA (REGISTERED
6	SPEAKERS)	
7	A. Graham	Environmental Director
8	M. Fairbairn	Regional Director
9	B. Asher	Technical Expert, Air Quality
10	R. Holt	Technical Expert, Air Quality
11	C. Kabanguka	Environmental Emergencies Expert
12	J.F. Dufour	Technical Expert, Water Quality
13	K. Patel	Technical Expert, Water Quality
14	M. Tobin	Technical Expert, Water Quality
15	A. Wilson	Technical Expert, Water Quality
16	R. Ejeckam	Senior Mining Project Officer
17		
18	HEALTH CANADA (REGISTERE	ED SPEAKERS)
19	M. Gale	Regional Manager
20	K. Ma	Regional Manager
21	K. Buset	Impact Assessment Program
22		Manager
23	W. Wilson	Impact Assessment Coordinator
24	T-T. Nguyen	Engagement Specialist
25	N. Lyrette	Environmental Specialist
26		

1	NATURAL RESOURCES CANADA	
2	P. Unger	Senior Environmental
3		Assessment Officer
4	R. Johnstone	Deputy Director, Explosives
5		Safety and Security Branch,
6		Lands and Minerals Sector
7		
8	IMPACT ASSESSMENT AGENCY	OF CANADA (REGISTERED
9	SPEAKERS)	
10	Y. Stoimenova	Policy Analyst
11	T. Frezza	Manager, Legislation
12		
13	NUNAVUT INDEPENDENT TELE	VISION NETWORK (REGISTERED
14	SPEAKERS)	
15	I. Gilles	Legal Counsel
16	L. Tulugarjuk	Chairperson, Executive Director
17	Z. Kunuk	Founder and Director
18	C. Kunnuk	Nunavut Independent Television
19		Network
20	L. Lipsett	Technical Advisor
21		
22	WORLD WILDLIFE FUND (REG	ISTERED SPEAKERS)
23	A. Dumbrille	Lead Specialist, Marine Shipping
24		and Conservation
25	P. Okalik	Lead Specialist, Arctic
26	B. Laforest	Senior Specialist, Arctic

1		Species and Ecosystems
2	E. Keenan	Specialist, Arctic
3		
4	OCEANS NORTH (REGISTERED	SPEAKERS)
5	C. Debicki	Legal Counsel
6	A. Joynt	Senior Policy Advisor
7	G. MacDonald	Arctic Research Specialist
8	J. Jones	Scripps Institution of
9		Oceanography
10		
11	INTERPRETERS/TRANSLATORS	
12	J. Tucktoo	
13	V. Dewar	
14	R. Katsak	
15	L. James	
16		
17	A. Vidal, CSR(A)	Official Court Reporter
18	S. Burns, CSR(A), RPR,	Official Court Reporter
19	CRR	
20		
21		
22		
23		
24		
25		
26		

- 1 Opening Remarks
- 2 THE CHAIR: Welcome, everyone. I am
- 3 Kaviq Kaluraq. My name is Kaviq Kaluraq. I'm the
- 4 Chairperson of the Nunavut Impact Review Board, or
- 5 NIRB. I would like to welcome everyone to the NIRB's
- 6 extension of the reconvened public hearing associated
- 7 with its assessment of Baffinland Iron Mine
- 8 Corporation's Phase 2 development proposal related to
- 9 the Mary River Iron Ore Mine project.
- 10 For those of you attending in Igaluit, welcome to
- 11 Igaluit. For those of you attending in Pond Inlet,
- 12 welcome. For those of you joining us through the
- 13 audio-visual feeds, welcome, and thank you for your
- 14 participation as well.
- 15 Please turn off your cell phones or put them on
- 16 silent before we begin.
- 17 We are starting the meeting with an opening
- 18 prayer, which will be given by Caleb Sangoya.
- 19 MR. SANGOYA: We'll all be sitting all day,
- 20 and we'll start off with an opening prayer.
- 21 Opening Prayer
- 22 THE CHAIR: Thank you, Caleb, for that
- 23 prayer to start our day.
- As for the Board's previous two public hearing
- 25 sessions for this file, I will be chairing extended
- 26 sessions of the public hearing over the nine days in

- 1 Igaluit. As this session of the public hearing is an
- 2 extension of the Board's reconvened public hearing held
- 3 in Pond Inlet from January 25 to February 6th this
- 4 year, in the interest of time, I am not going to repeat
- 5 my previous remarks or give a recap of the previous
- 6 proceedings.
- 7 Anyone interested in reviewing the information
- 8 exchanged during the Board's previous two public
- 9 hearing sessions for the assessment in November 2019
- 10 and in January and February of this year, can access
- 11 the transcripts of those sessions from the Board's
- 12 public hearing registry.
- Over the next four days of this extended session,
- 14 the Board will be focused on providing opportunities
- 15 for the 21 registered intervenors, the proponent,
- 16 Baffinland Iron Mines Corporation, and the Board to
- 17 conclude their discussions of unresolved technical
- 18 issues by following up in respect of the written
- 19 questions exchanged between all parties in March 2021.
- 20 On Friday, community roundtable sessions of the
- 21 public hearing will commence for the remainder of the
- 22 extended session, and the room will be rearranged so
- 23 that the designated community representatives from the
- 24 North Baffin communities potentially affected by the
- 25 project will be seated at the table and will be able to
- 26 ask questions of Baffinland or any of the registered

- 1 intervenors and will also be able to share their
- 2 knowledge and comments with the Panel.
- 3 For everyone participating in the Pond Inlet hub
- 4 or by the audio-video feed, be assured that we are
- 5 linked to you and the intervenors' community
- 6 representatives, and members of the public in Pond
- 7 Inlet will be able to ask questions and provide
- 8 responses to the same degree as would be expected if
- 9 we -- will be able to ask questions -- sorry. Will
- 10 be -- if we were all in the same room. However, as we
- 11 are coordinating the various options for participants,
- 12 we ask that you be patient in waiting for your turn to
- 13 speak.
- 14 During the technical portion of the hearing,
- 15 discussion will be focused on the intervenors, and each
- organization has identified a key speaker to complete
- 17 questions on specific topics, which parties are
- 18 carrying over from the reconvened hearing.
- When it is your organization's turn to speak, I'll
- 20 turn the microphone over to your key speaker, who can
- 21 then turn things over to anyone on their team who
- 22 wishes to speak.
- 23 There may be some delay as the sound tech unmutes
- 24 your line, and everyone must reference your name and
- 25 organization for the stenographers every time you start
- 26 talking.

- 1 As a reminder to everyone, the Board has a list of
- 2 all the witnesses who were affirmed or sworn in during
- 3 the previous public hearing session in January and
- 4 February this year and will not require you to be
- 5 affirmed for the purposes of the extended session.
- 6 We remind all those individuals that the Board
- 7 considers you to still be under oath when answering
- 8 questions during this extended session.
- 9 However, if any party wants someone to answer a
- 10 question on the record on their behalf who has not
- 11 previously affirmed or sworn in, please identify that
- 12 you need this person to be placed under oath, and the
- 13 Board's legal counsel will ensure they are affirmed
- 14 before they provide testimony during these proceedings.
- 15 Please note that simultaneous interpretation of
- 16 the proceedings is being provided throughout the
- 17 meetings from interpreters here in Igaluit, which is
- 18 being broadcasted to Pond Inlet and audio-video online
- 19 feeds.
- 20 Receivers are available from the sign-in table at
- 21 each in-person location, and language-specific
- 22 information has been provided for those participating
- 23 online.
- 24 For those in the room in Igaluit, we would like to
- 25 let everyone know Channel 0 is the floor sound;
- 26 Channel 1, Inuktitut; and Channel 2, English. There's

- 1 a mixup. Channel 2 is Inuktitut, and Channel 1 is in
- 2 English.
- 3 (NO ENGLISH TRANSLATION) and are having trouble
- 4 hearing the proceedings, please let one of the NIRB
- 5 staff know, and they will assist you. Issues with the
- 6 online feed can be communicated to Cory Barker and
- 7 Mark Ings afterwards.
- 8 There are sign-in sheets in Iqaluit and Pond
- 9 Inlet. I ask everyone to please sign in, if you have
- 10 not already done so. This will ensure that the NIRB
- 11 can provide an accurate record of hearing participants
- 12 and allow for adherence to public health measures.
- 13 Further, the NIRB is required to gather contact
- 14 information of those participating in person, but would
- 15 like to assure parties that the information will only
- 16 be used for contact tracing purposes.
- 17 Those participating through the online feed should
- 18 have preregistered to receive the information, but if
- 19 you did not preregister, please contact Cory Barker to
- 20 indicate your participation.
- 21 During the extended session of the reconvened
- 22 public hearing for Baffinland Iron Mine Corporation's
- 23 Phase 2 development proposal, NIRB File Number 08MM053,
- 24 the participants will be discussing Baffinland's
- 25 assessment of the potential ecosystemic and
- 26 socio-economic effects of the Phase 2 proposal, which

- 1 involves Baffinland's proposed changes to the approved
- 2 Mary River Iron Ore Mine with additional development
- 3 proposed over two existing sites to increase the
- 4 shipping of ore at the port facilities at Milne Inlet
- 5 from the current 6 million tonnes per year to
- 6 12 million tonnes per year.
- 7 The project would see increases to the shipping
- 8 through Milne Port, additions to shipping
- 9 infrastructure at Milne Port, and a change from
- 10 trucking the ore along the existing 100-kilometre
- 11 Tote Road to shipping the ore along a proposed northern
- 12 rail line constructed near the Tote Road from the Mary
- 13 River mine site north to Milne Port.
- 14 This session marks the final public hearing
- 15 component of an almost three-year assessment of the
- 16 Phase 2 proposal. To date, the NIRB assessment has
- 17 included more than 30 days of in-person meetings,
- 18 several days of teleconference meetings, and the
- 19 exchange of thousands of pages of written submissions,
- 20 including the most recent exchanges of hundreds of
- 21 written questions and answers.
- 22 Community information sessions and community
- 23 roundtables have been conducted in January 2019,
- November 2019, October 2020, and February 2021.
- 25 After this extended session of the reconvened
- 26 public hearing concludes next Wednesday, intervenors

- 1 and other interested parties will be given until May 17
- 2 to file their final written statements and any comments
- 3 or questions about Baffinland's preliminary summary of
- 4 the 2020 narwhal monitoring program results that was
- 5 filed with the Board on April 8th.
- 6 Baffinland will then have until June 4 to file
- 7 their final written statement and responses to parties'
- 8 comments and questions on the preliminary summary; then
- 9 the Board expects to close the public hearing record
- 10 for the file, which will include all the evidence,
- 11 information, comments, and concerns provided to the
- 12 Board throughout the past three years of this
- 13 assessment, and the decision-making Panel for the file
- 14 that is here today will make its decision and issue a
- 15 public hearing report and recommendations.
- 16 The Panel will provide a recommendation to the
- 17 relevant ministers as to whether or not the Phase 2
- 18 development project should be allowed to proceed to the
- 19 permitting stage, based on the Board's assessment of
- 20 the potential for ecosystemic and socio-economic
- 21 effects.
- 22 If the Board recommends that the Phase 2
- 23 development project should be allowed to proceed to
- 24 permitting, the Board will also provide recommendations
- 25 about whether any changes or additions to the terms and
- 26 conditions of the existing NIRB's Mary River Project

- 1 certificate are required to limit the potential for
- 2 effects from the project.
- 3 Once the Minister of Northern Affairs and other
- 4 responsible government ministers receive the public
- 5 hearing report and recommendations, the responsible
- 6 ministers will then have the option of accepting,
- 7 varying, or rejecting the Board's report and associated
- 8 recommendations as set out under the Nunavut Agreement
- 9 and the Nunavut Planning and Project Assessment Act.
- 10 Moving on to introductions. As I said, I'm the
- 11 Chairperson of the Board. I'm from Baker Lake, and I
- 12 have served continuously with the Board since my first
- 13 term in 2011. I will ask each of my fellow Panel
- 14 members to take a moment and introduce themselves.
- 15 Catherine Emrick.
- 16 MS. EMRICK: Thank you, Madam Chair.
- 17 Good morning. My name is Catherine Emrick, and
- 18 I'm from Calgary. I was appointed to the Board in
- 19 May of 2018 and just was recently reappointed to a
- 20 second term. Thank you.
- 21 THE CHAIR: Madeleine Qumuatuq.
- 22 MS. OUMUATUO: Oujannamiik. My name is
- 23 Madeleine Qumuatuq. I'm from Pangnirtung, and I was
- 24 appointed to the Board -- to the Nunavut Impact Review
- 25 Board in 2017, and I was recently appointed, and I'm
- 26 happy to be on the Board. Thank you.

1	THE CHAIR: Due to various circumstances
2	limiting the availability of board members who were
3	present during the public hearing in November 2019, in
4	October 2020, the Board appointed this three-person
5	Panel to conduct the decision-making for this file.
6	The Panel was appointed as required under the
7	Nunavut Agreement and Nunavut Planning and Project
8	Assessment Act. As many of you know, the Board
9	generally prefers to sit as a full board during public
10	hearings, but because procedural fairness requires that
11	the decision-makers for this file must have attended
12	the September 2019 site visit in advance of the
13	November 2019 public hearing, it has become necessary
14	to sit as a Panel to conclude the decision-making for
15	this file.
16	Just like the full board, the Panel is attending
17	these proceedings to listen and ask questions to ensure
18	the Board has the information we need to assess the
19	potential ecosystemic and socio-economic effects of the
20	Phase 2 development proposal before we make a decision
21	and provide the Board's written report and
22	recommendations.
23	The Board has many staff members participating in
24	these proceedings who have contributed to the NIRB's
25	administration and the technical review of this project
26	proposal as well as our legal counsel. When I say

- 1 their name, I ask that the staff wave so that people
- 2 can see them. Karen Costello, executive director;
- 3 Tara Arko, director of technical services; Cory Barker,
- 4 Technical Advisor 2; Gill Daoust, Technical Advisor 1;
- 5 Ellie Adjun, outreach coordinator; Josie Tucktoo,
- 6 interpreter/translator; Lena Atatahak, administration
- 7 support; and Teresa Meadows of Meadows Law, legal
- 8 counsel to the Board.
- 9 In Pond Inlet we have Keith Morrison, manager of
- 10 impact assessment, and Francis Emingak, Junior
- 11 Technical advisor. And online we have Mark Ings,
- 12 director of finance and administration.
- We have several interpreter/translators available
- 14 today for simultaneous translation, including the
- 15 Board's interpreter/translator Josie Tucktoo, as well
- 16 as Veronica Dewar, Rhoda Katsak, and Letia Janes.
- 17 Assisting us with our sound system, video link,
- 18 interpretation, and sound recording, we have
- 19 representatives from Duoson. Please raise your hands
- 20 at your respective locations.
- 21 As a reminder, please do not approach Duoson
- 22 staff. If you are having trouble with being able to
- 23 hear through the headsets or speakers, please approach
- 24 the NIRB staff, and we will ask Duoson staff for help.
- To ensure an accurate record of the public
- 26 hearing, we will be keeping a transcript of these

- 1 proceedings. We have Sandra Burns and Andres Vidal,
- 2 court reporters from Dicta Court Reporting, here to
- 3 prepare the transcript.
- 4 We would also like to notify all participants that
- 5 these proceedings are being attended by media
- 6 representatives in the Igaluit location. If possible,
- 7 we ask that media wear a press badge or a similar
- 8 identification throughout these meetings so that it is
- 9 clear to parties which media outlet you are
- 10 representing.
- 11 Members of the media who are filming the
- 12 proceedings are reminded to respect the Board's
- 13 procedural direction for recording the proceedings and
- 14 linking into the live feed that were issued last week.
- 15 Any participants who are approached by the media, it
- 16 remains up to you as to whether you wish to speak with
- 17 the media.
- The Board welcomes the media providing information
- 19 about these proceedings to those who cannot attend.
- 20 However, I remind everyone that because the Board is
- 21 engaged in decision-making for the file, the Panel
- 22 members, including myself and the NIRB staff, cannot
- 23 and will not take questions or provide interviews to
- 24 the media or public comments regarding the hearing
- 25 while we are underway and before the Panel's decision
- 26 has been released publicly.

- 1 I will ask our legal counsel to give an update on
- 2 recent exchanges about media access to the live feed of
- 3 the proceedings. NIRB legal counsel.
- 4 Procedural Update by Nunavut Impact Review Board Legal
- 5 Counsel
- 6 MS. MEADOWS: Thank you, Madam Chair.
- 7 Teresa Meadows, legal counsel for the Nunavut Impact
- 8 Review Board.
- 9 So, Madam Chair, over the last week, parties and
- 10 the public may have noticed several exchanges about
- 11 requests from the Nunavut Independent Television
- 12 Network for rebroadcasting the previous public hearing
- 13 sessions associated with this assessment.
- Over the weekend, there were three more exchanges
- 15 between the network and the Board on this issue. The
- 16 specific details will be posted on the registry when it
- 17 reopens this morning, but for the benefit of all the
- 18 participants here, I will summarize the Board's
- 19 position.
- 20 As is standard practice for the courts across
- 21 Canada and most administrative tribunals, like the
- 22 Nunavut Impact Review Board, while the Board is still
- 23 listening and gathering evidence, which is referred to
- 24 as "in decision-making", the rebroadcast of prior
- 25 proceedings in that matter that have previously taken
- 26 place is not permitted. This is standard practice, and

- 1 the Board has made this position clear in discussions
- 2 with media and written direction issued by the Board on
- 3 February 22nd, on April 6th, and in the Board's
- 4 response that will be filed later on this morning.
- 5 These types of reasonable limits on rebroadcast
- 6 during decision-making are not an attempt to limit
- 7 access to the live stream of these proceedings, and the
- 8 Board has appreciated Nunavut Independent Television
- 9 Network's previous work to arrange to broadcast a live
- 10 feed from Pond Inlet and Igaluit through the
- 11 Arctic Co-op and Shaw Direct Cable TV throughout the
- 12 territory and beyond.
- The additional broadcasting measures on their new
- 14 Inuit language cable television channel, Uvagut TV,
- 15 have enabled community members to remotely view the
- 16 technical sessions and community roundtable of the
- 17 public hearing previously conducted, and the Board is
- 18 grateful for Nunavut Independent Television Network's
- 19 support throughout this time.
- The Board's prohibition on rebroadcasting while in
- 21 decision-making is not new. It's not different than
- 22 previous public hearings, and it is considered to be
- 23 standard practice to preserve the integrity of Board
- 24 decision-making.
- 25 What is different in this particular case is the
- 26 fact that the decision-making process has involved more

- 1 than one public hearing session. Previously, in the
- 2 original Mary River Project proceedings and in the
- 3 early revenue phase project proceedings, the Board's
- 4 assessments in 2012 and 2014 did not involve multiple
- 5 proceedings. As a result, when the public hearing
- 6 closed for those proceedings, the Board commenced
- 7 decision-making right away, and the report and
- 8 recommendations were issued within two months.
- 9 After the conclusion of that decision-making, the
- 10 Board considered and granted various requests for
- 11 rebroadcasting of the prior proceedings, and I am told
- 12 that to this day, you may occasionally see these prior
- 13 proceedings late into the evening.
- In contrast, in these proceedings there have been
- 15 two prior sessions, but the Board is not complete in
- 16 their decision-making, and this process will not be
- 17 completed until after the completion of this extended
- 18 session, until the public hearing record for this file
- 19 is closed, and the Board has issued its final hearing
- 20 report and recommendations publicly.
- 21 While that decision-making is ongoing, no requests
- 22 from any party, including Nunavut Independent
- 23 Television, for rebroadcast of the prior proceedings in
- 24 this matter will be considered or will be granted by
- 25 the Board until after their decision-making process has
- 26 concluded.

- 1 Parties still having questions with respect to the
- 2 Board's broadcast of the live stream or requests in
- 3 writing for rebroadcast can be addressed to the Board's
- 4 executive director, Karen Costello, and following
- 5 decision-making, the Board will consider those
- 6 requests. Thank you, Madam Chair.
- 7 THE CHAIR: As communicated to the parties
- 8 in the Board's procedural direction last week, just as
- 9 with all of the Board's previous proceedings, the Board
- 10 prohibits anyone from recording, rebroadcasting, or
- 11 retransmitting these sessions, unless the Board has
- 12 granted express, written consent. Parties unable or
- 13 unwilling to comply with the Board's directions may be
- 14 denied access to the live feed.
- In terms of the day ahead, the public hearing is
- 16 scheduled to run from Monday, April 12, through
- 17 Wednesday, April 21. All meeting times are provided in
- 18 Eastern Time, as the public hearing is based in
- 19 Iqaluit. We will be starting each day at 9 AM and
- 20 breaking for dinner at 5:00 PM. If scheduled or as
- 21 considered necessary, the daily sessions may be
- 22 followed by an evening session from 6:30 PM to 9:00 PM.
- 23 The Board has scheduled three evening sessions
- 24 this week to take place tonight, Wednesday, and
- 25 Thursday night. The Board may decide additional
- 26 evening sessions are required, and, if so, the Board

- 1 will advise parties during the day that an additional
- 2 session has been scheduled.
- 3 The proceedings will break for lunch at
- 4 approximately 12 PM Eastern Time, reconvening at
- 5 1:15 PM, and breaking for supper at 5:00 PM.
- 6 As the proponent and intervenors were advised when
- 7 the Board issued procedural guidance and the draft and
- 8 final agenda for these sessions in February and March,
- 9 the time limits for parties set out in the final agenda
- 10 will be enforced so that we can ensure that the Board
- 11 can complete the remaining follow-up in respect of
- 12 unresolved technical questions as planned by the end of
- 13 the extended sessions on Thursday. The Board will then
- 14 turn to the continuation of the community roundtable
- 15 from April 16 to 21.
- Due to public health directives associated with
- 17 the COVID-19 pandemic, the Nunavut Impact Review Board
- 18 has modified options for access to the proceedings as
- 19 well as implemented additional procedures for those
- 20 attending in person to keep us all safe and in
- 21 compliance with local public health requirements.
- 22 Although things may look different, I can assure
- 23 you that the Board's objectives in conducting these
- 24 meetings remains the same as for all of the Board's
- 25 proceedings for the Mary River Project.
- 26 Thank you to everyone for showing flexibility,

- 1 kindness, and patience as we all work together in these
- 2 exceptional circumstances to make this public hearing a
- 3 success.
- 4 In response to feedback provided during the
- 5 prehearing conference, the NIRB worked with the chief
- 6 public health office to ensure an exemption to the
- 7 general maximum group size for meetings with adherence
- 8 to strict safety protocols.
- 9 The capacity of the hub in Pond Inlet is being
- 10 managed under the updated public health directives
- 11 issued on March 1, 2021.
- 12 In respect of the exemption for the Iqaluit
- 13 proceedings, we will now hear from Greg Thibault,
- 14 Government of Nunavut's regional and environmental
- 15 health officer for Igaluit, to speak about the safety
- 16 measures in place and the expectations on the exempted
- 17 individuals necessary to ensure we all comply with
- 18 current public health measures and keep everyone safe
- 19 and healthy. Mr. Thibault. And -- sorry. I don't
- 20 know how to pronounce your last name.
- 21 MR. THIBAULT: You did just fine. Thank you.
- 22 My name is Greq Thibault. I'm with the Department
- 23 of Health. Thank you for inviting me here today.
- I just want to take a couple of minutes to remind
- 25 the participants of the meeting of some COVID
- 26 precautions.

- 1 As already stated, our medical health officer has
- 2 given an exemption to the maximum capacity for this
- 3 meeting. As part of that, I think it's important to
- 4 note that the precautions set out by NIRB are in
- 5 adherence to what the Department of Health is looking
- 6 for. We would like to remind everybody about social
- 7 distancing not only while you are in this meeting room,
- 8 but we would also like you to practice social
- 9 distancing when you're having your side meetings with
- 10 other individuals, be it in this meeting room or
- 11 outside of the meeting room.
- 12 As noted, there is alcohol sanitizer available for
- 13 your hands, and when you come and leave, we would very
- 14 much appreciate it if you could remember to use the
- 15 hand sanitizer.
- I think it's safe that if you see somebody that
- 17 hasn't used the hand sanitizer or possibly has
- 18 forgotten to social distance, a friendly reminder would
- 19 be appreciated by all. Social distancing and masking
- 20 at all times is our best prevention for COVID.
- 21 As a last reminder, your headphone sets should be
- 22 yours for the day. If you decide to leave the meeting
- 23 early and are not planning on coming back, please
- 24 return the headset to NIRB staff so that they can
- 25 ensure they are properly sanitized before somebody else
- 26 uses it. With that, I wish you a fruitful discussion,

- 1 and good luck with your proceedings. Thank you.
- 2 THE CHAIR: Thank you, Mr. Thibault, for
- 3 the reminders.
- 4 You will notice that the Board has posted the
- 5 Board's COVID-19 protocols at the entryways to the
- 6 hearing room in Iqaluit and on the doors as you enter
- 7 the hall in Pond Inlet. Adherence to the Board's
- 8 protocols are part of the chief public health officer's
- 9 order. As with the reconvened hearing in January and
- 10 February, everyone attending in either Igaluit or the
- 11 Pond Inlet hub are required to wear face masks covering
- 12 their nose and mouth at all times when you are inside
- 13 the meeting venue.
- 14 Thank you in advance for complying with all of
- 15 these measures that ensure we all remain safe and
- 16 healthy.
- Washrooms are located outside the side doors, also
- 18 by the restaurant, and an additional handicap
- 19 accessible washroom across the lobby by the fitness
- 20 centre. And please use the doors at the back and side
- 21 of the room to exit for breaks, but come back in via
- 22 the doors at the back of the room.
- 23 Lastly, before I turn to the roll call, in order
- 24 to ensure that everyone has a reasonable opportunity to
- 25 participate in these important meetings, the Board
- 26 requests that everyone respect the following Board

- 1 directions.
- 2 It is our tradition to give respect to our Elders;
- 3 therefore, during these proceedings, we invite Elders
- 4 who are present to indicate to me that they wish to
- 5 speak so that we have an accurate record of comments
- 6 provided. We do ask that Elders wait until they are
- 7 recognized by the Chairperson or our staff can get them
- 8 set up with a microphone before they speak.
- 9 The Board will be enforcing the times allotted to
- 10 parties in the technical sessions of the agenda, and
- 11 parties will be advised five minutes before their time
- 12 is up that they have five minutes to wrap up. When a
- 13 party's time has expired, the Board will move on to the
- 14 next intervenor on the agenda.
- 15 It is our intention to have one 15-minute break at
- 16 the halfway point in the morning and one 15-minute
- 17 break in the mid-afternoon. I will let everyone know
- 18 when we are coming up to break time.
- 19 As per the NIRB's protocols, the NIRB will be --
- 20 will only be supplying water throughout the day, and
- 21 participants are responsible for bringing their own
- 22 snacks.
- We ask parties in the hearing venue to be mindful
- 24 of common allergins in the snacks that you bring.
- 25 Parties are responsible for their own lunch and dinner
- 26 arrangements. Please respect the timelines I've set

- 1 for breaks and return promptly to the meeting. We have
- 2 a lot to cover, and the Board cannot wait for late
- 3 arrivals.
- 4 For all participants, please do not interrupt when
- 5 a person is speaking. The agenda provides an orderly
- 6 opportunity for participants to speak and for parties
- 7 accessing the proceedings via video and audio links.
- 8 Your microphone or camera may be muted by the Board
- 9 until you are recognized by the Chair to speak.
- 10 For the sake of our court reporters and
- 11 interpreters, when it is your turn to speak, please use
- 12 a microphone, state your name first, and then speak
- 13 clearly and at a reasonable pace.
- Also, please do not use abbreviations and acronyms
- 15 and be mindful that some terms may require our
- 16 interpreters to take time to explain in detail. So
- 17 please be aware of the interpreters and pause when it
- 18 appears they need extra time to explain what you are
- 19 saying.
- 20 For the benefit of all the participants, please
- 21 turn your cell phones and electronic devices off or at
- 22 least to a vibrate or silent setting, no matter your
- 23 method of participation in this meeting.
- 24 While the Board understands that participating in
- 25 these proceedings during the COVID-19 pandemic have
- 26 resulted in parties not being able to join us here in

- 1 Igaluit, the Board appreciates the sacrifices and
- 2 flexibility of all participants in finding ways to
- 3 participate in a productive manner in these important
- 4 proceedings.
- 5 The Board appreciates all participants joining the
- 6 proceedings being patient with each other and the
- 7 Board, as the technology we use may result in
- 8 interruptions and limitations that are outside of the
- 9 parties' and the Board's control.
- 10 And, finally, as noted by the Board in the
- 11 prehearing conference decision report and my remarks in
- 12 Pond Inlet, I would like to remind everyone that
- 13 comments intended to denigrate or belittle the views or
- 14 comments of other participants or simply intended to
- 15 disrupt the proceedings are not appropriate and may
- 16 result in the Board sanctioning such commenters.
- 17 If the Board considers it necessary, the Board may
- 18 strike some comments from the public hearing record,
- 19 and the Board may impose restrictions on anyone who is
- 20 unwilling to respect the Board's rules and procedural
- 21 quidance.
- The Board recognizes that participants over the
- 23 course of this assessment have developed very strong
- 24 opinions and feelings, including expressing strong
- 25 disagreements with other participants and the
- 26 procedural directions of the Board.

- 1 The Board has also noticed that we may all feel a
- 2 little less connected to each other because we are not
- 3 all able to be in the same room at the same time, but
- 4 despite these challenges, the Board knows from
- 5 experience that strong opinions, emotions, and
- 6 disagreement can still be conveyed in a manner that is
- 7 respectful and productive, and we thank all parties in
- 8 advance for participating in these meetings in that
- 9 spirit.
- 10 The Board looks forward to participants continuing
- 11 to provide positive and respectful contributions as we
- 12 continue the public hearing.
- 13 Roll Call
- 14 THE CHAIR: Now, I would like to move
- 15 forward to our roll call. As I call out the name of
- 16 each group or organization, I would ask that the
- 17 identified representatives list the individuals who
- 18 will be participating throughout the public hearing on
- 19 their behalf.
- I will begin the roll call with the proponent,
- 21 Baffinland Iron Mines Corporation. Ms. Lord-Hoyle, can
- 22 you introduce your team.
- 23 MS. LORD-HOYLE: Good morning, Madam Chair, the
- 24 Board, and all participants. My name is Megan
- 25 Lord-Hoyle. I'm the vice president of sustainable
- 26 development for Baffinland. We have participating in

- 1 these proceedings Brian Penney, Udloriak Hanson,
- 2 Joe Tigullarag, Connie Merkosak, Matthew Clark, and
- 3 Brad Armstrong in Igaluit.
- 4 Participating remotely, Lou Kamermans, Andrew
- 5 Moore, Emma Malcolm, Chris Murray, Connor Devereaux,
- 6 Steven Douville.
- 7 THE CHAIR: Megan Lord-Hoyle, if you can
- 8 please repeat the names three names back. The
- 9 interpreter can't hear you clearly.
- 10 MS. LORD-HOYLE: Andrew Moore, Emma Malcolm,
- 11 Chris Murray, Connor Devereaux, Steven Douville,
- 12 Fay Pittman, Tim Sewell, Krista Johnson, and Michael
- 13 Anderson with Baffinland.
- With Environmental Dynamics Incorporated,
- 15 Anne McLeod, Julia Krizan, Mike Setterington; with
- 16 Fednay, Courtney Legault and Tim Kean; with Genessee in
- 17 Wyoming, Denys Del Cardo, Louis-Rene Pelletier, and
- 18 Sean Sefsik; with Golder Associates, Marina
- 19 Winterbottom, Patrick Abgrall, Phil Osbourne, and Phil
- 20 Rouget; with Hatch, Fanus van Biljon; with Impact
- 21 Economics, Graeme Clinton; with Intrinsik, Chris Moore;
- 22 with JASCO, Melanie Austin; with Knight Piésold,
- 23 Richard Cook; with Lawson Lundell, Christine Kowbel and
- 24 Laura Duke; with Nunami Stantec, Dan Jarrat, Vicki
- 25 Corning, Paige Glenen, and Sara Wallace. And with
- 26 JPSCL Limited, Jason Prno. Thank you.

- 1 THE CHAIR: Next, I will ask the
- 2 spokesperson for the responsible authorities and
- 3 intervenors to introduce themselves and the individuals
- 4 who will be participating in this extension of the
- 5 public hearing on their behalf.
- 6 Firstly, Qikiqtani Inuit Association, Jared.
- 7 MR. OTTENHOF: Thank you, Madam Chair.
- 8 Jared Ottenhof for Qikiqtani Inuit Association.
- 9 In Igaluit we have myself, Jared Ottenhof, Richard
- 10 Paton, Stephen Williamson-Bathory, P.J. Akeeagok, and
- 11 Levi Barnabas. Participating remotely, we'll have
- 12 legal counsel Lorraine Land and Steven Foulds, and also
- 13 participating remotely our technical team Jeff Higdon,
- 14 Bruce Stewart, Jason Ash, Nick Jewitt, Alistair
- 15 MacDonald, and Susan Leech. Thank you.
- 16 THE CHAIR: Nunavut Tunngavik, James
- 17 Eetoolook.
- 18 MR. EETOOLOOK: (INUKTITUT SPOKEN NO
- 19 TRANSLATION) David Irngaut -- pardon me, Paul Irngaut,
- 20 David Kunuk, Cecile Lyall, (INUKTITUT SPOKEN NO
- 21 TRANSLATION) Carson Gillis, Bert Dean, David Lee, and
- 22 Arthur Yuan, the lawyer.
- 23 THE CHAIR: Mittimatalik hamlet,
- 24 Frank Tester.
- 25 MR. TESTER: Frank Tester from Vancouver.
- 26 Thank you, Madam Chair.

- 1 THE CHAIR: Eric Ootoovak.
- 2 MR. OOTOOVAK: Qujannamiik, Iksivauta. Eric
- 3 Ootoovak, (INUKTITUT SPOKEN NO TRANSLATION)
- 4 Amanda Hanson-Main, (INUKTITUT SPOKEN NO TRANSLATION)
- 5 Eamon Murphy, (INUKTITUT SPOKEN NO TRANSLATION)
- 6 Enookie Inuarak, (INUKTITUT SPOKEN NO TRANSLATION).
- 7 Qujannamiik, Iksivauta.
- 8 THE CHAIR: Igloolik Working Group.
- 9 MR. IVALU: Thank you, Madam Chair. From
- 10 Igloolik -- from working group, Peter Ivalu. With me
- 11 Joanna Quassa, Igloolik Working Group, is a board
- 12 member, and also with us in Igaluit from working group
- 13 and advisor, Merlyn Recinos. Thank you, Madam
- 14 Chairperson.
- 15 THE CHAIR: Igloolik Hunters and Trappers
- 16 Association, anybody participating?
- 17 UNIDENTIFIED SPEAKER: Thank you, Madam Chair.
- 18 Igloolik Hunters and Trappers Association member has to
- 19 be confirmed. Soloman Mikki will have to be ...
- 20 THE CHAIR: Sanirajak Hunters and Trappers
- 21 Association? Mr. Irgittug? I don't think they're here
- 22 yet.
- 23 Sanirajak Hamlet, Louis Primeau?
- 24 MR. PRIMEAU: Thank you, Madam Chairperson.
- 25 Both myself and Mayor Audlakiak are here for the
- 26 meetings. I believe the flight yesterday was cancelled

- 1 from Sanirajak, which may account for Hunters and
- 2 Trappers not being represented. Thank you.
- 3 THE CHAIR: Arctic Bay hamlet, Lori
- 4 Idlout?
- 5 MS. IDLOUT: Lori Idlout, technical advisor
- 6 for -- assisting the Hunters and Trappers Association.
- 7 I'm trying to -- I wonder if there will be any
- 8 technical advisor for the Hamlet for Arctic Bay. I
- 9 just wanted to bring that matter up quickly.
- I have been affirmed, but the rest of the group,
- 11 the members, they -- I don't mind being here in to --
- 12 able to help, assist further, but the representatives
- 13 would like to identify who they are. Thank you.
- 14 THE CHAIR: Ikajutit Hunters and Trappers
- 15 Association, Lori Idlout, technical advisor.
- 16 MS. IDLOUT: I did mention earlier the
- 17 Ikajutit Hunters and Trappers Association. I'm a
- 18 technical advisor for both, if that's understandable.
- 19 Hamlet -- if they identified who will be representing
- 20 and people from Arctic Bay. I don't know all of their
- 21 names yet, who they are, and the person beside me could
- 22 speak.
- 23 MS. EJANGIAG: Geela, I'm from Arctic Bay.
- 24 I'm sitting here, but I was asked to sit here. I was
- 25 sitting on the other side. The Mayor -- Qaunaq is here
- 26 and Eli Qaqqasiq, our young representative -- our young

- 1 person representative here and also Hunters and
- 2 Trappers Association, and that's our group from --
- 3 representing the hamlet. Thank you.
- 4 THE CHAIR: Legal counsel.
- 5 MS. MEADOWS: Thank you, Madam Chair. So
- 6 the community representatives, I believe, were just
- 7 introduced from Arctic Bay. At this point in the
- 8 proceedings, we're just introducing the intervenors --
- 9 so the registered intervenors, and that's the reason
- 10 that the community representatives are right now
- 11 sitting in the -- in the audience during the technical
- 12 sessions.
- When the community roundtable starts on Friday,
- 14 the community representatives will be joining us at the
- 15 table. So we'll be doing a round of introductions at
- 16 that time for all of the community representatives that
- 17 are here present in the room right now. Thank you,
- 18 Madam Chair.
- 19 THE CHAIR: Clyde River Hamlet, Jerry
- 20 Natanine.
- 21 MR. NATANINE: Thank you, Madam Chair.
- 22 Jerry Natanine, Madam Chair, of Clyde River. With
- 23 me are -- from hunters and trappers. Steven is sitting
- 24 on the public side, and our advisor, this person.
- 25 THE CHAIR: Amaruq Hunters and Trappers
- 26 Association, Jeetaloo Kakee.

- 1 MR. KAKEE: Hunters and Trappers --
- 2 hunters and Trappers Organization. I'm an Elder as
- 3 well, and behind me are our technical advisor,
- 4 Amaruq -- Jimmy Akavak, chairperson; Kevin Akpalialuk
- 5 from the Hunters and Trappers Association Igaluit;
- 6 Lodie Ipeelie, also from HTO Iqaluit; and Meeka Mike,
- 7 my technical advisor, my assistant, and we will be
- 8 dividing our work, myself and Meeka, so you understand
- 9 that when we -- when it's our turn to speak. Thank
- 10 you.
- 11 THE CHAIR: Nunavut Government, Madeleine
- 12 [sic].
- 13 MS. O'GRADY: Thank you, Madam Chair.
- 14 Natalie O'Grady, Government of Nunavut.
- 15 On behalf of the government, the individuals here
- 16 with us are Jimi Onalik, deputy minister, economic
- 17 development and transportation; Jimmy Noble Jr., deputy
- 18 minister, Department of Environment; Gabe Karlik is
- 19 going to be joining us later in the proceedings as
- 20 well. He's the assistant deputy minister, economic
- 21 development and transportation. Henry Coleman is here
- 22 as well, assistant deputy minister, Department of
- 23 Environment; Agnes Simonfalvy, Avatilirining
- 24 coordinator; Amy Robinson, manager, land-use planning
- 25 and environmental assessment, the Department of
- 26 Environment; James Elliott, project manager, impact

- 1 assessment, Department of Environment; Emily Stockley,
- 2 legal counsel, Department of Justice; and we have
- 3 Stephen Atkinson, wildlife consultant, participating
- 4 remotely. Thank you.
- 5 THE CHAIR: Spencer Dewar.
- 6 MR. DEWAR: Qujannamiik, Madam Chair.
- 7 Spencer Dewar, Crown-Indigenous Relations and
- 8 Northern Affairs Canada. With me today is Krista
- 9 Henrikson, the regional director general for the
- 10 Nunavut regional office; Felexce Ngwa, manager of
- 11 impact assessment; Amal Roy, senior environmental
- 12 assessment specialist. Joining us remotely we have
- 13 David Abernethy. He's the regional socio-economic
- 14 analyst. We have Mark Hopkins, director general,
- 15 natural resources and environment; Kim Pawley, manager
- of environmental assessment, land-use planning and
- 17 conservation; and Jennifer Walsh, senior environmental
- 18 policy analyst. In addition, I'd like to also
- 19 introduce Simon Gruda-Dolbec in person. He's with the
- 20 Department of Justice, and he's our legal counsel.
- 21 Oujannamiik.
- 22 THE CHAIR: Anna Graham, Environment
- 23 Canada.
- 24 MS. GRAHAM: Thank you.
- 25 Anna Graham, Environment and Climate Change
- 26 Canada. With me today I have Margaret Fairbairn, our

- 1 acting regional director. For our water quality
- 2 scientific experts, we have Anne Wilson and Meagan
- 3 Tobin; our mining expert, Reg Ejeckam; air quality
- 4 experts, Brian Asher and Richard Holt; environmental
- 5 emergencies expert, Carl Kabanguka; and our wildlife
- 6 experts, Jean-Francois Dufour and Krupesh Patel. Thank
- 7 you.
- 8 THE CHAIR: (INUKTITUT SPOKEN NO
- 9 TRANSLATION) Gabriel Bernard-Lacaille.
- 10 MR. BERNARD-LACAILLE: Thank you, Madam Chair.
- 11 Gabriel Bernard-Lacaille, I'm a senior biologist
- 12 with the mining, oil and gas regulatory review unit for
- 13 the Arctic region. Joining me today from the same unit
- 14 is Alexandra Sorckoff, also a biologist, and Alasdair
- 15 Beattie, team lead. From our science branch, we have
- 16 Marianne Marcoux, marine mammal expert, and Kimberly
- 17 Howland, aquatic invasive species expert. From our
- 18 fisheries management group, we have Paula Smith,
- 19 fisheries management expert, and, finally, we have our
- 20 regional director for aquatic ecosystem, Thomas
- 21 Hoggarth. Thank you, Madam Chair.
- 22 THE CHAIR: Health Canada, Matthew Gale.
- 23 MR. GALE: Thank you, Madam Chair.
- 24 Matthew Gale, Health Canada. With me today is
- 25 Kathleen Buset, program manager; Kitti Ma, regional
- 26 manager; Wendy Wilson, impact assessment coordinator;

- 1 and Thien-Thanh Nguyen, engagement specialist. Thank
- 2 you.
- 3 THE CHAIR: Natural Resources Canada,
- 4 Peter Unger.
- 5 MR. UNGER: Thank you, and good morning,
- 6 Madam Chair.
- 7 Peter Unger, Natural Resources Canada. I'm a team
- 8 leader in our environmental assessment division, and I
- 9 will be joined by Rob Johnstone, the deputy director of
- 10 the explosives, safety, and security branch.
- 11 Qujannamiik.
- 12 THE CHAIR: Parks Canada, Allison
- 13 Stoddart.
- 14 MS. STODDART: Thank you, Madam Chair.
- 15 Allison Stoddart, I'm an environmental assessment
- 16 specialist with Parks Canada. With me today I have
- 17 Jacquie Bastick, an environmental assessment
- 18 specialist; Jane Chisholm, an ecologist team leader
- 19 with Parks Canada within our Nunavut field unit;
- 20 Andrew Maher, who is the resource conservation manager
- 21 for Parks Canada within the Nunavut field unit; Laurant
- 22 Jonart, who is a project manager for Tallurutiup Imanga
- 23 National Conservation Area within Parks Canada; as well
- 24 as Jenna Boon, who is the field unit superintendent of
- 25 our Nunavut field unit within Parks Canada. Thank you
- 26 very much.

- 1 THE CHAIR: Transport Canada,
- 2 Jackie Barker.
- 3 MS. BARKER: Thank you, Madam Chair.
- 4 Jackie Barker, Transport Canada. I am a regional
- 5 environmental advisor, and also joining remotely are
- 6 Anita Gudmundson, regional manager, environmental
- 7 programs: Jaideep Johar, manager, marine safety and
- 8 security; and Jason Cram, manager, rail safety
- 9 engineering. Thank you.
- 10 THE CHAIR: Oceans North, Chris Debicki.
- 11 MR. DEBICKI: Good morning. Thank you,
- 12 Madam Chair.
- I am Chris Debicki. I am the lawyer for
- 14 Oceans North. And from the Scripps Institute of
- 15 Oceanography, Dr. Josh Jones, and potentially at some
- 16 point during these hearings from OpenOil, Mr. John
- 17 West. Thank you.
- 18 THE CHAIR: World Wildlife Fund, Paul
- 19 Okalik.
- 20 MR. OKALIK: Thank you, Madam Chair.
- 21 I am Paul Okalik. I live here and reside in
- 22 Igaluit. First of all, I'd like to thank that we're
- 23 having this hearing being held here in the north, and I
- 24 thank the NIRB for allowing us to have this public
- 25 hearing. Thank you, and welcome to everyone.
- I live here, as I said. Our ocean expert is also

- 1 here, and our -- one of our staff will be joining us.
- 2 Andrew Dumbrille and Brandon Laforest will be working
- 3 with us or -- working with us remotely. Thank you,
- 4 Madam Chair.
- 5 THE CHAIR: Nunavut Independent
- 6 Television, Isabelle Gilles.
- 7 MS. GILLES: Good morning, everyone. I
- 8 think Zacharias Kunuk will be speaking this morning.
- 9 THE CHAIR: Zacharias Kunuk.
- 10 MR. KUNUK: Thank you, Madam Chair.
- I am representing the Nunavut Independent
- 12 Television. Here with me is Lloyd Lipsett and
- 13 Isabelle, who is joining us remotely. Lucy Tulugarjuk
- 14 is also here. Thank you.
- 15 THE CHAIR: From the Nunavut planning
- 16 project management office -- sorry -- Nunavut Project
- 17 Management Office, Lisa Dyer.
- 18 MS. DYER: Thank you, Madam Chair.
- 19 I am Lisa Dyer. I'm director general of the
- 20 Northern Project Management Office, and with me today
- 21 in the room I have our senior project officer, Saba
- 22 Qazi, and our project officer, Arusa Shafi.
- 23 THE CHAIR: Okay. Before we continue to
- 24 the technical session, let's take a 15-minute break and
- 25 reconvene at 10:40.
- 26 (ADJOURNMENT)

- 1 THE CHAIR: Welcome back, everyone, if you
- 2 can please take your seats.
- 3 We are now moving on to Item 3 of the agenda
- 4 allowing parties who were unable to pose oral questions
- 5 in the January public hearing session on the marine
- 6 environment to ask questions or seek clarification and
- 7 follow up from their written questions to the
- 8 proponent, Baffinland, or other intervenors.
- 9 I would now like to invite the Government of
- 10 Canada, Spencer Dewar, to coordinate the Government of
- 11 Canada intervenors who will be asking questions. As a
- 12 reminder, the Government of Canada has 90 minutes.
- 13 Spencer Dewar.
- 14 MR. DEWAR: Qujannamiik, Madam
- 15 Chair. Spencer Dewar, Crown-Indigenous Relations and
- 16 Northern Affairs Canada.
- 17 I would like to -- we have -- we have a few
- 18 questions. Hopefully we will not take the whole
- 19 90 minutes allotted in order to provide more time for
- 20 community members. With that being said, I'd like to
- 21 turn to Environment Canada and Climate Change for our
- 22 first question.
- 23 THE CHAIR: Environment and Climate Change
- 24 Canada, Anna Graham.
- 25 Environment and Climate Change Canada Questions
- 26 Baffinland Iron Mines Corporation

- 1 MS. GRAHAM: Anna Graham, Environment and
- 2 Climate Change Canada.
- 3 We asked via written question whether Baffinland
- 4 had evaluated potential impacts from scrubber wash
- 5 water discharge to the marine environment.
- 6 Baffinland's response was that since they have
- 7 committed to using distillate fuel in the Nunavut
- 8 settlement area, scrubbers will not be required.
- 9 Baffinland's -- can Baffinland please clarify.
- 10 Will scrubbers potentially be used outside of the
- 11 Nunavut settlement area? And, if so, have potential
- 12 marine impacts from wash water discharge outside the
- 13 Nunavut settlement area been considered or evaluated?
- 14 Thank you.
- 15 THE CHAIR: Baffinland, Megan Lord-Hoyle.
- 16 MS. LORD-HOYLE: Megan Lord-Hoyle. I'll ask
- 17 Lou Kamermans to respond.
- 18 THE CHAIR: Lou Kamermans.
- 19 MR. KAMERMANS: Thank you, Madam Chair. Lou
- 20 Kamermans, Baffinland.
- I can confirm we've made the commitment to request
- 22 that our vessels switch to layer distillates when they
- 23 enter the Nunavut settlement area, and by extension,
- 24 this would mean that scrubbers and specifically
- 25 open-loop scrubbers would not be required within the
- 26 Nunavut settlement area.

- 1 That is also the border of our marine regional
- 2 study area in the area looked at as part of our final
- 3 environmental impact statement submissions developed
- 4 under the guidelines issued by the Nunavut Impact
- 5 Review Board. As such, we did not provide assessments
- 6 for areas outside of the regional study area, including
- 7 the effects of wash water in Baffin Bay.
- 8 What vessels do in Baffin Bay, which is an
- 9 international area of shipping and subject to
- 10 international regulation, is at their discretion as
- 11 long as it's compliant with those international
- 12 regulations. Thank you.
- 13 THE CHAIR: Environment and Climate Change
- 14 Canada, Anna Graham.
- 15 MS. GRAHAM: Thank you. Thank you, Madam
- 16 Chair.
- 17 Thank you, Lou. We have no further questions.
- 18 THE CHAIR: Government of Canada, Spencer
- 19 Dewar.
- 20 Crown-Indigenous Relations and Northern Affairs Canada
- 21 Ouestions Baffinland Iron Mines Corporation
- 22 MR. DEWAR: Oujannamiik, Madam Chair.
- 23 Spencer Dewar, Crown-Indigenous Relations and Northern
- 24 Affairs Canada. We have three questions.
- 25 The first question: Can Baffinland explain with
- 26 some examples the ways that it has incorporated Inuit

- 1 Qaujimajatuqanqit into their assessment of the marine
- 2 environment?
- 3 Question Number 2: How does Baffinland intend to
- 4 incorporate adaptive management into their monitoring
- 5 of the marine environment?
- 6 Question 3: Can Baffinland clarify how spills at
- 7 anchorage locations will be managed? Qujannamiik.
- 8 THE CHAIR: Baffinland, Megan Lord-Hoyle.
- 9 MS. LORD-HOYLE: Megan Lord-Hoyle, Baffinland.
- 10 I'll ask Phil Rouget with Golder Associates to
- 11 answer Questions 1 and 2 and then ask Lou Kamermans to
- 12 respond to Number 3, and I believe Phil Rouget has his
- own Zoom sign-in this time around. Thank you.
- 14 THE CHAIR: Phil Rouget.
- 15 MR. ROUGET: Thank you, Madam Chair. Phil
- 16 Rouget with Golder Associates.
- 17 I'll start off by responding to the first
- 18 question, that being provide an example in the way IQ
- 19 was incorporated into the effects assessment for the
- 20 marine environment.
- 21 So IQ was integrated in the effects assessment
- 22 from the very early stages of the project prior to the
- 23 initial development of the final environmental impact
- 24 statement. This was done through information shared
- 25 through interviews with community members, including
- 26 Elders, dating back to 2006. It was used to

- 1 characterize baseline conditions in the study area,
- 2 including detailed information on animal distribution
- 3 in the regional study area, timing of animal movements
- 4 throughout this area, migratory patterns, sensitive and
- 5 important life cycle stages for different species, and
- 6 sensitive areas throughout the region.
- 7 That information helped us as EA practitioners
- 8 understand where to focus our efforts in our marine
- 9 baseline data collection and also helped us understand
- 10 what valued ecosystem component should play the focus
- 11 for the effects assessment. We also learned at that
- 12 point from Inuit what key issues were for both marine
- 13 mammals and marine environment as a result -- result of
- 14 the project.
- 15 Following that process, there was a number of
- 16 focused invite workshops that were held with
- 17 communities with Pond Inlet and Arctic Bay. I think
- 18 that was in 2015 and '16. Those were focus group
- 19 workshops related specifically to the Phase 2 proposal.
- 20 They were there to discuss the key issues and
- 21 specifically mitigation measures to minimize or avoid
- 22 any of the adverse impacts on both marine mammals and
- 23 the marine environment.
- 24 They had key themes. The ones related to
- 25 marine -- the workshops related to marine were
- open-water shipping, shipping through ice, contemporary

- 1 Inuit land use and sea use, and the Phase 2 proposal
- 2 specifically around marine effects.
- 3 More recently through 2019, there was several
- 4 community risk assessment workshops in the various
- 5 North Baffin communities which, again, focused on
- 6 identifying project effects and protection measures as
- 7 well as monitoring for aspects of the Phase 2 proposal.
- 8 And through these workshops, community
- 9 perspectives were documented on risk assessment and
- 10 management issues related to the marine environment.
- 11 This included specific impacts related to shipping on
- 12 narwhal, aquatic invasive species introduction through
- 13 ballast water discharge, construction of the new ore
- 14 dock, oil spills in the marine environment, and general
- 15 vessel management practices.
- In many of these cases, IQ is aligned closely with
- 17 other lines of evidence used in the assessment such as
- 18 our understanding that narwhal are sensitive to
- 19 underwater noise and that project shipping and
- 20 icebreaking have the potential to result in behavioural
- 21 changes in narwhal while they're on their summer
- 22 calving grounds.
- 23 Since the start of the project, Baffinland's
- 24 mitigation and management measures have all been very
- 25 much shaped through dialogue with Inuit. For example,
- 26 we have identified sensitive areas in Milne Inlet for

- 1 which harvesting occurs along the western shoreline and
- 2 where calving occurs primarily. Those areas have been
- 3 identified as avoidance zones for the ship.
- 4 Similarly, we received feedback in 2018, a year
- 5 when we had no aerial surveys being conducted. And the
- 6 limited Bruce Head project, we heard from the
- 7 communities that numbers of narwhal were lower, and
- 8 lower levels of harvesting were reported.
- 9 Based on that input alone, a large number of
- 10 additional precautionary mitigation measures were
- 11 developed and implemented for the subsequent season,
- 12 including restricted icebreaker transits during the
- 13 shoulder season and an established buffer zone or
- 14 setback area 40 kilometres outside the entry to the
- 15 regional study area such to avoid any conflicts between
- 16 ships coming in and staging in that area at the start
- 17 of the season and animals that would potentially be
- 18 holding at the edge of the floe edge waiting for entry
- 19 into the regional study area.
- 20 Baffinland's marine based monitoring programs
- 21 involve Inuit in all aspects of the monitoring,
- 22 including study design and field implementation, data
- 23 collection, data processing and analysis, and reporting
- 24 of the data. We look at the scientific results in
- 25 close association with what we know from Inuit
- 26 perspective and IQ.

- 1 In answering your second question -- or the second
- 2 question from the intervenor, Madam Chair, which I'll
- 3 repeat, how does Baffinland plan to include adaptive
- 4 management into marine environment? The answer to that
- 5 is through a series of indicators, thresholds, and
- 6 response actions that are developed specifically for
- 7 both marine mammals and the marine environment.
- 8 These include early warning indicators but also
- 9 indicators at the sort of moderate and higher level to
- 10 basically provide early detection of project effects
- 11 and allow Baffinland adequate time to implement
- 12 additional mitigation, investigation, and adaptive
- management measures to address when a threshold is
- 14 exceeded.
- 15 Those indicators and thresholds are both based on
- 16 western science as well as IQ and Inuit input. Those
- 17 currently for Phase 2 are -- are still in development,
- 18 but they include species-specific indicators and
- 19 thresholds, and those will be shared with the
- 20 communities and the environmental working group for
- 21 further refinement.
- 22 I'll now pass it back to Baffinland if there are
- 23 any additional comments on their end. Thank you, Madam
- 24 Chair.
- 25 THE CHAIR: Lou Kamermans.
- 26 MR. KAMERMANS: Thank you, Madam Chair. Lou

- 1 Kamermans, Baffinland.
- 2 I'll just respond to the third question from the
- 3 intervenor related to spill response at anchorages. A
- 4 spill anywhere in the regional study area for the
- 5 marine environment, which is also the area within the
- 6 Nunavut settlement area, would be subject to our
- 7 spill-at-sea response plan whether a vessel was at
- 8 anchorage or transiting to an anchorage.
- 9 The spill-at-sea response plan provides tiered
- 10 response actions based on the severity of spills. In
- 11 Tier 1, we're largely reliant on the vessel's own
- 12 emergency response planning plan and equipment which
- 13 all vessels are required to have and maintain.
- In Tier 2, you would see Baffinland providing
- 15 spill response assistance based on equipment and
- 16 capacity located at Milne Port.
- 17 And in the third and highest tier, you would see
- 18 assistance coming from a third party Baffinland
- 19 contracts for emergency spill response services. The
- 20 company is known as Oil Spill Response Limited.
- 21 So all of this would be reported to the relevant
- 22 federal government's departments, and Transport Canada
- 23 has been active in reviewing our oil spill-at-sea
- 24 response plan through the review process. They have
- 25 provided input, which we have accepted, and it will be
- 26 included in an updated version of the plan should

- 1 Phase 2 be approved. Thank you.
- 2 THE CHAIR: Crown-Indigenous Relations and
- 3 Northern Affairs Canada, Spencer Dewar.
- 4 MR. DEWAR: Qujannamiik, Madam Chair.
- 5 Spencer Dewar, Crown-Indigenous Relations and Northern
- 6 Affairs Canada. Thank you, Baffinland, for those
- 7 responses.
- 8 There is one follow-up question. For Lou, it was
- 9 Question Number 3. I was just curious. For a
- 10 third-tier spill where there'd be assistance from a
- 11 third party, is Oil Spills Response Limited on a
- 12 retainer for Baffinland? (INTERPRETER BELL). How
- 13 would -- would Baffinland be able to guarantee that Oil
- 14 Spills Response Limited would be available?
- 15 THE CHAIR: Baffinland, Lou Kamermans.
- 16 MR. KAMERMANS: Thank you, Madam Chair. Lou
- 17 Kamermans, Baffinland.
- 18 We pay an annual fee for membership with Oil
- 19 Spills Response Limited, and that provides the
- 20 assurance that their services would be available to us
- 21 in the event of a spill where they were required.
- 22 Thank you.
- 23 THE CHAIR: Crown-Indigenous Relations and
- 24 Northern Affairs Canada, Spencer Dewar.
- 25 MR. DEWAR: Qujannamiik, Madam Chair.
- 26 Spencer Dewar, Crown-Indigenous Relations and Northern

- 1 Affairs Canada. Thank you, Lou. That was very
- 2 helpful.
- 3 That concludes the Government of Canada's
- 4 questions for this period, so we'll forego the
- 5 remainder of our time. That does not mean that we will
- 6 not have new questions or clarifying questions that'll
- 7 be asked during Day 2. Qujannamiik.
- 8 THE CHAIR: Government of Nunavut, Natalie
- 9 O'Grady.
- 10 MS. O'GRADY: Natalie O'Grady, Government of
- 11 Nunavut.
- 12 From the last hearing, we weren't able to ask --
- 13 ask one question, but we were able to work out a
- 14 commitment with the proponent with respect to the
- 15 marine environment and their spill-at-sea response
- 16 plan.
- 17 So for the benefit of the Board and -- and for
- 18 parties, that commitment is for Baffinland to
- 19 collaborate with the Government of Nunavut's department
- 20 of environment and emergency management office in
- 21 mobilizing emergency wildlife teams in the event of a
- 22 spill that may attract polar bears.
- 23 So we just wanted to update -- update the record
- 24 for -- for you with respect to that, but we -- we have
- 25 no new -- new questions from -- from the last hearing.
- 26 So we can reserve the rest of our time, and perhaps

- 1 other parties, particularly QIA, may have some
- 2 questions on this topic. Thank you.
- 3 THE CHAIR: Hamlet of Clyde River and
- 4 Namautaq Hunters and Trappers and Association, Jerry
- 5 Natanine.
- 6 Hamlet of Clyde River and Namautaq Hunters and Trappers
- 7 and Association Questions Baffinland Iron Mines
- 8 Corporation
- 9 MR. NATANINE: Qujannamiik, Iksivauta. Jerry
- 10 Natanine, mayor of Clyde River and Namautag Hunters and
- 11 Trappers. And our technical advisor will be asking the
- 12 questions [sic] of our questions. Thank you.
- 13 THE CHAIR: Warren Bernauer.
- 14 MR. BERNAUER: Thank you, Madam Chair.
- 15 I have several questions to ask on behalf of Clyde
- 16 River, and when I'm finished, our other consultant,
- 17 Dr. Glen Hostetler, will have a few follow-ups.
- 18 My first questions deal with Baffinland's marine
- 19 environmental working group. This working group
- 20 advises Baffinland on monitoring and mitigation. Its
- 21 members include the Department of Fisheries and Oceans,
- 22 Parks Canada, the Qikiqtani Inuit Association, and the
- 23 Mittimatalik Hunters and Trappers Organization.
- 24 If you recall from our presentation, Clyde River
- 25 raised a number of concerns with this working group.
- 26 Clyde River is very concerned that this working group

- 1 has not been effective at directing monitoring and
- 2 mitigation.
- 3 The issue of transparency is a major concern.
- 4 Neither the hunters and trappers nor the hamlet from
- 5 Clyde River are members of this working group.
- 6 However, decisions made by the working group can have
- 7 major consequences for the Aboriginal rights and food
- 8 security of Clyde River residents.
- 9 So my first question is: Will Baffinland commit
- 10 to improving the public transparency of these working
- 11 groups by ensuring all formal correspondence, meeting
- 12 minutes, presentations, and reports are available
- online in a timely manner? Thank you.
- 14 THE CHAIR: Baffinland, Megan Lord-Hoyle.
- 15 MS. LORD-HOYLE: Megan Lord-Hoyle, Baffinland.
- 16 Madam Chair, I'd like to first clarify that
- 17 Baffinland already does report annually on official
- 18 correspondence with the working groups. This is
- 19 reported to the Nunavut Impact Review Board in terms of
- 20 meeting minutes that occurred between the working
- 21 groups. Baffinland also on draft reports provides the
- 22 comments that were provided by each party in the
- 23 working group and Baffinland's response to those
- 24 comments on the reports attached to the final reports.
- In terms of the specific commitment that's being
- 26 requested, yes, Baffinland commits to increase the

- 1 transparency by providing these meeting minutes and
- 2 presentations on our -- publicly available on our
- 3 website. And I suggest that we could work out the
- 4 exact commitment language between our parties and
- 5 report back to the Board. Thank you.
- 6 THE CHAIR: Clyde River Hamlet and Hunters
- 7 and Trappers Organization, Warren Bernauer.
- 8 MR. BERNAUER: Thank you, Madam Chair. This
- 9 is Warren Bernauer for Clyde River. Thank you for your
- 10 response. That was very helpful.
- 11 Another concern that we have flagged is trust. If
- 12 these working groups are going to work collaboratively,
- 13 work together, for a common cause to protect the Arctic
- 14 environment, there has to be some trust. However, this
- 15 Nunavut Impact Review Board process has, I think, made
- 16 it pretty clear that there are some substantial trust
- 17 issues between Baffinland, Inuit organizations, and
- 18 community organizations.
- 19 This lack of trust adds risk to the -- to adaptive
- 20 management. So my question is this: What actions will
- 21 Baffinland commit to taking to repair its relationship
- 22 of trust with working group members, especially the
- 23 Qikiqtani Inuit Association and the Mittimatalik
- 24 Hunters and Trappers Organization? Thank you.
- 25 THE CHAIR: Baffinland, Megan Lord-Hoyle.
- 26 MS. LORD-HOYLE: Megan Lord-Hoyle. I'll ask

- 1 Lou Kamermans to respond.
- 2 THE CHAIR: Lou Kamermans.
- 3 MR. KAMERMANS: Thank you, Madam Chair. Lou
- 4 Kamermans, Baffinland.
- 5 We see this happening in -- in two major ways.
- 6 The first is by continuing the ongoing updates to the
- 7 terms of reference for the working groups. This is an
- 8 initiative that's been underway for some time.
- 9 Given the unique circumstances of the Phase 2
- 10 review, we haven't been able to issue the terms of
- 11 reference as we would've liked, but we have throughout
- 12 this review process affirmed our commitment to a
- 13 consensus-based decision-making structure being
- 14 integrated into those terms of reference.
- 15 That's not the only topic that the updated terms
- of reference addresses, but I want to be clear. These
- 17 terms of reference, the original ones, were not
- 18 developed by Baffinland. They were developed with the
- 19 working group, and they were approved by the working
- 20 group, and that was all with the intent that they would
- 21 meet the objectives of the terms and conditions in our
- 22 project certificate.
- 23 And in Baffinland's view, we largely have, and
- 24 this is supported by recent issuance of a detailed list
- of the instances and times when working group input has
- 26 directly translated into action and modifications to

- 1 our monitoring programs. This was supplied in response
- 2 to a Nunavut Impact Review Board recommendation flowing
- 3 from our monitoring programs. We also included it with
- 4 our responses to questions at the end of March.
- We've always trusted the input that members of the
- 6 working groups bring, and we think each of those
- 7 changes we've made to our monitoring programs is a
- 8 meaningful demonstration of that. That being said, we
- 9 understand that there's value in continual improvement
- 10 and that expectations can change over time, and we're
- 11 willing to evolve with that.
- 12 The other area where we think the issue of trust
- can be addressed is with the many commitments we've
- 14 made under the Inuit Certainty Agreement. This
- 15 includes funding Inuit-driven entirely led monitoring
- 16 programs with monitoring programs to be administered by
- 17 the Qikiqtani Inuit Association with direct input from
- 18 the Inuit committee composed of community
- 19 representatives. Baffinland has no role in the
- 20 administration of that program or the formation of that
- 21 committee. That's trust.
- Those monitoring programs are going to cover
- 23 subjects of most importance to Inuit, and those results
- 24 are going to drive adaptive management. The adaptive
- 25 management triggers that will cause change are required
- 26 under contract with the Oikigtani Inuit Association.

- 1 We have a written agreement that spells out how this
- 2 will happen. That's trust. You can trust in that.
- I could go on and go over other important
- 4 commitments in the Inuit Certainty Agreement, but I
- 5 think that's enough for the purposes of the current
- 6 question. Thank you.
- 7 THE CHAIR: Clyde River Hamlet and Hunters
- 8 and Trappers Organization, Warren Bernauer.
- 9 MR. BERNAUER: Thank you, Madam Chair. And
- 10 thank you for your response, Lou. That was very
- 11 helpful.
- 12 I would just note that the way in which the ICA
- 13 was signed seems to have harmed trust with some working
- 14 group members instead of improving it. I would also
- 15 note that it appears that other working group members
- 16 do not agree that the group is functioning as it
- 17 should.
- 18 In any case, I would like to move on to another
- 19 topic. I have several questions about Baffinland's
- 20 response to a paper published by Courtney Watt, James
- 21 Simonee, and others. The paper was published earlier
- 22 this year in a peer-reviewed journal called Arctic
- 23 Science. It documents an increase in cortisol levels,
- 24 a stress hormone, in narwhals since the Mary River Mine
- 25 began its operations.
- The author suggests that several factors are

- 1 likely causing increased stress on narwhal, including
- 2 Baffinland's shipping operations. Now, Baffinland has
- 3 been highly critical of this paper. In our written
- 4 comments and questions, Clyde River asked Baffinland to
- 5 provide a detailed explanation of its criticisms of
- 6 this cortisol study.
- Now, one of Baffinland's main concerns is that the
- 8 paper does not follow something called the "FAIR"
- 9 principles for data availability. Now, "FAIR" stands
- 10 for findability, accessibility, interoperability, and
- 11 reusability. These principles allow other researchers
- 12 to access the raw data so they can repeat an analysis.
- So just to begin with, just to clarify,
- 14 Baffinland's objection here is that it cannot access
- 15 raw data to not -- repeat the analysis and, therefore,
- 16 can't verify the conclusions and results. Does -- that
- 17 in layman's terms captures the concerns with the FAIR
- 18 principles?
- 19 THE CHAIR: Baffinland, Megan Lord-Hoyle.
- 20 MS. LORD-HOYLE: Megan Lord-Hoyle. I'll ask
- 21 Emma Malcolm to respond who should have her own sign-in
- 22 link through Zoom. Thank you.
- 23 THE CHAIR: Emma Malcolm.
- 24 MS. MALCOLM: Thank you, Madam Chair. Emma
- 25 Malcolm, Baffinland.
- 26 I mean, in -- in short, the -- the issue with the

- 1 paper that was identified through Golder's technical
- 2 review was: Because the sampling information was
- 3 provided in pooled data sets, it's difficult to further
- 4 analyze what the potential contributing factors that
- 5 could've resulted in an increase in cortisol within
- 6 each of those pooled time frames would be.
- 7 So, for example, Baffinland sent an information
- 8 request to the Department of Fisheries and Oceans
- 9 asking to see desegregated data sets so that we could
- 10 better analyze the samples in relation to Baffinland's
- 11 shipping activities.
- 12 This would allow for us to consider what methods
- 13 we could employ for reproducibility of the study or to
- 14 assist in ongoing data collection related to studying
- 15 changing cortisol levels in narwhal. Thank you, Madam
- 16 Chair.
- 17 THE CHAIR: Clyde River Hamlet and Hunters
- 18 and Trappers Organization, Warren Bernauer.
- 19 MR. BERNAUER: Thank you, Madam Chair. And
- thank you, Emma, for your response. That was helpful.
- Now, in these situations, it can be really
- 22 difficult to tell the difference between legitimate
- 23 concerns with scientific methods and what we might call
- 24 economically motivated attacks on someone's work.
- 25 So my understanding is that these FAIR principles
- 26 that Baffinland brought up in its response to Clyde

- 1 River have been endorsed by many academic societies
- 2 worldwide. However, they have not been universally
- 3 implemented in academic publishing. As far as I can
- 4 tell, failure to meet these FAIR principles should not
- 5 be grounds to reject or dismiss scientific research.
- 6 It would be helpful if Baffinland could further
- 7 clarify its position on the FAIR principles. Is it
- 8 Baffinland's position that research that does not meet
- 9 the standard is not valid? If I were to review the
- 10 bibliography in Baffinland's environmental impact
- 11 statement, would all the papers cited meet the FAIR
- 12 standard? Thank you.
- 13 THE CHAIR: Baffinland, Megan Lord-Hoyle.
- 14 MS. LORD-HOYLE: Megan Lord-Hoyle, Baffinland.
- 15 I'll ask Patrick Abgrall to speak to the -- the
- 16 technical issues that we're seeing with the paper.
- 17 Thank you.
- 18 THE CHAIR: Patrick Abgrall.
- 19 MR. ABGRALL: Patrick Abgrall, Golder
- 20 Associates for Baffinland.
- 21 So I'll just speak on some of the issues in the
- 22 paper that try to resolve what some of the concerns
- 23 are, what our concerns are with regards to making the
- 24 link between indicating that the change in cortisol
- 25 levels as presented in the paper are linked to shipping
- 26 activities.

- One of the concerns in regard to data collection
- 2 is there's just unclarity as to the absence of data
- 3 between 2007 and 2012. Was this data not included
- 4 because the authors wanted to use two seven-year
- 5 periods, pre-shipping and one during shipping? It --
- 6 that's simply not clear. Or was the data just not
- 7 available?
- 8 What are the actual dates that the samples were
- 9 taken? Those are obviously -- there could be links to
- 10 shipping operations with those. If a sample was taken
- 11 prior to shipping operations on a -- in a given year,
- 12 obviously that would impact the cortisol level. If
- 13 some animals are sampled later in a year versus earlier
- 14 in a year, that also plays into that.
- 15 So that kind of uncertainty is sort of what raises
- 16 questions at our end. Also, where were the animals
- 17 taken? Were some taken at the floe edge? Were they
- 18 taken in Eclipse Sound, in Milne Inlet, in Navy Board
- 19 Inlet? It -- those -- a map indicating where the
- 20 samples were taken would've been helpful.
- 21 How many samples were taken in any given year? So
- there's approximately an average of five to six samples
- 23 taken per year. Were the majority taken in one single
- 24 year, or were they spread evenly throughout all the
- 25 years? The data, as presented, only shows the range of
- 26 data for the sample sets pre-shipping and during

- 1 shipping. How does that vary within it? There's a box
- 2 plot presented, but it's also unclear what the
- 3 variation is.
- 4 In considering the statistical significance of the
- 5 results, the result is indicated as being a statistical
- 6 significant difference at a 'P' value of less than .05.
- 7 Now, in biological sciences, when something is
- 8 typically presented as smaller than .05 without giving
- 9 the 'P' value, the actual number, that -- that
- 10 typically means that the value is between .05 and .01,
- 11 which is in the sort of margin of -- marginally
- 12 significant.
- 13 If something was heavily significant in the
- 14 difference, it would typically be reported as the
- 15 'P' value being less than .001 or potentially .01. So
- 16 without knowing exactly what the 'P' value is, it's
- 17 hard to say if the significance is really driven by one
- 18 or two potentially outlier data points.
- 19 If you look in the graph on Figure 2 of the paper
- 20 and in the range of the data presented, the average for
- 21 the pre-shipping data is 0.81, and the range ranges
- 22 from 0.01 to 4.21. So that's a large range. And the
- 23 0.01 seems to be a very low level. So was that
- 24 potentially taken during the first year of sampling in
- 25 2000 when maybe the samples would've been maybe less --
- 26 less valid as the author has indicated that previous

- 1 samples were not taken? So that's what we're
- 2 indicating in terms of we would've liked to have better
- 3 access to the information to know exactly what drives
- 4 the significance.
- 5 Also, there was no indication of how the levels
- 6 changed during each segment of period. So from 2013 to
- 7 2019 when shipping increased, did the levels also
- 8 increase during this period?
- 9 In 2000 to 2006, was there also an increase in
- 10 cortisol level during this period? So that's -- to us,
- 11 that's one of the important points because if you're
- 12 seeing an increase from 2000 to 2006, the likelihood is
- 13 that you would see this continual increase during years
- 14 when there's no data, and, therefore, what you're
- 15 seeing here is not a pre-shipping and post-shipping
- 16 variation, but what you're seeing is just an
- 17 environmental increase in cortisol in the population.
- 18 So these are just some of the indications of some
- 19 of the issues that we had with the paper, but I also
- 20 want to specify that at the end of the day what the
- 21 authors were concerned about in one of the items is
- 22 that chronic stress could lead to reduced reproductive
- 23 success. So I think it's important to identify that
- 24 looking at, you know, a change in reproductive success
- 25 is the early warning indicator that Baffinland has
- 26 selected for its project. Thank you, Madam Chair.

- 1 THE CHAIR: Clyde River Hamlet and Hunters
- 2 and Trappers Organization, Warren Bernauer.
- 3 MR. BERNAUER: Thank you, Madam Chair.
- 4 Warren Bernauer for Clyde River. And thank you,
- 5 Patrick, for your response.
- 6 Unfortunately, it really didn't address my
- 7 question. I wasn't asking you to, you know, summarize
- 8 your technical concerns with this paper. What I want
- 9 to know is what Baffinland's position is on these FAIR
- 10 principles of data availability.
- 11 Baffinland has used these FAIR principles to
- 12 criticize the cortisol study, and I want to know if
- 13 Baffinland is being consistent with this requirement
- 14 for FAIR principles. I asked: If I was to review the
- 15 bibliography in the environmental impact statement,
- 16 would all the papers cited meet the FAIR standard? And
- 17 I'm quite sure that would not be the case, and I'm sure
- 18 you would agree.
- 19 So moving on. I would like to know if Baffinland
- 20 follows the FAIR principles for the research it
- 21 conducts for its environmental impact statement
- 22 addendum. So is the raw data for your environmental
- 23 impact statement addendum available in a format that
- 24 conforms to FAIR principles? Also, has Baffinland ever
- 25 refused a request for raw data from an intervenor in
- 26 this process? Thank you.

- 1 THE CHAIR: Baffinland, Megan Lord-Hoyle.
- 2 MS. LORD-HOYLE: Megan Lord-Hoyle, Baffinland.
- 3 I'll start the response, and then I'll ask for
- 4 Phil Rouget to speak specifically to the reports in the
- 5 final environmental impact statement meeting the FAIR
- 6 principles in our monitoring reports.
- 7 But, Madam Chair, I'd first like to clarify that
- 8 the critique of the report was not based solely on the
- 9 fact that it didn't meet the FAIR principles. It was,
- 10 in fact, for some of the reasons that Patrick was
- 11 speaking to on a technical basis.
- To the question, have we ever refused to provide
- 13 raw data through this process? Yes. Baffinland did
- 14 not provide a raw data request directly from Oceans
- 15 North in one of the first technical meetings that --
- 16 that happened for the Phase 2 review process.
- 17 Now I'll ask Phil Rouget to speak to our
- 18 monitoring reports. Thank you.
- 19 THE CHAIR: Phil Rouget.
- 20 MR. ROUGET: Thank you, Madam Chair. Phil
- 21 Rouget, Golder Associates.
- The question is around whether Golder's reports
- 23 would meet the FAIR principles in terms of data
- 24 available, data transparency.
- 25 Just to clarify to the Board, I don't believe this
- 26 statement relevant to the FAIR principles is requesting

- 1 or making inference to the need for raw data. It is
- 2 simply stating that the data, as presented, has been
- 3 postprocessed in pooled data sets so that there's no
- 4 access or knowledge to what the actual data points
- 5 show. In other words, Inuit collected, harvested
- 6 narwhal, took cortisol measurements in individual
- 7 narwhal, and there's nowhere in the report that
- 8 presents what the cortisol level was in that individual
- 9 at that time.
- 10 Certainly our reports present the level of detail
- in the data so that third parties can assess the data
- 12 and make an assessment or a judgement on their own. We
- 13 have the ability or the fortune to have a marine
- 14 environmental working group that annually reviews all
- 15 our reports. So not only do our reports have the
- 16 transparency and the level of detail for third parties
- 17 to review, but we also have the ability to discuss
- 18 those results openly four times a year to get
- 19 clarification on those results to talk about potential
- 20 missing information that they'd like to clarify and
- 21 move forward on that regard.
- 22 We feel that it's only fair -- for us, as we're
- 23 here to defend why or why not we would incorporate
- 24 cortisol monitoring into our programs, we would need to
- 25 understand more on some of the finer details of what
- 26 that cortisol paper actually states or represents.

- 1 It's referred to as "research", which is true. The
- 2 cortisol collected and the data processed represents
- 3 research, but the connection between shipping and
- 4 cortisol levels represents a correlation, not a causal
- 5 effect.
- 6 There are many things we could correlate increased
- 7 stress levels in narwhal to that correlate in time to
- 8 the same thing we're talking about, shipping. Those
- 9 are all the multiple stressors on narwhal for which we
- 10 know the ultimate consequence for these animals could
- 11 be death or injury.
- 12 That includes harvesting. That includes climate
- 13 change and associated effects on ice cover, changes in
- 14 prey abundance. It also includes a change in predator
- 15 presence such as killer whale. All of these things
- 16 have occurred on the same time scale as increases in
- 17 shipping.
- We need to be able to see some of the finer
- 19 details to help investigate that further. That was a
- 20 simple statement provided, and I think that's a fair
- 21 request. Thank you, Madam Chair.
- 22 THE CHAIR: Clyde River Hamlet and Hunters
- 23 and Trappers Organization, Warren Bernauer.
- 24 MR. BERNAUER: Thank you, Madam Chair.
- 25 Again, a lot of that really didn't have to do with
- 26 the substance of my question. I appreciate the

- 1 information, but it might be a bit more helpful if
- 2 Baffinland waited until its five hours on day -- on the
- 3 15th to provide this additional background and its
- 4 additional criticisms of this paper and focus a little
- 5 bit more on the specific questions we're asking.
- 6 You know, I'll end my line of questioning there.
- 7 I'll just note that it seems like a lot of the
- 8 criticisms that Baffinland is making of this cortisol
- 9 study could be made of the papers that it cites in its
- 10 environmental impact statement addendum.
- 11 And with that, I'd like to turn things over to
- 12 Clyde River's other consultant, Dr. Hostetler, who has
- 13 some further questions, and I'll also note that
- 14 Dr. Hostetler still needs to be sworn in. Thank you
- 15 very much, Madam Chair.
- 16 THE CHAIR: NIRB legal counsel.
- 17 MS. MEADOWS: Thank you, Madam Chair.
- 18 Teresa Meadows, legal counsel for the Nunavut Impact
- 19 Review Board. If I can have the additional witness
- 20 state and spell his name for the record, and I will
- 21 administer the affirmation. And if he can give his
- 22 name and then say, I affirm.
- 23 GLEN HOSTETLER, AFFIRMED
- 24 THE CHAIR: You may proceed with your
- 25 questions.
- 26 DR. HOSTETLER: Thank you, Madam Chair.

In my questions, I'd like to explore how the 1 2 adaptive management approach would work in detecting 3 and mitigating project-related impacts in the marine 4 environment. So adaptive management can be an appropriate 5 6 approach for managing project impacts when there's 7 uncertainty, when there's knowledge lacking regarding the environment and project impacts. Adaptive 8 management can be a way of moving forward and learning 9 10 as you go, gaining that missing knowledge so that 11 negative project impacts can be hopefully avoided. Ιf 12 they can't be avoided, you can detect the project 13 impacts and learn how to mitigate them effectively. 14 But adaptive management is also very challenging, and it can be risky, especially when the project and 15 the environment that it affects are complex. 16 17 So I note, for example, in their updated written submission, Fisheries and Oceans Canada noted that many 18 technical issues have been resolved, but they highlight 19 that there are important areas where there is still 20 21 uncertainty, uncertainty about the nature and 22 significance of some project impacts, uncertainty about 23 the ability of monitoring programs to detect and track some impacts, and uncertainty about how well some 24 25 proposed mitigations might work to deal with impacts. 26 So in other words there's still some important

- 1 things to be learned, and this is why they emphasize
- 2 that sound adaptive management is so important in this
- 3 project.
- 4 So from documents that Baffinland has submitted
- 5 that discuss adaptive management, I think that they
- 6 would agree with this general description of why
- 7 adaptive management is being proposed here, and I would
- 8 just like to confirm: Am I understanding this
- 9 correctly, that this is a primary reason why adaptive
- 10 management is being proposed?
- 11 THE CHAIR: Baffinland, Megan Lord-Hoyle.
- 12 MS. LORD-HOYLE: Megan Lord-Hoyle, Baffinland.
- 13 The -- the simple response is -- is yes. Adaptive
- 14 management can and has been proposed to address
- 15 uncertainty, and I think what -- what Baffinland has
- 16 done -- and especially with the signing of the Inuit
- 17 Certainty Agreement -- is to incorporate within our
- 18 adaptive management processes a mechanism for Inuit to
- 19 provide direct input into the planning for adaptive
- 20 management processes as well as monitoring how adaptive
- 21 management has been implemented by the project. Thank
- 22 you.
- 23 THE CHAIR: Clyde River Hamlet and Hunters
- 24 and Trappers Organization, Glen Hostetler.
- 25 DR. HOSTETLER: Thank you, Madam Chair. This
- 26 is Glen Hostetler of Clyde River. So -- and thank you

- 1 for that response. That's just to make sure we're on
- 2 the same page.
- 3 So to understand better how the proposed adaptive
- 4 management might work in certain situations, I'd like
- 5 to briefly explore a possible scenario. So related to
- 6 the recent technical memo from Golder Associates about
- 7 the 2020 narwhal monitoring program in Eclipse Sound,
- 8 so that reported that there was a statistically
- 9 significant lower number of narwhal in the sound than
- 10 what had been found in previous years. However, there
- 11 are also some important areas of uncertainty. For
- 12 example, you know, is there even, in fact, a
- 13 project-related impact on narwhals in Eclipse Sound?
- 14 For example, maybe last year was just an odd year,
- and next year the numbers might be fine, or maybe there
- 16 were other factors that led to fewer narwhal last
- 17 season. And also if there is an impact, there's
- 18 uncertainty regarding what the effect of that is on
- 19 narwhal.
- 20 For example, are they moving to other areas? Are
- 21 they dying? Are they there but maybe they're behaving
- 22 differently so that the monitoring program missed them?
- 23 So in the face of this uncertainty, the report goes on,
- 24 I think, correctly to suggest that some kind of
- 25 precautionary mitigation should be implemented right
- 26 away until further monitoring and study can sort this

all out and a final mitigation strategy can be designed 1 and implemented if one is needed. 2 And then more 3 monitoring can confirm that the mitigation is, in fact, 4 working. So my -- my next question is: What if it were to 5 6 turn out that what is learned from further monitoring shows that there is, indeed, a significant impact on 7 narwhal from the project's shipping, and what if it 8 9 turns out that the only way to mitigate this impact, to 10 bring it down below the threshold that's been agreed 11 on, is to significantly restrict shipping, say to 12 restrict the shipping season, or to significantly 13 restrict the number of ships down to a point where 14 Baffinland says the mine is no longer economically viable? 15 So in an extreme situation like this, how would 16 17 the adaptive management system respond? 18 THE CHAIR: It's now coming to 12:00 for 19 the lunch break. Before we go back to a response from 20 Baffinland, we're going to go on a lunch break, but 21 before we go on a lunch break, I want to recognize 22 the (INUKTITUT SPOKEN) Lena Atatahak has been working 23 Let's recognize her. with us 13 years. We'll be back at 1:15. 24 25 26 (PROCEEDINGS ADJOURNED UNTIL 1:15 PM)

1 2 (PROCEEDINGS RECOMMENCED AT 1:16 PM) 3 THE CHAIR: Welcome back, everyone. Let's 4 reconvene. We are on Agenda Item 3, technical session. 5 6 Continuing with questions from the hamlet and hunters 7 and trappers organization of Clyde River. You have 15 minutes remaining in your allotted time, and we will 8 9 continue with a response from the proponent. 10 Baffinland, Megan Lord-Hoyle. 11 MS. LORD-HOYLE: Megan Lord-Hoyle, Baffinland. 12 In response to the question at the end, if we needed to restrict shipping that would threaten the 13 14 viability of the company, yes, that is what we would 15 do, if that was what was required. Thank you. 16 THE CHAIR: Clyde River hamlet and hunters 17 and trappers organization, Glen Hostetler. DR. HOSTETLER: Hello. Sorry. Am I -- can I 18 be heard? I'm not sure if I'm back on here. 19 20 THE CHAIR: You may proceed. 21 DR. HOSTETLER: Okay. Thank you. Thank you 22 for that response, Megan. 23 So just so I can be very clear, so there would be 24 some priority areas, whether ecosystem components or -well, let's say ecosystem components -- where if the 25

project was causing harm to them and there was no way

26

- 1 to mitigate it, are you suggesting that the mine would
- 2 just shut down? I guess I'm not sure if that's what
- 3 you're indicating; that if -- if there was no other way
- 4 to mitigate it, would there be other things that would
- 5 be tried, or that would just -- potentially the mine
- 6 would be prepared to shut down if there was a
- 7 significant harm that couldn't be mitigated without
- 8 threatening the economic viability?
- 9 THE CHAIR: Baffinland, Megan Lord-Hoyle.
- 10 MS. LORD-HOYLE: Megan Lord-Hoyle, Baffinland.
- 11 Madam Chair, we have a tiered approach to adaptive
- 12 management, so, in short, we would investigate all
- options, and investigation of the causes is part of the
- 14 adaptive management process, so applying the correct
- 15 response in terms of what it is that we're seeing of
- 16 the impacts in the environment.
- 17 So if we needed to go to a level that would
- 18 restrict shipping or have further restrictions on
- 19 shipping, we have committed and we would implement
- 20 further restrictions on shipping, for example, and if
- 21 that meant that that was a threat to the viability of
- the company, then we would have to understand what that
- 23 meant and if we could continue to operate or not.
- 24 So it's a difficult question to answer at this
- 25 time, if we would go directly to a response of shutting
- 26 down the mine. It's obviously something that we would

- 1 try to avoid, and we would try to put in other measures
- 2 before we went to that extent.
- 3 But if there were no other mitigations available
- 4 to us and the mitigation measures that were required to
- 5 minimize the impact did threaten the viability of the
- 6 company, we would continue to proceed with those
- 7 mitigation measures, and then we would have to analyze
- 8 what that meant to the continuation of the operation
- 9 itself. Thank you.
- 10 THE CHAIR: Clyde River hamlet and hunters
- 11 and trappers organization, Glen Hostetler.
- 12 DR. HOSTETLER: Thank you very much, Madam
- 13 Chair, and thanks, again, Megan, for that
- 14 clarification.
- 15 So I'd like to go on to explore one other
- 16 potential adaptive management scenario, just to try to
- 17 understand a little bit more about the impact of
- 18 adaptive management timelines.
- 19 So in Baffinland's adaptive management
- 20 presentation, it was emphasized that adaptive
- 21 management responses and the overall adaptive
- 22 management cycle, it's important that they occur within
- 23 an appropriate time frame to avoid or minimize the
- 24 effect, which makes good sense. However, as Pond
- 25 Inlet's written submission on adaptive management
- 26 pointed out, biological and management time are not

- 1 always the same.
- 2 So sometimes it might take some years before an
- 3 impact is detected by monitoring, and then it might
- 4 take more time for mitigation to be implemented and
- 5 more monitoring to be done to see if it's working to
- 6 deal with the impact, and sometimes adaptive management
- 7 can take many of these cycles before it kind of gets it
- 8 right.
- 9 So, for example, in Clyde River's written
- 10 questions to Baffinland, they asked how many monitoring
- 11 seasons would Baffinland need to have in order to know
- 12 if shipping operations were impacting seal populations,
- 13 and Baffinland's written response was that right now
- 14 they don't know how many seasons would be needed; that
- 15 they would need to do more analysis after the 2021
- 16 monitoring is completed, and then that analysis will
- 17 tell them how many monitoring seasons would be needed
- 18 to detect if -- for example, if increased shipping was
- 19 having an impact on seal populations.
- 20 So it seems in any case that it could take
- 21 multiple years of careful monitoring to detect a
- 22 significant change in seal populations and maybe more
- 23 after that to understand what exactly is causing that
- 24 change so that it could be mitigated effectively.
- 25 So is it fair to say that it's possible that due
- 26 to these adaptive management timelines, the project

- 1 could have some significant negative impacts on the
- 2 marine environment, even with adaptive -- the adaptive
- 3 management system in place and working well?
- 4 And I guess a follow-up to that would be just --
- 5 could you discuss just a little bit how would the
- 6 adaptive management system respond in such a case, if a
- 7 monitoring program detected that project activities had
- 8 already been causing a significant harm in the marine
- 9 environment? Thank you.
- 10 THE CHAIR: This is also a seven-minute
- 11 warning.
- 12 Baffinland, Megan Lord-Hoyle.
- 13 MS. LORD-HOYLE: Megan Lord-Hoyle, Baffinland.
- 14 Madam Chair, there were quite a few "what-if"
- 15 examples in the question, so I'll try and answer it the
- 16 best way that I can.
- 17 It is true what Dr. Hostetler was saying in terms
- 18 of some responses might require more than one season to
- 19 investigate and understand the changes that are
- 20 occurring. Those processes will be outlined in the
- 21 adaptive management plan. And for different aspects of
- the environment, different time frames for
- 23 investigation or changes occurring would be understood
- 24 as part of the threshold and response action plan.
- That said, that doesn't prevent Baffinland from
- 26 taking a precautionary approach while an investigation

- 1 is ongoing, while we're implementing the adaptive
- 2 management plan as proposed where we investigate the
- 3 cause, try to better understand the cause, and develop
- 4 the appropriate mitigation measure. In some instances,
- 5 a precautionary approach could be applied during that
- 6 process. So it doesn't prevent the company from taking
- 7 action, if the circumstances warrant it at the time;
- 8 otherwise, we might undertake the multiple seasons --
- 9 or the full investigation to ensure that the mitigation
- 10 being applied is the appropriate response.
- 11 So all of that is to say, no, we don't believe
- 12 that while the adaptive management plan is being
- 13 applied we could have a significant negative impact on
- 14 the environment, and we do believe that the adaptive
- 15 management responses can be applied in a timely manner.
- 16 Thank you.
- 17 THE CHAIR: Clyde River hamlet and hunters
- 18 and trappers association, Glen Hostetler.
- 19 DR. HOSTETLER: Thank you, Madam Chair, and
- 20 thanks, again, Megan for clarifying that.
- 21 I understand it's difficult to respond to
- 22 questions that are sort of hypotheticals, and my
- 23 questions are -- were exploring sort of extreme
- 24 situations or extreme scenarios, but I guess I'm trying
- 25 to get at a sense of how you -- how Baffinland
- 26 understands some of the risks that are inherent in

- 1 taking an adaptive management approach, and, you know,
- 2 of course, we would all hope that the adaptive
- 3 management system would work effectively so that, as
- 4 you described it, it would allow you to detect, you
- 5 know, early warning indicators and things like that so
- 6 that precautionary mitigation can be taken while
- 7 further study and further monitoring is done, and,
- 8 ideally, that can do a good job of protecting the
- 9 environment.
- 10 But I quess maybe where we would disagree a little
- 11 bit is just that from my understanding of adaptive
- 12 management, there is always a certain amount of risk
- 13 that comes with operating in the face of uncertainty
- 14 and in the face of things that are unknown regarding
- 15 impacts and monitoring and mitigation, and, in this
- 16 case, there is uncertainty in some areas and each of
- 17 those in some -- there is some uncertainty about
- 18 impacts and about the effectiveness of monitoring and
- 19 the effectiveness of mitigation, and that's where, you
- 20 know, you need sometimes multiple cycles of running
- 21 through that to get the mitigation right. And
- 22 certainly history of where adaptive management has been
- 23 used does show us that there are times when even acting
- 24 in good faith to apply adaptive management, there are
- 25 times that significant harm does occur to the
- 26 environment because of issues such as the timelines

- 1 that are involved and the level of uncertainty that's
- 2 involved.
- 3 So, anyway, I will leave it there, and I don't
- 4 have any further questions here. I guess we could turn
- 5 it back to Mayor Natanine, if he has anything further.
- 6 THE CHAIR: That brings us to 60 minutes
- 7 for the Clyde River hamlet and hunters and trappers
- 8 organization.
- 9 Next on the agenda, Amarug Hunters and Trappers
- 10 Association, Jeetaloo Kakee.
- 11 Jeetaloo Kakee (Elder) and Amaruq Hunters and Trappers
- 12 Association Questions Baffinland Iron Mines
- 13 Corporation, Qikiqtani Inuit Association, Department of
- 14 Transportation Questions
- 15 MR. KAKEE: Thank you, Chairperson.
- Jeetaloo Kakee from Igaluit Hunters and Trappers
- 17 Association. As an Elder, we ran out of time when we
- 18 were talking about marine environment, so for that
- 19 reason, we wanted to mention we had a question
- 20 regarding marine animals because of those that have
- 21 flippers, seals -- bearded seal, fish, if they're in
- 22 the ocean. Those questions -- there seemed to be a lot
- 23 of questions around them, and for this -- for our way
- 24 we're not going to finish it all. I'll give it also to
- 25 Meeka who has some questions as well.
- And for these, who will be the expertise?

- 1 Although the hunters know their environment and
- 2 environmental issues, they are the expertise, even
- 3 though they don't have scientific equipment. They're
- 4 probably more knowledgeable than those scientists that
- 5 have the monitoring equipment. Although they have the
- 6 scientist with expertise, if you're out on the land,
- 7 only the people who live -- who go out there on the
- 8 land will know what's going on.
- 9 And for the birds that are on the beach, and they
- 10 need to be protected. Just to make sure that we
- 11 understand this clearly, just recently the eiders are
- 12 coming in. They're going through here, and they go up
- 13 north towards Nattilik and on to the area where it's --
- 14 the land is kind of flat.
- When there was good solid ice sometime before, it
- 16 used to be that we also believe it, that the eiders
- 17 would go to where the fish are, just opposite of us
- 18 around Clyde River and beyond when there was solid ice
- 19 and around Kangiqtugaapik, ice as well, the eiders
- 20 would be found there resting because they could not
- 21 find any water or food source. Sometimes hunters would
- 22 get them.
- 23 Just recently in the last few years, it is
- 24 indicated that around Pond Inlet -- on the floe edge of
- 25 Pond Inlet, the eiders there, when they -- the young
- 26 people went out there, they -- they found something and

- 1 the Elders knew about it, that out in the wilderness,
- 2 they didn't have -- the eiders didn't have anything to
- 3 eat, and these Elders know that it happens sometimes.
- 4 We don't want to give false information of people who
- 5 come here to visit and to obtain money and remove
- 6 whatever's in the land and to make money out of it and
- 7 take it back. So we don't want to -- make sure that
- 8 when we do tell about things, that we are telling
- 9 things of truth because the Elders are our expertise.
- 10 They're the ones that know. Do they have a sense of
- 11 knowledge? No. No. It's because not all people have
- 12 all that expertise. Not all Inuit have that expertise.
- 13 So believe when we make these statements, we want
- 14 to be welcoming, but we also want to make sure things
- 15 are not risky. For this reason, you need to believe.
- 16 Of course you want to get some money, but that's the
- 17 only thing you're trying to get. For us, it is our
- 18 food source. If we go out -- if we don't, you know,
- 19 the animals are linked, and if you lose them one by
- 20 one, we would be very sad, and we would be in grief,
- 21 perhaps even cry because you need to believe that.
- 22 For Phase 1, when there was consideration on that,
- 23 we have seen some problems already. Some -- we've
- 24 heard that animals are being threatened or bothered and
- 25 that there are some things that are not of good news,
- 26 and we know from Pond Inlet they seem to be not being

- 1 able to be limited to what they can catch, and it has
- 2 good, tangible evidence because of what has been said
- 3 and what has been seen.
- 4 So in terms of -- please understand that the
- 5 statements that are made, please try to trust them that
- 6 they are truthful. And if they try to do the work, and
- 7 the work that -- workers that want to work there -- we
- 8 know that workers want to work there, and we do want to
- 9 have jobs, but if there's going to be adverse effect on
- 10 this and affecting the animals and our food source, if
- 11 that is going to be an effect on that, trust us to --
- 12 or believe what we say.
- So after this, there may be reports to talk about
- 14 what has happened and -- but from this end, some of the
- 15 workers for the -- that have -- may or may not have
- 16 knowledge on Inuit Qaujimajatuqangit, even though they
- 17 are Inuit. Sometimes even though it's, like, really
- 18 cold and if you look at the oil drillers or something,
- 19 people don't know what the environment is, and they
- 20 cannot -- they don't seem to understand that they don't
- 21 have all that ability that -- if there is too much
- 22 impact on our food source, if we -- as Inuit, we have a
- 23 rule that -- with the hunters -- through the hunters
- 24 and trappers organizations, don't be chasing the
- 25 wildlife with motorized equipment. Don't be bothering
- 26 the animals by scaring them with motorized equipment,

- 1 and we make sure that people don't do that.
- Why do we say that? Because if the animals are
- 3 rushing away too much with all their might, that in
- 4 Baffin Island, they would be an environment around the
- 5 island in the ocean, around Cape Dorset ocean. If
- 6 they're going to be affected that way, it will have an
- 7 adverse effect on it, and it would be worse.
- 8 We know of people who are in the boats on Baffin
- 9 Island. There are people on the ships 365 days a year,
- 10 and every day, whether it's summer or winter, they go
- 11 walrus hunting. They use motors and stuff. They're
- 12 not even here. They're not invited here.
- When Phase 2 starts, they would be going through
- 14 that ocean of those hunters. This is not completed.
- 15 This project planning is not completed. We're not --
- 16 we know that the Inuit are not saying or agreeing to
- 17 this. Perhaps Environment Canada or Nunavut Impact
- 18 Review Board would not be agreeing to this.
- 19 What I was trying to say that for the marine
- 20 environment, we were not given an opportunity to ask
- 21 questions, so now we're meeting again, and everything
- 22 seems to be new. This is an old project. People have
- 23 been meeting about this and seeing about all this
- 24 information for many days now. We don't want to be
- 25 telling lies, and we don't want to make it less heavier
- 26 than it already is.

- 1 So I want to give it to Meeka because the
- 2 chairperson already has some stuff to do as well.
- 3 THE CHAIR: Meeka Mike.
- 4 MS. MIKE: Thank you, Chairperson.
- 5 Nunavut Impact Review Board, Chairperson, and
- 6 thank you, Jeetaloo, for providing an explanation and
- 7 allowing me to ask questions.
- 8 So if people can tell me, he also wanted an
- 9 opportunity with the hunters and trappers
- 10 organizations, a question.
- 11 MS. MEADOWS: My apologies, Madam Chair. I
- 12 didn't get the translation.
- 13 THE CHAIR: (INUKTITUT SPOKEN NO
- 14 TRANSLATION)
- 15 MS. MIKE: Thank you for Jeetaloo's --
- 16 his comments and opening remark, I guess, for this part
- 17 of the hearing. And to -- the question is --
- 18 (INUKTITUT SPOKEN) Meeka Mike, technical advisor
- 19 support for Amarug HTA, Jeetaloo -- and Jeetaloo Kakee.
- 20 So we would like to know if our witness members as
- 21 well from -- Amaruq Hunters and Trappers members, who
- 22 are hunters, if they could be sworn in now, or if
- 23 there's opportunity at the community roundtable.
- 24 Thank you.
- 25 THE CHAIR: NIRB legal counsel.
- 26 MS. MEADOWS: Thank you, Madam Chair.

- 1 My apologies, I missed that in the interpretation
- 2 feed.
- 3 Yes. If your members are here, if they wish to
- 4 state and spell their name for the record, and then I
- 5 can administer the affirmation, or if they would like
- 6 to swear on the Bible.
- 7 THE CHAIR: Amaruq Hunters and Trappers.
- 8 MS. MIKE: They would like to swear on
- 9 the Bible.
- 10 MR. IPEELIE: Lodie Ipeelie.
- 11 MS. MEADOWS: Oh, the microphone is not on
- 12 yet.
- 13 MR. IPEELIE: My name is Lodie Ipeelie, a
- 14 hunter from HTO Iqaluit, Lodie Ipeelie.
- 15 LODIE IPEELIE, Sworn
- 16 MS. MEADOWS: Thank you.
- 17 And, Ms. Mike, is there one more? You have one
- 18 more witness as well?
- 19 MS. MIKE: Yes, legal counsel.
- 20 Kevin Akpalialuk, a hunter from Igaluit, grew up in
- 21 Pangnirtung, Cumberland Sound.
- 22 MS. MEADOWS: If I could have the witness
- 23 state and spell your name for the record, please.
- 24 MR. AKPALIALUK: My name is Kevin Akpalialuk.
- 25 I'm from Iqaluit. I'm with the hunters and trappers.
- 26 KEVIN AKPALIALUK, Sworn

- 1 MS. MEADOWS: Teresa Meadows, legal counsel
- 2 for the Nunavut Impact Review Board. Thank you, Madam
- 3 Chair. Those are all my matters.
- 4 THE CHAIR: (INUKTITUT SPOKEN NO
- 5 TRANSLATION) Meeka Mike.
- 6 MS. MIKE: Thank you, Chairperson.
- 7 And from the Hunters and Trappers Association --
- 8 thank you -- Jimmy Akavak.
- 9 THE CHAIR: NIRB legal counsel.
- 10 MS. MEADOWS: Sorry, Madam Chair.
- 11 Teresa Meadows, legal counsel for the Nunavut
- 12 Impact Review Board. I'm obviously out of practice in
- 13 a couple of weeks.
- 14 Can I please have the witness state and spell
- 15 their name for the record.
- 16 MR. AKAVAK: Jimmy Akavak.
- 17 JIMMY AKAVAK, Sworn
- 18 MS. MEADOWS: Thank you, Madam Chair. I
- 19 believe those are my procedural matters.
- 20 THE CHAIR: (INUKTITUT SPOKEN NO
- 21 TRANSLATION) Meeka Mike.
- 22 MS. MIKE: Thank you, Chairperson.
- If I -- I seem to have a very low sound here.
- 24 (NO ENGLISH FEED) at this point. Because we only
- 25 have less than 60 minutes, I will read out the
- 26 questions, if the Chairperson would allow that. We

- 1 could get answers later. And also some guestions that
- 2 may sound like a statement or preamble, just because --
- 3 in regard to the terrestrial working group, marine
- 4 working group and how that is related to part of the
- 5 statement from the Amaruq HTA.
- 6 Iksivauta, if I may read -- take up our time in
- 7 asking questions and get answers later, maybe in the --
- 8 during the community roundtable or written. Either
- 9 one. Thank you.
- 10 THE CHAIR: NIRB legal counsel.
- 11 MS. MEADOWS: Thank you, Madam Chair.
- 12 Teresa Meadows, legal counsel for the Nunavut
- 13 Impact Review Board.
- So it's up to the intervenor as to how they wish
- 15 to use their time. So if you want to defer
- 16 Baffinland's questions or just ask all the questions
- 17 and then Baffinland will respond in the time that's
- 18 remaining, that's fine. Please proceed.
- 19 MS. MIKE: Oujannamiik, Iksivauta. Meeka
- 20 Mike.
- 21 (NO ENGLISH FEED)
- 22 THE INTERPRETER: Sorry. We had a technical
- 23 difficulty.
- 24 THE CHAIR: You may proceed.
- 25 MS. MIKE: For the first question that
- 26 is also from the board and Jeetaloo, the -- in regards

- 1 to the terrestrial working group -- marine working
- 2 group, the question is: Who is funding those for their
- 3 operation, or are those consisting of paid positions?
- 4 I have no clue what to call them in Inuktitut other
- 5 than they are on the side of the Nunavut land claim
- 6 agreement, and, yeah, who's the -- who's funding them
- 7 when they meet? Qujannamiik, my first question.
- 8 THE CHAIR: Would you like a response now?
- 9 MS. MIKE: That's a question from
- 10 Jeetaloo, yes.
- 11 THE CHAIR: Baffinland, Megan Lord-Hoyle.
- 12 MS. LORD-HOYLE: Megan Lord-Hoyle, Baffinland.
- 13 Thank you for the question.
- 14 I understood it as: Are the members of the
- 15 working group paid, and how are the working groups
- 16 funded.
- 17 So Baffinland hosts the working groups, and by
- 18 that, that means that Baffinland funds the organization
- 19 and logistics for the meetings. So we pay for the
- 20 meeting rooms, ensuring that the materials are
- 21 translated, getting any of the equipment that would be
- 22 needed or translation equipment that would be needed.
- 23 That is all provided directly by Baffinland, including
- 24 things like interpreters and other -- other resources
- 25 that would be required to run the meetings.
- The members of the working group are largely

- 1 funded by their own organizations, so their
- 2 participation would be funded, their travel costs, and
- 3 any other costs that they may have would be funded by
- 4 their organization. So either the government, or in
- 5 the case of Oceans North or World Wildlife Fund who sit
- 6 as observers on the marine environment working group,
- 7 they pay their own costs.
- 8 Baffinland does pay, however, for the Mittimatalik
- 9 Hunters and Trappers Organization. We pay for their
- 10 travel, if it's required, to attend the meetings and
- 11 their time to attend the meetings as well as food and
- 12 lodging is also funded by Baffinland. Thank you.
- 13 THE CHAIR: Amaruq HTO, Meeka Mike.
- 14 MS. MIKE: Thank you, Madam Chair.
- 15 Question 2: According to the Nunavut Agreement,
- 16 are Inuit involved in the working group? That's an
- 17 open question, so you can answer it at any point, the
- 18 representatives of NTI and QIA. Inuit Qaujimajatugangit,
- 19 it's very important and one of the principles of the
- 20 Nunavut Agreement and the Constitution of Canada.
- 21 Thank you.
- 22 THE CHAIR: Baffinland, Megan Lord-Hoyle.
- 23 MS. LORD-HOYLE: Megan Lord-Hoyle, Baffinland.
- 24 NTI, or Nunavut Tunnqavik Incorporated, does not
- 25 participate in either working group, but the Qikiqtani
- 26 Inuit Association does, and typically at meetings,

- 1 there may be representatives of QIA staff as well as
- 2 their technical advisors. So I should also provide
- 3 Baffinland does provide funding to the Qikiqtani Inuit
- 4 Association for their technical advisors and the
- 5 support for those working groups as well. Thank you.
- 6 THE CHAIR: Qikiqtani Inuit Association,
- 7 Jared Ottenhof.
- 8 MR. OTTENHOF: Jared Ottenhof for Qikiqtani
- 9 Inuit Association.
- 10 Typically, our participation in the working groups
- 11 involves reviewing reports and different sources of
- 12 information, contributing to the discussions on the
- 13 agenda, as well as providing our recommendations and
- 14 technical comments, similar to what we do in the NIRB
- 15 review process.
- We do have staff attending when we can. We have
- 17 community employees as well, who we also ask to attend
- 18 for note-taking and also just general community
- 19 involvement, and we have our technical support team as
- 20 well. Thank you.
- 21 THE CHAIR: Amaruq HTO, Meeka Mike.
- 22 MS. MIKE: Thank you, Madam Chair.
- 23 It's fine if I don't get an answer to this one
- 24 right away. My Question Number 3: Inuit Impact
- 25 Benefit Agreement, I think two part. I know that
- 26 Uggurmiut were part of the -- during Prime Minister

- 1 Trudeau time that we were negotiating for a land claim
- 2 agreement, there was some funding agreements. As a
- 3 quasi-government -- QIA is, of course, a government.
- 4 I'm wondering if we can get a response by letter or if
- 5 we can have a meeting face-to-face with the
- 6 organization, with Amaruq HTO, to get an answer. Thank
- 7 you.
- 8 THE CHAIR: Baffinland, Megan Lord-Hoyle.
- 9 MS. LORD-HOYLE: Megan Lord-Hoyle, Baffinland.
- 10 Madam Chair, I may not have understood the
- 11 question properly, but I believe I understood it as a
- 12 request to meet with the Prime Minister for a
- 13 face-to-face meeting. If I could ask for a
- 14 clarification. Thank you.
- 15 THE CHAIR: Amaruq HTO, Meeka Mike.
- 16 MS. MIKE: Thank you, Madam Chair.
- 17 Meeka Mike, Amaruq HTO, technical advisor. Which
- 18 body or Inuit organization either put the IIBA as an
- 19 article or the current IIBA that is mentioned in this
- 20 hearing, who put that in place? And what's the amount
- 21 or the jurisdiction or the power and authority under
- that amount, which is, in this case, 400 you're mining.
- 23 Whose authority is that under?
- And to answer part of the question for who
- 25 established the IIBA, the Uggurmiut Elders from the
- 26 '60s and '70s placed that, and Pierre Trudeau

- 1 recommended his team, that they not change that to --
- 2 and keep it as an article to protect Inuit and that we
- 3 benefit. That's one answer. But the question is also
- 4 for the Inuit organizations, DIOs, if, as well, they
- 5 could meet with the HTA to answer that in the future.
- 6 Thank you.
- 7 THE CHAIR: Qikiqtani Inuit Association,
- 8 Jared Ottenhof.
- 9 MR. OTTENHOF: Jared Ottenhof for Qikiqtani
- 10 Inuit Association.
- 11 Qikiqtani Inuit Association, under the Nunavut
- 12 Agreement, is the designated Inuit organization for
- 13 management of Inuit-owned lands in the Oikigtani region
- 14 as well as for entering into Inuit Impact Benefit
- 15 Agreements for major projects on those parcels of land.
- 16 And, yes, we can meet with you at a later date to
- 17 further discuss, if you want. Thank you.
- 18 THE CHAIR: Amaruq HTO, Meeka Mike.
- 19 MS. MIKE: Thank you.
- 20 Number 4: Marine mammals and seabirds. Jeetaloo
- 21 sort of touched upon this earlier about -- or the
- 22 concern we have about impacts on our marine mammals,
- 23 and these are our questions for these public hearings,
- 24 and there's -- we use indicators to -- for these
- 25 issues, and the hunters and -- hunters organizations
- 26 have a lot of work to do, and even though we're far

- 1 between -- the communities are away from each other,
- 2 and we want an Arctic refuge, Alaska, NWT, and Nunavut,
- 3 and that's how far -- we are in communications with
- 4 hunters on everyday issues all over the Arctic, and our
- 5 Elders are our advisors. And Jeetaloo sort of touched
- 6 upon this Item Number 4, but I don't know how to ask
- 7 that question because -- I'll say it in English.
- 8 The question was around the eider ducks. There is
- 9 different kinds, but we'll use an English
- 10 classification, and we monitor these between Inuit --
- 11 between communities, between region. And Uggurmiut
- 12 Elders in the '60s and '70s made sure that the Arctic
- 13 refuge became a refuge -- the one in Alaska, Yukon, and
- 14 NWT.
- 15 And in this area -- we considered their area the
- 16 homeland of the caribou, and Baffin Island is where
- 17 they come and get healthy, like most southerners go to
- 18 Caribbeans for their holidays. (INUKTITUT SPOKEN).
- 19 We have indicators -- the hunters have indicators.
- 20 They monitor full-time. Who is supplying them with the
- 21 resources needed? That's out of our own family time
- 22 and pockets, and they're the ones who don't work. I
- 23 quess that is my question. Under the different
- 24 articles mandated -- given to HTAs, very little
- 25 resource, and they do the most work. (INUKTITUT
- 26 SPOKEN).

- 1 Number 5: During oil exploration, oil drilling,
- 2 have you got any baseline information on how pollution
- 3 have affected eider ducks, seabirds, seagulls? Who is
- 4 doing the studies of the different types of migratory
- 5 birds? (NO ENGLISH FEED) is reference to in the time
- 6 when there was oil exploration, similar studies were
- 7 done, if they were at all even using Inuit
- 8 classification of our -- kingdom classification of
- 9 wildlife, and these -- this question is in regard to
- 10 who's monitoring and researching even down to each
- 11 marine bird or land bird, right down to the health of
- 12 their bone. Just like when we hunt, we always check
- 13 the bones or the livers. That's a quarantee. That's
- 14 automatic. Who is monitoring this?
- 15 And Number 7: Department of Transportation. So
- 16 do they have any statistics when there's ships or --
- 17 that have struck or killed wildlife, and wildlife that
- 18 may be striked by the ships?
- 19 Madam Chair, last one. We were not intervenors
- 20 during November 2019. We did make a written
- 21 submission, so we would like to include them in this
- 22 public hearing. On November 2, 2019, during the time
- 23 that Jeetaloo and I were given a chance to speak. And
- 24 that's all I have for now, and my peers will have
- 25 questions from Amaruq HTO. Thank you.
- 26 THE CHAIR: NIRB legal counsel.

- 1 MS. MEADOWS: Thank you, Madam Chair.
- 2 Given that Amaruq HTA still has time on the clock,
- 3 if maybe the questions that you asked can be answered
- 4 right now by the parties, if you would like to go to
- 5 answers.
- 6 THE CHAIR: Meeka, did you want to enter
- 7 them as an exhibit?
- 8 MS. MIKE: Yes. They're all exhibits, of
- 9 all the comments I made. It's not clear -- yes, if the
- 10 comments and questions would be exhibit -- exhibited.
- 11 It's confusing during the hearing here because some of
- 12 the issues are technical issues -- we understand -- but
- 13 there's Elders and hunters and Inuit knowledge, and
- 14 we're not separated. We should be included in all, so
- 15 that's it.
- 16 THE CHAIR: NIRB legal counsel.
- 17 MS. MEADOWS: Thank you, Madam Chair.
- 18 Teresa Meadows, legal counsel for the Nunavut Impact
- 19 Review Board.
- 20 I haven't received any of the -- that information
- 21 in the form of an exhibit. If it's just spoken, it
- 22 does not need to be filed in writing because your
- 23 questions are already on the record as part of the
- 24 transcript, so we don't need to have an additional
- 25 filing in writing. But if you would like to file in
- 26 writing, please provide me with that written material,

- 1 and I can file it as an exhibit. Either is acceptable.
- 2 Thank you, Madam Chair.
- 3 THE CHAIR: Amaruq Hunters and Trappers,
- 4 Meeka Mike.
- 5 MS. MIKE: Thank you, Madam Chair.
- 6 The HTO are all complete now with the quorum with
- 7 the chair. David Alexander, chair; secretary
- 8 treasurer, Adamee Itorcheak. For those that been on
- 9 the longest, for -- Noel Alookie. New members,
- 10 Nash Nowdlak, Sageeatook; and Atsiag Alashuag. We are
- 11 all in place now, and Jeetaloo and I have been working
- 12 hard, and we actually had the first board meeting and
- 13 working with them on the side. So the new HTO that
- 14 were asked to be put in to speak here and ask
- 15 questions, if they wish, and Jimmy is our new
- 16 Chairperson.
- 17 THE CHAIR: Amaruq Hunters and Trappers
- 18 Association.
- 19 MR. IPEELIE: Thank you, Madam Chair.
- They've been open since what? 2014 to 2019 before
- 21 they saw any kind of damage to the land. That was my
- 22 first question.
- 23 And the second one: Did you -- when did they ever
- 24 notice the ground was turning red, and the third one
- 25 is: Are they ever going to do anything about that
- 26 water resource they say they can't drink anymore?

- 1 Thank you.
- 2 THE CHAIR: Baffinland, Megan Lord-Hoyle.
- 3 MS. LORD-HOYLE: Megan Lord-Hoyle, Baffinland.
- 4 Madam Chair, I wasn't quite sure. Is it all right
- 5 if I respond to Ms. Meeka Mike's questions at the same
- 6 time as the next questioner's?
- 7 THE CHAIR: Yes. You may proceed.
- 8 MS. LORD-HOYLE: Megan Lord-Hoyle, Baffinland.
- 9 Madam Chair, for the first series of questions,
- 10 one of the questions was who is studying birds on
- 11 behalf of Baffinland, and we have a number of parties,
- 12 Madam Chair, that are studying birds and who have
- 13 provided baseline information for us.
- 14 Currently, both Golder Associates as well as
- 15 Environmental Dynamics Incorporated conduct bird
- 16 monitoring on behalf of Baffinland. We also have
- 17 collaborations with Environment and Climate Change
- 18 Canada, and we follow the Canadian Wildlife Services
- 19 methodology for studying seabirds. We also collaborate
- 20 with a research group in the University of Alberta to
- 21 conduct raptor research.
- There was a question if there's been any recorded
- 23 wildlife strikes from ships, and there have been no
- 24 incidents of any marine mammal ship strikes. There has
- 25 been one recorded observation. A captain observed a --
- 26 a long-tailed duck fly into a support post on the

- 1 icebreaker, the Botnica, that's used by Baffinland.
- 2 That's the only recorded incident for the project.
- We would be happy to respond to any additional
- 4 submissions in the form that it comes in.
- 5 And for the next series of questions, I believe
- 6 the first question was if there's been any
- 7 environmental damage recorded, and I can say that
- 8 although there has been more dust produced than
- 9 Baffinland originally predicted or modelled, we have
- 10 not seen any environmental impacts as a result of that
- 11 dust.
- 12 As for the ground turning red, the dust itself is
- 13 red, so as it's dispersed or spread in the environment,
- 14 you can see red on the ground around the mine site, but
- there are also historical records of the area itself,
- 16 the ground being red before the mining began because
- 17 the area is so naturally rich in iron.
- 18 And the third question asked about the
- 19 contaminated drinking water, and I'd just like to
- 20 clarify, Madam Chair, that Baffinland has not measured
- 21 any instances in the freshwater around the mine site
- 22 that would consider the water undrinkable. So that
- 23 means any of the testing completed has not seen any
- 24 metals higher than the Canadian drinking water
- 25 quidelines.
- 26 So for that, we do not believe that this water is

- 1 contaminated. Thank you.
- 2 THE CHAIR: Amaruq Hunters and Trappers
- 3 organization, Meeka Mike.
- 4 MS. MIKE: Thank you, Meeka Mike.
- 5 Technical advisor, Kevin Akpalialuk has a
- 6 question.
- 7 THE CHAIR: Kevin Akpalialuk.
- 8 MR. AKPALIALUK: Thank you, Madam Chair.
- 9 My question: The ships are going up -- how many
- 10 ships are going up? And the ships, if they're
- 11 approved, they will go further down. And looking at
- 12 that, it's been used ever since the mining opened in
- 13 Pond Inlet area. Some of the animals and the fish are
- 14 not edible anymore, and rabbit -- I saw a rabbit. It
- 15 was all red, not edible.
- 16 And my question: In Pond Inlet HTO, are they
- 17 going to be assisted during the hunting, harvesting, if
- 18 they're going to contaminate our lands? As a hunter,
- 19 it's not good to see that red area, and, Baffinland,
- 20 you have surveyors. We had to hear later on why the
- 21 land was disrupted and all red, later on. We heard
- 22 from the hunters recently. It's not good.
- 23 And my question also, Baffinland: If Phase 2 goes
- 24 ahead, would you be using better equipment or better
- 25 ways of working with the mining because the land is
- 26 disrupted. And if Phase 2 should be approved and used,

- 1 the other communities, Igloolik and other area, they
- 2 have also -- would be impacted as well in their
- 3 wildlife, and the animals when they hear a noise, they
- 4 depart.
- 5 And so my question is that -- how many ships will
- 6 be going up and down shipping if Phase 2 is approved?
- 7 Thank you. That's my question.
- 8 THE CHAIR: Baffinland, Megan Lord-Hoyle.
- 9 MS. LORD-HOYLE: Megan Lord-Hoyle, Baffinland.
- 10 For the question related to shipping, I'll provide
- 11 some context. In two thousand and -- in 2021, this
- 12 coming year, we're predicting to use 82 ore carriers,
- and under the Phase 2, we had initially proposed to use
- 14 176 ore carriers, but more recently Baffinland has
- 15 committed to decrease that number to a total of 168 ore
- 16 carriers.
- 17 In addition to the ore carriers, we have assessed
- 18 24 freight and fuel vessels, and 10 -- and the use of
- 19 10 tugs.
- There was some additional questions around will
- 21 Pond Inlet be helped or supported for hunting and
- 22 harvesting. The answer is yes. There are a number of
- 23 programs to support harvesting practices in Pond Inlet
- 24 under the Inuit Impact Benefit Agreement that includes
- 25 support for fuel -- additional fuel. In addition,
- 26 Baffinland will provide \$10,000 per ore carrier to the

- 1 Tasiugtiit Working Group, which has received over
- 2 \$500,000 so far since 2018. And Baffinland will
- 3 continue to work with Pond Inlet to identify other
- 4 support programs for ways in which we can support
- 5 harvesting in the area.
- 6 You also asked if under Phase 2 we will use better
- 7 equipment or ways of mining to reduce the environmental
- 8 impacts, and the answer is yes. By switching from a
- 9 trucking to a rail operation, we reduce the amount of
- 10 fuel needed to move a tonne of ore. We also decrease
- 11 the dust that's produced from a trucking operation.
- We're also changing our crushing practices where
- 13 currently all crushing of the ore is done at an outdoor
- 14 facility at the mine site, and under Phase 2,
- 15 approximately 30 percent of the ore will continue to be
- 16 crushed at the mine site, and the remainder --
- 17 remainder will be crushed in an indoor facility down at
- 18 the port site, which will help to reduce dust in and
- 19 around the mine.
- There's other practices that we've put in place
- 21 right now, including spraying the stockpiles, which
- 22 will increase in size under Phase 2, but we plan on
- 23 continuing to use that product to reduce any dust blown
- 24 from the stockpiles or implement any additional
- 25 measures that would be needed.
- 26 You also asked about the dust on rabbits that you

- 1 had seen, and I'll ask Lou Kamermans to speak
- 2 specifically to that question and that point.
- 3 THE CHAIR: For Lou, Meeka would like to
- 4 use her five minutes instead.
- 5 Meeka Mike.
- 6 MS. MIKE: Thank you. And this is what I
- 7 wanted to hear from when we were talking about the
- 8 terrestrial animals. Six minutes, it's very small,
- 9 but -- I don't know when some of my questions will be
- 10 answered, and it's up to you how you're going to answer
- 11 them. Jayko Alooloo and Inuit Qaujimajatuqangit
- 12 knowledge, and we, from here, cannot go up to Pond
- 13 Inlet area, but we wanted to get something concrete --
- 14 a meaningful way to submit things. Maybe we'll have
- 15 more opportunity to ask questions at the roundtable. I
- 16 was told by Elders they're seeing -- and we're
- 17 supporting the people of Pond Inlet, and the HTOs have
- 18 served the people in the communities, and a lot of
- 19 times we cannot inform everybody at one time, so we
- 20 need to relay the messages to our people in the
- 21 community levels, and we need to consider -- if you're
- 22 going to consider the caribou trails and other things
- 23 for caribou monitoring.
- 24 And I forget one thing. Amarug Hunters and
- 25 Trappers, when they had their workshop, the Elders,
- 26 Simon Nattag was involved, and people from -- gave them

- 1 papers to look through, and their Inuit own things, and
- 2 I forgot to mention that earlier, and this is our
- 3 homeland and our areas. It's in the Constitution of
- 4 Canada for us to be assisted, and when they're in the
- 5 Inuit level at the organizations and Inuk is mentioned
- 6 as a sole, maybe, owner, and I just wanted to bring
- 7 that matter up.
- I asked the question when there was the
- 9 intervenors in the meetings concerning the caribou
- 10 trail. Mary Panikapakoocho [phonetic] is my aunt, and
- in September I asked the question when we were in the
- 12 intervening statements. That's it, thank you.
- 13 THE CHAIR: Moving on to the next
- 14 registered intervenor, Oceans North, Christopher Debicki.
- 15 Oceans North Questions Baffinland Iron Mines
- 16 Corporation, Fisheries and Oceans Canada
- 17 MR. DEBICKI: Thank you, Madam Chair.
- 18 My first question -- Ms. Lord-Hoyle referred to a
- 19 change in the number of ore carriers requested, and my
- 20 first question is: Why has the proponent decreased the
- 21 number of ore carriers requested for Phase 2? Thank
- 22 you.
- 23 THE CHAIR: Baffinland, Megan Lord-Hoyle.
- 24 MS. LORD-HOYLE: Megan Lord-Hoyle.
- 25 I'll ask Lou Kamermans to respond.
- 26 THE CHAIR: Lou Kamermans.

- 1 MR. KAMERMANS: Thank you, Madam Chair.
- 2 Lou Kamermans, Baffinland. The number's been
- 3 reduced in direct relation to conversations we've been
- 4 having with the Hamlet of Pond Inlet that started with
- 5 the release of their conditional support and proposals
- 6 around ice breaking and the gradual ramp up.
- 7 In part of these discussions we've considered the
- 8 number of vessels we put forward and assessed. As
- 9 we've explained a few times, the number of vessels we
- 10 put forward was meant to account for the risk of having
- 11 to contract vessels on the open market and not knowing
- 12 the size of the vessels we would be able to procure and
- 13 the possibility that we could need up to 176.
- 14 So the drop to 168 is taking out that contingency.
- 15 It's a risk we're willing to take because we understand
- 16 it's important to Inuit and to the Hamlet of
- 17 Pond Inlet. Thank you.
- 18 THE CHAIR: Oceans North, Christopher Debicki.
- 19 MR. DEBICKI: Qujannamiik, Iksivauta. Thank
- 20 you, Mr. Kamermans.
- 21 I'm turning now to the written response provided
- 22 by Fisheries and Oceans to Mittimatalik HTO,
- 23 Question 11. This is a question for the proponent, but
- 24 I'll just allow you a chance to follow along with me.
- 25 And in that response, Fisheries and Oceans stated
- 26 that the viability of the project was a reason for

changing their position on ice breaking, and Fisheries 1 2 and Oceans' language -- I'm just going to quote it: 3 (as read) 4 Given the scale of production and the level 5 of shipping proposed at the time, the 6 department believed it was reasonable to propose the avoidance of ice breaking and 8 shoulder-season shipping as a mitigation 9 measure. The proponent has since stated on 10 multiple occasions that without the option 11 for ice breaking, the project is nonviable. 12 Given this position, DFO worked with the 13 proponent and other members of the MEWG to 14 develop additional mitigation measures and monitoring methods to help us understand how 15 16 well the proposed mitigation measures will 17 work and how current ones are performing. Now, my question is: Did the proponent, Baffinland, 18 provide any information to Fisheries and Oceans to 19 20 justify this change? Thank you. 21 THE CHAIR: Baffinland, Megan Lord-Hoyle. 22 MS. LORD-HOYLE: Megan Lord-Hoyle, Baffinland. We did provide additional information to 23 24 Fisheries and Oceans. Thank you. 25 THE CHAIR: Oceans North, Christopher Debicki. Qujannamiik, Iksivauta. 26 MR. DEBICKI:

- 1 What was that information, and how was it
- 2 provided?
- 3 THE CHAIR: Baffinland, Megan Lord-Hoyle.
- 4 MS. LORD-HOYLE: Megan Lord-Hoyle, Baffinland.
- 5 I'll ask Lou Kamermans to respond.
- 6 THE CHAIR: Lou Kamermans.
- 7 MR. KAMERMANS: Lou Kamermans, Baffinland.
- 8 It essentially provided the supporting detail for
- 9 why we were proposing what we were proposing in terms
- 10 of an alternative approach. It's the transit
- 11 restrictions. It highlighted some of the technical
- 12 challenges with what had been provided as written by
- 13 Fisheries and Oceans, and in the same sense provided an
- 14 understanding of why our -- we believed our proposal
- 15 could be operationally feasible, standard information
- 16 you would share in dialogue negotiating the resolution
- 17 of a commitment, essentially. Thank you.
- 18 THE CHAIR: Oceans North, Christopher Debicki.
- 19 MR. DEBICKI: Qujannamiik, Iksivauta.
- 20 Christopher Debicki, Oceans North.
- 21 So I'm to understand that the proponent agrees
- 22 with the characterization by Fisheries and Oceans in
- 23 their response and that the proponent convinced
- 24 Fisheries and Oceans that without the option for ice
- 25 breaking, the project is nonviable.
- Now -- and I'll let you answer that question, but

- 1 I'll also just follow up just in the -- in an effort to
- 2 be efficient.
- What information -- assuming that Baffinland
- 4 provided information to Fisheries and Oceans to
- 5 convince them that without ice breaking the project is
- 6 nonviable, what information has been provided to the
- 7 Board and other intervenors and registered parties
- 8 regarding the viability of the project without the
- 9 option for ice breaking? Thank you.
- 10 THE CHAIR: Baffinland, Megan Lord-Hoyle.
- 11 MS. LORD-HOYLE: Megan Lord-Hoyle.
- 12 I'll ask Lou Kamermans to respond.
- 13 THE CHAIR: Lou Kamermans.
- 14 MR. KAMERMANS: Lou Kamermans, Baffinland.
- 15 Thank you, Madam Chair.
- 16 The information regarding our shipping season as
- 17 well as the rationale for its language has been
- 18 provided since the proposal was submitted in 2018.
- 19 Our environmental impact statement and foods and
- 20 alternatives analysis includes a very detailed project
- 21 description, which goes into discussion of the shipping
- 22 season we were looking for, also providing rationale.
- 23 In support of that was our ice study -- that was
- 24 Technical Supporting Document 16 -- which went through
- 25 the various possible shipping seasons, gave detailed
- 26 ice data showing historical ice concentrations going

- 1 back 20 years. We've since updated that as the reviews
- 2 progressed in response to technical comments.
- 3 We more recently provided an analysis around the
- 4 feasibility of shortening the shoulder seasons,
- 5 specifically in the spring. That was part of a
- 6 Baffinland response to the Hamlet of Pond Inlet's
- 7 letter of conditional support, again for Phase 2, in
- 8 our discussion of what is and is not possible for the
- 9 viability of the project when it comes to the need for
- 10 ice breaking. That was submitted during the last
- 11 public hearing in January, February.
- 12 So Baffinland's been very transparent throughout
- 13 the review process about the requirements for the
- 14 project to ship in ice. It's important to understand
- 15 that ice creates a very dynamic situation for the
- 16 project. We can have good ice years, and we can have
- 17 bad ice years, and those bad or heavy ice years will
- 18 have a shortened season. Ultimately, we have a certain
- 19 amount of ore to move. It takes us a certain amount of
- 20 time to position vessels to be able to be loaded and
- 21 then get loaded.
- 22 So when we start talking about additional
- 23 restrictions on how we ship and when we ship, we have
- 24 to take into account the number of possible shipping
- 25 days we have in a bad year, a good year, and an average
- 26 year.

So that's all information we've shared to support 1 2 ongoing negotiations around commitments. Like I said, 3 the one with the Hamlet of Pond Inlet has been very 4 transparent and all put on the record, and what was shared with Fisheries and Oceans, like I said, was 5 6 appropriate information to share in a negotiation, and 7 DFO, the Department of Fisheries and Oceans, accepted that rationale. So I hope that other intervenors would 8 9 trust in their expertise in this area. Thank you. 10 THE CHAIR: Oceans North, Christopher Debicki. 11 MR. DEBICKI: Oujannamiik, Iksivauta. Thank 12 you, Madam Chair. 13 I would just note that we certainly haven't seen 14 any evidence with respect to the viability of this project, and so I won't take it as an article of faith, 15 and I would suggest that if there is information being 16 17 shared to Fisheries and Oceans to satisfy that agency, 18 that without ice breaking the project is not viable, that that information be shared with all parties. 19 20 In the Fishery and Ocean written response to that 21 question from Mittimatalik Hunters and Trappers 22 Organization, Response 11, DFO indicates that: 23 (as read) It worked with the proponent and other 24 25 members of the MEWG, the marine environment 26 working group, to develop additional

- 1 mitigation measures and monitoring methods.
- 2 Now, given that this change in Fisheries and Ocean's
- 3 stance took place after their final written submission
- 4 on January 15 of this year, can the proponent identify
- 5 the meetings and marine environment working group
- 6 members with whom they worked and detail the additional
- 7 mitigation measures and monitoring methods that came
- 8 out of those meetings after January 15.
- 9 THE CHAIR: Baffinland, Megan Lord-Hoyle.
- 10 MS. LORD-HOYLE: Megan Lord-Hoyle, Baffinland.
- 11 Madam Chair, I believe that that question would be
- 12 more appropriately answered by Fisheries and Oceans
- 13 Canada, as it was part of their response, and we don't
- 14 want to speak on their behalf. Thank you.
- 15 THE CHAIR: Fisheries and Oceans Canada,
- 16 Gabriel Bernard-Lacaille. There is no sound. There's
- 17 still no sound. Please check your mic. Still no
- 18 sound. Please try again.
- 19 MR. BERNARD-LACAILLE: Can you hear me?
- 20 THE CHAIR: Yes, you may proceed.
- 21 MR. BERNARD-LACAILLE: Gabriel Bernard-Lacaille with
- 22 Fisheries and Oceans Canada. My apologies for the
- 23 technical difficulties, Madam Chair. Thank you for the
- 24 question.
- Just to clarify, Fisheries and Oceans Canada can
- 26 confirm that there were no marine environmental working

- 1 group meetings or, as Oceans North described them, MEWG
- 2 meetings since the submission of our updated final
- 3 written submission in January 2021.
- 4 However, the intent of what we wrote in our
- 5 responses is that we've been working with Baffinland to
- 6 develop additional mitigation measures in order to
- 7 address these uncertainties and to develop a more
- 8 robust adaptive management plan, and the intent of
- 9 Fisheries and Oceans Canada was always to use these
- 10 commitments and discuss them with the marine
- 11 environmental working group in order to ensure that
- what we had proposed and recommended was also agreeable
- 13 to all members of the working group, including Inuit
- 14 members.
- 15 Thank you, Madam Chair.
- 16 THE CHAIR: Oceans North, Christopher Debicki.
- 17 MR. DEBICKI: Qujannamiik, Iksivauta.
- Madam Chair, since we have DFO engaging with this
- 19 question, I will put it back to Fisheries and Oceans,
- 20 who indicated in their response that they have accepted
- 21 the proponent's position that without the option for
- ice breaking, the project is nonviable.
- 23 First of all, am I to understand that they accept
- 24 that position, and how and what information are they
- 25 using to come to the conclusion that -- that they
- 26 accept that fact as stated?

- 1 THE CHAIR: Fisheries and Oceans Canada,
- 2 Gabriel Bernard-Lacaille.
- 3 MR. BERNARD-LACAILLE: Thank you, Madam Chair.
- 4 Gabriel Bernard-Lacaille with Fisheries and Oceans
- 5 Canada.
- In regards to your question, Mr. Debicki, DFO did
- 7 not accept or decline the rationale that you proposed,
- 8 the rationale being that the project is not viable
- 9 without the ice breaking component. We believe that
- 10 the Nunavut Impact Review Board will do that. But
- 11 given the possibility that the Nunavut Impact Review
- 12 Board would accept the rationale that the project is
- 13 nonviable without the ice-breaking component, we
- 14 decided to work with Baffinland to develop some advice
- 15 for the NIRB to consider further mitigations and
- 16 monitoring programs that would be able to appropriately
- 17 manage the risk of the ice-breaking component, and we
- 18 would also like to clarify that we are not experts in
- 19 economic viability of projects. So when we had
- 20 meetings to discuss and negotiate with Baffinland when
- 21 they presented this rationale to us over multiple
- 22 meetings, we simply decided to take an alternate path.
- 23 So thank you, Madam Chair.
- 24 THE CHAIR: Oceans North, Christopher Debicki.
- 25 MR. DEBICKI: Thank you, Chairperson. Thank
- 26 you, Mr. Bernard-Lacaille.

- 1 So am I to understand, then, that if the project
- 2 was theoretically viable without ice breaking,
- 3 Fisheries and Oceans would then revert to their
- 4 original position, which is proposing the avoidance of
- 5 ice breaking and shoulder-season shipping; is that
- 6 correct, sir?
- 7 THE CHAIR: Fisheries and Oceans Canada,
- 8 Gabriel Bernard-Lacaille.
- 9 MR. BERNARD-LACAILLE: Thank you, Madam Chair.
- 10 Gabriel Bernard-Lacaille with Fisheries and Oceans.
- 11 DFO still maintains that the most conservative
- 12 mitigation measure is to avoid ice breaking, so I hope
- 13 that answers your question Mr. Debicki.
- 14 THE CHAIR: Oceans North, Christopher Debicki.
- 15 MR. DEBICKI: Thank you, Madam Chair.
- 16 We understand -- this is a question for the
- 17 proponent. We understand that the proponent,
- 18 Baffinland, has done significant research surrounding
- 19 market availability of vessels. Can the proponent
- 20 summarize what is known about likely available ice
- 21 class ships based on this research and current
- 22 contracts?
- 23 THE CHAIR: Baffinland, Megan Lord-Hoyle.
- 24 MS. LORD-HOYLE: Megan Lord-Hoyle, Baffinland.
- I'm going to ask Steven Douville to respond, and I
- 26 believe he has his own Zoom line.

- 1 THE CHAIR: Steven Douville. There is no
- 2 noise coming from your feed, if you can please check
- 3 your sound.
- 4 MR. DOUVILLE: Steven Douville, Baffinland,
- 5 Thank you, Madam Chair.
- 6 We -- there are a limited number of ice class
- 7 ships able to do this business, and for certainly the
- 8 beginning and the end of the season they're needed.
- 9 Slowly there are some coming on, but it's still a very
- 10 small part of the overall market. Thank you.
- 11 THE CHAIR: Oceans North, Christopher Debicki.
- 12 MR. DEBICKI: Qujannamiik, Iksivauta.
- 13 Christopher Debicki, Oceans North.
- In the proponent's response to Mittimatalik HTO's
- 15 inquiry about contracted vessels, the proponent
- 16 indicated that -- and I'm just quoting: (as read)
- 17 Baffinland does not charter specific vessels
- 18 for multiple seasons.
- 19 Now, my understanding is that Baffinland does enter
- 20 into multi-year contracts with shipping companies,
- 21 which, in turn, operate vessels. Have any of these
- 22 companies taken any measures to create greater
- 23 certainty for Baffinland surrounding the availability
- of larger vessels?
- 25 THE CHAIR: Baffinland, Megan Lord-Hoyle.
- 26 MS. LORD-HOYLE: Megan Lord-Hoyle, Baffinland.

- 1 I'll ask Lou Kamermans to respond.
- 2 THE CHAIR: Lou Kamermans.
- 3 MR. KAMERMANS: Thank you, Madam Chair. Lou
- 4 Kamermans, Baffinland.
- 5 I just -- I would like to reiterate that point
- 6 that Baffinland does not charter specific vessels for
- 7 multiple years. We do have some long-term contracts
- 8 with shippers to provide a specific number of vessels
- 9 over time, but we don't know what those vessels would
- 10 be. This has come up elsewhere, so I would also
- 11 confirm that Baffinland does not time charter its
- 12 vessels. Baffinland voyage charters its vessels.
- 13 They're very different things.
- In one case time chartering means we take on
- 15 significant responsibility with the vessel between set
- 16 dates, whereas voyage chartering means we have an
- 17 agreement in place that a vessel will be at a certain
- 18 place in time, will accept the cargo, and will deliver
- 19 it.
- Now, as for the certainty any company can provide
- 21 us, it's no different than what we hope the market will
- 22 do in general, but as Phase 2 is developed, we hope
- 23 that the market will respond to the demand we'll create
- 24 for shipping. We can't quarantee that -- we can't
- 25 assess that -- but that's the hope. So the number of
- 26 vessels we put forward is based on the instance,

- something we think we have reasonable evidence to 1 2 believe is something we can execute, but we hope that 3 our partners in shipping and partners we don't even 4 have yet will respond to the demand we create. 5 again, that's not something we can guarantee, and so 6 our assessments have been driven by the largest numbers 7 we thought were reasonable. Thank you. Oceans North, Christopher Debicki. 8 THE CHAIR: 9 Oujannamiik, Iksivauta. MR. DEBICKI: 10 you, Mr. Kamermans. Christopher Debicki, Oceans North. 11 Now, I understand that Baffinland has a ten-year 12 contract with a company called Panjaya [phonetic] --Pangaea Logistics. Media releases -- for example, on 13 14 May 6, 2019, a PR Newswire release as well as Security and Exchange Commission filings describe Pangaea 15 commissioning the construction of two new post-Panamax 16 17 vessels both in the 95,000 deadweight tonne range, so well above the Milne -- the present Milne average. 18 in the media release these vessels are described as --19
- The expansion of its high class [sorry] high

(as read)

- ice class fleet niche with a new ten-year
- 23 contract with its customer Baffinland Iron
- 24 Mines Corporation in the signing of a

and now I'm quoting:

20

- contract to build two new post-Panamax 95,000
- 26 DWT dry bulk vessels at Guangzhou Shipyard

1	International in China to support the new
2	business.
3	THE CHAIR: If you can please slow down
4	MR. DEBICKI: Sorry.
5	THE CHAIR: for the interpreter.
6	MR. DEBICKI: Yes. I apologize to the
7	interpreter.
8	The CEO of Pangaea is quoted as saying that these
9	new ships will serve the new ten-year contract with
10	Baffinland and states: (as read)
11	Our relationship with Baffinland is special
12	because of the extra challenges presented
13	with high Arctic shipping. The cargo
14	contract, requiring the building of at least
15	two new vessels with Ice Class 1A
16	classification, marks a significant step
17	forward in our leadership in the ice class
18	part of our business.
19	And Mr. Brian Penney is also quoted stating: (as read)
20	We are excited about this new contract, as it
21	supports our plans for growth and extends our
22	cooperation with the Pangaea group. At
23	Baffinland, we have major expansion plans in
24	place and look to significantly expand our
25	supply chain capabilities to support those
26	plans.
l	

- 1 The article also notes that Pangaea has reserved the
- 2 option to build several more ice class ships at the
- 3 shipyard.
- 4 So given that these 95,000 tonne ships are
- 5 effectively being purpose built to serve Baffinland,
- 6 can you now provide information about the expectation
- 7 surrounding their use in the years to come. Thank you.
- 8 THE CHAIR: Baffinland, Megan Lord-Hoyle.
- 9 MS. LORD-HOYLE: Megan Lord-Hoyle, Baffinland.
- 10 It should be noted that the vessels that are being
- 11 referred to here will be going into use in 2021 with
- 12 Baffinland. Should Phase 2 proceed, we would look to
- 13 continue to use those vessels.
- I think another important clarification, Madam
- 15 Chair, is the vessel sizes that were referred to have
- 16 been included in the assessment, so -- so the
- 17 assessment covers off this size vessels as well as the
- 18 larger sized vessels. Thank you.
- 19 THE CHAIR: Oceans North, Christopher Debicki.
- 20 MR. DEBICKI: Qujannamiik, Iksivauta.
- 21 Christopher Debicki, Oceans North.
- One of the issues that the proponent has cited as
- 23 a limiting factor on the size of ships available is
- 24 that as the number of ships they need increases, the
- 25 average size may get smaller as they exhaust the large
- 26 vessel options available on the market. So aside from

- 1 the measures that Baffinland's contractors -- for
- 2 example, Pangaea -- are clearly taking to ensure
- 3 availability of larger vessels, there's also a general
- 4 trend toward the construction of increasingly larger
- 5 freighters in general. Baffinland acknowledges this in
- 6 their response to Mittimatalik Hunters and Trappers
- 7 Organization-11, in which they state that: (as read)
- 8 Older cape-sized ships tend to be smaller,
- 9 while newer builds tend to be larger.
- 10 We'd like to know how Baffinland accounted for this
- 11 trend in requesting 176 -- or I don't remember what the
- 12 new number is. Is it 168 now, transits?
- Now, given that trend, the surplus number of
- 14 transits is likely to only increase year by year
- 15 further inflating Baffinland's shipping capacities over
- 16 what is required. So how -- have they accounted for
- 17 this trend at all, is my question.
- 18 THE CHAIR: Before we go to a response
- 19 from Baffinland, we're going to take a 20-minute break
- 20 and reconvene at 3:35.
- 21 (ADJOURNMENT)
- 22 THE CHAIR: Welcome back, everyone. Can
- 23 you please take your seats.
- 24 Continuing with questions from Oceans North and
- 25 responses. Baffinland, Megan Lord-Hoyle.
- 26 MS. LORD-HOYLE: Megan Lord-Hoyle, Baffinland.

- 1 Madam Chair, I think a couple of things are
- 2 important to note before I provide my answer. The
- 3 trend that's being referred to here in that newer
- 4 vessels that are coming on the market tend to be
- 5 larger, that trend is -- is currently more seen with
- 6 non-ice class vessels, meaning those vessels that could
- 7 come into the project area in August or September
- 8 versus ice class vessels which could be used throughout
- 9 the shoulder seasons.
- 10 It's also important to note that within the
- 11 environmental assessment we considered a mix of
- 12 vessels, both larger and smaller vessels. So as larger
- 13 vessels become available, this could be used to
- 14 potentially offset the use of smaller vessels, but both
- 15 have been considered in the assessments.
- 16 And to the -- the more specific question, no, the
- 17 trend of larger vessels being the newer vessels that
- 18 are coming on to the market wasn't explicitly included
- 19 within the environmental assessment, but we believe
- 20 that that's appropriate because it meant that our
- 21 assessment was the most conservative it could be.
- 22 So we included the largest number of vessels that
- 23 we could predict based on the current information that
- 24 we have to complete the environmental assessment and to
- 25 predict the impacts that would occur as a result of
- 26 that number of ore carriers. Thank you.

- 1 THE CHAIR: Oceans North, Christopher
- 2 Debicki.
- 3 MR. DEBICKI: Qujannamiik, Iksivauta.
- 4 Christopher Debicki, Oceans North.
- 5 I'm going to return to a topic that we discussed
- 6 late in our presentation in the -- in the first part of
- 7 these final hearings and give the proponent a chance
- 8 to -- to explain, and I'm referring, Madam Chair, to
- 9 several tables at the same time: TSD-17, Table 2-4.
- 10 That's the propeller wash summary referring to 5.3.
- 11 It's not a table. And TSD-02, which also discusses
- 12 ship size; and also Table 2.4, a maximum number of ore
- 13 carriers calls; and TSD-4.
- 14 And I'll just ask the proponent first: Two of
- 15 these appear to be Golder tables, and -- and the -- the
- 16 list of vessels in TSD-2 appears to be produced by
- 17 Baffinland itself. Were these produced by -- by -- by
- 18 different people or by a single team? Thank you, Madam
- 19 Chair.
- 20 THE CHAIR: Baffinland, Megan Lord-Hoyle.
- 21 MS. LORD-HOYLE: Megan Lord-Hoyle. I'll ask
- 22 Lou Kamermans to respond. Thank you.
- 23 THE CHAIR: Lou Kamermans.
- 24 MR. KAMERMANS: Thank you, Madam Chair. Lou
- 25 Kamermans, Baffinland.
- 26 In this case, I can confirm the colour is the

- 1 trademark Golder green. But regardless of the look of
- 2 the tables, they're all -- form Baffinland's final
- 3 environmental impact statement, and the numbers used
- 4 for the assessments were provided to consultants by the
- 5 company. So regardless of, you know, the colour of the
- 6 table, the information was the responsibility of the
- 7 company to provide.
- 8 To this end, I -- I -- I just want to speak to
- 9 this point that kind of reaches back to the -- the
- 10 intervenor's previous presentation on the subject.
- 11 Baffinland acknowledged through the information request
- 12 phase and -- and in response to technical comments that
- there were some inconsistencies in the tables included
- 14 in -- in the marine assessments.
- 15 There were multiple marine-related technical
- 16 supporting documents, and it was noted early on there
- 17 were some inconsistencies. Some of these were -- were
- 18 not intentional and needed correction, but others were,
- 19 and it's to what Megan was saying previously. We
- 20 carried out conservative assessments, and different
- 21 assessments require different numbers to be as
- 22 conservative as they could be.
- 23 Regardless, we addressed this, again, very early
- 24 on in the review process. We issued an overview of our
- 25 marine operations that superceded these tables. That
- 26 was meant to provide a single point of reference to

- 1 avoid this type of misunderstanding.
- 2 And this overview had included also a number of
- 3 different potential shipping schedules, and there's a
- 4 reason why there was a few. It's because there's no --
- 5 Baffinland's not committing to one single type of
- 6 shipping schedule in a season. We're going to have to
- 7 adapt to what's available to us. So that's why we've
- 8 provided ranges, and the provision of ranges is
- 9 entirely acceptable and advisable in an environmental
- 10 assessment.
- But on top of this, we've also set a maximum
- 12 number of vessels we would use. We have also described
- our project in terms of being a 12-million-tonne
- 14 project. That's part of the project description.
- 15 We've asked for operational flexibility. We've also
- 16 confirmed that flexibility would be carried out in the
- 17 stated activity limits.
- 18 So to bring it back, this -- I understand there's
- 19 some differences the intervenor would like to point out
- 20 in these tables, and Baffinland agreed early on that
- 21 there were differences, and -- and we issued a
- 22 correction to this. Thank you.
- 23 THE CHAIR: Oceans North, Christopher
- 24 Debicki. There's no sound.
- 25 MR. DEBICKI: Qujannamiik, Iksivauta. I
- 26 think -- I think I'm heard now.

- 1 As Mr. Kamermans anticipated, I do want to get
- 2 into some of these differences in the tables, and, as I
- 3 noted in the presentation, a core inconsistency emerges
- 4 when we look at the table in TSD-17, the propeller wash
- 5 summary and the presentation of ship class; the
- 6 description of -- of vessels, again, in TSD-02; and
- 7 then -- and if technical staff could assist me and
- 8 bring us to TSD-24, Table 2.4.
- 9 And to my reading, this is the only place in the
- 10 proponent's materials where we can understand how they
- 11 arrived at a calculation of 176 ships, and we'll forget
- 12 about the -- this -- the new 168th concession.
- 13 And as we discussed in our presentation, in that
- 14 Table 2.4, the proponent used the absolute minimum
- 15 deadweight tonnage for each respective category of ship
- 16 class when, in fact, the actual deadweight tonnage of
- 17 many of the ships calling at Milne Port 2019 exceeded
- 18 the maximum that they provided for their respective
- 19 ship classes provided elsewhere in the technical
- 20 documents. We know this because we've provided --
- 21 we've created a list of every single vessel that sailed
- 22 into Milne in that season.
- Now, Baffinland grossly inflated the percentage of
- 24 Supramax ships in Table 2.4. Indeed, they project when
- 25 arriving at these numbers in Table 2.4, a sixfold
- 26 increase over 2019 over the number of voyages by the

- 1 smaller ships, those Supramax ships, despite the
- 2 increase in actual voyages being only 2.14. That's a
- 3 very dramatic change and one that requires data to
- 4 substantiate it.
- 5 It should be noted that only 2 of 41 ore-carrying
- 6 ships called in at Milne were Supramax or 5 out of 82
- 7 voyages, and yet according to TSD-24, they have a
- 8 prominent role in Phase 2 and in this expansion.
- 9 Now, as we also noted, despite post-Panamax ships
- 10 discussed at length elsewhere in the same technical
- 11 supporting document, this entire ship class -- the
- 12 largest ship class currently used by the project is
- 13 entirely omitted from the table. Now, this is the type
- 14 of vessel that Pangaea has constructed or is in -- and
- 15 is currently contracting to support Baffinland in their
- 16 ten-year contract.
- Now, I'd like to understand what led to the
- 18 omission of that entire class, and who's responsible
- 19 for the development of those figures?
- 20 THE CHAIR: Just so you know, this is also
- 21 your seven-minute warning.
- 22 Baffinland, Megan Lord-Hoyle.
- 23 MS. LORD-HOYLE: Baffinland, Megan Lord-Hoyle.
- 24 I think what has just been highlighted is -- is --
- 25 your -- your point that you're making just highlights
- 26 the conservatism in our assessment. So we thank you

- 1 for pointing that out. And I think --
- 2 Lou, did you want to add anything?
- I think I'll ask Lou Kamermans to provide
- 4 additional information.
- 5 THE CHAIR: Lou Kamermans.
- 6 MR. KAMERMANS: Thank you, Madam Chair. Lou
- 7 Kamermans, Baffinland.
- 8 I would just come back to the point I provided
- 9 earlier. You know, there -- there was a
- 10 summary issued to -- to correct the (AUDIO FEED LOST)
- 11 between some tables, but in some cases, no corrections
- 12 were required because they were the product of us
- 13 requiring or carrying out a conservative assessment.
- 14 What I can say was, you know, these -- these
- 15 vessel types were included in that summary. There was
- 16 no purposeful intention to omit this vessel class size
- 17 that's being asked, and, you know, we -- we appreciate
- 18 this point being highlighted because it really does
- 19 contribute to -- to what we've been saying, that we've
- 20 carried out conservative assessments. We've carried
- 21 out assessments based on the -- the most possible
- 22 vessels coming to site. We haven't tried to advertise
- 23 this project based on possible averages that we can't
- 24 quarantee. We advertised it based on what's possible
- 25 and what we have a duty to inform everyone about.
- The same can be said is these numbers are

- 1 translated into our acoustics assessments, for
- 2 instance. Now, despite 168 vessels -- 176 vessels and
- 3 what we've been saying, that we may not have a large
- 4 portion of those be ice -- cape-size, our modelling
- 5 considered three-fifths of all vessels coming to site
- 6 being cape-side. So that's -- that's a gross
- 7 overestimate of what's going to be seen, but that gross
- 8 overestimate is to support a conservative assessment.
- 9 So that's all that's being pointed out here. Thank
- 10 you.
- 11 THE CHAIR: Oceans North, Christopher
- 12 Debicki.
- 13 MR. DEBICKI: Oujannamiik, Iksivauta.
- 14 I'm going to suggest to the -- the proponent that
- 15 they are inflating the number of ships required to ship
- 16 12 million tonnes, and I'll remind them that they're
- 17 under oath, and I'll suggest to them that this is not
- 18 supported -- 176 ships to ship 12 million tonnes is not
- 19 supported by their own data in terms of ship volumes.
- 20 2019 being an excellent example. Likely 2020 as well,
- 21 and we already know that baby capes are -- which is a
- 22 much larger ship size, are -- are now in the -- the mix
- 23 of shipping.
- It's not supported by the long-term contracts into
- 25 which Baffinland has entered for larger vessels. It's
- 26 not supported by the trend in shipping or by their own

- 1 engineering, and I'd suggest that what instead we see
- 2 is an overestimation of ships that is deliberate and
- 3 concerted.
- 4 Baffinland, the proponent, has had an opportunity
- 5 to amend this table and to provide clear and accurate
- 6 information to this Board and to the public, and they
- 7 have elected not to do so. And I would suggest that it
- 8 is to their advantage because this number of shipping
- 9 allows the output of a far greater tonnage than what is
- 10 presently being proposed in front of the community and
- 11 to this board. Thank you, Madam Chair.
- 12 THE CHAIR: You have two minutes left.
- 13 Would you like a response, or do you have more to add,
- 14 Oceans North?
- 15 MR. DEBICKI: I would like a response to
- 16 that, Madam Chair. Thank you very much.
- 17 THE CHAIR: Baffinland, Megan Lord-Hoyle.
- 18 MS. LORD-HOYLE: Megan Lord-Hoyle, Baffinland.
- 19 Madam Chair, we have explained any of the
- 20 discrepancies that have been seen within the documents
- 21 and have provided updated information to be available
- 22 to the Board as well as the intervenors throughout this
- 23 review process, and I believe the -- the rest of the
- 24 comment was more of a statement than a question. Thank
- 25 you.
- 26 THE CHAIR: Okay. Moving on to the next

- 1 registered intervenor. World Wildlife Fund, Paul
- 2 Okalik.
- 3 World Wildlife Fund Ouestions Fisheries and Oceans
- 4 Canada
- 5 MR. OKALIK: Thank you. Paul Okalik from
- 6 World Wildlife Fund. Good to be here. I just have a
- 7 question, and Andrew Dumbrille also will be asking
- 8 questions.
- 9 Firstly, for the Fisheries and Oceans, it's
- 10 just addition to the Hamlet of Mittimatalik. Frank
- 11 Tester originally asked a question about the coast
- 12 guards. He never got an answer.
- And for the shipping and as to how it impacts the
- 14 narwhal, we are aware the ice -- it protects the
- 15 wildlife, the sea mammals. And we do seal hunting for
- 16 narwhal and other sea mammals, and we lose them because
- of the ice, and so -- and -- and also the other farmers
- 18 also lose animals like we do with the sea ice and other
- 19 factors, and we know this coast guards, when they
- 20 arrive for a short time, the ice moves very quickly.
- 21 Where are they going to go, the wildlife, the sea
- 22 mammals, if they got lost? They -- we lose site of
- 23 them. And whichever ice is around is broken, and they
- 24 will melt faster.
- 25 And we often hear the -- the coast guards go up
- 26 early, and -- and it won't stop either with the coast

- 1 guards going up to break the ice, and if Phase 2 is
- 2 going to go ahead for the ships to come up, have you
- 3 done any studies that -- concerning the sea mammals
- 4 that uses the ice for protection? How are they going
- 5 to survive if Phase 2 is going to go ahead? And that
- 6 is my question. How are you going to protect the sea
- 7 mammals? Thank you.
- 8 THE CHAIR: Fisheries and Oceans Canada,
- 9 Gabriel Bernard-Lacaille.
- 10 MR. BERNARD-LACAILLE: Thank you, Madam Chair. It's
- 11 Gabriel Bernard-Lacaille with Fisheries and Oceans.
- 12 Thank you, Paul, for your question. If I may, we
- 13 would like to ask a quick clarification. Could you
- 14 repeat the question and clarify if you are asking what
- 15 Fisheries and Oceans has recommended to the Board to
- 16 ensure the safety of marine mammals, or are you asking
- 17 if the Canadian Coast Guard has done any studies in
- 18 regards to their icebreaking practices and protection
- 19 of marine mammals? Thank you.
- 20 THE CHAIR: World Wildlife Fund, Paul
- 21 Okalik.
- 22 MR. OKALIK: Thank you, Madam Chair. My
- 23 question is particularly this -- icebreakers, coast
- 24 guards, so that the ships can go through.
- I know the ships will go up in numbers to carry
- 26 iron ore. Are they going to do more icebreaking with

- 1 the coast quards? 'Cause the sea mammals are protected
- 2 by the ice, particularly for narwhals, and also for
- 3 seals to hide. How -- have you considered this?
- 4 Particularly the sea mammals, where are they going to
- 5 go? Where are the sea mammals going to go? 'Cause
- 6 they are protected by the sea ice when there's foreign
- 7 objects coming around. What's going to happen to them?
- 8 What are you going to do to protect the sea
- 9 mammals, narwhals, and seals when the sea -- I mean,
- 10 the coast quard goes up to break up the ice for the
- 11 ships to come through? It's going to become bigger
- 12 with the ships coming up. Firstly, that is my
- 13 question. Thank you, Madam Chairperson.
- 14 THE CHAIR: Fisheries and Oceans Canada,
- 15 Gabriel Bernard-Lacaille. No sound.
- 16 MR. BERNARD-LACAILLE: Thank -- thank you, Madam
- 17 Chair. It's Gabriel Bernard-Lacaille with Fisheries
- 18 and Oceans. We -- I was on the waiting for the Zoom
- 19 call, and I only heard Paul's response in Inuktitut.
- 20 We've since managed to get an English feed
- 21 simultaneously.
- 22 So I'm very sorry, Paul, but can you ask the
- 23 question again?
- 24 THE CHAIR: World Wildlife Fund, Paul
- 25 Okalik.
- 26 MR. OKALIK: Thank you, Madam Chairperson.

- 1 And we used sea ice to hunt the sea mammals. When
- 2 we're hunting, the mammals and the seals and whales
- 3 uses the ice to -- to get away from the -- the
- 4 harvesting. For example, the orcas also follow the
- 5 narwhals, and they -- the narwhals hide from the killer
- 6 whales to get away for protection.
- 7 The mining company in Pond Inlet area, they use
- 8 the icebreakers to make a way for the other ships to
- 9 come through. So when the ice is broken, the ice melts
- 10 much faster in -- in this area in Frobisher Bay and
- 11 Hudson Bay. Do they -- how do you have protection
- 12 measures for this?
- And the ice will move away much faster and melt
- 14 faster before the spring when they are broken up ahead
- 15 of time. So it's being used more and more. Where are
- 16 the sea mammals are going to go? The -- the
- 17 icebreakers are going -- they going to do more work in
- 18 breaking the ice in that area?
- 19 The sea mammals that uses this ice for protection
- 20 to hide away and get away from -- have you considered
- 21 these mammals to be protected? How would you use
- 22 measures to protect them in the near future if the
- 23 Phase 2 should go ahead?
- 24 THE CHAIR: Fisheries and Oceans Canada,
- 25 Gabriel Bernard-Lacaille.
- 26 MR. BERNARD-LACAILLE: Thank you, Madam Chair.

- 1 Gabriel Bernard-Lacaille with Fisheries and Oceans
- 2 Canada. Thank you, Paul, for those clarifications. I
- 3 think that will help me answer your questions.
- 4 So, first of all, I'd like to speak to the facts
- of ice breakup and if, indeed, breaking ice would make
- 6 it melt faster. In the written response that we
- 7 provided to MHTO DFO 03, one of our ice experts
- 8 responded by saying it's uncertain if the timing of ice
- 9 breakup might be influenced by icebreaking. So,
- 10 therefore, we're not sure of those effects, so we can't
- 11 speak to them directly.
- 12 Second of all, in regards to your question about
- 13 killer whales, interactions between icebreaking and
- 14 Arctic killer whales, they haven't been extensively
- 15 studied, and they're not well understood. So it's hard
- 16 to predict what effect icebreaking would have on the
- 17 rates of predation by killer Arctic whales.
- 18 And, finally, in general terms in regards to what
- 19 DFO or what measures are we doing to protect marine
- 20 mammals in regards to the Phase 2 project, I think
- 21 that -- the work that DFO has done, we've provided
- 22 multiple requests and recommendations to help the
- 23 process in order to ask a significant amount of extra
- 24 monitoring and mitigation measures by the proponent.
- We believe that with the commitments that
- 26 Baffinland has made to address some of these

- 1 recommendations and requests, that there will be
- 2 measures that will be put in place to address your
- 3 concerns.
- 4 And if I may, I would defer to Baffinland, if you
- 5 would want a full and detailed list of all the measures
- 6 that we've -- that will be put in place to protect
- 7 marine mammals in regards to Phase 2 operations. I
- 8 hope that answers your question, Paul. Thank you.
- 9 THE CHAIR: World Wildlife Fund, Paul
- 10 Okalik.
- 11 World Wildlife Fund Questions Baffinland Iron Mines
- 12 Corporation
- 13 MR. OKALIK: Thank you, Madam Chairperson.
- 14 You didn't exactly -- it wasn't clear, but you
- 15 will do monitoring and doing exercises to see how it
- 16 would work, but a lot of times we are too late for any
- 17 measures to be taken, and you will be too late to
- 18 protect the -- the narwhals and the seals and sea
- 19 mammals.
- I brought up last meeting I love muktuk and in
- 21 only few months of summer, and I -- and I've eaten
- 22 muktuk from Pangnirtung area. I wasn't like -- we
- 23 weren't like that, but the narwhals are not in this
- 24 area, but they're moving up, and a lot of times we only
- 25 see them in springtime now because they're moving away.
- 26 And also the caribou area where we hunt and also

- 1 seal hunting, and also the narwhals, and many times we
- 2 haven't -- we never thought we would lose sight of them
- 3 in the -- in the past. We would do hunting until sea
- 4 animals, and at the time, we didn't have whales, and we
- 5 didn't have narwhals at the time in this area.
- 6 But they're moving away and going to different
- 7 areas to -- and where are they from? Why are they
- 8 acting this way, moving around? And the narwhals
- 9 are -- how are they going to act out? Have you studied
- 10 any of these kinds of measures we want you to do?
- 11 Madam -- thank you, Madam Chairperson.
- 12 THE CHAIR: Baffinland, Megan Lord-Hoyle.
- 13 MS. LORD-HOYLE: Megan Lord-Hoyle. I'll ask
- 14 Lou Kamermans to respond.
- 15 THE CHAIR: Lou Kamermans.
- 16 MR. KAMERMANS: Thank you, Madam Chair. Lou
- 17 Kamermans, Baffinland.
- 18 Baffinland has carefully designed its
- 19 environmental assessment and the project to ensure that
- 20 effects to the environment are minimized. These
- 21 effects have been studied and presented in detail
- 22 through our impact statement, through the supplemental
- 23 icebreaking assessment, and through multiple rounds and
- 24 exchanges of technical information, and responses to
- 25 community concerns.
- 26 Baffinland is committed to running a sustainable

- 1 project that works to align itself with community
- 2 interests and priorities. We understand the value of
- 3 marine mammals, particularly narwhal for the Hamlet of
- 4 Pond Inlet.
- 5 Through the assessment and our current operations,
- 6 we're implementing mitigations that go far above what's
- 7 implemented at other projects. We implement vessel
- 8 speeds that are only required in other areas of Canada
- 9 on a seasonal basis when endangered whales are in the
- 10 area. This is a full-time commitment we (AUDIO FEED
- 11 LOST) in our marine regional study area.
- When it comes to icebreaking, a version of
- icebreaking put forward in our icebreaking assessment
- 14 considered the potential effects it could have on
- 15 marine mammals. We came to the conclusions we did in
- 16 that report because it included important mitigations,
- 17 including transit restrictions in the springtime that
- 18 would limit the amount of noise disturbance from
- 19 vessels transiting through different ice conditions.
- This was something we put forward, but at the same
- 21 time, we were hearing from the Hamlet of Pond Inlet
- 22 that 2018 saw low abundance of narwhal despite our
- 23 monitoring programs being in place to provide those
- 24 observations to us.
- 25 Moving forward for Phase 2, we are continuing to
- 26 propose very strong mitigations in the marine

- 1 environment to protect marine mammals. This includes
- 2 developing new transit restrictions for the fall based
- 3 on ice thickness but are, again, meant to limit the
- 4 potential noise disturbance to marine mammals when
- 5 they're migrating out of the area.
- 6 All of this is in line with a precautionary
- 7 approach to the development of this project and the
- 8 priority we put on protecting marine mammals which are
- 9 also a critically important source of food for Inuit.
- 10 I just wanted to be clear. We're committed to
- 11 running this project in a way that aligns with
- 12 community priorities, the priorities of Inuit, and we
- 13 know that means protecting the marine wildlife that our
- 14 project interacts with. We think we have the process
- 15 to set up through a project certificate term and
- 16 conditions and through the Inuit Certainty Agreement to
- 17 accomplish this. Thank you.
- 18 THE CHAIR: World Wildlife Fund, Paul
- 19 Okalik.
- 20 MR. OKALIK: Thank you, Madam Chair.
- 21 We also heard around 2019 and last year during the
- 22 summer months, my nephew caught a -- his first narwhal.
- 23 I tried to find out why the narwhal were going into
- 24 the Cumberland Sound area.
- Now Baffinland intends to increase their ship --
- 26 their shipping of ore. I wonder if it's possible that

- 1 the narwhal are migrating to the southern part of
- 2 Baffin Island perhaps because of increased shipping.
- 3 It's -- the -- the community of Pond Inlet
- 4 survive on narwhal, and now this -- this company,
- 5 Baffinland, wants to increase their -- their -- their
- 6 production by twofold. It's going to have further
- 7 impacts to the sea mammals, including narwhal. Thank
- 8 you, Madam Chair.
- 9 THE CHAIR: Baffinland, Megan Lord-Hoyle.
- 10 Fisheries and Oceans Canada, Gabriel
- 11 Bernard-Lacaille, you have raised your hand. Do you
- 12 have a response?
- 13 MR. BERNARD-LACAILLE: Thank you, Madam Chair. It's
- 14 Gabriel Bernard-Lacaille with Fisheries and Oceans
- 15 Canada.
- 16 I'm not exactly sure what Paul's last question
- 17 was, but, if possible, we would like to provide a
- 18 clarification on the answer that we gave Paul earlier,
- 19 if that's okay with you, Madam Chair.
- 20 THE CHAIR: You may proceed.
- 21 MR. BERNARD-LACAILLE: Thank you, Madam Chair. I
- 22 just want to provide a -- sorry. Gabriel
- 23 Bernard-Lacaille with Fisheries and Oceans Canada.
- In regards to the earlier response we provided to
- 25 you, Paul, we just wanted to make it clear that it's
- 26 not Fisheries and Oceans Canada that's doing

- 1 icebreaking. It's the -- it's Baffinland that's
- 2 conducting icebreaking for their project. The Canadian
- 3 Coast Guard does not provide any icebreaking service
- 4 just for the mine, and, indeed, the Canadian Coast
- 5 Guard has a very different mandate than Baffinland.
- 6 It's -- it operates to service Canadians, and it
- 7 performs search-and-rescue operations. Therefore, it's
- 8 very difficult to compare the mine's icebreaking
- 9 operations to those of the Canadian Coast Guard.
- 10 And as far as the work that DFO would do in order
- 11 to ensure protection in regards to the Phase 2
- 12 operations, like I already mentioned, we provided
- 13 recommendations which will lead to increased
- 14 monitoring. Baffinland is responsible to conduct that
- 15 monitoring, and the Department of Fisheries and Oceans
- 16 would review and ensure that everything has been done
- 17 in a way that is up to respectable standards.
- 18 And I also heard you say the -- following my
- 19 response, that it would be too late to detect changes
- 20 if they were to occur based on monitoring programs.
- 21 I'd like to clarify. That's why Fisheries and Oceans
- 22 Canada has recommended that Baffinland implement early
- 23 warning indicators and, indeed, use at least a second
- 24 early warning indicator in order to help detect those
- 25 changes.
- And as part of their responses to written

- 1 questions, Baffinland did provide a draft adaptive
- 2 management plan which includes multiple thresholds for
- 3 adaptive management measures, and I believe the intent
- 4 is for stakeholders who are interested to provide their
- 5 input in these, and we hope to see these early warning
- 6 indicators as part of these thresholds. Thank you,
- 7 Madam Chair.
- 8 THE CHAIR: Baffinland, Megan Lord-Hoyle.
- 9 MS. LORD-HOYLE: Megan Lord-Hoyle, Baffinland.
- 10 Thank you for the question, and the answer is yes.
- 11 Narwhal -- potential narwhal displacement by the
- 12 project has been and will continue to be monitored
- 13 throughout Phase 2. We have a number of programs
- 14 already running that would continue under the Phase 2
- 15 project, including a narwhal tagging program run with
- 16 Fisheries and Oceans Canada as well as our own aerial
- 17 surveys that can help tell us information around not
- 18 only narwhal behaviour but their movements within the
- 19 area.
- 20 And we also have or will continue to collaborate
- 21 with or support larger regional monitoring programs
- 22 that would be able to understand where narwhal are
- 23 moving and, if there's any displacement from the
- 24 project, where those narwhal are going. Thank you.
- 25 THE CHAIR: World Wildlife Fund, Paul
- 26 Okalik.

- 1 MR. OKALIK: Thank you, Madam Chair. 2 It's already -- we know today the narwhal are 3 beginning to migrate to a different route. Phase 2 4 project proposal is -- aren't you concerned about the 5 impacts that shipping -- that shipping may impact even 6 more so when Phase 2 is -- is going to -- if it should 7 happen, it's really visible, and we all know that the migration route of the narwhal are changing. 8 9 going to be more ships that are going to be going 10 through their shipping routes, and the increase is 11 going to impact the narwhal. THE CHAIR: 12 Baffinland, Megan Lord-Hoyle. 13 MS. LORD-HOYLE: Megan Lord-Hoyle, Baffinland. 14 Yes. We are also concerned about additional potential impacts to narwhal and how that may affect 15 the environment and the communities that rely on 16 17 narwhal as a food source. So that's why we have put in place such strict mitigation measures, to reduce or 18 minimize any potential impacts from our shipping, and 19 why we have and will continue to run monitoring 20 programs that will continue to help us understand if 21 22 and how narwhal are being impacted. 23 It's understood that narwhal may be affected by 24 other -- other environmental concerns other than just

shipping in the area, and that's why a number of the

project shipping or other man-made issues, other

25

26

- 1 programs that have been committed to under the Inuit
- 2 Certainty Agreement will also help us strengthen our
- 3 relationship with the communities closest -- closest to
- 4 the project.
- 5 Inuit will lead monitoring in the area and be
- 6 better able to reflect the changes or experiences that
- 7 they have, whether it be from project shipping or other
- 8 experiences or other concerns, and Baffinland can help
- 9 support the community through funding, programs,
- 10 research so that project shipping and traditional
- 11 harvesting and hunting can continue at the same time.
- 12 Thank you.
- 13 THE CHAIR: World Wildlife Fund, Paul
- 14 Okalik.
- 15 MR. OKALIK: Thank you, Madam Chair.
- 16 Yes. It's not a new thing. It's a concern to the
- 17 Nunavut Impact Review Board. Yes. At -- at the
- 18 beginning, you had decided not to have mining happen
- 19 around 2018, but it was overturned by the Government of
- 20 Canada by 2 million. I am -- I am very positive that
- 21 I -- I recall that you had said that previously, and
- 22 now this -- Baffinland wants to increase mining and
- 23 shipping iron ore.
- 24 That -- I -- I am not the only one that has --
- 25 that wants to raise concerns. I want to give it to my
- 26 colleague, if he has -- he or she has any concerns.

- 1 Thank you. I'll stop here for now. Thank you, Madam
- 2 Chair.
- 3 THE CHAIR: World Wildlife Fund, Andrew
- 4 Dumbrille.
- 5 MR. DUMBRILLE: Thank you, Chair. Andrew
- 6 Dumbrille with the World Wildlife Fund.
- 7 First question -- I just have a couple -- would
- 8 Baffinland agree that vessel discharges outside the
- 9 regional study area like scrubber wash water, gray
- 10 water, sewage, and air emissions like black carbon
- 11 impact and affect the marine environment and wildlife
- 12 inside the regional study area? Thank you.
- 13 THE CHAIR: Baffinland, Megan Lord-Hoyle.
- 14 MS. LORD-HOYLE: Megan Lord-Hoyle. I'll ask
- 15 Lou Kamermans to respond.
- 16 THE CHAIR: Lou Kamermans.
- 17 MR. KAMERMANS: Thank you, Madam Chair. Lou
- 18 Kamermans, Baffinland.
- 19 While that is possible, it's an unlikely
- 20 hypothetical scenario. It was not considered the key
- 21 issue in the assessment given its low probability, high
- 22 dilution in those water depths for marine discharges,
- 23 and that the effects are likely undetectable on both
- 24 spatial and temporal scales.
- 25 Our environmental assessment was intended to focus
- 26 on key issues, and that's consistent with the

- 1 methodology (INDISCERNIBLE) original assessment carried
- 2 forward into this addendum consistent with the Mary
- 3 River impact statement guidelines which received a
- 4 positive -- a positive conformity determination from
- 5 the Nunavut Impact Review Board in October 2018. Thank
- 6 you.
- 7 THE CHAIR: World Wildlife Fund, Andrew
- 8 Dumbrille.
- 9 MR. DUMBRILLE: Thank you, Chair. Andrew
- 10 Dumbrille, World Wildlife Fund.
- 11 Lou, for black carbon, are you -- are you saying
- 12 or suggesting that black carbon emitted outside of the
- 13 regional study area won't or doesn't have impacts
- 14 within the regional study area? Thank you.
- 15 THE CHAIR: Baffinland, Lou Kamermans.
- 16 MR. KAMERMANS: Thank you, Madam Chair. Lou
- 17 Kamermans, Baffinland.
- 18 I -- I started my statement by saying it is
- 19 possible. There could be effects. But it's a matter
- 20 of scale.
- 21 Our environmental impact statement looked at all
- 22 the potential interactions between our projects and the
- 23 environment. It carried forward detailed effects
- 24 assessments based on key issues, what was most likely
- 25 to have measurable effects at a scale I don't believe
- 26 what you've outlined would fit within.

- 1 This is also a matter of scope for the assessment.
- 2 We carried out our assessment within the marine and
- 3 regional study area. It had clear boundaries, and
- 4 those were clear in the guidelines, and they've been
- 5 clear in our assessments since their submission in
- 6 October 2018. Thank you.
- 7 THE CHAIR: World Wildlife Fund, Andrew
- 8 Dumbrille.
- 9 MR. DUMBRILLE: Thank you, Chair. Andrew
- 10 Dumbrille, World Wildlife Fund.
- 11 Considering, you know, if Phase 2 were to move
- 12 ahead, the project would increase black carbon in the
- 13 Arctic by 157 percent. I think we'd all agree that
- 14 that's significant, as well as black carbon that's
- 15 emitted locally has a five times greater climate impact
- 16 than black carbon emitted internationally or globally.
- 17 Those are significant numbers.
- 18 I'll move to my next question. A Panamax ore
- 19 carrier is required to carry oil spill insurance of
- 20 approximately \$35 million Canadian. A WWF report found
- 21 a serious fuel oil spill could cost between 303 million
- 22 to 16.9 billion Canadian to clean up.
- 23 If the polluter, Baffinland in this case, isn't
- 24 required to pay the difference there, who would pay for
- 25 cleanup and restoration and compensation for damages?
- 26 Thank you.

- 1 THE CHAIR: Baffinland, Megan Lord-Hoyle.
- 2 MS. LORD-HOYLE: Megan Lord-Hoyle. I'll ask
- 3 Lou Kamermans to respond.
- 4 THE CHAIR: Lou Kamermans.
- 5 MR. KAMERMANS: Thank you, Madam Chair. Lou
- 6 Kamermans, Baffinland.
- 7 I just want to add a correction that vessel spill
- 8 insurance for protection and indemnity, which is a
- 9 liability insurance specifically designed to address
- 10 the unique needs of the marine industry, and it
- 11 practically covers all maritime liability associated
- 12 with the ownership and operation of a vessel, but that
- value is or typically in the range of \$1 billion US.
- 14 The other correction is that, in this case,
- 15 Baffinland would not be the polluter. In the event of
- 16 a ship-source spill, it -- it would be the vessel.
- 17 As for the report produced by the World Wildlife
- 18 Fund, I can't speak to its accuracy, and I would ask
- 19 others to -- to consider how valid those results are.
- 20 I'd also like to point out that, you know, our
- 21 operations are compliant with all applicable maritime
- 22 regulations in Canada, and that a Tier 3, as we
- 23 describe it in our spill-at-sea response plan, would
- 24 require not just our third-party responder to assist,
- 25 but it would also involve coordination with the
- 26 Canadian Coast Guard as well as Transport Canada.

- 1 So to that end, I might suggest that Fisheries and
- 2 Oceans and/or Transport Canada could provide some input
- 3 on this subject as well and possibly some information
- 4 on Canada's ship-source pollution fund. Thank you.
- 5 THE CHAIR: Transport Canada, Jackie
- 6 Barker.
- 7 MS. BARKER: Jackie Barker, Transport
- 8 Canada.
- 9 I'm going to pass to Anita Gudmundson to respond.
- 10 Thank you.
- 11 THE CHAIR: Anita Gudmundson.
- 12 MS. GUDMUNDSON: Thank you, Madam Chair. Anita
- 13 Gudmundson with Transport Canada.
- I can provide some additional information related
- 15 to Canada's spill response regime and marine liability.
- 16 Prior to doing so, I would like to clarify. In
- 17 our review of the report that was provided, which
- 18 provided the cost estimate of \$35 million for the
- 19 liability limit, we understand that the vessel that was
- 20 referenced in that report carried a gross tonne of
- 21 41,071. Regarding that tonnage, a correct estimate of
- 22 the marine liability insurance required would be
- 23 \$42 million. So I first wanted to provide that
- 24 clarification.
- 25 Baffinland has correctly stated that the
- 26 responsibility for the cleanup and cost of a spill lies

- 1 with the vessel operator. So the cost for those spills
- 2 would first be associated with that liability estimate
- 3 of \$42 million in this case for this vessel.
- 4 Following that cost, if there was an additional
- 5 cost that exceeded that, there are a number of
- 6 international and domestic funds that are available for
- 7 compensation, and I'll just give a fairly high-level
- 8 overview of those.
- 9 So first to say, again, that the regime is based
- 10 on the polluter-pays principle, and so it is not the
- 11 Government of Canada who funds or pays for this
- 12 compensation. The international funds are referred to
- 13 as the "International Oil Pollution Compensation
- 14 Funds", and if costs surpass what is available in the
- 15 oil pollution compensation funds, then there's a
- 16 domestic fund that is referred to as the "Ship-Source
- 17 Oil Pollution Fund".
- 18 Both of these funds are funded by industry based
- on a levy that was imposed by the Government of Canada,
- 20 and, if required, this levy can be reinstated to -- to
- 21 regenerate those funds if they were to be depleted.
- These conventions ensure shipowners are
- 23 financially responsible up to approximately \$162 million
- 24 depending on the size of their ship for -- and also a
- 25 total of \$1.37 billion would be available through the
- 26 various combination of sources of funds.

- 1 Currently, just for information, the Ship-Source
- 2 Oil Pollution Fund, so the domestic fund, is currently
- 3 available at \$410 million, and, as stated, if the cost
- 4 were to exceed the amounts that are available through
- 5 these funds, then the Government of Canada would impose
- 6 a levy to replenish that fund.
- 7 And the funds can be used to pay compensation
- 8 for -- for pollution damage, including the cost of
- 9 cleanup, but also any property damage, fisheries
- 10 lossage -- losses -- excuse me -- subsistence losses,
- 11 and environmental remediation, so there is a wide range
- of compensation activities or -- or items that can be
- 13 secured through this funding.
- 14 So I think with that, I'll leave it there, and if
- 15 there's further questions, I can address those. Thank
- 16 you.
- 17 THE CHAIR: World Wildlife Fund, Andrew
- 18 Dumbrille.
- 19 MR. DUMBRILLE: Thank you, Chair. Andrew
- 20 Dumbrille with the World Wildlife Fund.
- It should be noted that only one small indigenous
- 22 claim has been granted by that -- that pollution fund
- 23 in Canada. There's -- there's not a very good track
- 24 record of compensation to indigenous communities for
- 25 oil spills.
- 26 My next question is: Why has Baffinland been

- 1 unsuccessful in creating early warning indicators and
- 2 thresholds despite this being a project condition at
- 3 the beginning of current operations? The lack of
- 4 progress on this doesn't inspire confidence that it
- 5 will happen in the future.
- 6 As well, what new evidence is Baffinland putting
- 7 forward suggesting Baffinland can accomplish this task
- 8 by August of this year? Thank you.
- 9 THE CHAIR: Baffinland, Megan Lord-Hoyle.
- 10 MS. LORD-HOYLE: Megan Lord-Hoyle. I'll ask
- 11 Lou Kamermans to respond.
- 12 THE CHAIR: Lou Kamermans.
- 13 MR. KAMERMANS: Thank you, Madam Chair. Lou
- 14 Kamermans, Baffinland.
- 15 I'll just provide a brief preamble here before
- 16 passing to Patrick Abgrall with Golder & Associates.
- 17 I -- I want to start by just addressing the
- 18 terminology used in the question and -- and to imply
- 19 that we've been unsuccessful to date, I don't think
- 20 that's an appropriate view to take.
- 21 What Baffinland's done in developing early warning
- 22 indicators required us to lead the way on that subject
- 23 when it comes to marine mammals. There's no other
- 24 project in Canada that we could look to, and we are
- 25 applying this when marine mammal species like narwhal
- 26 that is incredibly data poor, the same can be said for

- 1 seal in the area.
- 2 To that end, it's taken us time to establish our
- 3 monitoring programs and confirm the predictions within
- 4 our original environmental impact statements to build
- 5 the base of knowledge that gave us the confidence to
- 6 put forward an early warning indicator last year.
- 7 For the same reason we were able to put forward an
- 8 early warning indicator last year, the same thing
- 9 giving us the confidence that we can do this for other
- 10 indicators as part of our adaptive management
- 11 commitments that have been put in front of the Nunavut
- 12 Impact Review Board, and they're also recognized in the
- 13 Inuit Certainty Agreement.
- 14 So with that being said, I'll pass it to Patrick
- 15 who can provide some details on what we've provided to
- 16 date and what some of the challenges were in developing
- 17 that and what's been put forward so far in the
- 18 development of our adaptive management plans around
- 19 marine mammal monitoring, and I would just remind the
- 20 Board and the intervenor that these were put on the
- 21 record on March 22nd to show the progress to date on
- 22 this issue as a matter of full transparency.
- 23 I'm passing it to Patrick now. Thank you.
- 24 THE CHAIR: Patrick Abgrall.
- 25 MR. ABGRALL: Thank you, Madam Chair.
- 26 Patrick Abgrall, Golder Associates.

- 1 So to expand on what Lou was just saying, to
- 2 clarify the statement, we do have an early warning
- 3 indicator that has been established, and it is the
- 4 proportion of immature narwhals in the population.
- 5 This is monitored through our Bruce Head shore-based
- 6 monitoring program.
- 7 The proportion of immatures that we use to qualify
- 8 immatures is calves and yearlings. This provides us
- 9 with an indication of calving success and calving
- 10 survival. It is particularly important because the
- 11 area is known through Inuit Qaujimajatuqangit as an
- 12 important calving area for narwhal.
- We have a threshold for this value, which is based
- on data that was collected prior to early revenue phase
- 15 shipping through monitoring that has been occurring at
- 16 Bruce Head prior to early revenue phase shipping.
- 17 We've been monitoring and we've been able to backtrack
- 18 from the shipping activities and can confirm that we
- 19 have not exceeded this threshold since operations,
- 20 including in 2020.
- 21 It's also important to note that in addition -- in
- 22 addition to the early warning indicators, we have a
- 23 number of other monitoring indicators that we use in
- 24 our project and that our threshold's associated with
- 25 them. So the monitoring for project impacts isn't
- 26 limited to one program or to early warning -- early

- 1 warning indicators. Sorry; it's a combination of all
- 2 these monitoring programs together.
- 3 And I also want to stress that the development of
- 4 the early warning indicators, as Lou has mentioned, is
- 5 a complex and difficult task. There are no other
- 6 marine projects in Canada that have an early warning
- 7 indicator for marine mammals for marine development.
- 8 It was consulting with the marine environmental
- 9 working group that was conducted. There was consulting
- 10 with the Mittimatalik Hunters and Trappers
- 11 Organization. The choice of the early warning
- 12 indicator was heavily reliant on Inuit input; on the
- importance of the area; like I mentioned previously,
- 14 per calving; through Inuit Qaujimajatuqangit; and by
- 15 the fact that the data collected at Bruce Head is
- 16 collected and has been collected since the start of the
- 17 program heavily by Inuit observers and monitors.
- 18 THE CHAIR: That's a five-minute warning
- 19 for World Wildlife Fund.
- 20 MR. ABGRALL: That's all for my end. Thank
- 21 you, Madam Chair.
- 22 THE CHAIR: World Wildlife Fund, Andrew
- 23 Dumbrille.
- 24 MR. DUMBRILLE: Thank you, Madam Chair. It's
- 25 Andrew Dumbrille from World Wildlife Fund.
- 26 It -- it should be noted and -- and -- that the

- 1 one early warning indicator is a draft indicator. It
- 2 hasn't been agreed to. So in all these years that this
- 3 has been a term and condition for this project, here we
- 4 are in April 2021 with one draft early warning
- 5 indicator. It doesn't inspire confidence that with --
- 6 that this will -- that more drafts and more indicators
- 7 and thresholds will be developed in a timely manner,
- 8 and it's been WWF's recommendation that before Phase 2
- 9 is approved, many more indicators and thresholds need
- 10 to be developed.
- 11 Okay. Last question: How many vessel
- 12 transits treated their ballast water last year, and
- does Baffinland anticipate any of their vessels in the
- 14 future applying for exemptions from treatment, and
- 15 would Baffinland allow vessels without functioning
- 16 treatment systems into the regional study area? Thank
- 17 you.
- 18 THE CHAIR: Baffinland, Megan Lord-Hoyle.
- 19 MS. LORD-HOYLE: Megan Lord-Hoyle, Baffinland.
- 20 Before I pass to Lou Kamermans for the response to
- 21 the last question, I just wanted to clarify something
- 22 on the -- the final topic of the early warning
- 23 indicators.
- 24 As Patrick explained, this is a theoretical
- 25 concept that we've now put into practice, and we have
- 26 developed an early warning indicator, and, as far as

- 1 our programming is concerned and the implementation,
- 2 this is not seen as draft. This is an early warning
- 3 indicator that Baffinland will use through its
- 4 monitoring programs.
- 5 And now I will pass to Lou to provide an answer to
- 6 the last question. Thank you.
- 7 THE CHAIR: Okay. Lou Kamermans, you have
- 8 one minute.
- 9 MR. KAMERMANS: Thank you, Madam Chair. Lou
- 10 Kamermans, Baffinland. I will try to be brief.
- 11 To answer the -- the first question directly,
- 12 42 of our ore carriers had ballast water treatment
- 13 systems in place in 2020. That was 58 percent of
- 14 vessels calling on Milne Port. These vessels performed
- 15 both an exchange outside of Canada's exclusive economic
- 16 zone as well as treated release at Milne Port once they
- 17 passed the salinity test.
- 18 We note that ore carriers transiting from Canadian
- 19 ports to Milne also performed both an exchange in the
- 20 Gulf of the Saint Lawrence and treated the ballast
- 21 water as well. This is not required by domestic
- 22 regulations and shows how Baffinland continues to lead
- 23 the way with industry best practices with respect to
- 24 ballast water.
- 25 Baffinland's commitment around the requirement for
- 26 ballast water treatment moving forward is that vessels

- 1 will comply with the law. And in our view, in 2024,
- 2 all vessels should have onboard treatment systems.
- 3 Should vessels propose exemptions, Baffinland
- 4 would discuss the matter and its merits with the marine
- 5 environment working group but would not make that
- 6 decision to allow that exemption on its own. Thank
- 7 you.
- 8 THE CHAIR: It's now 5:00. We'll go for
- 9 supper. And we'll reconvene at 6:30 for questions from
- 10 the Nunavut Independent Television Network.
- 11 _____
- 12 (PROCEEDINGS ADJOURNED UNTIL 6:30 PM)
- _____
- 14 (PROCEEDINGS COMMENCED AT 6:34 PM)
- 15 THE CHAIR: Welcome back, everyone. Can
- 16 you please take your seats. Continuing with the
- 17 agenda, from the Nunavut Independent Television
- 18 Network, Zachary Kunuk.
- 19 MR. KUNUK: Thank you, Madam Chair. We
- 20 don't have any -- NITV don't have any questions at this
- 21 time. Thank you.
- 22 THE CHAIR: Continuing on the agenda.
- 23 Questions from registered intervenors with their
- 24 allotted 30-minute slot time for follow-up questions.
- 25 First is Nunavut Tunngavik, NTI, James Eetoolook.
- 26 MR. EETOOLOOK: Thank you. Madam Chair,

- 1 James Eetoolook, NTI.
- 2 The first question will come from Paul Irngaut.
- 3 Nunavut Tunngavik Incorporated Questions Baffinland
- 4 Iron Mines Corporation, Fisheries and Oceans Canada,
- 5 Government of Nunavut, Crown-Indigenous and Northern
- 6 Affairs Canada
- 7 THE CHAIR: Paul Irngaut.
- 8 MR. IRNGAUT: Thank you, Madam Chair. NTI,
- 9 Paul Irngaut. I'll be speaking in English.
- 10 The question is to Baffinland. Baffinland has
- 11 stated in its written response that there's no current
- 12 requirement for early warning indicators for impacts on
- 13 Inuit harvesting. Given the critical importance of
- 14 Inuit harvesting and that Inuit have provided evidence
- of impacts on harvesting from the project, the current
- 16 project, has Baffinland agreed to establish early
- 17 warning indicators for impacts on Inuit harvesting in
- 18 collaboration and agreement with Inuit organizations?
- 19 The first one.
- 20 THE CHAIR: Baffinland, Megan Lord-Hoyle.
- 21 MS. LORD-HOYLE: Megan Lord-Hoyle, I'll ask Lou
- 22 Kamermans to respond. Thank you.
- 23 THE CHAIR: Lou Kamermans.
- 24 MR. KAMERMANS: Thank you, Madam Chair. Lou
- 25 Kamermans, Baffinland.
- 26 We think harvesting-specific indicators would be

- 1 appropriate for the culture, resource, and land-use
- 2 monitoring program proposed under Phase 2. This would
- 3 be a program administered and implemented by the
- 4 Qikiqtani Inuit Association with the guidance of the
- 5 Inuit committees composed of representatives from the
- 6 North Baffin communities.
- 7 In monitoring that indicator, however it's
- 8 designed and implemented, would support our adaptive
- 9 management and should agreed-to thresholds be passed
- 10 with respect to harvesting, then adaptive management
- 11 responses could be implemented. Thank you.
- 12 THE CHAIR: Nunavut Tunngavik, Paul
- 13 Irngaut.
- 14 MR. IRNGAUT: Thank you for that answer.
- 15 My second question is to Baffinland, again. In
- oral evidence in this hearing, we have heard Inuit say
- 17 that caribou are avoiding the project area right now.
- 18 Does Baffinland agree that based on Inuit Qaujimajatugangit,
- 19 the current project is -- may already be impacting the
- 20 recovery of caribou?
- 21 THE CHAIR: Baffinland, Megan Lord-Hoyle.
- 22 MS. LORD-HOYLE: Megan Lord-Hoyle, I'll ask Lou
- 23 Kamermans to respond.
- 24 THE CHAIR: Lou Kamermans.
- 25 MR. KAMERMANS: Lou Kamermans, Baffinland.
- 26 Thank you, Madam Chair.

- I think I would just start by saying what we've
- 2 heard, that caribou may be avoiding the project area,
- 3 is not necessarily linked to whether or not Baffinland
- 4 is having an impact on the recovery of caribou. Our
- 5 monitoring programs have not shown that caribou are
- 6 avoiding the project area. That doesn't mean that we
- 7 don't take what we hear seriously.
- 8 As part of our ongoing monitoring programs, we're
- 9 proposing to modify what we do in 2020 to investigate
- 10 this effect further, and under Phase 2, this would be a
- 11 priority for monitoring and subject to additional IQ
- 12 studies as we've committed to the Qikiqtani Inuit
- 13 Association.
- 14 We've also committed to the Government of Nunavut
- 15 to look further into the project's potential zone of
- 16 influence on caribou. But I'd like to pass it to
- 17 Mike Setterington at this point, our caribou biologist,
- 18 to provide some additional information on this. Thank
- 19 you.
- 20 THE CHAIR: Mike Setterington.
- 21 MR. SETTERINGTON: Mike Setterington,
- 22 Environmental Dynamics for Baffinland.
- The question was whether the project is impacting
- 24 the recovery of caribou. Madam Chair, we modelled
- 25 recovery of caribou populations in our impact
- 26 assessment with various levels of disturbance from low

- 1 levels of disturbance to high levels of disturbance.
- 2 We included levels of harvest from low levels of
- 3 harvest to high levels of harvest, and we see recovery
- 4 of caribou in all of those scenarios. I don't think as
- 5 a biologist that this project is affecting the recovery
- 6 of the caribou population at low densities right now,
- 7 and we also understand from our engagement with Inuit
- 8 knowledge holders, going back to the early days of this
- 9 project, that the caribou will recover and that we will
- 10 see caribou interacting more and more with the project
- 11 site. Thank you very much, Madam Chair.
- 12 THE CHAIR: Nunavut Tunngavik, Paul
- 13 Irngaut.
- 14 MR. IRNGAUT: Thank you, Madam Chair. NTI,
- 15 Paul Irngaut.
- In the interest of time, I'll pass it on to David
- 17 Lee, our biologist. Qujannamiik.
- 18 THE CHAIR: David Lee.
- 19 MR. LEE: David Lee, Nunavut Tunngavik
- 20 Incorporated. Thank you, Madam Chair.
- 21 My first question is to Baffinland Mining
- 22 Corporation. With reference to the draft Golder 2020
- 23 narwhal monitoring report, does Baffinland consider
- 24 shipping in the non-shoulder season could have also
- 25 been a potential contributing factor to the decline in
- 26 numbers of narwhal observed in 2020 for the Eclipse

- 1 Sound stock?
- 2 THE CHAIR: Baffinland, Megan Lord-Hoyle.
- 3 MS. LORD-HOYLE: Megan Lord-Hoyle, I'll ask
- 4 Phil Rouget to respond to this question. Thank you.
- 5 THE CHAIR: Phil Rouget. There's no
- 6 sound.
- 7 MR. ROUGET: Thank you, Madam Chair. Phil
- 8 Rouget, Golder Associates. Thank you for that
- 9 question.
- 10 Just to repeat my understanding of the question,
- 11 does Baffinland consider that shipping during the
- 12 non-shoulder season, that being the open water season,
- 13 would that be part of the impact to the decline
- 14 observed in 2020 of the Eclipse Sound stock?
- 15 In summary, we do not believe that open water
- 16 shipping is a contributing factor to the observed
- 17 decrease of Eclipse Sound narwhal in 2020. The reason
- 18 being is that we have a number of years of project
- 19 monitoring looking specifically at the effects of open
- 20 water shipping on the Eclipse Sound stock. That
- 21 includes multiple programs focused on narwhal that look
- 22 at the issue from a macro lens at the population level,
- 23 all the way to a micro lens looking at individual
- 24 behaviour.
- To date, what we can say is that a shipping
- 26 operation during the open water season, effects are

- 1 limited to minor temporary localized responses, so
- 2 behavioural responses at the local level at close
- 3 distances to the ship. And by "close distances",
- 4 that's between 1 and 5 kilometres.
- 5 Animals demonstrate that they return back to
- 6 pre-response behaviour shortly following exposure.
- 7 These are considered low-to-moderate severity
- 8 responses, so basically on the Southall et al.
- 9 severity scoring levels of 1 to 4.
- 10 These types of responses in animals are on the
- 11 lower end of possible reactions of animals to
- 12 anthropogenic activity. To date, we have not seen any
- 13 examples of large-scale avoidance or displacement due
- 14 to shipping. We have not seen any panic or flight
- 15 responses from narwhal to shipping, or any sort of
- 16 anti-predator avoidance behaviour. We have not seen
- 17 habitat abandonment. The low level effects that we
- 18 have seen to date don't qualify as significant
- 19 disturbance responses, that is to say that they're
- 20 unlikely to result in adverse effects on vital
- 21 activities such as reproduction or survival.
- 22 If we were to see moderate severity responses by
- 23 narwhal to shipping that were in -- that were expressed
- 24 at higher levels, such as beyond the exposure duration
- or even high severity responses, which are known to be
- 26 tied to reproduction and survival metrics, then we

- 1 would be concerned, and we would also include open
- 2 water shipping as a possible contributor to the
- 3 observed decline.
- 4 So, in summary, based on four years of behavioural
- 5 data specific to open water shipping, we're confident
- 6 that that aspect of shipping is not the root cause.
- 7 Thank you, Madam Chair.
- 8 THE CHAIR: Nunavut Tunngavik Incorporated,
- 9 David Lee.
- 10 MR. LEE: Thank you, Madam Chair. David
- 11 Lee for Nunavut Tunngavik, and thank you, Phil, for
- 12 your response.
- I understand we'll be discussing this further.
- 14 I'll just -- I appreciate your response, and I think
- 15 this requires extensive further discussion. For sake
- of time, I'm going to move on to my next question.
- 17 Will Baffinland commit to establish a second or more
- 18 early warning indicators for narwhal, such as health
- 19 and body condition as recommended by DFO in the
- 20 immediate future? And, with all due respect, a brief
- 21 response would be appreciated because I have multiple
- 22 questions for DFO. Thank you.
- 23 THE CHAIR: Baffinland, Megan Lord-Hoyle.
- 24 MS. LORD-HOYLE: Megan Lord-Hoyle, I'll ask Lou
- 25 Kamermans to respond.
- 26 THE CHAIR: Lou Kamermans.

- 1 MR. KAMERMANS: Thank you, Madam Chair. Lou
- 2 Kamermans, Baffinland.
- 3 Baffinland is open to including monitoring of body
- 4 condition in some form as part of the project and would
- 5 expect to discuss that with the marine environment
- 6 working group as well as the yet-to-be-formed Inuit
- 7 committee, but we can't commit to including that as an
- 8 early warning indicator.
- 9 Phil previously went over the challenges
- 10 associated with this, as did Patrick Abgrall, when we
- 11 discussed our critique of the cortisol study. The main
- 12 issue is that there are too many drivers of body
- 13 condition outside of our project for that to be a key
- 14 indicator of change that the project could be causing,
- 15 and, to further understand, that indicator requires a
- 16 greater regional body of knowledge that's currently
- 17 available that's outside of Baffinland's scope to
- 18 produce.
- 19 Baffinland's committed to implementing additional
- 20 early warning indicators in the form of low thresholds,
- 21 but they have to be able to tell us about the effects
- 22 the project is having in a way that let's us
- 23 meaningfully address them. Thank you.
- 24 THE CHAIR: Nunavut Tunngavik
- 25 Incorporated, David Lee.
- 26 MR. LEE: Thank you, Madam Chair. David

- 1 Lee for Nunavut Tunngavik, and thank you, Lou, for your
- 2 succinct response. It's greatly appreciated.
- 3 My next series of questions are for the Department
- 4 of Fisheries and Oceans. I have the same question that
- 5 I posed to Baffinland. Again, with reference to the
- 6 draft Golder 2020 narwhal monitoring report suggesting
- 7 that the number of narwhals have declined significantly
- 8 to about 5,000, does DFO consider that shipping in the
- 9 non-shoulder season could have been a potential
- 10 contributing factor to the decline in narwhal numbers
- 11 observed in 2020 or the Eclipse Sound stock? Thank
- 12 you, Madam Chair.
- 13 THE CHAIR: Fisheries and Oceans Canada,
- 14 Gabriel Bernard-Lacaille.
- 15 MR. BERNARD-LACAILLE: Thank you, Madam Chair.
- 16 Gabriel Bernard-Lacaille with Fisheries and Oceans
- 17 Canada. Thank you for the question, David.
- 18 At this time, given the short time frame as to
- 19 which the report was posted on the NIRB registry,
- 20 Fisheries and Oceans Canada has not had -- yet had time
- 21 to do a complete and thorough review of the report, so,
- 22 therefore, we're not in a position to -- to respond
- 23 directly to your question and -- but we can definitely
- 24 say that we -- it's not something that can -- that we
- 25 can rule out at this time. But, yet again, I just want
- 26 to emphasize that we need more time to complete our

- 1 review, and we'll provide comments per the NIRB's
- 2 direction that was issued a couple days ago. Thank
- 3 you.
- 4 THE CHAIR: Nunavut Tunngavik
- 5 Incorporated, David Lee.
- 6 MR. LEE: Thank you, Madam Chair. David
- 7 Lee for Nunavut Tunngavik Incorporated.
- 8 I have three other questions that are related to
- 9 the report, and thank you, Gabriel, for your response.
- 10 Could I just confirm, then, that any questions
- 11 related to the report would result in a response
- 12 similar to the one you just provided, in which case I
- 13 will defer those questions to a written format.
- 14 THE CHAIR: Nunavut Tunngavik
- 15 Incorporated, you have five minutes left in your
- 16 question period.
- 17 Fisheries and Oceans Canada, Gabriel Bernard-Lacaille.
- 18 MR. BERNARD-LACAILLE: Thank you, Madam Chair.
- 19 That's hard to -- thank you for the question,
- 20 David. That is hard to say without knowing the
- 21 question, so maybe it's best if you ask -- if you try
- 22 and ask them all at once, and I can see which ones we
- 23 can respond to in the time that's left. Thank you.
- 24 THE CHAIR: Nunavut Tunngavik
- 25 Incorporated, David Lee.
- 26 MR. LEE: Thank you, Madam Chair, and

- 1 thank you for the five-minute warning. Thank you,
- 2 Gabriel.
- 3 I'll ask you -- I'll provide the three questions,
- 4 and please respond to any that you're able to.
- 5 The first one is: Should the significant decline
- 6 in numbers be accepted, can DFO indicate which of the
- 7 actions that they provided to NTI in their written
- 8 response they would potentially be recommending, such
- 9 as transit restrictions.
- 10 The next question is: Can DFO explain how the
- 11 existing early warning indicator may not have provided
- 12 an indication of the decline in numbers, assuming that
- 13 the decline is accepted, and what actions DFO would be
- 14 recommending to address capturing any further changes
- 15 in the stock?
- And the final question is: Can DFO detail the
- 17 components and timing of a monitoring program that
- 18 would allow either DFO or Baffinland to adequately
- 19 monitor cumulative impacts on marine mammals generally,
- 20 but narwhal specifically, given the content of the
- 21 draft report that indicates that there may have been
- 22 multiple factors contributing to the potential decline?
- 23 Thank you, Madam Chair.
- 24 THE CHAIR: Fisheries and Oceans Canada,
- 25 Gabriel Bernard-Lacaille.
- 26 MR. BERNARD-LACAILLE: Thank you, Madam Chair.

- 1 Gabriel Bernard-Lacaille with Fisheries and Oceans
- 2 Canada. I'll do my best to briefly respond to all
- 3 questions, David.
- 4 So for your first question, I think in regards to
- 5 if a determination is made that the reduction in
- 6 narwhal presented in the report is significant what
- 7 actions would DFO require, I think that the actions
- 8 that you're referring to are recommendations that we've
- 9 made as part of the Phase 2 process, and these should
- 10 be implemented regardless of observation in narwhal
- 11 numbers, be it a decline or not. So I think it's our
- 12 expectations that those recommendations be implemented
- if the Phase 2 project is approved to proceed.
- And as far as what kind of measures could be
- 15 implemented, I think that would be -- I would turn that
- 16 question back to Baffinland and also mention, I think,
- 17 that that is the objective in developing the adaptive
- 18 management plan that we've been mentioning multiple
- 19 times throughout the day.
- 20 For your second question regarding EWIs, a
- 21 potential reason that it could be -- that the EWI
- 22 that's currently being used might not have detected the
- 23 change in narwhal abundance -- and, again, this is
- 24 information that's just been presented in a report, and
- 25 we have not completed a thorough review to see if we
- 26 agree with these findings or not. We can't take a

- 1 position on that right now. But we have provided a
- 2 recommendation for a second EWI, and the reason that
- 3 we've done so is that indicators that would be able to
- 4 detect changes prior to potential population level
- 5 project impacts being detected are important because
- 6 changes in factors that might impact the survival or
- 7 fecundity of narwhal may take several years to be
- 8 detected. Therefore, Fisheries and Oceans Canada
- 9 believe that a second EWI, not based on a population
- 10 level indicator, is important in order to adequately
- 11 detect early change.
- 12 And as far as your third question, in order -- if
- 13 DFO can detail components and timing of a program that
- 14 would allow for cumulative monitoring. I think that's
- 15 something that we would need to discuss with MEWG and
- other parties, and I don't believe I'm able to provide
- 17 you with a thorough response at this time. I believe
- 18 that's something that would need to be discussed with
- 19 all involved stakeholders at this time. I hope that
- 20 answers your questions.
- 21 Thank you, Madam Chair.
- 22 THE CHAIR: Next on the list of registered
- 23 intervenors, Qikiqtani Inuit Association, Jared Ottenhof.
- 24 Qikiqtani Inuit Association Questions Fisheries and
- 25 Oceans Canada, Baffinland Iron Mines Corporation
- 26 MR. OTTENHOF: Thank you, Madam Chair. Jared

- 1 Ottenhof for Qikiqtani Inuit Association.
- Our first question is to Fisheries and Oceans. In
- 3 Written Question Qikiqtani Inuit Association 34, we
- 4 requested that Fisheries and Oceans Canada provide
- 5 information on the steps it would take in response to
- 6 declines of marine mammal populations. The project
- 7 certificate gives Fisheries and Oceans the authority
- 8 under Condition 183 to provide direction to the
- 9 proponent issued in furtherance of their mandate for
- 10 any avoidance or mitigation measures, including
- 11 cessation of any activity for the protection of the
- 12 marine environment.
- In Canada's Written Response Number 35d, Fisheries
- 14 and Oceans indicated that it is unable to describe the
- 15 steps it would take if marine mammal populations were
- 16 to decrease in the study area because those steps
- 17 depend upon a fully developed and operational adaptive
- 18 management plan.
- 19 Our question was in reference to steps Fisheries
- 20 and Oceans would take as a responsible management
- 21 authority. Oikigtani Inuit Association considers it
- 22 imperative that Inuit have information on the possible
- 23 steps the Government of Canada could take to protect
- 24 marine mammal populations and Inuit harvesting rights
- 25 should marine mammal populations decline in the
- 26 regional study area.

- Our first three questions are: What consideration
- 2 has Fisheries and Oceans given to its responsibility
- 3 under the project certificate, and what sort of
- 4 direction might Fisheries and Oceans consider in light
- 5 of significant declines in narwhal, ringed seals, or
- 6 other marine mammal species? Would Fisheries and
- 7 Oceans look to reduce allowable harvest of marine
- 8 mammals like narwhal, or institute quotas for species
- 9 like ringed seals. And what assurances do Inuit have
- 10 that their harvesting rights will be protected? Thank
- 11 you.
- 12 THE CHAIR: Fisheries and Oceans Canada,
- 13 Gabriel Bernard-Lacaille.
- 14 MR. BERNARD-LACAILLE: Thank you, Madam Chair.
- 15 Gabriel Bernard-Lacaille with Fisheries and Oceans
- 16 Canada.
- 17 In regards to Term and Condition 183, again, the
- 18 department would like to reiterate in regards to the
- 19 narwhal report that we are currently reviewing the
- 20 report, and we can't provide a direct answer as to what
- 21 steps we would take under the project certificate at
- 22 this time.
- 23 In regards to if this would lead to a reduced
- 24 quota for narwhal harvest and/or ringed seal harvest,
- 25 currently there is no total allowable harvest for
- 26 ringed seal as the Nunavut Wildlife Board has

- 1 established one, and I do not believe that it would be
- 2 an action sought by DFO to impose restrictions on seal
- 3 harvest.
- 4 In regards to narwhal, the same concept would
- 5 apply. Narwhal surveys are conducted by the department
- 6 on a regular basis in order to inform a recommendation
- 7 that the department would make to its comanagement
- 8 partners on the quota or total allowable harvest for
- 9 narwhal for each management stock, and, in this case
- 10 for Mittimatalik, that would be the Eclipse Sound
- 11 stock. We would not envision this to be an action we
- 12 would take forward without the full process that is set
- 13 within the Nunavut Agreement, comanagement partners,
- 14 and the Nunavut Wildlife Management Board.
- 15 You'll have to excuse me, I forgot your third
- 16 question. But before we move on to the third one, I
- 17 would like to see if our fisheries management expert
- 18 would have anything to add on what I've said about
- 19 harvest quotas.
- 20 THE CHAIR: What's their name?
- 21 MR. BERNARD-LACAILLE: Yeah. My apologies, Madam
- 22 Chair. It's Paula Smith.
- 23 THE CHAIR: Paula Smith.
- 24 MS. SMITH: Thank you, Madam Chair. This
- 25 is Paula Smith with Fisheries and Oceans Canada.
- 26 I don't think I have anything further to add in

- 1 regards to the information that was provided by
- 2 Gabriel. As he mentioned, any changes to the total
- 3 allowable harvest would be made by the Nunavut Wildlife
- 4 Management Board and would be after extensive community
- 5 consultations by Fisheries and Oceans Canada along with
- 6 Inuit organizations. Thank you, Madam Chair.
- 7 THE CHAIR: Qikiqtani Inuit Association,
- 8 Jared Ottenhof.
- 9 MR. OTTENHOF: Jared Ottenhof for the
- 10 Qikiqtani Inuit Association.
- 11 The response we were looking for was whether or
- 12 not Fisheries and Oceans would be actually exercising
- 13 their authority under 183 on the project. In the
- interest of time, we'll move on.
- This question is for Baffinland. To follow up on
- 16 the question which was asked by Nunavut Tunngavik
- 17 Incorporated about Inuit telling Baffinland and Nunavut
- 18 Impact Review Board that Inuit are already seeing
- 19 significant impacts of the project on caribou, we have
- 20 the opinion of the Baffinland biologist saying that
- 21 caribou recovery is not being impacted by the project
- 22 right now and input from Inuit saying they're observing
- 23 caribou avoidance of the project. The response appears
- 24 to dismiss the concerns that have been identified by
- 25 Inuit. There's a fallback on modelling of caribou
- 26 impacts from the project that is fraught with

- 1 assumptions and uncertainty. How does your response
- 2 give Inuit any assurance that you'll respond to their
- 3 concerns with appropriate mitigation measures? Thank
- 4 you.
- 5 THE CHAIR: Baffinland, Megan Lord-Hoyle.
- 6 MS. LORD-HOYLE: Megan Lord-Hoyle, I'll ask Lou
- 7 Kamermans to respond.
- 8 THE CHAIR: Lou Kamermans.
- 9 MR. KAMERMANS: Thank you, Madam Chair. Lou
- 10 Kamermans, Baffinland.
- I first want to address the statement that there
- 12 was -- there was a dismissal of what we've heard from
- 13 Inuit, and that's -- that's what I tried to address
- 14 with my preamble before Mike responded that Inuit can
- 15 be telling us that they've seen caribou avoid the
- 16 project, and that doesn't mean we're dismissing that if
- 17 we say the project will not impede the recovery of
- 18 caribou. They're not necessarily the same thing.
- 19 Avoidance does not necessarily have a direct link
- 20 towards the recovery of caribou. And from our
- 21 operations, we've -- we've seen caribou interact with
- 22 our project more recently. For a time we haven't, but
- 23 we have seen caribou now cross the road -- I believe
- 24 twice in one instance -- and we hope to see more of
- 25 that as the project continues to operate and develop.
- To talk about appropriate mitigations and to

- 1 provide certainty to Inuit, we believe we've worked
- 2 closely with the Qikiqtani Inuit Association to develop
- 3 meaningful commitments on this subject, that being a
- 4 commitment to carry out additional Inuit
- 5 Qaujimajatuqanqit studies focused on the railway to
- 6 better understand where caribou have historically and
- 7 may in the future cross the railway, and this would be
- 8 for the purpose of implementing project-specific
- 9 protection areas along the railway where we can
- 10 implement specific management measures, whether this is
- 11 modifying the design to the railway to make it easier
- 12 for caribou to cross or implementing speed restrictions
- 13 as an operational mitigation.
- 14 Above this, more recently we've proposed adding a
- 15 number of research stations that could also serve as
- 16 observation stations to be located along the north
- 17 railway. These would be located at heights of land
- 18 that would allow us to monitor for caribou presence in
- 19 the area and contribute to our ability to identify when
- 20 special mitigations need to be put in place for the
- 21 operation, whether that's advisement, a train stop very
- 22 cautiously that caribou are in the area, or when we're
- 23 able to work with the terrestrial environment working
- 24 group and the Inuit committee on a number for caribou
- 25 presence that would trigger temporary shutdowns.
- These stations would be expected to be run by

- 1 Inuit and could employ up to 24 Inuit on a full-time
- 2 basis.
- These are just some of the examples of how
- 4 Baffinland has listened to Inuit on this subject and
- 5 tried to address concerns and uncertainty of how
- 6 caribou may interact with the project as their numbers
- 7 return.
- 8 I could go into further detail around how we'll
- 9 also be developing adaptive management plans and
- 10 agreeing on the indicators, thresholds, and responses,
- 11 but I'll leave it at that for now. Thank you.
- 12 THE CHAIR: Qikiqtani Inuit Association,
- 13 Jared Ottenhof.
- 14 MR. OTTENHOF: Jared Ottenhof for Qikiqtani
- 15 Inuit Association. Thank you for explaining the
- 16 monitoring measures that are to be in place.
- 17 For the 2013 IIBA for the project, there was
- 18 supposed to be monitoring stations set up in the
- 19 project area. Those, to date, have not been
- 20 implemented or set up, so I think the -- using the
- 21 monitoring station as an assurance mechanism, I'm not
- 22 sure is acceptable to QIA right now.
- In the interest of time, I'll move on to a
- 24 question to both the Government of Nunavut and the
- 25 Government of Canada.
- 26 Inuit Qaujimajatuqangit suggests that caribou

- 1 numbers could begin increasing at some point in the
- 2 near future as lichen recovers. Our question is about
- 3 what happens if caribou numbers do not recover as
- 4 expected. The first part of the question is to the
- 5 Government of Nunavut: If caribou numbers do not
- 6 recover as expected, based on Inuit Qaujimajatuqangit,
- 7 what actions will the Government of Nunavut take to
- 8 ensure populations recover?
- 9 And the second part of the question to the
- 10 Government of Canada: As the ultimate approval
- 11 authority, what steps will the Government of Canada
- 12 take to address infringements on Inuit harvesting
- 13 rights if caribou population numbers do not recover as
- 14 predicted? Thank you.
- 15 THE CHAIR: Government of Nunavut,
- 16 Natalie O'Grady.
- 17 MS. O'GRADY: Thank you, Madam Chair. Thank
- 18 you, Jared, for the question. It's a very important
- 19 topic.
- 20 So as I understand your question, if the herd
- 21 doesn't recover as expected, what actions will the GN
- 22 take.
- 23 GN will continue its regional research obligations
- 24 on the overall health of the Baffin Island caribou.
- 25 We're not so much as concerned with caribou numbers
- 26 around the project, rather, our primary objective is to

- 1 ensure that the Baffin Island herd recovers at a
- 2 regional population level.
- 3 However, this topic and this issue is a great
- 4 example, I think, of how together we can fill these
- 5 present knowledge gaps by continuing to pursue this
- 6 research that is also informed by Inuit
- 7 Qaujimajatuqangit and local knowledge.
- 8 Across the territory where caribou population
- 9 levels become a concern, we continue to manage our --
- 10 and will continue to manage caribou in partnership with
- 11 the Nunavut Wildlife Management Board and our
- 12 comanagement partners through potential measures such
- 13 as total allowable harvests or non-quota limitations,
- 14 for example, because currently the main factor you've
- 15 identified in contributing to the slow recovery of the
- 16 herd at a population level is harvesting pressures.
- 17 However, that's not the only factor.
- 18 So with respect to caribou in general on Baffin
- 19 Island, there's a lack of evidence available to
- 20 Baffinland in general to understand whether the project
- 21 is having an impact on recovery of the Baffin Island
- 22 herd at a population level. This is why we've
- 23 committed to partner research with Baffinland to better
- 24 understand the project's effects to the herd and
- 25 whether or not it is impacting recovery.
- 26 If and where Mary River is shown to have a clear

- 1 impact to the herd's recovery, the Government of
- 2 Nunavut would work within the Nunavut Impact Review
- 3 Board's monitoring framework, and we would work with
- 4 the terrestrial environment working groups to develop
- 5 adaptive management solutions.
- 6 And it should be noted that any party, including
- 7 the Government of Nunavut, could foreseeably apply for
- 8 a reconsideration of the Mary River Project
- 9 certificate, where terms and conditions were showing to
- 10 be insufficient to protect caribou.
- However, this entire process, and what we're all
- 12 working towards together right now is to avoid that
- 13 situation altogether. We want the monitoring and the
- 14 management plans in place as best as we can to really
- 15 avoid any significant impediment to the herd's
- 16 recovery.
- 17 So as long as the herd recovers, there would not
- 18 necessarily be a concern about avoidance effects from a
- 19 herd overall health and management perspective. Some
- 20 degree of avoidance was predicted -- is predicted in
- 21 the final environmental impact statement through the
- 22 use of zone of influence.
- 23 Where we would be potentially concerned is a
- 24 situation where the measured zone of influence turns
- 25 out to be much greater in range and intensity than
- 26 predicted. This is why we've negotiated with

- 1 Baffinland to commit to periodically updating its zone
- 2 of influence analysis as a mitigation measure, and the
- 3 proponent has committed to do so. So I hope that
- 4 answers your question. Thank you.
- 5 THE CHAIR: Crown-Indigenous Relations and
- 6 Northern Affairs Canada, Spencer Dewar.
- 7 MR. DEWAR: Qujannamiik, Madam Chair.
- 8 Spencer Dewar, Crown-Indigenous Relations and Northern
- 9 Affairs Canada. Thank you, Jared.
- 10 I'm going to outline sort of how I think we
- 11 understood your question in the context of the project
- 12 before us.
- So we're currently in the gathering of evidence
- 14 phase to present it before the Board, and that's what
- 15 we're doing here today. We fully suspect that, you
- 16 know, the Nunavut Impact Review Board will make a
- 17 recommendation to the ministers, and in that will be a
- 18 project certificate, which will outline certain steps,
- 19 terms, and conditions that will need to be abided by.
- 20 We fully expect that some of these conditions will
- 21 be related to the management of caribou, and once that
- 22 report is made, our ministers -- or the Minister of
- 23 Northern Affairs will review the report and the
- 24 significance of impacts and make a recommendation.
- 25 That recommendation will be based on consensus about
- 26 all the intervening ministers that are before us, but

- 1 we're not at that decision-making phase. We're still
- 2 gathering evidence. But, again, rest assured that the
- 3 report will be fully considered. The impact -- the
- 4 potential impacts to caribou will fully be part of any
- 5 decision-making that is made. Thank you.
- 6 THE CHAIR: Qikiqtani Inuit Association,
- 7 it's your six-minute warning. Jared Ottenhof.
- 8 MR. OTTENHOF: Thank you, Madam Chair. Jared
- 9 Ottenhof for the Qikiqtani Inuit Association. Thank
- 10 you for those responses.
- 11 We do have many more questions, which we'll, I
- 12 guess, have to file in writing in the appropriate time
- 13 following the public hearing, but we'll end off with
- 14 one more question to Baffinland.
- 15 Many of Baffinland's responses about adaptive
- 16 management highlight the Qikiqtani Inuit Association
- 17 would administer the Inuit committee and the Inuit
- 18 stewardship plan. Baffinland's responses also rely on
- 19 Qikiqtani Inuit Association to integrate Inuit
- 20 priorities and knowledge into the objectives,
- 21 indicators, thresholds, and responses for adaptive
- 22 management. The commitments made in the Inuit
- 23 Certainty Agreement to mechanisms such as the Inuit
- 24 committee and Inuit stewardship plan were required
- 25 because both the current project and the new Phase 2
- 26 proposal lack mechanisms -- sorry -- lack mechanisms

- 1 for Inuit input. This is a serious problem, which the
- 2 Inuit Certainty Agreement was attempting to address,
- 3 but the impacted communities have not accepted the
- 4 Inuit Certainty Agreement solutions as currently
- 5 framed.
- 6 The Qikiqtani Inuit Association is responsible for
- 7 administering the Inuit-owned land on which almost all
- 8 of the mine project is located.
- 9 Qikiqtani Inuit Association board of directors,
- 10 made up of elected representatives from Qikiqtani
- 11 communities, including the impacted communities, passed
- 12 a resolution that Qikiqtani Inuit Association does not
- 13 support the project or the use of Inuit-owned lands as
- 14 currently proposed.
- With Baffinland placing such a heavy reliance on
- 16 Inuit to provide adaptive management information to
- 17 Baffinland, assuming that this project is approved to
- 18 proceed without Inuit support, how does Baffinland plan
- 19 to carry out a project without Inuit consensus for
- 20 support with no consent from Oikigtani Inuit
- 21 Association and if Inuit are not willing to provide
- 22 this input to a project that they do not want? Thank
- 23 you.
- 24 THE CHAIR: Baffinland, Megan Lord-Hoyle.
- 25 MS. LORD-HOYLE: Megan Lord-Hoyle. I'll ask
- 26 Lou Kamermans to respond. Thank you.

- 1 THE CHAIR: Lou Kamermans.
- 2 MR. KAMERMANS: Thank you, Madam Chair. Lou
- 3 Kamermans, Baffinland.
- 4 Before I provide a response to the question just
- 5 asked, I do want to provide clarification based on a
- 6 statement that was made by the intervenor at the end of
- 7 my last response. It was in relation to the monitoring
- 8 stations we have proposed.
- 9 I want to clarify that the requirement in the
- 10 Inuit Impact Benefit Agreement is that the proponent
- 11 and QIA would work together to form a working group to
- 12 assess the need for additional monitoring stations and
- that if those monitoring stations were established,
- 14 they could be used as emergency shelters, that they
- 15 would be staffed by Inuit, and passed off in management
- 16 to a community.
- I note that this commitment was made when the
- 18 original project was being negotiated, that Steensby
- 19 Port and the railway have not been developed to date;
- that when the early revenue phase was proposed,
- 21 reviewed, and approved, Baffinland's commitment to that
- 22 term within the Inuit Impact Benefit Agreement was no
- 23 more or less than the Qikiqtani Inuit Association's
- 24 commitment to it.
- Regardless, what we've proposed today is specific
- 26 and can be considered a commitment that we would

- 1 execute, should Phase 2 be approved, and if the
- 2 Qikiqtani Inuit Association would like an amendment to
- 3 the Inuit Certainty Agreement to include this, to
- 4 ensure they were developed, then Baffinland would agree
- 5 to that.
- 6 As for moving forward with the project -- moving
- 7 the project forward, should the Nunavut Impact Review
- 8 Board approve Phase 2, I would remind the Qikiqtani
- 9 Inuit Association that the concepts of an Inuit
- 10 committee and a culture, resource, and land-use
- 11 monitoring program were not invented in the Inuit
- 12 Certainty Agreement. They were adopted from programs
- 13 Baffinland had proposed prior to the previous public
- 14 hearing.
- What was integrated into the Inuit Certainty
- 16 Agreement was no doubt an evolution of that commitment
- 17 and an expansion, and that with the implementation of
- 18 that modified program, that there is resolution to many
- 19 of the Qikiqtani Inuit Association's outstanding
- 20 technical issues.
- 21 Should Phase 2 be approved, Baffinland is
- 22 committed to ensuring those programs are implemented.
- 23 If Qikiqtani Inuit Association believed in these
- 24 solutions when they signed the Inuit Certainty
- 25 Agreement, then we believe they would want a leading
- 26 role in those programs should Phase 2 be approved, and

- 1 Baffinland would remain committed to supporting them in
- 2 making sure they are. We're working with the
- 3 communities to finding an alternative means of
- 4 implementing them. Thank you.
- 5 THE CHAIR: Moving on to the next
- 6 registered intervenor with their follow-up questions,
- 7 the Government of Nunavut, Natalie O'Grady.
- 8 MS. O'GRADY: Thank you, Madam Chair.
- 9 From when we submitted our deferred written
- 10 questions and our responses to other intervenors, we
- 11 currently have no additional follow-up questions at
- 12 this time. We do look forward, however, to continuing
- 13 to really listen to concerns of parties, community
- 14 members, and we'll look forward to likely an updated
- 15 final written submission. Thank you.
- 16 THE CHAIR: Next on the list of registered
- 17 intervenors, the Government of Canada, Spencer Dewar.
- 18 MR. DEWAR: Qujannamiik, Madam Chair.
- 19 Spencer Dewar, Crown-Indigenous Relations and Northern
- 20 Affairs Canada. I quess we never thought this would
- 21 happen so fast.
- 22 So I would like to turn it over to DFO. They have
- 23 some prepared questions. Qujannamiik.
- 24 THE CHAIR: Thank you. Fisheries and
- 25 Oceans Canada, Gabriel Bernard-Lacaille.
- 26 Fisheries and Oceans Canada Questions Baffinland Iron

- 1 Mines Corporation
- 2 MR. BERNARD-LACAILLE: Thank you, Madam Chair.
- 3 Gabriel Bernard-Lacaille with Fisheries and Oceans
- 4 Canada.
- 5 These questions will be addressed to Baffinland in
- 6 regards to clarifying our -- their written responses to
- 7 our question.
- 8 So in regards to Question GOC-3. In the last
- 9 final hearing, Baffinland responded to the Qikiqtani
- 10 Inuit Association indicating that aquatic invasive
- 11 species found in ballast water would only disperse by a
- 12 few metres. Our written questions in GOC-DFO-3 was to
- 13 seek further clarification from Baffinland as we found
- 14 the answers to the Qikiqtani Inuit Association's to be
- 15 a bit unclear. Our question is: Based on the ballast
- 16 water discharge modelling, which shows ballast
- 17 dispersion extending to Eclipse Sound and beyond, can
- 18 Baffinland please confirm if they believe that spread
- 19 of organisms, including potential aquatic invasive
- 20 species and nonindigenous species, would be limited to
- 21 only a few metres from the ballast water discharge
- 22 location at Milne Port? Thank you.
- 23 THE CHAIR: Baffinland, Megan Lord-Hoyle.
- 24 MS. LORD-HOYLE: Megan Lord-Hoyle, I'll ask
- 25 Phil Rouget to provide the response.
- 26 THE CHAIR: Phil Rouget.

- 1 MR. ROUGET: Thank you, Madam Chair. Phil
- 2 Rouget, Golder Associates.
- 3 Yes. I'm happy to provide clarity to the Board,
- 4 the discrepancy there between the reference to aquatic
- 5 invasive species only pushing out to several metres
- 6 outside the source relative to -- further up in Milne
- 7 Inlet closer to Ragged Island.
- 8 So the difference -- we're talking about two
- 9 different things here. We're talking about how far the
- 10 physical water sample could travel under a modelling
- 11 scenario within the model domain, so within the
- 12 regional study area. We had extensive hydrodynamic
- 13 modelling completed for the project. The results of
- 14 that modelling indicated that under a worst-case
- 15 scenario, the smallest fraction of ballast water would
- 16 reach as far north as Ragged Island in the regional
- 17 study area. So that would be equivalent to the
- 18 smallest drop of water would reach that furthest
- 19 distance under a worst-case scenario.
- The hydrodynamic modelling also indicated that
- 21 based on the amount of ballast water that is to be
- 22 discharged under a Phase 2 scenario, relevant to the
- 23 existing receiving environment, which is an estuary
- 24 with freshwater inputs and tidal influence, the
- 25 findings were that the detection of any changes in
- 26 salinity or temperature from ballast water relevant to

- 1 ambient conditions is almost unmeasurable at a
- 2 distance -- a very close distance to the vessel because
- 3 it's impossible to measure a droplet of water in that
- 4 big body of water.
- 5 So two things: Can't differentiate against
- 6 ambient at very close distances to the ship based on
- 7 the comparative volumes and the nature of both water
- 8 sources, (2) modelling information shows that the
- 9 physical water itself could move as far north as
- 10 Eclipse. That doesn't mean invasives will travel as
- 11 far north as Eclipse, the reason being the mitigation
- 12 that's introduced under a Phase 2 scenario, which
- includes exchange for expulsion of organisms that were
- 14 being carried in the water from overseas, and then
- 15 treatment upon arrival in the regional study area,
- 16 which would work to kill off those organisms prior to
- 17 discharge happening.
- 18 Now, ballast water discharges happen in close
- 19 proximity to the port only. They do not occur anywhere
- 20 along the shipping corridor. They do not occur at
- 21 Ragged.
- We are assuming that treatment and exchange will
- 23 be highly effective at eradicating organisms;
- 24 therefore, our response is as such: We don't believe
- 25 that they will reach to that level up to Ragged;
- 26 nonetheless, the modelling drives where we base our

- 1 aquatic invasive species monitoring program.
- 2 So, yes, we do monitor Ragged Island, and we
- 3 monitor Milne Inlet. The level of monitoring is
- 4 commensurate with the level of risk. We know that the
- 5 majority of the ballast water release and the volume is
- 6 in Milne Inlet proper or Assumption [phonetic] Harbour;
- 7 therefore, that's where the bulk of our aquatic
- 8 invasive species monitoring program is focused. So I
- 9 hope that helps explain the discrepancy.
- 10 Thank you, Madam Chair.
- 11 THE CHAIR: Fisheries and Oceans Canada,
- 12 Gabriel Bernard-Lacaille. There's no noise.
- 13 MR. BERNARD-LACAILLE: Thank you for your answer,
- 14 Phil. Thank you, Madam Chair.
- 15 Gabriel Bernard-Lacaille with Fisheries and Oceans
- 16 Canada. I think that answered our question. Just a
- 17 quick follow-up question for you. Could -- can you
- 18 confirm that it would be possible for an organism to be
- 19 transported as far as Ragged Island, even with the
- 20 mitigations in place?
- 21 THE CHAIR: Baffinland, Megan Lord-Hoyle.
- 22 MS. LORD-HOYLE: Megan Lord-Hoyle, I'll ask
- 23 Phil Rouget to provide the follow-up. Thank you.
- 24 THE CHAIR: Phil Rouget.
- 25 MR. ROUGET: Thank you, Madam Chair. Phil
- 26 Rouget, Golder Associates. Thank you, Gabriel, for

- 1 your question.
- 2 Yes. I guess it physically would be possible for
- 3 an organism to reach as high, if we know that a
- 4 molecule of water from ballast water could reach that
- 5 high. It would be very unlikely, but not impossible.
- 6 It's a bit of a moot point because invasive species do
- 7 not only come in ballast water, they also can come
- 8 attached to hulls. We have hulls sitting there at
- 9 anchorage at Ragged Island, which is another reason we
- 10 have an aquatic invasive species monitoring program in
- 11 that area. So it would be very unlikely, but possible.
- 12 THE CHAIR: Fisheries and Oceans Canada,
- 13 Gabriel Bernard-Lacaille.
- 14 MR. BERNARD-LACAILLE: Thank you, Madam Chair.
- 15 Gabriel Bernard-Lacaille with Fisheries and Oceans
- 16 Canada. Thanks for the response, Phil.
- 17 Moving to our second question: In their response
- 18 to GOC-3-DFOC, Baffinland states, and I quote that:
- 19 (as read)
- 20 Due to their proposed mitigation measures, no
- 21 species are expected to be introduced into
- 22 Milne Inlet through ballast water.
- 23 Would Baffinland agree that even with the mitigation
- 24 measures and best management practices that are
- 25 proposed for ballast water for Phase 2, risk of
- 26 introducing nonindigenous species remains as an

- 1 important consideration that requires additional
- 2 monitoring and response plans as indicated in DFO
- 3 recommendations DFO NEW 3.6.1 to 3.6.10. Thank you.
- 4 THE CHAIR: Baffinland, Megan Lord-Hoyle.
- 5 MS. LORD-HOYLE: Megan Lord-Hoyle, Baffinland.
- 6 Yes, we agree. Although we believe that there is
- 7 low risk, there remains uncertainty, so that is why we
- 8 have agreed to extensive monitoring and follow-up
- 9 programs. Thank you.
- 10 THE CHAIR: Fisheries and Oceans Canada,
- 11 Gabriel Bernard-Lacaille.
- 12 MR. BERNARD-LACAILLE: Thank you, Madam Chair.
- 13 Gabriel Bernard-Lacaille with Fisheries and Oceans.
- 14 Thank you, Megan, for your response.
- 15 Moving to another set of questions, and these
- 16 relate to GOC-5-DFO.
- 17 So Baffinland states that Marenzelleria viridis
- 18 has been previously detected in the Arctic. Is
- 19 Baffinland aware of a recent extensive taxonomic
- 20 revision from Sikorsky and Bick, 2004, that indicates
- 21 that closely related Marenzelleria arctia and
- 22 Marenzelleria wireni occur in the Arctic, while
- 23 Marenzelleria viridis is restricted to East Coast and
- 24 Europe, thus implying the few records in the Canadian
- 25 Arctic noted by Baffinland, most of which predate this
- 26 revision, most likely represent misidentifications of

- 1 species of Marenzelleria. Thank you.
- 2 THE CHAIR: Baffinland, Megan Lord-Hoyle.
- 3 MS. LORD-HOYLE: Megan Lord-Hoyle, Baffinland.
- 4 I'll ask Phil Rouget to provide the response.
- 5 THE CHAIR: Phil Rouget.
- 6 MR. ROUGET: Thank you, Madam Chair. Phil
- 7 Rouget.
- Based -- there is a total of six separate
- 9 recordings of M. viridis throughout the Canadian Arctic
- 10 in different locations ranging from Gjoa Haven to
- 11 Churchill to Frobisher Bay on Baffin Island. I
- 12 believe -- I understand it's a total of six records,
- 13 all were confirmed to be species under the genus
- 14 species M. viridis. If I understand the question
- 15 properly from DFO, it sounds like there's a
- 16 hypothetical on DFO's part that those six instances
- 17 were misidentified to species level. I can't comment
- 18 on that. We go by what's in the data record. We're
- 19 assuming that six separate sighting records are
- 20 unlikely to mischaracterize that species sighting, but
- 21 we'd be open to dialogue with DFO further on that.
- We are aware of the correction to a different
- 23 species that you're referring to, but it does seem like
- 24 a bit of a hypothetical on DFO's part, from my
- 25 perspective. Thank you.
- 26 THE CHAIR: Fisheries and Oceans Canada,

- 1 Gabriel Bernard-Lacaille.
- 2 MR. BERNARD-LACAILLE: Thank you, Madam Chair.
- 3 Gabriel Bernard-Lacaille with Fisheries and Oceans
- 4 Canada.
- 5 Based on that response -- thank you, Phil --
- 6 stating that you rely on what the data says, would
- 7 Baffinland then agree that other factors should be
- 8 considered in order to assess the potential
- 9 invasiveness of M. viridis in the regional study area
- 10 such as evidence of vast invasiveness, local spread,
- 11 and increases in relative abundance? Thank you.
- 12 THE CHAIR: Baffinland, Megan Lord-Hoyle.
- 13 MS. LORD-HOYLE: Megan Lord-Hoyle. I'll ask
- 14 Phil Rouget to provide the response. Thank you.
- 15 THE CHAIR: Phil Rouget.
- 16 MR. ROUGET: Thank you, Madam Chair. Phil
- 17 Rouget, Golder Associates.
- 18 The process Baffinland follows for determining if
- 19 a species is a project-related invasive species is
- 20 consistent with DFO's national invasive species
- 21 response framework. This is a tiered approach with
- 22 several steps. Those have been described in a
- 23 flowchart, which was provided as an attachment to our
- 24 response to the Government of Canada's written
- 25 Question Number 3, Attachment 1.
- 26 Two things for -- from our end for determining if

- 1 it's a project-related invasive is Number 1,
- 2 establishing if there are documented records of that
- 3 species in the Arctic region prior to pre-shipping,
- 4 which we just talked about. The second piece is to do
- 5 thorough monitoring in the project area to establish
- 6 whether the species is behaving like an invasive
- 7 species, which is precisely what we've done in the
- 8 project area for M. viridis.
- 9 Behaving like an invasive species would constitute
- 10 an expansion of that species in the project area, an
- 11 increase in abundance of that species, and a change in
- 12 community structure in the area where that species was
- identified, likely relative to an increase seen in that
- 14 species.
- We've monitored all three of those parameters, and
- 16 also introduced a targeted sampling program for
- 17 M. viridis to collect additional samples for genetic ID
- 18 or genetic barcoding. None of the monitoring completed
- 19 to date indicates that this species is behaving as an
- 20 invasive.
- 21 So because we have documented occurrences of that
- 22 species in the Arctic pre-shipping and because the
- 23 species is not behaving in an invasive manner, we do
- 24 not qualify it as a project-introduced invasive species
- 25 in the project area. Nonetheless, it's put on our
- 26 watch list. Species on the watch list are subject to

- 1 heightened monitoring on an annual basis as described
- 2 just now.
- Furthermore, we've -- Baffinland's made
- 4 commitments to run biological monitoring of ballast
- 5 water in tanks, as opposed to what we currently do in
- 6 the receiving environment. The benefit of this program
- 7 will allow us to see what organisms are present in
- 8 ballast water prior to discharge, so this is another
- 9 step in the investigative program which we hope to
- 10 further inform this issue.
- 11 We'll continue to consult with DFO and the marine
- 12 environmental working group on this topic throughout
- our monitoring program planning moving into 2021.
- 14 Thank you, Madam Chair.
- 15 THE CHAIR: Fisheries and Oceans Canada,
- 16 Gabriel Bernard-Lacaille.
- 17 MR. BERNARD-LACAILLE: Thank you, Madam Chair.
- 18 Gabriel Bernard-Lacaille with Fisheries and Oceans
- 19 Canada. Thank you, Phil.
- 20 I quess this finishes this part of our line of
- 21 questioning. We just want to note, before moving on,
- 22 that just because an introduced species was found
- 23 previously in the Canadian Arctic and that there is
- 24 some evidence, even though it's not definitive, that
- 25 these records might have been misidentifications and --
- 26 or was introduced in some other area of the Arctic

- 1 through shipping, that does not mean that an
- 2 introduction to Milne Inlet of the same species is not
- 3 related to Baffinland's operations and -- or that the
- 4 species is not invasive.
- 5 So, moving forward, we're looking for
- 6 clarification on the evidence that Baffinland has in
- 7 regards to the species -- in regards to the statement
- 8 that a species is not behaving as an aquatic invasive
- 9 species.
- 10 Our first question is: Can Baffinland confirm if
- 11 there was monitoring for aquatic invasive species and
- 12 nonindigenous species in 2020?
- 13 THE CHAIR: Baffinland, Megan Lord-Hoyle.
- 14 MS. LORD-HOYLE: Megan Lord-Hoyle, Baffinland.
- 15 Yes. There was monitoring, and the results will
- 16 be provided in our annual report. Thank you.
- 17 THE CHAIR: Fisheries and Oceans Canada,
- 18 Gabriel Bernard-Lacaille.
- 19 MR. BERNARD-LACAILLE: Thank you, Madam Chair.
- 20 Gabriel Bernard-Lacaille with Fisheries and Oceans
- 21 Canada. Thank you for that clarification.
- 22 So if the species was observed at the same
- 23 proportion of sites in 2020, once those monitoring data
- 24 are available, as in 2019, geographic spread from the
- 25 original detection site and increase in relative
- 26 abundance at sites is also an important indicator of

1	the species establishment, spread, and potential for
2	invasiveness. DFO would like clarification on whether
3	the relative abundance of the species change at any of
4	the sites from 2019 to 2020 and clarification of where
5	the species was found in 2020 versus 2019. In that
6	regard, a map would be very helpful.
7	Can Baffinland commit to providing this
8	information when they provide their 2020 monitoring
9	data?
10	THE CHAIR: After a response from
11	Baffinland, we're going to conclude for the day.
12	Baffinland, Megan Lord-Hoyle.
13	THE CHAIR: Megan Lord-Hoyle.
14	Yes. We can provide a map in our monitoring
15	report. Thank you.
16	THE CHAIR: That concludes Day 1 of the
17	public hearing. Thank you all for your contributions
18	to a productive day. We will resume the hearing
19	tomorrow morning at 9 AM, and I hope to see you all
20	back here tomorrow, and we'll continue with questions
21	from the Government of Canada.
22	
23	PROCEEDINGS ADJOURNED UNTIL 9:00 AM, APRIL 13TH, 2021
24	
25	
26	

1	CERTIFICATE OF TRANSCRIPT:
2	
3	We, Sandra Burns and Andres Vidal, certify that
4	the foregoing pages are a complete and accurate
5	transcript of the proceedings taken down by us in
6	shorthand and transcribed from our shorthand notes to
7	the best of our skill and ability.
8	Dated at the City of Edmonton, Province of
9	Alberta, this 27th day of April 2021.
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12	
13	Moustuns
14	Sandra Burns, CSR(A), RPR, CRR
15	Official Court Reporter
16	
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20	- Congress fund
21	Andres Vidal, CSR(A)
22	Official Court Reporter
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	11 2472:23	2411:3,11	2015 2412:18	2419 2358:14
\$	2477:22	2412:19 2413:1,7	2017 2381:25	2435 2358:17
Ψ	12 2358:5,19	2415:17 2416:14	2018 2381:19	2440 2358:19
\$1 2514:13	2359:8 2379:6	2417:1 2418:7	2414:4 2469:2	2447 2358:20
\$1.37 2516:25	2388:16 2389:4	2422:9 2429:19	2475:18 2504:22	2453 2358:24,25
\$10,000 2468:26	2495:16,18	2432:16 2451:13 2457:15 2462:22	2510:19 2512:5	2454 2358:26
\$162 2516:23	12-million-tonne	2457:15 2462:22 2467:23,26	2513:6	2471 2359:1
\$35 2513:20	2491:13	2467.23,26	2019 2375:9	25 2375:3
2515:18	12:00 2439:18	2469:6,14,22	2379:23,24	25 2375:3 2502 2359:5
\$410 2517:3	13 2439:23	2471:21 2476:7	2382:3,12,13 2413:3 2430:7	
\$42 2515:23	13TH 2565:23	2483:22 2486:12	2413:3 2430:7	2524 2359:8
2516:3	15 2440:8 2478:4,	2493:5,8 2498:1,	2462:20,22	2525 2359:9
\$500,000 2469:2	8	5 2500:23	2492:17,26	2537 2359:13
	15-minute	2501:20 2502:7 2504:25 2507:11	2495:20 2505:21	2553 2359:16
(2393:15,16	2504:25 2507:11 2508:13,14	2564:24 2565:4,5	27th 2566:9
· · · · · · · · · · · · · · · · · · ·	2407:24 157 2512:12	2509:3,6 2510:20	2020 2379:24	
(2) 2556:8	157 2513:13	2513:11 2522:8	2380:4 2382:4	3
	15th 2435:3	2526:2 2527:10	2438:7 2495:20	2 2400.2 2411 6
0	16 2389:15	2536:9,13	2520:20 2523:13	3 2408:3 2411:6, 12 2417:9 2440:5
0.0077.07	2412:18 2475:24	2549:25 2552:1,	2527:9 2528:22, 26 2529:14,17	2458:24 2514:22
0 2377:25	16.9 2513:22	8,21,26 2555:22	2533:6,11	2561:25
0.01 2429:22,23	168 2468:15	2556:12 2558:25	2564:12,23	3.6.1 2559:3
0.81 2429:21	2472:14 2487:12	2-4 2489:9	2565:4,5,8	3.6.10 2559:3
001 2429:15	2495:2	2.14 2493:2	2021 2358:5,19	30 2379:17
01 2429:10,15	168th 2492:12	2.4 2489:12	2359:8 2375:19	2469:15
03 2501:7	17 2380:1	2492:8,14,24,25	2379:24 2390:11	30-minute
05 2429:6,8,10	176 2468:14	20 2476:1	2443:15 2468:11	2524:24
08MM053	2472:13 2487:11 2492:11 2495:2,	20-minute	2479:3 2486:11	303 2513:21
2378:23	2492:11 2495:2, 18	2487:19	2522:4 2563:13	34 2538:3
	183 2538:8	2000 2429:25	2565:23 2566:9	35d 2538:13
1	2539:17 2541:13	2430:9,12	2024 2524:1	365 2451:9
	1:15 2389:5	2004 2559:20	21 2375:15	
1 2360:14	2439:24,26	2006 2411:26	2388:17 2389:15	3:35 2487:20
2377:26 2378:1	1:16 2440:2	2430:9,12	22nd 2386:3	
2383:4 2390:11 2411:11 2416:11	1.10 2440.2 1A 2485:15	2007 2428:3	2519:21	4
2411:11 2416:11 2449:22 2530:4,9	214 2TOJ.1J	2011 2381:13	2374 2358:5,6	4 2380:6 2460:20
2561:25 2562:1	2	2012 2387:4	2385 2358:7	2461:6 2530:9
2565:16		2428:3	2396 2358:9	4.21 2429:22
10 2468:18,19	2 2360:13 2374:8	2013 2430:6	24 2468:18	40 2414:14
100-kilometre	2377:26 2378:1,	2544:17	2544:1	400 2459:22
2379:10	23,26 2379:16	2014 2387:4	2408 2358:10	41 2493:5
10:40 2407:25	2380:17,22	2464:20	2410 2358:12	T1 473.3
· -	2382:20 2383:4			

41,071 2515:21 42 2523:12	9:00 2388:22 2565:23	access 2375:10 2385:2 2386:7 2388:14 2389:18	activity 2491:17 2530:12 2538:11 actual 2428:8	2468:20,25 2469:24 2473:14, 23 2476:22
5	A	2425:12,14 2430:3 2433:4	2429:9 2433:4 2492:16 2493:2	2477:26 2478:6 2479:6 2494:4
5 2462:1 2493:6 2530:4	abandonment 2530:17	accessibility 2425:10	Adamee 2464:8 adapt 2491:7	2509:14 2515:14 2516:4 2527:11,
5,000 2533:8	abbreviations	accessible	adaptive 2411:4	18 2532:19
5.3 2489:10	2394:14	2392:19	2415:3,12	2543:4 2551:12 2553:11 2559:1
58 2523:13	Abernethy	accessing 2394:7	2421:19 2423:24	2562:17
5:00 2388:20	2369:3 2403:13	accomplish	2436:2,5,8,14	additions 2379:8
2389:5 2524:8	Abgrall 2362:16	2505:17 2518:7	2437:2,5,7,9,13,	2380:25
2309.3 2324.0	2397:19 2427:15,	account 2400:1	18,19,20 2438:3	address 2415:13
	18,19 2518:16	2472:10 2476:24	2439:17 2441:11,	2431:6 2437:14
6	2519:24,25,26	accounted	14 2442:16,18,	2431:6 2437:14 2479:7 2501:26
6 2379:5 2484:14	2521:20 2532:10	2487:10,16	19,20,21,25	2502:2 2514:9
	abided 2548:19	accuracy	2443:6,26	2502.2 2514.9
60 2447:6	ability 2433:13,	2514:18	2444:2,6,21	2535:14 2542:11,
2454:25	17 2436:23	accurate 2378:11	2445:1,12,14	13 2544:5
60s 2459:26	2450:21 2543:19	2383:25 2393:5	2446:1,2,11,22,	2545:12 2550:2
2461:12	2566:7	2496:5 2566:4	24 2479:8	addressed
6:30 2388:22	Aboriginal	acknowledged	2508:1,3 2519:10,18	2388:3 2423:13
2524:9,12	2370:26 2371:2	2490:11	2526:8,10	2490:23 2554:5
6:34 2524:14	2420:7	acknowledges	2536:17 2538:17	addresses
6th 2375:3 2386:3	absence 2428:2	2487:5	2544:9 2547:5	2422:16
	absolute 2492:14	acoustics 2495:1	2549:15,21	addressing
7	abundance	acronyms	2550:16	2518:17
	2434:14 2504:22	2394:14	add 2494:2	adds 2421:19
7 2462:15	2536:23 2561:11	act 2381:9 2382:8	2496:13 2514:7	adequate
70s 2459:26	2562:11 2564:26	2503:9	2540:18,26	2415:11
2461:12	2565:3		addendum	
	academic	acting 2404:1 2446:23 2503:8	2431:22,23	adequately 2535:18 2537:10
8	2427:1,3		2435:10 2512:2	
	accept 2479:23,	action 2422:26	adding 2543:14	adherence 2378:12 2390:7
82 2468:12	26 2480:7,12	2444:24 2445:7	addition 2403:18	2378:12 2390:7
2493:6	2483:18	2540:2,11	2468:17,25	
8th 2380:5	acceptable	actions 2415:6	2497:10 2520:21,	ADJOURNED
	2464:1 2491:9	2416:10 2421:20	22	2439:26 2524:12 2565:23
9	2544:22	2535:7,13 2536:7	additional	
	accepted	2545:7,21	2379:2 2386:13	ADJOURNME
9 2388:19	2416:25 2477:7	active 2416:23	2388:25 2389:1,	NT 2407:26
2565:19	2479:20 2535:6,	activities	19 2392:18	2487:21
90 2408:12,19	13 2550:3	2426:11 2427:26	2414:10 2415:12,	Adjun 2360:15
95,000 2484:17,	accepting 2381:6	2444:7 2517:12	23 2435:3,4,19	2383:5
25 2486:4		2520:18 2530:21	2463:24 2466:3	

administer	2419:11 2452:18	2552:4 2558:23	Alasdair 2404:14	Amanda 2399:4
2435:21 2453:5	2459:17 2467:5	2559:6 2561:7	Alashuaq	Amarualik
2549:17	advisors 2458:2,	agreeable	2464:10	2367:14
administered	4 2461:5	2479:12	Alaska 2461:2,13	Amaruq 2358:20
2423:16 2526:3	aerial 2414:5	agreed 2439:10	Alberta 2465:20	2367:1,3,6,8,10
administering	2508:16	2491:20 2522:2	2566:9	2401:25 2402:4
2550:7	Affairs 2358:12	2525:16 2559:8	alcohol 2391:12	2447:9,11
administration	2359:12 2361:10,	agreed-to 2526:9	Alexander	2452:19,21
2360:16,24	23 2368:22	agreeing	2464:7	2453:7 2455:5
2382:25 2383:6,	2381:3 2403:8	2451:16,18	Alexandra	2457:13 2458:21
12 2423:20	2408:16 2410:20,	2544:10	2404:14	2459:6,15,17
administrative	24 2417:3,6,24	agreement		2460:18 2462:25
2363:18 2365:21	2418:1 2525:6	2381:8 2382:7	align 2504:1	2463:2 2464:3,17
2385:21	2548:6,9,23	2423:14 2424:1,4	aligned 2413:16	2467:2 2470:24
adopted 2552:12	2553:20	2437:17 2456:6	aligns 2505:11	ambient 2556:1,
advance 2382:12	affect 2509:15	2457:15,20	Alistair 2398:14	6
2392:14 2396:8	2511:11	2458:25 2459:2	allergins 2393:24	amend 2496:5
advantage	affected 2375:24	2460:12 2468:24	Allison 2405:12,	amendment
2496:8	2451:6 2462:3	2483:17 2505:16	15	2552:2
adverse 2412:22	2509:23	2510:2 2519:13	allotted 2393:9	amount 2446:12
2450:9 2451:7	affecting	2525:18 2540:13	2408:19 2440:8	2459:20,22
2530:20	2450:10 2528:5	2549:23 2550:2,4	2524:24	2469:9 2476:19
advertise	affects 2436:16	2551:10,22	allowable	2501:23 2504:18
2494:22	affirm 2435:22	2552:3,12,16,25	2539:7,25 2540:8	2555:21
advertised	affirmation	agreements	2541:3 2546:13	amounts 2517:4
2494:24	2435:21 2453:5	2459:2 2460:15	allowed 2380:18,	Amy 2402:24
advice 2480:14	affirmed	agrees 2474:21	23	analysis 2414:23
advice 2480.14 advisable 2491:9	2358:17 2377:2,	ahead 2388:15	allowing 2406:24	2425:12,15
	5,11,13 2400:10	2467:24 2498:2,5	2408:4 2452:7	2443:15,16
advise 2389:1	2422:12 2435:23	2500:14,23	Alookie 2464:9	2475:20 2476:3
advised 2389:6	Afternoon	2513:12	Alooloo 2364:25	2548:2
2393:11	2358:19	Aipellee 2366:16	2470:11	analyst 2369:3,5,
advisement	agency 2372:8	air 2371:9,10	alternate	7,8 2372:10
2543:21	2477:17	2404:3 2511:10	2480:22	2403:14,18
Adviser 2364:24	agenda 2389:8,9	Akavak 2358:26	alternative	analyze 2426:4,
advises 2419:20	2393:10,14	2367:6 2402:4	2474:10 2553:3	10 2442:7
advisor 2360:13,	2394:5 2408:3	2454:8,16,17		anchorage
14,20 2364:2,21,	2440:5 2447:9	Akeeagok	alternatives	2411:7 2416:8
22,25 2365:5,24	2458:13 2524:17,	2363:24 2398:10	2475:20	2558:9
2366:20 2367:5	22	Akesuk 2363:25	altogether	anchorages
2370:20 2372:20	Agnes 2402:23	Akpalialuk	2547:13	2416:3
2373:6 2383:4,11	agree 2424:16	2358:25 2367:8	Amagoalik	and/or 2515:2
2399:13 2400:5,	2431:18 2437:6	2402:4 2453:20,	2364:15 2367:15	2539:24
8,15,18 2401:24	2511:8 2513:13	24,26 2467:5,7,8	Amal 2403:11	Anderson 2362:5
2402:3,7 2406:5	2526:18 2536:26			2397:13
	l	1		1

Andres 2384:1	anticipated	2468:6 2522:9	2468:1 2469:5	2486:1
2566:3,21	2492:1	2536:13 2550:17	2470:13 2477:9	articles 2461:24
Andrew 2397:4,	anymore	2551:21 2552:1,	2488:7 2500:7,	
10 2405:20	2464:26 2467:14	21,26	10,18 2502:22,	Arusa 2407:22
2407:2 2497:7	apologies	approximately	24,26 2503:5	Ash 2364:6
2511:3,5 2512:7,	2452:11 2453:1	2389:4 2428:22	2504:10,11	2398:14
9 2513:7,9	2478:22 2540:21	2469:15 2513:20	2505:5,24	Asher 2371:9
2517:17,19		2516:23	2508:19 2509:26	2404:4
2521:22,25	apologize 2485:6	April 2358:5,19	2510:5 2511:9,12	aspect 2531:6
Angutikjuaq	appears 2394:18	2359:8 2380:5	2512:13,14	aspects 2413:7
2366:20	2424:15 2489:16	2386:3 2388:16,	2513:3 2519:1	2414:21 2444:21
	2541:23	17 2389:15	2520:11,12	assess 2382:18
animal 2412:2,3	applicable	2522:4 2565:23	2521:13 2522:16	2433:11 2483:25
animals 2414:17	2514:21	2522.4 2303.23	2526:17 2527:2,6	2551:12 2561:8
2428:13,16	applied 2362:22		2538:16,26	assessed 2468:17
2434:10 2447:20	2445:5,10,13,15	Aqsarniit 2360:1	2543:19,22	2472:8
2449:19,24	apply 2446:24	aquatic 2369:21,	2544:19 2555:12,	
2450:10,26	2540:5 2547:7	24 2404:17,20	17 2556:15	assessment
2451:2 2467:13	applying	2413:12 2554:10,	2558:11 2561:9	2360:19 2368:2,
2468:3 2470:8	2441:14 2518:25	19 2555:4	2562:5,8,10,12,	3,26 2369:2,5,6
2497:18 2503:4	2522:14	2557:1,7 2558:10	25 2563:26	2370:5,10
2530:5,10,11		2564:8,11	areas 2410:6	2371:21,23
Anita 2406:6	appointed	arctia 2559:21	2412:6 2413:26	2372:3,8 2374:7
2515:9,11,12	2381:18,24,25	Arctic 2366:3,6	2414:2 2436:20	2375:9 2378:25
Anna 2403:22,25	2382:4,6	2369:14,26	2438:11,20	2379:15,16
2408:24 2409:1	appreciated	2372:25,26	2440:24 2446:16	2380:13,19
2410:14	2386:8 2391:19	2373:2,7 2386:11	2471:3 2503:7	2381:9 2382:8
Anne 2397:15	2531:21 2533:2	2400:3,8,20,23	2504:8 2543:9	2383:10 2385:13
2404:2	appreciates	2401:7 2404:13	Arko 2360:12	2395:23 2402:25
annual 2417:18	2395:1,5	2412:17 2421:13	2383:3	2403:1,11,12,16
2563:1 2564:16	approach	2424:22 2461:2,	Arktis 2364:6,7	2404:26 2405:8,
annually	2383:21,23	4,12 2485:13	1	15,17 2411:1,19,
2420:17 2433:14	2436:2,6 2441:11	2501:14,17	Armstrong	21 2412:11
	2444:26 2445:5	2513:13 2559:18,	2361:5 2397:3	2413:4,9,17
answering	2446:1 2474:10	22,25 2560:9	arrange 2386:9	2433:12 2486:16,
2377:7 2415:1	2505:7 2561:21	2562:3,22	arrangements	17 2488:11,19,
answers 2379:21	approached	2563:23,26	2393:26	21,24 2491:10
2455:1,7 2463:5	2384:15	area 2370:16	Arreak 2364:19	2493:26 2494:13 2495:8 2503:19,
2481:13 2502:8	appropriately	2405:23 2409:8,	arrival 2556:15	23 2504:5,13
2537:20 2548:4	2478:12 2480:16	11,13,23,26	arrivals 2394:3	1
2554:14		2410:2,6,9		2511:21,25
anthropogenic	approval	2412:1,3,4	arrive 2497:20	2512:1 2513:1,2 2527:26
2530:12	2545:10	2414:14,15,16,19	arrived 2492:11	
anti-predator	approve 2552:8	2416:4,5,6	arriving 2492:25	assessments
2530:16	approved 2379:1	2423:12 2448:13	Arthur 2398:22	2387:4 2410:5
anticipate	2417:1 2422:19	2461:15 2466:15,	article 2459:19	2484:6 2488:15
2522:13	2467:11,26	17 2467:13,19	2460:2 2477:15	2490:4,14,20,21
			2100.22177.13	2494:20,21

2495:1 2512:24	2544:12,15	attending	averages	2451:4,8 2461:16
2513:5	2549:6,9,16,19	2374:10,11	2494:23	2506:2 2526:6
assist 2378:5	2550:6,9,12,21	2382:16 2389:20	avoid 2412:21	2545:24 2546:1,
2400:12 2426:14	2552:2,9,23	2392:10 2458:16	2414:15 2442:1,	18,21 2560:11
2492:7 2514:24	2554:10	attract 2418:22	23 2481:12	Baffinland
assistance	Association's	audience	2491:1 2542:15	2358:11,13,15,21
2416:15,18	2551:23 2552:19	2401:11	2547:12,15	2359:1,5,10,14,
2417:10	2554:14	audio 2394:7	avoidance	16 2361:3,11,12,
assistant	assuming 2475:3	2494:10 2504:10	2414:3 2473:7	14,25,26 2362:1,
2363:14,16	2535:12 2550:17	audio-video	2481:4 2530:13,	2,3,4,5,6 2374:7
2367:23,25	2556:22 2560:19	2376:4 2377:18	16 2538:10	2375:16,26
2402:7,20,22	Assumption		2541:23 2542:19	2378:22 2380:6
assisted 2467:17	2557:6	audio-visual	2547:18,20	2396:21,26
2471:4	assumptions	2374:13	avoided 2436:11,	2397:13 2408:8,
	2542:1	Audlakiak	12	26 2409:3,9,15,
assisting 2383:17 2400:6		2365:20 2366:21	avoiding 2526:17	20 2410:21,25
	assurance 2417:20 2542:2	2399:25	2527:2,6	2411:3,6,8,9
Associates	2544:21	August 2488:7	aware 2394:17	2415:3,11,22
2362:15,16,17,18		2518:8	2497:14 2559:19	2416:1,14,18
2397:18 2411:10,	assurances	aunt 2471:10	2560:22	2417:6,12,13,15,
16 2427:20	2539:9	Austin 2362:22	2300.22	17 2418:18
2432:21 2438:6 2465:14 2518:16	assure 2378:15	2397:22		2419:7,20
2519:26 2529:8	2389:22	author 2424:26	В	2420:9,14,15,17,
2519.20 2529.8	assured 2376:4	2429:26	habra 2405.21	21,26 2421:17,
2561:17	2549:2	authorities	baby 2495:21	21,25 2422:4,18 2423:19 2425:2,
association	Atatahak	2398:2	back 2391:23	4,19,25 2426:7,
2358:15,21,22	2360:16 2383:6	authority	2392:20,21,22	26 2427:6,13,14,
2359:13 2363:21	2439:22	2459:21,23	2397:8 2408:1	20 2430:25
2365:11,23	Atkinson 2368:5	2538:7,21	2411:26 2415:22 2421:5 2439:19,	2431:11,13,19,24
2366:4,7,13,17	2403:3	2541:13 2545:11	2421:3 2439:19,	2432:1,2,13
2367:1,4,7,9,11,	Atsiaq 2464:10	authors 2428:4	2447:5 2449:7	2435:2,8 2437:4,
16 2398:6,8	attached 2420:24	2430:21	2476:1 2479:19	11,12,15
2399:16,18,21	2558:8	automatic	2487:22 2490:9	2439:14,20
2400:6,15,17	attachment	2462:14	2491:18 2494:8	2440:10,11
2401:2,26 2402:5	2561:23,25		2524:15 2528:8	2441:9,10
2414:25 2419:4,	attacks 2426:24	availability 2382:2 2425:9	2530:5 2536:16	2443:10,11
7,22 2421:23	attacks 2420.24 attempt 2386:6	2431:10 2481:19	2565:20	2444:12,13,25
2423:17,26	_	2482:23 2487:3	background	2445:25 2447:12
2445:18 2447:10,	attempting		2435:3	2455:17 2456:11,
12,13,17 2454:7	2550:2	Avatiliriniq	backtrack	12,17,18,23
2457:26 2458:4,	attend 2384:19	2367:26	2520:17	2457:8,12,22,23
6,9 2460:7,10,11	2457:10,11	Avatilirinirq		2458:3 2459:8,9
2464:18 2526:4	2458:17	2402:23	bad 2476:17,25	2465:2,3,8,11,16
2527:13 2537:23,	attended	average 2428:22	badge 2384:7	2466:1,9,20
24 2538:1,3,21	2382:11 2384:5	2429:20 2476:25	Baffin 2375:24	2467:19,23
2541:7,10 2543:2		2484:18 2486:25	2410:7,8 2413:5	2468:8,9,14,26
	l	l	1	I

2469:2 2471:15,	17,18,24 2551:3	base 2519:5	beginning	2561:1,2,3
23 2472:2	2552:4,13,21	2556:26	2482:8 2509:3	2563:16,17,18
2473:18,21,22	2553:1,26		2510:18 2518:3	2564:18,19,20
2474:3,4,7	2554:5,9,13,18,	based 2380:19		
2475:3,10,14	23 2557:21	2388:18 2414:9,	behalf 2377:10	Bernauer
2476:6 2478:9,10	2558:18,23	20 2415:15	2396:19 2398:5	2366:15 2419:13,
2470.0 2478.9,10	2559:4,5,17,19,	2416:10,15	2402:15 2419:15	14 2421:7,8,9
20 2481:18,23,24	25 2560:2,3	2432:8 2481:21	2465:11,16	2424:8,9
2482:4,17,19,23,	2561:7,12,18	2483:26 2488:23	2478:14	2426:18,19
25,26 2483:4,6,	2564:6,10,13,14	2494:21,23,24	behaving	2431:2,3,4
11,12 2484:11,23	2565:7,11,12	2505:2 2507:20	2438:21 2562:6,	2434:23,24
2485:10,11,23		2512:24 2516:9,	9,19,23 2564:8	Bert 2398:21
2486:5,8,9,12	Baffinland's	18 2520:13	behaviour	Bible 2453:6,9
2487:5,10,19,25,	2378:24 2379:1	2526:18 2531:4	2508:18 2529:24	bibliography
26 2489:17,20,25	2380:3 2409:6,9	2537:9 2545:6	2530:6,16	2427:10 2431:15
2490:11 2491:20	2413:23 2414:20	2548:25 2551:5	behavioural	Bick 2559:20
2490.11 2491.20 2492:23 2493:15,	2419:18 2420:23	2554:15 2555:21	2413:20 2530:2	big 2556:4
2492.23 2493.13, 22,23 2494:7	2422:23 2424:19	2556:6 2560:8	2531:4	
2495:25 2494.7	2425:2,7,14	2561:5	believed 2473:6	bigger 2499:11
17,18 2501:26	2426:10 2427:8,	baseline 2412:1,9	2474:14 2552:23	Biljon 2362:19
2502:4,11	10 2431:9	2462:2 2465:13	belittle 2395:13	2397:20
2503:12,17,18,26	2442:19 2443:13	basically		billion 2513:22
2505:25 2506:5,9	2455:16 2476:12	2415:10 2530:8	BELL 2417:12	2514:13 2516:25
2507:1,5,14,22	2487:1,15 2490:2	basis 2432:11	benefit 2385:17	biological 2429:7
2508:1,8,9	2491:5 2518:21	2504:9 2540:6	2394:20 2418:17	2442:26 2563:4
2509:12,13	2523:25 2532:17,	2544:2 2563:1	2458:25 2460:3,	biologist 2363:17
2510:8,22	19 2549:15,18	Bastick 2370:10	14 2468:24	2369:13,17
2510:8,22	2551:21 2563:3	2405:17	2551:10,22	2404:11,14
2511:0,13,16	2564:3	Bay 2366:3,6	2563:6	2527:17 2528:5,
2512:13,17	Baker 2381:11	2367:13,14,15	Bernard-lacaille	17 2541:20
6,15 2515:25	ballast 2413:13	2400:3,8,20,23	2369:13 2404:9,	bird 2462:11
2517:26 2518:6,	2522:12 2523:12,	2400:3,8,20,23	10,11 2478:16,	2465:15
7,9,14 2522:13,	20,24,26	2412:17 2500:10,	19,21 2480:2,3,4,	
15,18,19 2523:3,	2554:11,15,16,21	11 2560:11	26 2481:8,9,10	birds 2448:9
10,22 2524:3	2555:15,21,26		2498:9,10,11	2462:5 2465:10,
2525:3,10,16,20,	2556:18 2557:5	beach 2365:22	2499:15,16,17	12
25 2526:15,18,	2558:4,7,22,25	2448:9	2500:25,26	bit 2435:1,5
21,25 2527:3,22	2563:4,8	bearded 2447:21	2501:1 2506:11,	2442:17 2444:5
2528:21,23	barcoding	bears 2418:22	13,14,21,23	2446:11 2554:15
2529:2,11	2562:18	Beattie 2369:18	2533:14,15,16	2558:6 2560:24
2531:17,23	Barker 2360:13	2404:15	2534:17,18	black 2511:10
2532:2,3 2533:5	2370:20 2378:6,	began 2424:25	2535:25,26	2512:11,12
2535:18 2536:16	19 2383:3	2466:16	2536:1 2539:13,	2513:12,14,16
2537:25 2541:15,	2406:2,3,4	begin 2374:16	14,15 2540:21	blown 2469:23
17,20 2542:5,10	2515:6,7	2396:20 2425:13	2553:25 2554:2,3	board 2358:7
2544:4 2546:20,	Barnabas 2364:3	2545:1	2557:12,13,15	2360:4,9,18,22
23 2548:1	2398:11	2J7J.1	2558:13,14,15	2374:4 2375:14,
2549:14 2550:15,	2370.11		2559:11,12,13	
	1	1	1	I

16 2077 1 5	1	1	11.0050.0	0515 0 5 0 10
16 2377:1,6	boats 2451:8	bring 2393:24	call 2358:9	2515:2,5,8,13
2380:5,9,12,22,	body 2459:18	2400:9 2423:6	2392:23 2396:13,	2516:11,19
24 2381:11,12,	2531:19 2532:3,	2439:10 2471:6	15,20 2426:23	2517:5,23
18,24,25,26	12,16 2556:4	2491:18 2492:8	2456:4 2499:19	2518:24 2521:6
2382:2,4,8,9,16,	bone 2462:12	bringing 2393:21	called 2424:22	2525:4,6
18,23 2383:8	bones 2462:13	brings 2447:6	2425:8 2484:12	2533:13,17,20
2384:18,20	Boon 2370:12	broadcast	2493:6	2534:17 2535:24
2385:4,8,15,22	2405:24	2386:9 2388:2	calling 2492:17	2536:2 2537:8,25
2386:1,2,8,17,23	border 2410:1	broadcasted	2523:14	2538:4,23
2387:6,10,15,19,		2377:18	calls 2489:13	2539:12,16
25 2388:5,9,11,	bothered	broadcasting	calves 2520:8	2540:25 2541:5
23,25,26 2389:7,	2449:24	2386:13	calving 2413:22	2544:25 2545:10,
10,13,17 2392:4,	bothering		2414:2 2520:9,12	11 2548:6,9
25,26 2393:9,13	2450:25	broken 2497:23	2521:14	2553:17,20,25,26
2394:2,8,24	Botnica 2466:1	2500:9,14		2554:4 2557:11,
2395:1,5,7,10,16,	boundaries	brought 2426:26	camera 2394:8	16 2558:12,16
17,19,22,26	2513:3	2502:20	Canada 2358:10,	2559:10 2560:26
2396:1,4,10,24	box 2429:1	Bruce 2398:14	13 2359:2,4,11,	2561:4 2563:15,
2399:11 2410:5	Brad 2397:3	2414:6 2520:5,16	12,14,16	19 2564:17,21 2565:21
2418:17 2420:19		2521:15	2362:12,13,14	
2421:5,15 2423:2 2428:18 2432:25	branch 2372:5	buffer 2414:13	2368:22 2369:12,	Canada's 2418:3
2428:18 2432:25 2435:19 2451:18	2404:15 2405:10	build 2484:25	22 2370:4,19	2515:4,15
2453:19 2451:18	Brandon 2407:2	2486:2 2519:4	2371:5,18	2523:15 2538:13
2455:13,26	break 2389:3	building 2485:14	2372:1,8 2385:21	2561:24
2463:19 2464:12	2393:15,17,18		2403:8,23,26	Canadian
2475:7 2480:10,	2407:24 2439:19,	builds 2487:9	2404:22,24	2465:18 2466:24
12 2496:6,11,22	20,21 2487:19	built 2486:5	2405:3,7,12,16,	2498:17 2507:2,
2498:15 2510:17	2498:1 2499:10	bulk 2484:26	19,21,23,25	4,9 2513:20,22
2512:5 2519:12,	breaking	2557:7	2406:1,4	2514:26 2523:18
20 2539:26	2388:20 2389:5	Burns 2373:18	2408:10,11,12,	2559:24 2560:9
2540:14 2541:4,	2472:6 2473:1,7,	2384:1 2566:3,14	16,21,24,25	2563:23
18 2546:11	11 2474:25	Buset 2371:21	2409:2 2410:14,	Canadians
2548:14,16	2475:5,9 2476:10	2404:25	18,20,24 2416:22	2507:6
2550:9 2552:8	2477:18 2479:22	Bushie 2370:25	2417:3,6,24	cancelled
2555:3	2480:9 2481:2,5,	business 2482:7	2418:1 2419:22 2436:18 2451:17	2399:26
Board's 2374:24	12 2500:18	2485:2,18	2457:20 2465:18	capabilities
2375:2,8,11	2501:5	2403.2,10	2457:20 2465:18	2485:25
2377:13 2380:19	breaks 2392:21		2471:4,16	capacities
2381:7 2382:21	2394:1	C	2478:13,13,22,23	2487:15
2383:15 2384:12	breakup 2501:5,	11 222	2479:9 2480:1,3	capacity 2390:9
2385:18 2386:3,	9	cable 2386:11,14	2498:8 2499:14	2391:2 2416:16
20 2387:3	Brian 2397:1	calculation	2500:24 2501:2	
2388:2,3,8,9,13	2404:4 2485:19	2492:11	2504:8 2506:10,	Cape 2451:5
2389:23,24	briefly 2438:5	Caleb 2374:18,22	15,23,26 2507:22	cape-side 2495:6
2392:5,7 2395:9,	2536:2	Calgary 2381:18	2508:16 2510:20	cape-size 2495:4
20 2547:3	2330.2		2514:22,26	cape-sized
			2511.22,20	2487:8
	•	•	•	

capes 2495:21 captain 2465:25 captures 2425:17 capturing 2553:14 carrying 2376:18 carrying 2376:18 carrying 2376:18 carrying 2446:16 2457:5 capturing 2533:12.14.16 2539:3.21 2547:9 capturing 2446:16 2457:5 capturing 2446:16 2457:5 capturing 2397:17 careful 2443:21 carefully 2446:16 2457:5 capturing 246:18 carribon 246:16 car					
captures 2425:17 capturing 2535:14 carbon 2511:10 2512:11,12 2513:12,14,16 Cardo 2362:12 2397:17 carful 2443:21 carefully 2503:18 2538:12 2446:16 24457:5 2449:20 2448:14 2489:26 2513:23 2514:14 2516:3 2513:12 2461:18 caribou 2461:16 2470:22,23 2471:9 2502:26 2526:17,20 2527:24,5,16,17, 24,25 2528:4,6,9, 10 2541:19,21, 23.25 2528:4,6,9, 10 2541:19,21, 23.25 2528:4,6,9, 10 2541:19,21, 23.25 2528:4,6,9, 10 2541:19,21, 23.25 2528:4,6,9, 10 2541:19,21, 23.25 2528:4,6,9, 10 2541:19,21, 2452:24 2543:24 2453:18 2483:18 2543:10 2483:18 2483:12 2423:14 2483:12 2423:14 2483:12 2423:14 2483:16 21 2445:17,19,20 2455:8,11 2455:8,11 2455:8,11 2455:8,11 2456:16,21 2445:17,19,21 2460:18,20 246	capes 2495:21	carry 2498:25	2539:3,21 2547:9	2442:10,13	25 2509:1,12
captures 2425:17 capturing 2376:18 carbon 2511:10 2512:11.12 2513:12.14.16 Cardo 2362:12 2397:17 careful 2443:21 careful 2443:21 careful 2443:21 2489:26 2513:23 2503:18 2538:12 2539:12 2539:18 2538:18 2538:12 2548:18 2468:18 2470:22.23 2471:19 2502:26 2526:17,20 2526:17,20 2526:17,20 2526:17,20 2526:17,20 2526:17,20 2526:17,20 2526:17,20 2526:17,20 2526:17,20 2526:17,20 2526:17,20 2526:17,20 2526:17,20 2526:17,20 2526:17,20 2526:17,20 2526:17,20 2526:17,20 2538:15,17 2442:22 2442:48:243:24 2443:24	captain 2465:25	2513:19 2543:4	2548:18 2566:1	2444:10,14	2510:13,15
capturing 2535:14 carbon 2511:10 Carson 2398:21 2513:12,14,16 Cardo 2362:12 2397:17 careful 2443:21 careful 2443:21 carefully 2503:18 2538:13 2446:16 2457:5 2446:16 2457:5 2498:18 2488:18 2448:18 246:18 24	_	2550:19	certify 2566:3	· · · · · · · · · · · · · · · · · · ·	2511:2,3,5,13,16,
2494:13	1 -	carrying 2376:18	cessation	· · · · · · · · · · · · · · · · · · ·	1 ' ' '
Carbon 2511:10 Carson 2398:21 case 2386:25 2424:18 2431:17 2485:25 243:73:73:454:3,4 251:5:5,11,12 251:12,14,16 251:211,14 251:211,12 251:212,14,16 251:212,14 251:212,14 251:211,12 244:18 243:17 2443:20 2444:6 2344:16 238:16,21 245:10,11,24 251:71:71,19 251:71:71,19 251:8:12,12,13 251:11,12 245:11,11,24 251:71:71,19 245:11,11 251:8:12,12,13 251:11,12 245:11,11,12 245:11,11,12 245:11,11,12 245:11,11,12 245:11,11,12 245:11,11,12 245:11,11,12 245:11,11,12 245:11,11,12 245:11,11,12 245:11,11,12 245:11,11,12 245:11,11,12 245:11,11,12 245:11,12 245:11,11,12 245:11,11,12 245:11,11,12 245:11,11,12 245:11,11,12 245:11,11,12 245:11,11,12 245:11,11,12 245:11,11,12 245:11,13 252:11,13 252:11,13 252:11,13 246:11 246:11 246:11 246:11 246:11 246:11 246:11 246:11 246:11 246:11 246:11 246:11 246:11 246:11 246:11 246:11 <th></th> <th>2494:13</th> <th></th> <th>1 ' ' '</th> <th>,</th>		2494:13		1 ' ' '	,
case 2386:25		Carson 2398:21			1 ' '
2513:12,14,16 Cardo 2362:12 2397:17 2443:20 24446: 2345:75 2397:17 2446:16 2457:5 2382:1 2385:6.9 2458:6.21,22 2459:8.2,12,22 2459:8.2,12,22 2459:8.1,12,14 2489:26 2513:23 2394:9 2396:14 2460:7,18 2460:2,47 2470:1,13 2470:2,45 2400:3,6,22 2471:1,13 2473:1,					1 ' '
Cardo 2362:12 2443:20 2444:6 2381:16,21 2456:8,11 2519:24,25 2397:17 2446:16 2457:5 2382:1 2385:6.9 2458:6,21,22 2591:18,21,2;24 carefully 2449:26 2513:23 2394:9 2396:14, 2459:8,10,15,16 2522:18,232.79 2503:18 2534:12 2540:9 2398:17,16,23, 2462:19,26 25252:18,232.7 cargo 2483:18 2485:13 2494:11 17,20 2400:3,14 2462:19,26 25252:18,260,2 Caribbeans 2441:16 2470:22,23 2401:4,518,19,19 22466:20 2528:11,12,14,26 2470:22,23 2471:9 2502:26 2381:15,17 2402:11,13 2466:23 2471:13,17,23,26 2528:11,21,31,5 2527:2,4,5,16,17, 24,25 2528;4,6,9, 10 254:15, 10,24 2404:262 243:23 23 405:3,6,12, 22 2471:13,17,23,26 2533:17,8,10,23 2533:12,18 2440:26 2443:23 259,10,15,18,23 2478:3,11,12,14,26 2478:2,11,12,14, 2527:2,4,5,16,17, 24,25 2528;4,6,9, 10 2440:26 2433:23 2540:53,6,12, 22 2471:13,17,23,26 2533:12,13,15 2426:2535:23, 23 2478:10,13,15 2426:2535:23, 23 2478:10,13,15 24					
Cardio 2502:12 2446:16 2457:5 2397:17 2446:16 2457:5 2382:1 2385:6.9 2457:13,14,22 251:18,212,224 251:18,212,224 251:18,212,224 252:18,212,223 252:18,212,223 252:18,212,223 252:18,212,224 252:18,212,223 252:18,212,223 252:18,212,223 252:18,212,224 252:18,212,223 252:18,212,224 246:13,16,16,17 246:13,16,16,17 246:13,16,16,17 246:13,17,12,22 247:13,13,14 246:12,23 246:13,13,14 246:12,24,25 247:13,18 2247:13,14 2245:18,211,24 253:12,24 253:12,24 253:12,2			· ·	· ·	
2489:22 2483:14 2489:26 2513:23 2503:18 2253:18 2485:13 2486:14:16 2470:22,23 2471:9.250:226 2526:17,20 2527:2,4,5,16,17, 2425:2528:46,9, 10 2541:19,21, 243.25 2544:6,9 10 2541:19,21, 233.25 2542:15, 18,20,21,23 2527:2,4,5,16,17, 2440:26 2443:23 2440:8,0,21,23 2444:8,2632:14 2448:2532:14 2448:26243:23 2448:1,1,1,1,2,0 2477:1,0,12 22,26 2539:12,1,1,1,1,2,0 2478:9,1,1,1,5,0 2548:1,1,1,1,4,1,1,5 2488:2,1,1,1,1,4,1,1,5 2448:2,1,1,1,1,4,1,1,1,1,1,1,1,1,1,1,1,1,1,1,			-		· ·
carefull 2443:21 2489:26 2513:23 2394:9 2396:14. 2460:7.18 2524:8,15,19,22. 2524:8,15,19,22. 26 2525:7.8,20. 2524:8,15,19,22. 26 2525:7.8,20. 26 2525:7.8,20. 26 2525:7.8,20. 26 2525:7.8,20. 26 2525:7.8,20. 26 2525:7.8,20. 26 2525:7.8,20. 26 2525:7.8,20. 23 247:16,23. 246:19,26 26 2525:7.8,20. 23 247:16,23. 246:19,26 2522:18,12,23. 2527:20,24 2527:20,24 2527:20,24 2527:20,24 2527:20,24 2527:20,24 2527:20,24 2527:20,24 2527:20,24 2527:20,24 2527:20,24 2527:20,24 2527:20,24 2528:11,12,14 2527:20,24 2528:11,12,14 2528:11,12,14 2529:21,12,25 2527:20,24 2528:11,12,14 2529:21,12,25 2528:11,12,14 2529:21,12,25 2528:11,12,14 2529:20,24 2528:11,12,14 2529:20,24 2528:11,12,14 2529:21,22,5 2528:11,12,14 2529:21,22,5 2528:11,12,14 2529:21,23,25 2529:21,23,25 2529:21,23,25 2529:21,23,25 2529:21,23,25 2529:21,23,25 2529:21,23,25 2529:21,23,25 2529:21,23,25 2529:21,23,25 2529:21,23,25 2529:21,25,25 2529:					
carefully 2503:18 2514:14 2516:3 23 2397:7 2460:19,26 2525:78,20 23,24 2526:12 2525:78,20 23,24 2526:12 2525:78,20 23,24 2526:12 24,26 2399:1,8,9,15 2466:20 2466:20 257:20,24 25281:1,214 2466:20 25281:1,214 2466:20 25281:1,214 2466:20 25281:1,214 2466:20 25281:1,214 2466:20 25281:1,214 2466:20 25281:1,214 2460:1,113 2466:20 2471:13,17,23,26 2653:21,24,26 2533:12,13 2533:12,13 2533:12,13 2473:10,13 2473:10,13 2473:10,13 2473:10,13 2473:10,13 2473:10,13 2473:10,13 2473:10,13 2473:10,13 2473:10,13 2473:10,13 <th>careful 2443:21</th> <th></th> <th>· ·</th> <th></th> <th>1</th>	careful 2443:21		· ·		1
253:18 cargo 2483:18 2485:13 Caribbeans 2461:18 caribou 2461:16 2470:22,23 2471:19 2502:26 2526:17,20 2527:2,4,5,16,17, 24,25 2528:4,6,9, 10 2541:19,21, 23,25 2542:15, 18,20,21,23 2543:6,12,18,22, 24544:6,26 2545:3,5,13,24, 25 2524:68,10,18 2547:10 2548:21 2539:121 2426:13.6 Caribbeans 2461:18 caribou 2461:16 2470:22,23 240:11,13 240:14,51,81,9, 240:14,51,81,9, 240:14,51,81,9, 240:21,11,13 240:21,22,25 240:21,11,13 240:21,12,2,25 240:21,11,13 240:21,22,25 240:21,11,13 240:21,22,25 240:21,11,13 240:21,22,25 240:21,11,13 240:21,22,25 240:21,11,13 240:21,22,25 240:21,11,13 240:21,22,25 240:21,11,13 240:21,22,25 240:21,11,13 240:21,22,25 240:21,11,13 2440:26 2443:23 240:21,11,13 2440:26 2443:23 251:2,28 253:12,14,16 2400:3,14,18,19,11,22,24 2400:14,5,18,19,19,12 2466:20,246:2,3,5,7,17,19,246:22,23 2466:20,2,5,7,17,11,22,466:20 2471:13,17,23,26 2467:2,7,8 18,20,2259:2,5,7 2402:11,13 2446:2,0,22,2 2471:13,17,23,26 2467:2,7,8 18,20,2529:2,5,7 2471:13,17,23,26 2467:2,7,8 18,20,2529:2,5,7 2471:13,17,23,26 2467:2,7,8 18,20,23,23 2477:13,17,23,26 2467:2,7,8 18,20,23,23 2477:13,15,23,24 2477:13,18 2446:2,3,5,7,17, 19 2467:2,7,8 18,20,23,24 2477:13,18 2446:20 2477:13,18 2447:13,15 2446:2,3,5,7,17, 19 2467:2,7,8 18,20,24,23 2471:13,17,23,26 2467:2,7,8 2477:13,18 2477:13,15 2446:2,2,47,9, 2476:2,7,8 2477:13,18 2477:13,18 2477:10,12 2477:10,12 2477:10,12 2477:10,12 2477:10,12 2477:10,12 2477:10,12 2477:10,12 2478:9,11,15,20, 2477:10,12 2477:10,12 2478:9,11,15,20, 2477:10,12 2478:9,11,15,20, 2477:10,12 2478:9,11,15,20, 2477:10,12 2478:9,11,15,20, 2478:9,11,15,20, 2479:13,16,18,22 2488:12,41,51,17 2440:26,243:12,3 2440:13,16,18,22 2488:12,41,51,17 2440:26,244:2,3 24	carefully		· · · · · · · · · · · · · · · · · · ·	· ·	
cargo 2483:18 2485:13 cases 2413:16 2494:11 26 2399:1,8,9,15, 17,20 2400:3,14 2463:1,6,16,17 2464:2,3,5,7,17, 2465:2,4,7,9, 2527:20,24 243:14 2426:20 240:2,4,7,9, 2527:20,24 245:2,2,4,5, 16,17, 2466:20 2527:20,24 2527:20,24 22528:11,12,14, 18,20 2259:2,5,7 22526:17,20 2400:3,14 19 2465:2,4,7,9, 2527:20,24 2527:20,24 2527:20,24 22528:11,12,14, 18,20 2259:2,5,7 2466:20 2467:2,7,8 248:20:21,23 2400:1,113 2468:8 2470:3 253:17,8,10,23, 2471:1,3,17,23,26 2525:21,14,26 2526:17,20 2402:11,113 2468:8 2470:3 253:12,13,15 2523:12,14,26 2525:11,2,22,5 2407:1,13,17,23,26 2525:31:1,2,14, 26 2525:21,14,26 2402:11,113 2466:20 247:1:3,17,23,26 2525:11,12,14, 18,20,233:12,33,22 2471:13,17,23,26 265:32:1,24,26 253:12,13,15 2525:21,24,25 2471:13,17,23,26 265:239:1,24,26 253:12,13,15 252:33:12,13,15 2472:31,18 2473:21,25 233:12,13,15 2426:253:23,12,42,26 2473:21,25 2233:12,13,15 2472:23,23 2477:10,12 223:26:253:23,24 246:2539:12,14 2409:15,18,19 2478:91,11,520 2478:91,11,520 2478:91,11,520 2478:91,11,520 2478:91,11,520 2488:12,51 2489:12,41 2488:12,21,22,24 </th <th>2503:18</th> <th></th> <th></th> <th></th> <th>1 ' ' '</th>	2503:18				1 ' ' '
2485:13 Caribeans 2461:18 caribou 2461:16 2470:22.23 2471:9 2502:26 2526:17.20 2527:2,4,5,16,17, 2425 2528:4,6,9, 10 2541:19,21, 23,25 2542:15, 18,20,21,23 18,20,21,23 18,20,21,23 18,20,21,23 2543:6,12,18,22, 24 2544:6,26 2545:3,5,13,24, 25 2546:8,10,18 2547:10 2548:21 2549:4 Carl 2404:5 Carried 2490:20 2491:16 2494:20 2491:16 2490:20 2491:16 2494:20 2491:16 2494:20 2491:16 2494:20 2491:16 2490:	cargo 2483:18				1 '
Caribbeans 2461:18 catch 2450:1 category 2492:15 2401:4,5,18,19, 21,22,25 19 2405.24,7,8, 2407:2,7,8 2528:11,12,14, 2467:2,7,8 18,20 2529:2,5,7 2470:22,23 2471:9 2502:26 2381:15,17 2403:5,6,22 2403:5,6,22 2471:13,17,23,26 2523:17,8,10,23, 2471:13,17,23,26 2523:17,8,10,23, 2471:13,17,23,26 2523:17,8,10,23, 2471:13,17,23,26 2523:12,4,26 2533:12,13,15 25252:17,2,4,5,16,17, 24,25 25284,6,9, 10 2541:19,21, 23,25 2542:15, 18,20,21,23 2440:26 2443:23 2446:2 2443:23 5,9,10,15,18,23 2440:8,15,23 2473:21,25 2473:21,25 2534:4,6,14,18, 2475:10,13,15 24,26 2535:23, 2475:10,13,15 24,26 2537:21, 2477:10,12 22,26 2539:12,14 2406:13,10, 2477:10,12 22,26 2539:12,14 2477:10,12 22,26 2539:12,14 2406:13,10, 2477:10,12 2477:10,12 22,26 2539:12,14 2477:10,12 22,26 2539:12,14 2477:10,12 22,26 2539:12,14 2477:10,12 22,26 2539:12,14 2477:10,12 22,26 2539:12,14 2477:10,12 22,26 2539:12,14 2477:10,12 22,26 2539:12,14 2477:10,12 22,26 2539:12,14 2477:10,12 22,26 2539:12,14 2488:12,15,23 2479:15,16,18 2477:10,12 22,26 2539:12,14 2488:12,12,24 2488:13,13,14 2488:13,13,14 2488:13,13,14	S			1 1 1 1 1	1 ' '
2461:18 caribou 2461:16 2470:22,23 2471:9 2502:26 2526:17,20 2527:2,4,5,16,17, 24,25 2528:4,6,9, 10 2541:19,21, 23,25 2542:15, 18,20,21,23 2444:8 2532:14 2408:1,1,1,3 2403:5,6,22 2404:8,10,21,22, 2406:20 2467:2,7,8 2471:13,17,2,3,26 2477:13,17 2473:19,2 2409:13,13,10 2448:13,10,2,12 2473:11,12,14,42 2473:12,1,2,2 2473:11,2,2 2473:11,1,2,2 2473:11,1,2,2 2473:11,1,2,2 2473:11,1,2,2 2473:11,1,2,2 2473:11,1,2,2 2473:11,1,2,2 2473:11,1,2,2 2473:11,1,2,2 2473:11,1,2,2 2473:11,1,2,2 2473:11,1,2,2 2473:11,1,2,2 2473:11,1,2,2 2473:11,1,2,2 2473:11,1,2,2 2473:11,1,2,2 2473:11,1,2,2 2473:11,1,2,2 2473:10,13 244:2,2,2,2,2,2,2,2 2410:13,16,18,22 2480:1,3,23,24 2480:1,3,23,24 2480:1,3,23,24 2480:1,3,23,24 2480:1,3,23,24 2480:1,3,23,24 2480:1,3,23,24 2480:1,3,23,24 2480:1,3,23,24 2480:1,3,23,24 2480:1,3,23,24 2480:1,3,23,24 2480:1,3,23,24	Caribbeans				· ·
caribou 2461:16 Catherine 2402:11,113 2468:8 2470:3 2531:7,8,10,23, 2531:2,13,15 2470:22,23 2471:9 2502:26 2526:17,20 2381:5,17 2404:8,10,21,22, 2404:8,10,21,22, 23 2405:3,6,12, 2473:21,25 2472:1,18 2533:12,13,15 2475:10,13,15 24,26 2535:23, 24 246:2535:23, 24 2475:10,12 222.6 2539:12,14 240:26 2537:21, 24,26 2471:10,12 222.6 2539:12,14 240:26 2537:21, 24,26 2475:10,13,15 24,26 2537:21, 24,26 2475:10,13,15 24,26 2537:21, 24,26 2475:10,12 2275:26,2539:12,14 2475:10,12 2275:26,2539:12,14 2475:10,12 2275:26,2539:12,14 2477:10,12 22,26 2539:12,14 2477:10,12 22,26 2539:12,14 2475:10,13,15 2478:9,11,15,20, 2478:9,11,15,20, 2478:9,11,15,20, 2479:13,14 2477:10,12 2478:9,11,15,20, 2478:9,14 2478:9,11,15,20, 2478:9,14					1 ' ' '
2470:22,23 2471:9 2502:26 2526:17,20 2527:2,4,5,16,17, 24,25 2528:4,6,9, 10 2541:19,21, 23,25 2542:15, 18,20,21,23 2543:6,12,18,22, 24 2544:6,26 2545:3,5,13,24, 25 2546:8,10,18 2547:10 2548:21 2549:4 Carl 2404:5 Carl 2404:5 Carried 2490:20 2491:16 2494:20 2512:1,23 2513:2 2513:19 carriers 2468:12, 14,16,17 2471:19,21 2488:26 2489:13 2523:12,18 22403:5,6,22 2404:8,10,21,22, 2404:8,10,21,22, 2404:8,10,21,22, 2404:8,10,21,22, 2404:8,10,21,22, 2404:8,10,21,22, 2404:8,10,21,22, 2404:8,10,21,22, 2404:8,10,13,10, 2474:3,6,18 2472:1,18 2472:1,18 2472:1,18 2533:12,13,15 2533:12,13,15 2533:12,13,15 2533:12,13,15 2533:12,13,15 2533:12,13,15 2533:12,13,15 2533:12,13,15 2533:12,13,15 2533:12,13,15 2533:12,13,15 2440:8,10,21,22, 2472:1,18 2472:1,25 2534:4,6,14,18, 24,26 2537:21, 2472:1,18 2472:1,3,15 2472:1,3 2472:1,3 2472:1,18 2472:1,25 2534:4,6,14,18, 24,26 2537:21, 2472:1,18 2472:1,3 244:6,12,13,15 2472:1,25 2472:1,3 2472:1,18 2472:1,25 2534:4,6,14,18, 24,26 2537:21, 2472:1,18 2472:1,3 244:6,26 2437:21, 244:6,26 2437:11, 2408:1,3,10, 2474:3,6,18 2472:1,18 2472:1,18 2472:1,18 2472:1,25 2472:1,18 2472:1,18 2472:1,25 2472:1,18 2472:1,18 2472:1,25 2472:1,18 2472:1,25 2472:1,18 2472:1,25 2472:1,18 2472:1,25 2472:1,18 2472:1,25 2472:1,18 2472:1,25 2472:1,18 2472:1,25 2472:1,18 2472:1,25 2472:1,18 2472:1,25 2472:1,18 2472:1,25 244:6,26 2477:1,19 2440:3,16,12 2440:3,16,20 2478:1,11,12,25 2440:3,16,20 2478:1,11,12,25 2440:3,16,20 248:1,2,2,24 248:1,3,17,2,26 248:1,3,17,3,0,20 2478:1,11,12,12 248:1,2,24 248:1,3,17 248:2,22 249:1,18,14,15 2440:1,3,10 2440:1,4,16 240:1,4,16			· · ·		1 ' '
2471:9 2502:26 2526:17,20 2527:2,4,5,16,17, 24,25 2528:4,6,9, 10 2541:19,21, 23,25 2542:15, 18,20,21,23 2543:6,12,18,22, 24 2544:6,26 2545:3,5,13,244, 25 2546:8,10,18 2547:13,10, 2440:3,10,21,22, 23 2405:3,6,12, 2473:2,125 2473:2,125 2474:3,6,18 24,26 2535:23, 2477:10,13,15 24,26 2535:23, 2477:10,12 22,26 2539:12,14 2408:1,15,23 2477:10,12 22,26 2539:12,14 2408:1,15,23 2477:10,12 22,26 2539:12,14 2408:1,15,23 2477:10,12 2540:20,22,23,24 2478:9,11,15,20, 2540:20,22,23,24 2480:1,3,23,24 2480:1,3,23,24 2481:7,9,14,15, 2548:1,1,17 2471:10,21 2488:20 2505:16 2490:20 2491:16 2494:20 2512:1,23 2513:2 2515:20 2556:14 2437:1,18 2472:1,18 2473:2,1,25 2477:10,13,15 24,26 2535:23, 2477:10,12 22,26 2539:12,1 2478:9,11,15,20, 2480:1,3,23,24 2480:1,3,23,24 2480:1,3,23,24 2480:1,3,23,24 2480:1,3,23,24 2480:1,3,23,24 2484:8 2485:3,5 2551:1,2 2553:5, 2484:8 2485:3,5 2551:1,2 2553:5, 2484:8 2485:3,5 2551:1,2 2553:5, 2484:8 2485:3,5 2551:1,2 2553:5, 2484:8 2489:1,8 2555:1,2 2557:10, 11,14,21,24,25 2491:1,2,16, 2496:1,1,1,16,17 2471:19,21 2488:26 2489:13 2523:12,18			•		1 ' ' ' '
2526:17,20 2527:2,4,5,16,17, 24,25 2528:4,6,9, 10 2541:19,21, 23,25 2542:15, 18,20,21,23 2543:6,12,18,22, 24 2544:6,26 2545:3,5,13,24, 25 2546:8,10,18 2547:10 2548:21 2549:4 Carried 2490:20 2491:16 2494:20 2491:16 2494:20 2491:16 2494:20 2512:1,23 2513:2 2513:19 carriers 2468:12, 14,16,17 2471:19,21 2488:26 2489:13 25231:2,18 causing 2425:1 12,18,202407:4, 12,406:1,3,10, 12,18,202407:4, 12,406:1,3,10, 12,18,202407:4, 12,406:1,3,10, 12,18,202407:4, 12,406:1,3,10, 12,18,202407:4, 12,406:1,3,10, 12,476:1,3,15, 12,476:10,13,15 12,476:10,13,15 12,476:10,13,15 12,476:10,13,15 12,476:10,13,15 12,476:10,13,15 12,476:10,13,15 12,476:10,13,15 12,476:10,13,15 12,476:10,13,15 12,476:10,13,16 12,476:13,16,18 12,476:13,16,18 12,476:13,16,18 12,476:13,16,18 12,476:13,16,18 12,476:13,16,18 12,476:13,16,18 12,476:13,16,18 12,476:13,16,18 12,476:13,16,18 12,476:13,16,18 12,476:13,16,18 12,476:10,13,15 12,476:10,13,15 12,476:10,13,16 12,476:10,		2381:15,17			1 ' '
2527:2,4,5,16,17, 24,25 2528:4,6,9, 10 2541:19,21, 23,25 2542:15, 18,20,21,23 2543:6,12,18,22, 24 2544:6,26 2545:3,5,13,24, 25 2546:8,10,18 2547:10 2548:21 2549:4 Carl 2404:5 carried 2490:20 2491:16 2494:20 2512:1,23 2513:2 2515:20 2556:14 carrier 2468:26 2513:19 carriers 2468:12, 14,16,17 2471:19,21 2440:26 2443:23 2434:4 14 2406:1,3,10, 12,18,20 2407:4, 2408:1,15,23 2477:10,12 22,26 2539:12,14 2408:1,15,23 2477:10,12 22,26 2539:12,14 2408:1,15,23 2477:10,12 24,26 2535:23, 2477:10,12 22,26 2539:12,14 2408:1,15,23 2477:10,12 24,26 2535:23, 2477:10,12 24,26 2535:23, 2477:10,12 24,26 2535:23, 2477:10,12 24,26 2535:23, 2477:10,12 24,26 2535:23, 2477:10,12 24,26 2535:23, 2477:10,12 24,26 2535:23, 2477:10,12 24,26 2535:23, 2478:9,11,15,20, 2548:7,15,16,18 2541:6,7 2542:5, 2488:1,3,23,24 2488:1,3,11,41,5, 2548:7,9,14,15, 25 2488:1,3,1,1, 25 2488:2,3,3 25 2418:8 2419:3,13,14 2488:8,15,19 2419:3,13,14 2488:8,15,19 2420:14,16 2487:18,22 2488:1,2489:1,8, 2555:1,2555:10,13,16 2477:10,12 24,26 2535:23, 2477:10,12 24,26 2535:23, 2477:10,12 24,26 2535:23, 2477:10,12 24,26 2439:1,1,15,20, 2540:20,22,23,24 2480:1,3,23,24 2480:1,3,13,14 2488:3,15,11, 2548:3,7,14,14, 2440:1,15,23 2477:10,12 24,26 2439:1,1,15,20, 2478:9,11,15,20, 2480:2,0,22,23,24 2480:1,3,23,24 2480:1,3,13,14 2480:1,1,15,20 2410:13,16,18,22 241		caught 2505:22		1	
24,25 2528;4,6,9, 10 2541:19,21, 2440:26 2443:23 5,9,10,15,18,23 2477:10,12 22,26 2539:12,14 2408:1,15,23 2478:9,11,15,20, 2540:20,22,23,24 2544:6,26 2545:3,5,13,24, 25 2546:8,10,18 2547:10 2548:21 2549:4 Carl 2404:5		causal 2434:4			
2440:26 2443:23 5,9,10,15,18,23 2477:10,12 22,26 2539:12,14 23,25 2542:15, 2444:8 2532:14 2408:1,15,23 2478:9,11,15,20, 2540:20,22,23,24 2409:15,18,19 23 2479:15,16,18 2541:6,7 2542:5, 24254:6,26 2545:3,5,13,24, 25 2546:8,10,18 2547:10 2548:21 2549:4 2409:20 2491:16 2494:20 2491:16 2494:20 2512:1,23 2513:2 2515:20 2556:14 2478:23 2428:1,23 2513:19 2420:14,16,17 2471:19,21 2488:26 2489:13 2523:12,18 2505:15 2538:7 2440:3,16,20 2440:3,16,20 2477:10,12 22,26 2539:12,14 22,26 2439:18 24,26 2437:17 24,26 2437:17 24,26 2437:17 24,26 2437:11 23,25 2439:18 23,25 2439:18 23,25 2439:18 23,25 2439:18 23,25 2439:18 23,25 233:12,18 2409:14:10:14 24,26 2437:16 2440:3,16,20 2506:8,9,13,19 24,26 2372:16 24,26 2437:16 24,26 2437:16 24,26 2437:16 24,26 2437:11 23,25 2439:18 24,26 2437:19 24,26 2437:19 24,26 2437:11 23,25 2439:18 24,26 2437:19 24,26 2437:11 23,25 2439:18 24,26 2437:11 23,25 2439:18 24,26 2437:11 23,25 2439:18 24,26 2437:19 24,26 2437:19 24,26 2437:19 24,26 2437:11 23,25 2439:18 24,26 2437:19 24,26 2437:19 24,26 2437:19 24,26 2437:19 24,26 2437:19 24,26 2437:19 24,26 2437:19 24,26 2437:19 24,26 2437:19 24,26 2437:19 24,26 2437:19 24,26 2437:19 24,26 2437:19 24,2		causing 2425:1	12,18,20 2407:4,		1 '
23,25 2542:15, 18,20,21,23					1 '
18,20,21,23 2543:6,12,18,22, 2543:6,12,18,22, 2409:15,18,19 23 2479:15,16,18 2541:6,7 2542:5, 24 2544:6,26 2545:3,5,13,24, 25 2546:8,10,18 2411:8,14,15 2481:7,9,14,15, 2548:5,7 2549:6, 25 2546:8,10,18 2547:10 2548:21 2394:21 23,25 2418:8 24848:24,15,11, 2548:5,7 2549:6, 25 249:4 2392:20 2419:3,13,14 2486:8,15,19 8,16,18,24 2491:16 2494:20 2491:16 2494:20 2420:14,16 2487:18,22 2554:2,23,26 2512:1,23 2513:2 2423:14 2424:4 2422:2,3 2424:7, 9 2425:19,23,24 2491:23 2493:20 2558:12,14 2513:19 2483:20 2505:16 2427:13,18 2496:11,12,16, 2559:4,10,12 2559:4,10,12 25513:19 2550:2,4 2552:3, 243:12,52,24 243:11,71,920 2496:11,12,16, 2560:2,5,6,26 2513:19 2550:2,4 2552:3, 243:15,6,17, 2500:24,26 256:10,13,16 2513:19 2550:2,4 2552:3, 243:15,6,17, 2500:24,26 256:10,13,16 2513:19 2550:2,4 2552:3, 243:15,5,11, 2500:24,26 <t< th=""><th></th><th>2444:8 2532:14</th><th>2408:1,15,23</th><th></th><th>1 '</th></t<>		2444:8 2532:14	2408:1,15,23		1 '
2543:6,12,18,22, 24 2544:6,26 2545:3,5,13,24, 25 2546:8,10,18 2547:10 2548:21 2549:4 Carl 2404:5 carried 2490:20 2491:16 2494:20 2512:1,23 2513:2 2515:20 2556:14 carrier 2468:26 2513:19 carriers 2468:12, 14,16,17 2471:19,21 2488:26 2489:13 2523:12,18 2543:22 25410:13,16,18,22 2411:8,14,15 2415:2,24,25,26 2411:8,14,15 2415:2,24,25,26 2411:8,14,15 2415:2,24,25,26 2411:8,14,15 2481:7,9,14,15, 2548:5,7 2549:6, 23 2482:1,5,11, 2548:5,7 2549:6, 2417:2,4,15,16, 25 2483:2,3 8 2550:24 2419:3,13,14 2419:3,13,14 2420:14,16 2419:3,13,14 2420:14,16 2419:3,13,14 2420:14,16 248:12,24 248:243:13,23 248:12,24,25 248:243:13,14 248:243:13,14 2420:14,16 2440:3,16,20 2480:13,12,12 2480:13,23,24 248:243:13,14 2490:14,16 2480:14,15 2440:3,16,20 2440:3,16,20 2440:3,16,20 2400:14,16 2410:14,16 2480:14,15 2480:14,15 2480:14,15 2480:14,15 2480:14,15 2480:14,15 2480:14,15 2480:14,15 2480:14,15 2480:14,16 2480:14,16 2480:14,16 2480:14,16 2480:14,16 2480:14,16 2480:14,	18,20,21,23	cautiously	2409:15,18,19		1 ' ' '
24 2544:6,26 2545:3,5,13,24, 25 2546:8,10,18 2547:10 2548:21 2549:4 Carl 2404:5 carried 2490:20 2491:16 2494:20 2512:1,23 2513:2 2515:20 2556:14 carriers 2468:26 2513:19 carriers 2468:12, 14,16,17 2471:19,21 2488:26 2489:13 2523:12,18 Cecile 2398:20 Cecile 2398:20 cell 2374:15 2411:8,14,15 2415:2,24,25,26 2411:8,14,15 2415:2,24,25,26 2417:2,4,15,16, 23 2482:1,5,11, 25 2483:2,3 2484:8 2485:3,5 2486:8,15,19 2486:8,15,19 2486:8,15,19 2486:8,15,19 2486:8,15,19 2486:8,15,19 2486:8,15,19 2486:8,15,19 2488:1 2489:1,8, 19,20,23,24 2491:23 2493:20 2423:14 2424:4 2426:16,17,19 2427:13,18 2430:26 2431:1,3 2430:26 2431:1,3 2430:26 2431:1,3 2430:26 2431:1,3 2430:26 2431:1,3 2430:26 2431:1,3 2430:26 2437:11, 2471:19,21 2488:26 2489:13 2505:15 2538:7 2481:7,9,14,15, 23 2482:1,5,11, 25 2483:2,3 2484:8 2485:3,5 2486:8,15,19 2486:8,15,19 2486:8,15,19 2486:8,15,19 2486:8,15,19 2486:8,15,19 2486:8,15,19 2486:8,15,19 2487:18,22 2429:2,3 2424:7, 9 2425:19,23,24 2491:23 2493:20 2491:23 2493:20 2491:23 2493:20 2494:5,6 2495:11 2496:11,12,16, 2560:2,5,6,26 2561:2,12,15,16 2560:2,5,6,26 2561:2,12,15,16 2562:10,13,16 2562:10,13,16 2562:12 2372:16	2543:6,12,18,22,		2410:13,16,18,22		1
2545:3,5,13,24, 25 2546:8,10,18 2547:10 2548:21 2394:21 2549:4	24 2544:6,26	Cecile 2398:20	2411:8,14,15		1 '
25 2546:8,10,18 2547:10 2548:21 2549:4 Carl 2404:5 carried 2490:20 2491:16 2494:20 2512:1,23 2513:2 2515:20 2556:14 carrier 2468:26 2513:19 carriers 2468:12, 14,16,17 2471:19,21 2488:26 2489:13 2523:12,18 2394:21 2394:21 2394:21 2394:21 2394:21 2417:2,4,15,16, 23,25 2418:8 2419:3,13,14 2420:14,16 2487:18,22 2488:1 2489:1,8, 19,20,23,24 2491:23 2493:20 2491:23 2493:20 2494:5,6 2495:11 2496:11,12,16, 17,19,26 2498:8, 10,20,22 2499:14,17,24 2564:13,17,19 2564:13,17,19 2564:13,17,19 2565:10,13,16 2500:24,26 25	2545:3,5,13,24,				· ·
254/:10 2548:21 2549:4 2548:21 2484:8 2485:3,5 2484:8 2485:3,5 2551:1,2 2553:5, 2486:8,15,19 2486:8,15,19 2487:18,22 2554:2,23,26 2554:2,23,26 2487:18,22 2554:2,23,26 2555:1 2557:10, 2551:1,2 2553:5, 2488:1 2489:1,8, 2555:1 2557:10, 2555:1 2557:10, 11,14,21,24,25 2558:12,14 2558:12,14 2558:12,14 2558:12,14 2559:4,10,12 2559:4,10,12 2559:4,10,12 2559:4,10,12 2559:4,10,12 2559:4,10,12 2560:2,5,6,26 2560:2,5,6,26 2560:2,5,6,26 2561:2,12,15,16 2560:2,5,6,26 2561:2,12,15,16 2560:2,5,6,26 2561:13,17,19 2564:13,17,19 2565:10,13,16				25 2483:2,3	1
Carl 2404:5 2392:20 2420:14,16 2486:8,15,19 8,16,18,24 carried 2490:20 2491:16 2494:20 2491:16 2494:20 2420:14,16 2488:1 2489:1,8, 2555:1 2557:10, 2512:1,23 2513:2 2423:14 2424:4 2425:19,23,24 2491:23 2493:20 2558:12,14 2515:20 2556:14 2437:17 2482:23 2426:16,17,19 2494:5,6 2495:11 2559:4,10,12 carrier 2468:26 2513:19 2430:26 2431:1,3 2430:26 2431:1,3 2430:26 2431:1,3 2496:11,12,16, 2560:2,5,6,26 2513:19 2471:19,21 2430:26 2437:11, 2430:26 2431:1,3 10,20,22 256:12,12,15,16 2471:19,21 2488:26 2489:13 2431:1 2422:22 2435:15,16,17, 2500:24,26 2565:10,13,16 2523:12,18 2505:15 2538:7 2440:3,16,20 2506:8,9,13,19, 2365:12 2372:16				2484:8 2485:3,5	2551:1,2 2553:5,
Carried 2490:20 CEO 2485:8 2421:6,8,25 2488:1 2489:1,8, 22 2554:2,23,26 2555:1 2557:10, 11,14,21,24,25 2491:16 2494:20 2423:14 2424:4 2422:2,3 2424:7, 9 2425:19,23,24 19,20,23,24 11,14,21,24,25 2558:12,14 2515:20 2556:14 2437:17 2482:23 2426:16,17,19 2494:5,6 2495:11 2559:4,10,12 2483:20 2505:16 2430:26 2431:1,3 2496:11,12,16, 2460:11,12,16, 17 2560:2,5,6,26 2513:19 2543:1 2549:23 2432:1,7,19,20 2432:1,7,19,20 2563:14,15,17 2471:19,21 2488:26 2489:13 2550:2,4 2552:3, 12,14 2435:15,16,17, 24 2499:14,17,24 2564:13,17,19 2488:26 2489:13 2381:1 2422:22 2436:2437:11, 23,25 2439:18 2500:24,26 2565:10,13,16 2523:12,18 2381:1 2422:22 2505:15 2538:7 2440:3,16,20 2506:8,9,13,19, 2365:12 2372:16	2549:4		, ,	2486:8,15,19	8,16,18,24
carried 2490:20 certainty 2491:16 2494:20 2423:14 2424:4 2422:2,3 2424:7, 9 2425:19,23,24 19,20,23,24 2491:23 2493:20 2558:12,14 2512:1,23 2513:2 2437:17 2482:23 2426:16,17,19 2494:5,6 2495:11 2559:4,10,12 2513:19 2483:20 2505:16 2510:2 2519:13 2430:26 2431:1,3 2496:11,12,16, 2560:2,5,6,26 2513:19 2543:1 2549:23 2432:1,7,19,20 10,20,22 2563:14,15,17 2471:19,21 2488:26 2489:13 2488:26 2489:13 2436:15,24 2435:15,16,17, 2488:26 2489:13 2381:1 2422:22 240:3,16,20 2505:15 2538:7 2440:3,16,20 2505:15 2538:7 240:3,16,20 2506:8,9,13,19, 2506:12,2372:16	Carl 2404:5		•	2487:18,22	2554:2,23,26
2491:16 2494:20 2512:1,23 2513:2 2512:1,23 2513:2 2515:20 2556:14 carrier 2468:26 2513:19 carriers 2468:12, 14,16,17 2471:19,21 2488:26 2489:13 2523:12,18 2423:14 2424:4 2437:17 2482:23 2426:16,17,19 2427:13,18 2430:26 2431:1,3 2543:1 2549:23 2430:26 2431:1,3 2430:26 2431:1,3 2543:1 2549:23 2430:26 2431:1,3 2430:26 2431:1,3 2500:24,26 2430:26 2431:1,3 2500:24,26 2500:24,26 2560:2,5,6,26 2560:2,5,6,26 2561:2,12,15,16 2564:13,17,19 2564:13,17,19 2564:13,17,19 2565:10,13,16 2523:12,18 2440:3,16,20 2506:8,9,13,19, 2365:12 2372:16	carried 2490:20			2488:1 2489:1,8,	2555:1 2557:10,
2515:20 2556:14 carrier 2468:26 2513:19 carriers 2468:12, 14,16,17 2471:19,21 2488:26 2489:13 2523:12,18 2437:17 2482:23 2426:16,17,19 2427:13,18 2426:16,17,19 2427:13,18 2427:13,18 2426:16,17,19 2427:13,18 2426:16,17,19 2427:13,18 2426:16,17,19 2427:13,18 2496:11,12,16, 17,19,26 2498:8, 10,20,22 2499:14,17,24 2499:14,17,24 2499:14,17,24 2564:13,17,19 2564:13,17,19 2565:10,13,16 2510:2 2519:13 2523:12,18 2426:16,17,19 2427:13,18 2427:13,18 2430:26 2431:1,3 2430:26 2431:1,3 2430:26 2431:1,3 2430:26 2431:1,3 2430:26 2431:1,3 2430:26 2431:1,3 2430:26 2431:1,3 2430:26 2431:1,3 2430:26 2431:1,3 2430:26 2431:1,3 2500:24,26 2500:24,26 2500:25,6,26 2561:2,12,15,16 2564:13,17,19 2500:24,26 2500:24,26 2500:25,6,26 2563:14,15,17 2564:13,17,19 2565:10,13,16 2500:24,26 2500:25,6,26 2563:14,15,17 2560:25,6,26 2563:14,15,17 2560:250:14,15,17 2560:250:14,15,17 2500:24,26 2500:24,26 2500:25,6,26 2563:14,15,17 2560:250:14,15,17 2560:250:14,15,17 2560:250:14,15,17 2560:250:14,15,17 2500:24,26 2500:24,26 2500:24,26 2500:250:14,15,17 2500:24,26 2500:250:14,15,17 2500:24,26 2500:250:14,15,17 2500:24,26 2500:250:14,15,17 2500:24,26 2500:250:14,15,17 2500:24,26 2500:250:14,15,17 2500:24,26 2500:250:14,15,17 2500:24,26 2500:250:14,15,17 2500:24,26 2500:250:14,15,17 2500:24,26 2500:250:14,15,17 2500:24,26 2500:24,26 2500:250:14,15,17 2500:250:250:14,15,17 2500:250:14,15,17 2500:250:14,15,17 2500:250:14,15,17 2500:24,26	2491:16 2494:20			19,20,23,24	11,14,21,24,25
carrier 2468:26 2483:20 2505:16 2427:13,18 2496:11,12,16, 2560:2,5,6,26 2513:19 2543:1 2549:23 2432:1,7,19,20 10,20,22 2563:14,15,17 2471:19,21 2488:26 2489:13 2427:13,18 2496:11,12,16, 2560:2,5,6,26 2432:1,7,19,20 2432:1,7,19,20 2563:14,15,17 2564:13,17,19 2471:19,21 2488:26 2489:13 2427:13,18 2432:1,7,19,20 2563:14,15,17 2471:19,21 2471:19,21 2471:19,21 2471:19,21 2471:19,21 2471:19,21 2500:24,26 2565:10,13,16 2488:26 2489:13 2488:26 2489:13 2499:14,17,24 2565:10,13,16 2565:10,13,16 2499:14,17,24 2500:24,26 2565:10,13,16 2565:10,13,16 2565:10,13,16 2499:14,17,24 2500:24,26 2505:15,16,17 <	2512:1,23 2513:2				· ·
carrier 2468:26 2510:2 2519:13 2430:26 2431:1,3 2570:17,19,20 2561:2,12,15,16 carriers 2468:12, 14,16,17 2471:19,21 2488:26 2489:13 2430:26 2431:1,3 2430:26 2431:1,3 2430:26 2431:1,3 2500:24,26 2561:2,12,15,16 2563:14,15,17 2564:13,17,19 2564:13,17,19 2564:13,17,19 2565:10,13,16	2515:20 2556:14			•	1 ' '
2513:19 carriers 2468:12, 14,16,17 2471:19,21 2488:26 2489:13 2523:12,18 2543:1 2549:23 2550:2,4 2552:3, 12,15,24 2432:1,7,19,20 2432:1,7,19,20 2432:1,7,19,20 2432:1,7,19,20 2432:1,7,19,20 2432:1,7,19,20 2432:1,7,19,20 2432:1,7,19,20 2499:14,17,24 2564:13,17,19 2565:10,13,16 2502:9 2503:12, 15,16 2505:18,20 2506:8,9,13,19, 2365:12 2372:16	carrier 2468:26				1 ' ' '
carriers 2468:12, 14,16,17 2550:2,4 2552:3, 12,18 2434:21,22,24 2435:15,16,17, 2435:15,16,17, 24,26 2437:11, 23,25 2439:18 2440:3,16,20 2434:21,22,24 2435:15,16,17, 2435:15,16,17, 24,26 2437:11, 23,25 2439:18 2440:3,16,20 2500:24,26 2505:18,20 2506:8,9,13,19, 2365:12 2372:16	2513:19		1		1 1 1
14,16,17 2471:19,21 2488:26 2489:13 2523:12,18 230.2,4 2332.3, 12,15,24 2435:15,16,17, 24,26 2437:11, 23,25 2439:18 240:3,16,20 2506:8,9,13,19, 2564:13,17,19 2564:13,17,19 2565:10,13,16 2502:9 2503:12, 15,16 2505:18,20 2506:8,9,13,19, 2365:12 2372:16	carriers 2468:12.				1 1
2471:19,21 2488:26 2489:13 2523:12,18 12,13,24 certificate 2381:1 2422:22 2505:15 2538:7 244.26 2437:11, 23,25 2439:18 2440:3,16,20 2506:8,9,13,19, 2506:24,26 2506:24,26 2506:10,13,16 2565:10,1	· ·				
2488:26 2489:13 2523:12,18		· ·		•	
2523:12,18 2505:15 2538:7 2440:3,16,20 2506:8,9,13,19, chairperson 2365:12 2372:16	· ·				chairing 2374:25
2303.13 2338.7 2341.0.11 2500.6,9,13,19, 2365:12 2372:16	2523:12,18		1		_
\(\formula \text{\formula \		2505:15 2538:7			2365:12 2372:16
			,	20,21 2308:7,8,	
			l		l

2374:4 2381:11	charters 2483:12	2564:6,21	2513:15	collaboratively
2393:7 2399:14,	chasing 2450:24	2565:2,4	Clinton 2362:20	2421:12
24 2402:4	check 2462:12	clarifications	2397:21	colleague
2447:15 2452:2,	2478:17 2482:2	2501:2	clock 2463:2	2510:26
4,5 2454:6,22,26	chief 2361:6	clarify 2409:9	close 2380:9	collect 2562:17
2464:16 2480:25	2363:13,18	2411:6 2420:16	2414:25 2530:2,3	collected 2433:5
2499:13,26	2365:21 2390:5	2425:13 2427:7	2556:2,6,18	2434:2 2520:14
2502:13 2503:11	2392:8	2432:7,25	closed 2387:6,19	2521:15,16
challenges	China 2485:1	2433:20 2466:20		collection 2412:9
2396:4 2474:12		2478:25 2480:18	closely 2413:16	2414:23 2426:14
2485:12 2519:16	Chisholm 2370:7	2498:14 2507:21	2543:2 2559:21	2414.23 2420.14
2532:9	2405:18	2515:16 2520:2	closer 2555:7	
challenging	choice 2521:11	2522:21 2551:9	closest 2510:3	colour 2489:26
2436:14	Chris 2397:5,11,	clarifying 2418:6	clue 2456:4	2490:5
chance 2462:23	21 2406:10,13	2445:20 2554:6	Clyde 2358:14	comanagement
2472:24 2489:7	Christine	clarity 2555:3	2366:12,14,15,	2540:7,13
change 2358:10	2397:23	Clark 2361:12	16,18,19	2546:12
2371:5 2379:9	Christopher	2397:2	2401:19,22	combination
2403:25 2408:21,	2471:14 2472:18		2419:3,6,10,15,	2516:26 2521:1
23,25 2409:2	2473:25 2474:18,	class 2481:21	24,26 2420:5,8	commence
2410:13 2423:10,	20 2477:10	2482:6 2484:21,	2421:6,9 2424:7	2375:21
25 2427:24	2479:16 2480:24	22 2485:15,17	2425:4 2426:17,	commenced
2430:24 2434:13,	2481:14 2482:11,	2486:2 2488:6,8	26 2431:1,4	2387:6 2524:14
14 2443:22,24	13 2484:8,10	2492:5,16	2434:22 2435:12	commensurate
2460:1 2465:17	2486:19,21	2493:11,12,18 2494:16	2437:23,26	2557:4
2471:19 2473:20	2489:1,4 2491:23		2440:7,16	comment
2478:2 2493:3	2495:11	classes 2492:19	2442:10 2443:9	2496:24 2560:17
2532:14 2536:23	chronic 2430:22	classification	2445:17 2447:7	
2537:11 2562:11	Churchill	2461:10 2462:8	2448:18	commenters 2395:16
2565:3	2560:11	2485:16	Co-op 2386:11	
changed 2430:6	circumstances	clean 2513:22	coast 2497:11,19,	comments
changing	2382:1 2390:2	cleanup 2513:25	25,26 2498:17,23	2376:2 2380:2,8,
2426:15 2469:12	2422:9 2445:7	2515:26 2517:9	2499:1,10	11 2384:24
2473:1 2509:8		clear 2384:9	2507:3,4,9	2393:5 2395:13,
	cited 2427:11	2386:1 2421:16	2514:26 2559:23	14,18 2415:23
channel 2377:25, 26 2378:1	2431:16 2486:22	2422:16 2428:6	cold 2450:18	2420:22,24
2386:14	cites 2435:9	2440:23 2463:9		2425:4 2452:16
	City 2566:8	2496:5 2502:14	Coleman	2458:14 2463:9,
characterization	claim 2456:5	2505:10 2506:25	2367:25 2402:21	10 2476:2
2474:22	2459:1 2517:22	2513:3,4,5	collaborate	2490:12 2534:1
characterize	clarification	2546:26	2418:19 2465:19	Commission
2412:1	2408:6 2433:19	climate 2358:10	2508:20	2484:15
charter 2482:17	2442:14 2459:14	2371:5 2403:25	collaboration	commissioning
2483:6,11	2486:14 2498:13	2408:21,23,25	2525:18	2484:16
chartering	2506:18 2515:24	2409:2 2410:13	collaborations	commit 2420:9
2483:14,16	2551:5 2554:13	2434:12 2465:17	2465:17	2421:21 2531:17
				2532:7 2548:1

2565:7	2526:6 2550:3,11	2451:14,15	2542:3 2544:5	confidence
commitment	2553:3	2466:23 2536:25	2553:13	2518:4 2519:5,9
2409:21 2418:14,	community	2555:13 2562:18	concerted 2496:3	2522:5
18 2420:25	2361:8 2364:11,	completion		confident 2531:5
2421:4 2422:12	13,14,15,16,26	2387:17	concession 2492:12	confirm 2409:21
2474:17 2504:10	2365:16,17,25,26	complex 2436:16		2437:8 2439:3
2523:25 2543:4	2366:1,8,9,10,21,	2521:5	conclude	2437:8 2439:3
2551:17,21,24,26	22 2375:20,23		2375:17 2382:14	2489:26 2519:3
2552:16	2376:5 2379:22	compliance	2565:11	2520:18 2534:10
commitments	2386:15,16	2389:21	concluded	2554:18 2557:18
2423:13 2424:4	2389:14 2401:6,	compliant	2387:26	2564:10
2477:2 2479:10	10,13,14,16	2410:11 2514:21	concludes	confirmed
2501:25 2519:11	2408:20 2411:25	comply 2388:13	2379:26 2418:3	2399:19 2491:16
2543:3 2549:22	2413:4,8 2421:18	2390:17 2524:1	2565:16	2560:13
2563:4	2423:18 2452:23	complying	conclusion	
commits 2420:26	2455:8 2458:17,	2392:14	2387:9 2479:25	conflicts 2414:15
	18 2470:21	component	conclusions	conformity
committed	2496:10 2503:25	2379:15 2412:10	2425:16 2504:15	2512:4
2409:7 2441:19	2504:1 2505:12	2480:9,13,17	concrete 2470:13	conforms
2468:15 2503:26 2505:10 2510:1	2506:3 2510:9	components	condition 2518:2	2431:24
2527:12,14	2541:4 2551:16	2440:24,25	2522:3 2531:19	confusing
2532:19 2546:23	2553:13 2562:12	2535:17 2537:13	2532:4,13 2538:8	2463:11
2548:3 2552:22	Community-	composed	2539:17	connected
2553:1	based 2365:8	2423:18 2526:5		2396:2
1 / 22311	Danca 2505.0	2423.10 2320.3	conditional	2370.2
			conditional 2472:5 2476:7	connection
committee	companies 2482:20,22	concentrations	2472:5 2476:7	
committee 2423:18,21	companies 2482:20,22	concentrations 2475:26	2472:5 2476:7 conditions	connection 2434:3
committee 2423:18,21 2532:7 2543:24	companies	concentrations 2475:26 concept 2522:25	2472:5 2476:7 conditions 2380:26 2412:1	connection 2434:3 Connie 2397:2
committee 2423:18,21 2532:7 2543:24 2549:17,24	companies 2482:20,22 company	concentrations 2475:26 concept 2522:25 2540:4	2472:5 2476:7 conditions 2380:26 2412:1 2422:21 2504:19	connection 2434:3 Connie 2397:2 Connor 2397:5,
committee 2423:18,21 2532:7 2543:24 2549:17,24 2552:10	companies 2482:20,22 company 2416:20 2440:14	concentrations 2475:26 concept 2522:25 2540:4 concepts 2552:9	2472:5 2476:7 conditions 2380:26 2412:1 2422:21 2504:19 2505:16 2547:9	connection 2434:3 Connie 2397:2 Connor 2397:5,
committee 2423:18,21 2532:7 2543:24 2549:17,24 2552:10 committees	companies 2482:20,22 company 2416:20 2440:14 2441:22 2442:6	concentrations 2475:26 concept 2522:25 2540:4 concepts 2552:9 concern 2420:3	2472:5 2476:7 conditions 2380:26 2412:1 2422:21 2504:19 2505:16 2547:9 2548:19,20	connection 2434:3 Connie 2397:2 Connor 2397:5, 11 consensus
committee 2423:18,21 2532:7 2543:24 2549:17,24 2552:10 committees 2526:5	companies 2482:20,22 company 2416:20 2440:14 2441:22 2442:6 2445:6 2483:20	concentrations 2475:26 concept 2522:25 2540:4 concepts 2552:9 concern 2420:3 2421:11 2460:22	2472:5 2476:7 conditions 2380:26 2412:1 2422:21 2504:19 2505:16 2547:9 2548:19,20 2556:1	connection 2434:3 Connie 2397:2 Connor 2397:5, 11 consensus 2548:25 2550:19
committee 2423:18,21 2532:7 2543:24 2549:17,24 2552:10 committees 2526:5 committing	companies 2482:20,22 company 2416:20 2440:14 2441:22 2442:6 2445:6 2483:20 2484:12 2490:5,7 2500:7 2506:4	concentrations 2475:26 concept 2522:25 2540:4 concepts 2552:9 concern 2420:3 2421:11 2460:22 2510:16 2546:9	2472:5 2476:7 conditions 2380:26 2412:1 2422:21 2504:19 2505:16 2547:9 2548:19,20 2556:1 conduct 2382:5	connection 2434:3 Connie 2397:2 Connor 2397:5, 11 consensus 2548:25 2550:19 consensus-based
committee 2423:18,21 2532:7 2543:24 2549:17,24 2552:10 committees 2526:5 committing 2491:5	companies 2482:20,22 company 2416:20 2440:14 2441:22 2442:6 2445:6 2483:20 2484:12 2490:5,7 2500:7 2506:4 comparative	concentrations 2475:26 concept 2522:25 2540:4 concepts 2552:9 concern 2420:3 2421:11 2460:22 2510:16 2546:9 2547:18	2472:5 2476:7 conditions 2380:26 2412:1 2422:21 2504:19 2505:16 2547:9 2548:19,20 2556:1 conduct 2382:5 2465:15,21	connection 2434:3 Connie 2397:2 Connor 2397:5, 11 consensus 2548:25 2550:19 consensus-based 2422:13
committee 2423:18,21 2532:7 2543:24 2549:17,24 2552:10 committees 2526:5 committing 2491:5 common 2393:24	companies 2482:20,22 company 2416:20 2440:14 2441:22 2442:6 2445:6 2483:20 2484:12 2490:5,7 2500:7 2506:4 comparative 2556:7	concentrations 2475:26 concept 2522:25 2540:4 concepts 2552:9 concern 2420:3 2421:11 2460:22 2510:16 2546:9 2547:18 concerned	2472:5 2476:7 conditions 2380:26 2412:1 2422:21 2504:19 2505:16 2547:9 2548:19,20 2556:1 conduct 2382:5 2465:15,21 2507:14	connection 2434:3 Connie 2397:2 Connor 2397:5, 11 consensus 2548:25 2550:19 consensus-based 2422:13 consent 2388:12
committee 2423:18,21 2532:7 2543:24 2549:17,24 2552:10 committees 2526:5 committing 2491:5 common 2393:24 2421:13	companies 2482:20,22 company 2416:20 2440:14 2441:22 2442:6 2445:6 2483:20 2484:12 2490:5,7 2500:7 2506:4 comparative 2556:7 compare 2507:8	concentrations 2475:26 concept 2522:25 2540:4 concepts 2552:9 concern 2420:3 2421:11 2460:22 2510:16 2546:9 2547:18 concerned 2419:26 2430:21	2472:5 2476:7 conditions 2380:26 2412:1 2422:21 2504:19 2505:16 2547:9 2548:19,20 2556:1 conduct 2382:5 2465:15,21 2507:14 conducted	connection 2434:3 Connie 2397:2 Connor 2397:5, 11 consensus 2548:25 2550:19 consensus-based 2422:13 consent 2388:12 2550:20
committee 2423:18,21 2532:7 2543:24 2549:17,24 2552:10 committees 2526:5 committing 2491:5 common 2393:24 2421:13 communicated	companies 2482:20,22 company 2416:20 2440:14 2441:22 2442:6 2445:6 2483:20 2484:12 2490:5,7 2500:7 2506:4 comparative 2556:7 compare 2507:8 compensation	concentrations 2475:26 concept 2522:25 2540:4 concepts 2552:9 concern 2420:3 2421:11 2460:22 2510:16 2546:9 2547:18 concerned 2419:26 2430:21 2509:4,14 2523:1	2472:5 2476:7 conditions 2380:26 2412:1 2422:21 2504:19 2505:16 2547:9 2548:19,20 2556:1 conduct 2382:5 2465:15,21 2507:14 conducted 2379:23 2386:17	connection 2434:3 Connie 2397:2 Connor 2397:5, 11 consensus 2548:25 2550:19 consensus-based 2422:13 consent 2388:12 2550:20 consequence
committee 2423:18,21 2532:7 2543:24 2549:17,24 2552:10 committees 2526:5 committing 2491:5 common 2393:24 2421:13 communicated 2378:6 2388:7	companies 2482:20,22 company 2416:20 2440:14 2441:22 2442:6 2445:6 2483:20 2484:12 2490:5,7 2500:7 2506:4 comparative 2556:7 compare 2507:8 compensation 2513:25 2516:7,	concentrations 2475:26 concept 2522:25 2540:4 concepts 2552:9 concern 2420:3 2421:11 2460:22 2510:16 2546:9 2547:18 concerned 2419:26 2430:21 2509:4,14 2523:1 2531:1 2545:25	2472:5 2476:7 conditions 2380:26 2412:1 2422:21 2504:19 2505:16 2547:9 2548:19,20 2556:1 conduct 2382:5 2465:15,21 2507:14 conducted 2379:23 2386:17 2414:5 2521:9	connection 2434:3 Connie 2397:2 Connor 2397:5, 11 consensus 2548:25 2550:19 consensus-based 2422:13 consent 2388:12 2550:20
committee 2423:18,21 2532:7 2543:24 2549:17,24 2552:10 committees 2526:5 committing 2491:5 common 2393:24 2421:13 communicated 2378:6 2388:7 communications	companies 2482:20,22 company 2416:20 2440:14 2441:22 2442:6 2445:6 2483:20 2484:12 2490:5,7 2500:7 2506:4 comparative 2556:7 compare 2507:8 compensation 2513:25 2516:7, 12,13,15 2517:7,	concentrations 2475:26 concept 2522:25 2540:4 concepts 2552:9 concern 2420:3 2421:11 2460:22 2510:16 2546:9 2547:18 concerned 2419:26 2430:21 2509:4,14 2523:1 2531:1 2545:25 2547:23	2472:5 2476:7 conditions 2380:26 2412:1 2422:21 2504:19 2505:16 2547:9 2548:19,20 2556:1 conduct 2382:5 2465:15,21 2507:14 conducted 2379:23 2386:17 2414:5 2521:9 2540:5	connection 2434:3 Connie 2397:2 Connor 2397:5, 11 consensus 2548:25 2550:19 consensus-based 2422:13 consent 2388:12 2550:20 consequence 2434:10 consequences
committee 2423:18,21 2532:7 2543:24 2549:17,24 2552:10 committees 2526:5 committing 2491:5 common 2393:24 2421:13 communicated 2378:6 2388:7 communications 2461:3	companies 2482:20,22 company 2416:20 2440:14 2441:22 2442:6 2445:6 2483:20 2484:12 2490:5,7 2500:7 2506:4 comparative 2556:7 compare 2507:8 compensation 2513:25 2516:7, 12,13,15 2517:7, 12,24	concentrations 2475:26 concept 2522:25 2540:4 concepts 2552:9 concern 2420:3 2421:11 2460:22 2510:16 2546:9 2547:18 concerned 2419:26 2430:21 2509:4,14 2523:1 2531:1 2545:25 2547:23 concerns	2472:5 2476:7 conditions 2380:26 2412:1 2422:21 2504:19 2505:16 2547:9 2548:19,20 2556:1 conduct 2382:5 2465:15,21 2507:14 conducted 2379:23 2386:17 2414:5 2521:9 2540:5 conducting	connection 2434:3 Connie 2397:2 Connor 2397:5, 11 consensus 2548:25 2550:19 consensus-based 2422:13 consent 2388:12 2550:20 consequence 2434:10
committee 2423:18,21 2532:7 2543:24 2549:17,24 2552:10 committees 2526:5 committing 2491:5 common 2393:24 2421:13 communicated 2378:6 2388:7 communications 2461:3 communities	companies 2482:20,22 company 2416:20 2440:14 2441:22 2442:6 2445:6 2483:20 2484:12 2490:5,7 2500:7 2506:4 comparative 2556:7 compare 2507:8 compensation 2513:25 2516:7, 12,13,15 2517:7, 12,24 complete	concentrations 2475:26 concept 2522:25 2540:4 concepts 2552:9 concern 2420:3 2421:11 2460:22 2510:16 2546:9 2547:18 concerned 2419:26 2430:21 2509:4,14 2523:1 2531:1 2545:25 2547:23 concerns 2380:11 2419:25	2472:5 2476:7 conditions 2380:26 2412:1 2422:21 2504:19 2505:16 2547:9 2548:19,20 2556:1 conduct 2382:5 2465:15,21 2507:14 conducted 2379:23 2386:17 2414:5 2521:9 2540:5 conducting 2389:23 2507:2	connection 2434:3 Connie 2397:2 Connor 2397:5, 11 consensus 2548:25 2550:19 consensus-based 2422:13 consent 2388:12 2550:20 consequence 2434:10 consequences
committee 2423:18,21 2532:7 2543:24 2549:17,24 2552:10 committees 2526:5 committing 2491:5 common 2393:24 2421:13 communicated 2378:6 2388:7 communications 2461:3 communities 2375:24 2412:17	companies 2482:20,22 company 2416:20 2440:14 2441:22 2442:6 2445:6 2483:20 2484:12 2490:5,7 2500:7 2506:4 comparative 2556:7 compare 2507:8 compensation 2513:25 2516:7, 12,13,15 2517:7, 12,24 complete 2376:16 2387:15	concentrations 2475:26 concept 2522:25 2540:4 concepts 2552:9 concern 2420:3 2421:11 2460:22 2510:16 2546:9 2547:18 concerned 2419:26 2430:21 2509:4,14 2523:1 2531:1 2545:25 2547:23 concerns 2380:11 2419:25 2425:7,17	2472:5 2476:7 conditions 2380:26 2412:1 2422:21 2504:19 2505:16 2547:9 2548:19,20 2556:1 conduct 2382:5 2465:15,21 2507:14 conducted 2379:23 2386:17 2414:5 2521:9 2540:5 conducting 2389:23 2507:2 conducts	connection 2434:3 Connie 2397:2 Connor 2397:5, 11 consensus 2548:25 2550:19 consensus-based 2422:13 consent 2388:12 2550:20 consequence 2434:10 consequences 2420:7 conservation 2370:8,16
committee 2423:18,21 2532:7 2543:24 2549:17,24 2552:10 committees 2526:5 committing 2491:5 common 2393:24 2421:13 communicated 2378:6 2388:7 communications 2461:3 communities 2375:24 2412:17 2413:5 2414:7	companies 2482:20,22 company 2416:20 2440:14 2441:22 2442:6 2445:6 2483:20 2484:12 2490:5,7 2500:7 2506:4 comparative 2556:7 compare 2507:8 compensation 2513:25 2516:7, 12,13,15 2517:7, 12,24 complete 2376:16 2387:15 2389:11 2464:6	concentrations 2475:26 concept 2522:25 2540:4 concepts 2552:9 concern 2420:3 2421:11 2460:22 2510:16 2546:9 2547:18 concerned 2419:26 2430:21 2509:4,14 2523:1 2531:1 2545:25 2547:23 concerns 2380:11 2419:25 2425:7,17 2426:23 2427:22,	2472:5 2476:7 conditions 2380:26 2412:1 2422:21 2504:19 2505:16 2547:9 2548:19,20 2556:1 conduct 2382:5 2465:15,21 2507:14 conducted 2379:23 2386:17 2414:5 2521:9 2540:5 conducting 2389:23 2507:2 conducts 2431:21	connection 2434:3 Connie 2397:2 Connor 2397:5, 11 consensus 2548:25 2550:19 consensus-based 2422:13 consent 2388:12 2550:20 consequence 2434:10 consequences 2420:7 conservation 2370:8,16 2372:24 2403:17
committee 2423:18,21 2532:7 2543:24 2549:17,24 2552:10 committees 2526:5 committing 2491:5 common 2393:24 2421:13 communicated 2378:6 2388:7 communications 2461:3 communities 2375:24 2412:17 2413:5 2414:7 2415:20 2461:1,	companies 2482:20,22 company 2416:20 2440:14 2441:22 2442:6 2445:6 2483:20 2484:12 2490:5,7 2500:7 2506:4 comparative 2556:7 compare 2507:8 compensation 2513:25 2516:7, 12,13,15 2517:7, 12,24 complete 2376:16 2387:15 2389:11 2464:6 2488:24 2533:21,	concentrations 2475:26 concept 2522:25 2540:4 concepts 2552:9 concern 2420:3 2421:11 2460:22 2510:16 2546:9 2547:18 concerned 2419:26 2430:21 2509:4,14 2523:1 2531:1 2545:25 2547:23 concerns 2380:11 2419:25 2425:7,17 2426:23 2427:22, 23 2428:1 2431:8	2472:5 2476:7 conditions 2380:26 2412:1 2422:21 2504:19 2505:16 2547:9 2548:19,20 2556:1 conduct 2382:5 2465:15,21 2507:14 conducted 2379:23 2386:17 2414:5 2521:9 2540:5 conducting 2389:23 2507:2 conducts 2431:21 conference	connection 2434:3 Connie 2397:2 Connor 2397:5, 11 consensus 2548:25 2550:19 consensus-based 2422:13 consent 2388:12 2550:20 consequence 2434:10 consequences 2420:7 conservation 2370:8,16
committee 2423:18,21 2532:7 2543:24 2549:17,24 2552:10 committees 2526:5 committing 2491:5 common 2393:24 2421:13 communicated 2378:6 2388:7 communications 2461:3 communities 2375:24 2412:17 2413:5 2414:7 2415:20 2461:1, 11 2468:1	companies 2482:20,22 company 2416:20 2440:14 2441:22 2442:6 2445:6 2483:20 2484:12 2490:5,7 2500:7 2506:4 comparative 2556:7 compare 2507:8 compensation 2513:25 2516:7, 12,13,15 2517:7, 12,24 complete 2376:16 2387:15 2389:11 2464:6 2488:24 2533:21, 26 2566:4	concentrations 2475:26 concept 2522:25 2540:4 concepts 2552:9 concern 2420:3 2421:11 2460:22 2510:16 2546:9 2547:18 concerned 2419:26 2430:21 2509:4,14 2523:1 2531:1 2545:25 2547:23 concerns 2380:11 2419:25 2425:7,17 2426:23 2427:22, 23 2428:1 2431:8 2502:3 2503:25	2472:5 2476:7 conditions 2380:26 2412:1 2422:21 2504:19 2505:16 2547:9 2548:19,20 2556:1 conduct 2382:5 2465:15,21 2507:14 conducted 2379:23 2386:17 2414:5 2521:9 2540:5 conducting 2389:23 2507:2 conducts 2431:21 conference 2360:1 2390:5	connection 2434:3 Connie 2397:2 Connor 2397:5, 11 consensus 2548:25 2550:19 consensus-based 2422:13 consent 2388:12 2550:20 consequence 2434:10 consequences 2420:7 conservation 2370:8,16 2372:24 2403:17
committee 2423:18,21 2532:7 2543:24 2549:17,24 2552:10 committees 2526:5 committing 2491:5 common 2393:24 2421:13 communicated 2378:6 2388:7 communications 2461:3 communities 2375:24 2412:17 2413:5 2414:7 2415:20 2461:1, 11 2468:1 2470:18 2509:16	companies 2482:20,22 company 2416:20 2440:14 2441:22 2442:6 2445:6 2483:20 2484:12 2490:5,7 2500:7 2506:4 comparative 2556:7 compare 2507:8 compensation 2513:25 2516:7, 12,13,15 2517:7, 12,24 complete 2376:16 2387:15 2389:11 2464:6 2488:24 2533:21, 26 2566:4 completed	concentrations 2475:26 concept 2522:25 2540:4 concepts 2552:9 concern 2420:3 2421:11 2460:22 2510:16 2546:9 2547:18 concerned 2419:26 2430:21 2509:4,14 2523:1 2531:1 2545:25 2547:23 concerns 2380:11 2419:25 2425:7,17 2426:23 2427:22, 23 2428:1 2431:8 2502:3 2503:25 2509:24 2510:8,	2472:5 2476:7 conditions 2380:26 2412:1 2422:21 2504:19 2505:16 2547:9 2548:19,20 2556:1 conduct 2382:5 2465:15,21 2507:14 conducted 2379:23 2386:17 2414:5 2521:9 2540:5 conducting 2389:23 2507:2 conducts 2431:21 conference	connection 2434:3 Connie 2397:2 Connor 2397:5, 11 consensus 2548:25 2550:19 consensus-based 2422:13 consent 2388:12 2550:20 consequence 2434:10 consequences 2420:7 conservation 2370:8,16 2372:24 2403:17 2405:20,23
committee 2423:18,21 2532:7 2543:24 2549:17,24 2552:10 committees 2526:5 committing 2491:5 common 2393:24 2421:13 communicated 2378:6 2388:7 communications 2461:3 communities 2375:24 2412:17 2413:5 2414:7 2415:20 2461:1, 11 2468:1	companies 2482:20,22 company 2416:20 2440:14 2441:22 2442:6 2445:6 2483:20 2484:12 2490:5,7 2500:7 2506:4 comparative 2556:7 compare 2507:8 compensation 2513:25 2516:7, 12,13,15 2517:7, 12,24 complete 2376:16 2387:15 2389:11 2464:6 2488:24 2533:21, 26 2566:4	concentrations 2475:26 concept 2522:25 2540:4 concepts 2552:9 concern 2420:3 2421:11 2460:22 2510:16 2546:9 2547:18 concerned 2419:26 2430:21 2509:4,14 2523:1 2531:1 2545:25 2547:23 concerns 2380:11 2419:25 2425:7,17 2426:23 2427:22, 23 2428:1 2431:8 2502:3 2503:25	2472:5 2476:7 conditions 2380:26 2412:1 2422:21 2504:19 2505:16 2547:9 2548:19,20 2556:1 conduct 2382:5 2465:15,21 2507:14 conducted 2379:23 2386:17 2414:5 2521:9 2540:5 conducting 2389:23 2507:2 conducts 2431:21 conference 2360:1 2390:5	connection 2434:3 Connie 2397:2 Connor 2397:5, 11 consensus 2548:25 2550:19 consensus-based 2422:13 consent 2388:12 2550:20 consequence 2434:10 consequences 2420:7 conservation 2370:8,16 2372:24 2403:17 2405:20,23 conservatism

conservative	contact 2378:13,	contracting	2402:24 2404:26	Cory 2378:6,19
2481:11 2488:21	16,19	2493:15	core 2492:3	2383:3
2490:20,22	contaminate	contractors	Corning 2362:25	cost 2513:21
2494:13,20	2467:18	2487:1	2397:25	2515:18,26
2495:8	contaminated	contracts	Corporation	2516:1,4,5
consideration	2466:19 2467:1	2416:19 2481:22	2358:11,13,16,22	2517:3,8
2449:22 2539:1	contemporary	2482:20 2483:7	2359:6,10,15,17	Costello 2360:11
2559:1	2412:26	2495:24	2361:3,11,12,14,	2383:2 2388:4
considered	content 2535:20	contrast 2387:14	25,26 2362:1,2,3,	costs 2457:2,3,7
2386:22 2387:10,		contribute	4,5,6 2375:16	2516:14
24 2388:21	CONTENTS	2494:19 2543:19	2396:21 2408:26	could've 2426:5
2409:13 2461:15	2358:1		2410:21 2419:8	
2472:7 2488:11,	context 2468:11	contributed 2382:24	2447:13 2471:16	counsel 2358:8
15 2495:5 2499:3	2548:11		2484:24 2502:12	2360:10 2361:5,
2500:20 2504:14	contingency	contributing	2525:4 2528:22	16,17 2363:8,9,
2511:20 2530:7	2472:14	2426:4 2458:12	2537:25 2554:1	22,23 2365:3 2366:5 2367:19
2549:3 2551:26	continual 2423:9	2528:25 2529:16	Corporation's	2368:20 2372:15
2561:8	2430:13	2533:10 2535:22	2374:8 2378:22	2373:5 2377:13
considers 2377:7	continuation	2546:15	Corporation,	2382:26 2383:8
2395:17 2538:21	2389:14 2442:8	contributions	fisheries 2359:2	2385:1,3,5,7
consistent	continue 2396:12	2396:11 2565:17		2398:12 2401:4
2431:13 2511:26	2407:23 2440:9	contributor	correct 2441:14	2403:2,20
2512:2 2561:20	2441:23 2442:6	2531:2	2481:6 2494:10	2435:16,18
consisting	2469:3,15	control 2395:9	2515:21	2452:25 2453:19
2456:3	2486:13 2508:12,	conventions	correction	2454:1,9,11
constitute 2562:9	14,20 2509:20,21	2516:22	2490:18 2491:22	2455:10,12
	2510:11 2545:23	conversations	2514:7,14	2462:26 2463:16,
Constitution	2546:9,10	2472:3	2560:22	18
2457:20 2471:3	2563:11 2565:20	conveyed 2396:6	corrections	couple 2390:24
constructed	continues	1	2494:11	2454:13 2488:1
2379:12 2493:14	2523:22 2542:25	convince 2475:5	correctly 2437:9	2511:7 2534:2
construction	continuing	convinced	2438:24 2515:25	court 2373:17,18
2413:13 2484:16	2396:10 2422:6	2474:23	correlate 2434:6,	2384:2 2394:10
2487:4	2440:6 2469:23	Cook 2362:23	7	2566:15,22
consult 2563:11	2487:24 2504:25	2397:23	correlation	•
consultant	2524:16,22	cooperation	2434:4	Courtney
2368:5 2403:3	2546:5 2553:12	2485:22	correspondence	2397:16 2424:20
2419:16 2435:12	continuously	coordinate	2420:11,18	courts 2385:20
consultants	2381:12	2408:10	corridor 2556:20	cover 2394:2
2490:4		coordinating		2423:22 2434:13
Consultation	contract 2423:26 2472:11 2484:12,	2376:11	cortisol 2424:23	covering 2392:11
2368:17	· · · · · · · · · · · · · · · · · · ·	coordination	2425:6 2426:5,15	covers 2486:17
consultations	23,25 2485:9,14, 20 2493:16	2514:25	2427:24 2428:12	2514:11
2371:1,2 2541:5		coordinator	2430:10,17	COVID 2390:25
·	contracted	2360:15 2367:26	2431:12 2433:6,	2391:20
consulting	2482:15	2371:23 2383:5	8,24,26 2434:2,4 2435:8 2532:11	
2521:8,9		4511.45 4303.3	2455.0 2552:11	

COVID-19	curious 2417:9	18 2544:19	2485:4,6	Del 2362:12
2389:17 2392:5	current 2379:5	2551:19 2562:19	2486:19,20,21	2397:17
2394:25	2390:18 2424:5	Dated 2566:8	2489:2,3,4	delay 2376:23
Cram 2370:24	2459:19 2473:17	dates 2428:8	2491:24,25	deliberate
2406:8	2481:21 2488:23	2483:16	2495:12,13	2496:2
create 2482:22	2504:5 2518:3	dating 2411:26	2496:15	deliver 2483:18
2483:23 2484:4	2525:11,15		decide 2388:25	demand 2483:23
created 2492:21	2526:19 2549:25	David 2398:19, 20,21 2403:13	2391:22	2484:4
creates 2476:15	customer	2464:7 2528:16,	decided 2480:14,	
	2484:23	18,19 2531:9,10	22 2510:18	demonstrate
creating 2518:1	cycle 2412:5	2532:25,26	decision 2380:14	2530:5
critical 2425:3	2442:22	2532:23,26	2382:20 2384:25	demonstration
2525:13	cycles 2443:7	6,20,25 2536:3	2395:11 2524:6	2423:8
critically 2505:9	2446:20	day 2374:19,23	decision-makers	denied 2388:14
criticisms 2425:5		2387:12 2388:15,	2382:11	denigrate
2435:4,8		19 2389:1	decision-making	2395:13
criticize 2431:12		2391:22 2393:20	2380:13 2382:5,	densities 2528:6
critique 2432:8	daily 2388:21	2418:7 2430:20	14 2384:21	Denys 2397:17
2532:11	damage 2464:21	2435:2 2451:10	2385:24 2386:6,	depart 2468:4
cross 2542:23	2466:7 2517:8,9	2536:19 2565:11,	21,24,26 2387:7,	department
2543:7,12	damages	16,18 2566:9	9,16,21,25	2358:23 2367:24
Crown 2368:17	2513:25	days 2374:26	2388:5 2422:13	2368:19 2390:22
Crown-	Dan 2397:24	2375:13 2379:17,	2549:1,5	2391:5 2402:18,
indigenous		18 2451:9,24	decisions 2420:6	22,25 2403:1,2,
2358:12 2359:12	Daoust 2360:14	2476:25 2528:8	decline 2480:7	20 2418:19
2368:22 2403:7	2383:4	2534:2	2528:25 2529:13	2419:21 2426:8
2408:15 2410:20,	data 2412:9	deadweight	2531:3 2533:10	2447:13 2462:15
23 2417:2,5,23,	2414:22,23,24	2484:17 2492:15,	2535:5,12,13,22	2473:6 2477:7
26 2525:5	2425:9,12,15	16	2536:11 2538:25	2507:15 2533:3
2548:5,8 2553:19	2426:3,9,14	deal 2419:18	declined 2533:7	2539:18 2540:5,7
CRR 2373:19	2428:1,2,3,6,25, 26 2429:18,20,21	2436:25 2443:6	declines 2538:6	departments
2566:14	2430:14 2431:10,	Dean 2363:16	2539:5	2416:22
crushed 2469:16,	22,25 2432:13,	2398:21	decrease 2468:15	depend 2538:17
17	14,23,24 2433:1,	death 2434:11	2469:10 2529:17	depending
crushing	2,3,4,11 2434:2	Debicki 2373:5	2538:16	2516:24
2469:12,13	2475:26 2493:3	2406:10,11,13	decreased	depleted 2516:21
cry 2449:21	2495:19 2518:26	2471:14,17	2471:20	depths 2511:22
CSR(A) 2373:17,	2520:14 2521:15	2472:18,19	defend 2433:23	deputy 2367:21,
18 2566:14,21	2531:5 2560:18	2473:25,26	defer 2455:15	22,23,25 2372:4
culture 2526:1	2561:6 2564:23	2474:18,19,20	2502:4 2534:13	2402:16,17,20,22
2552:10	2565:9	2477:10,11	deferred 2553:9	2405:9
Cumberland	date 2379:16	2479:16,17	definitive	describe 2484:15
2453:21 2505:24	2460:16 2518:19	2480:6,24,25	2563:24	2514:23 2538:14
	2519:16,21	2481:13,14,15		description
cumulative	2529:25 2530:12,	2482:11,12,13	degree 2376:8	2358:3 2437:6
2535:19 2537:14		2484:8,9,10	2547:20	

2475:21 2491:14 **DFO's** 2560:16. 2456:23 2501:11 discusses 2414:11 2415:6 2492:6 24 2561:20 2489:11 2422:18 2483:22 2523:11 2533:23 2522:7,10,26 desegregated **dialogue** 2413:25 **director** 2360:11, discussing 2538:17 2551:19 2426:9 2474:16 2560:21 2378:24 2531:13 12,23 2361:20 2552:4 2363:12,15,16,26 **design** 2414:22 **Dicta** 2384:2 discussion developing 2364:1,11,13,14, 2543:11 2376:15 2391:26 difference 2505:2 2518:21 15,16 2368:9,24, 2475:21 2476:8 designated 2426:22 2429:6. 2519:16 2536:17 25 2369:9,24 2531:15 2375:23 2460:12 14 2513:24 2544:9 2371:7,8 2372:4, 2555:8 discussions designed 2439:1 16,17 2383:2,3, development 2375:17 2386:1 2503:18 2514:9 differences 12 2388:4 2361:9,19,21 2458:12 2472:7 2491:19,21 2526:8 2403:9,14 2370:25 2371:3 2492:2 **dismiss** 2427:5 detail 2394:16 2404:1,20 2405:9 2374:8 2378:23 2541:24 differentiate 2433:10,16 2407:19 2379:2 2380:18, 2556:5 dismissal 2474:8 2478:6 23 2382:20 directors 2550:9 2503:21 2535:16 2542:12 differently 2396:26 2402:17, **disagree** 2446:10 2537:13 2544:8 2438:22 dismissing 21 2411:23 disagreement detailed 2412:2 2542:16 difficult 2426:3, 2415:17 2493:19 2396:6 2422:24 2425:5 **disperse** 2554:11 22 2441:24 2505:7 2519:18 disagreements 2475:20,25 2445:21 2507:8 2521:3,7 dispersed 2395:25 2502:5 2512:23 2521:5 2466:13 Devereaux discharge **details** 2385:16 difficulties 2361:26 2397:5. dispersion 2409:5,12 2433:25 2434:19 2478:23 11 2554:17 2413:13 2554:16, 2519:15 difficulty **devices** 2394:21 displacement 21 2556:17 **detect** 2436:12.23 2455:23 2508:11.23 **Dewar** 2368:24 2563:8 2443:18.21 **dilution** 2511:22 2530:13 2373:13 2383:16 discharged 2446:4 2507:19. 2403:5,6,7 dinner 2388:20 **disrupt** 2395:15 2555:22 24 2537:4,11 2408:10,13,14,15 2393:25 disrupted discharges detected 2443:3 2410:19.22.23 **DIOS** 2460:4 2467:21,26 2511:8,22 2444:7 2536:22 2417:3,4,5,24,25, **direct** 2386:11 **distance** 2391:18 2556:18 2537:5,8 2559:18 26 2548:6,7,8 2423:17 2437:19 2555:19 2556:2 discrepancies detecting 2436:2 2553:17,18,19 2472:3 2539:20 distances 2530:3 2496:20 detection **DFO** 2369:20 2542:19 2556:6 discrepancy 2415:10 2555:25 2473:12 2477:7, directing 2420:1 distancing 2555:4 2557:9 2564:25 22 2479:18 direction 2391:7,9,19 discretion determination 2480:6 2481:11 2384:13 2386:2 distillate 2409:7 2410:10 2512:4 2536:5 2501:7,19,21 2388:8 2534:2 distillates 2507:10 2531:19, **discuss** 2412:20 determining 2538:8 2539:4 2409:22 22 2533:8 2433:17 2437:5 2561:18,26 directions 2535:6,10,13,16, 2444:5 2460:17 distribution **develop** 2445:3 2388:13 2393:1 18 2536:7 2479:10 2480:20 2412:2 2473:14 2477:26 2395:26 2537:13 2540:2 2524:4 2532:5 disturbance 2479:6,7 2480:14 directives 2553:22 2559:2.3 2537:15 2504:18 2505:4 2542:25 2543:2 2389:16 2390:10 2560:15,21 discussed 2489:5 2527:26 2528:1 2547:4 2563:11 2565:2 **directly** 2422:26 2492:13 2493:10 2530:19 developed 2432:14 2441:25 2532:11 2537:18 2395:23 2410:3

dividing 2402:8 **drop** 2472:14 **earlier** 2400:16 2404:20 2412:10 **efforts** 2412:8 2555:18 2424:21 2428:13 2440:24,25 **division** 2405:8 **eider** 2461:8 2460:21 2471:2 **droplet** 2556:3 ecosystemic 2462:3 dock 2413:14 2494:9 2506:18. 2378:25 2380:20 dry 2484:26 eiders 2448:11, document 24 2382:19 16,19,25 2449:2 2475:24 2493:11 duck 2465:26 early 2387:3 **Ecosystems EJANGIAG ducks** 2461:8 documented 2391:23 2411:22 2369:25 2373:1 2400:23 2413:9 2562:2.21 2462:3 2415:8,10 **edge** 2414:18 Ejangiaq 2366:9 **due** 2382:1 documents 2430:25 2446:5 2428:17 2448:24 2424:23 2437:4 2389:16 2443:25 **Ejeckam** 2490:16,23 **EDI** 2362:7,8,9 2490:16 2492:20 2530:13 2531:20 2371:16 2404:3 2491:20 2497:26 **edible** 2467:14,15 2496:20 2558:20 **Elder** 2358:20 2507:22.24 **DOE** 2367:22,25 **Dufour** 2371:12 **Edmonton** 2364:22,24,25 2508:5 2518:1.21 2404:6 2566:8 2365:24 2366:20 2368:2,4 2519:6,8 2520:2, 2367:5 2402:2 domain 2555:11 **Duke** 2361:17 14,16,22,26 **EDT** 2367:21.24 2447:11.17 2397:24 2521:4,6,11 domestic 2516:6, **Eetoolook** 2522:1,4,22,26 **Elders** 2393:2,3,6 16 2517:2 **Dumbrille** 2363:11 2398:17, 2523:2 2525:12, 2411:26 2449:1, 2523:21 2372:23 2407:2 18 2524:25,26 16 2528:8 3,9 2459:25 2497:7 2511:4,5, 2525:1 doors 2392:6,17, 2531:18 2532:8, 2461:5,12 6 2512:8,9,10 **effect** 2434:5 20.22 20 2535:11 2463:13 2470:16, 2513:8,9,10 2438:18 2442:24 **Dorset** 2451:5 2537:11 2551:20 25 2517:18,19,20 2450:9.11 2451:7 **doubt** 2552:16 easier 2543:11 2521:23,24,25 **elected** 2496:7 2501:16 2527:10 Douville 2362:1 2550:10 East 2559:23 **Duoson** 2383:19. effective 2420:1 2397:6.11 electronic 21,24 **Eastern** 2388:18 2556:23 2481:25 2482:1,4 2394:21 duration 2389:4 effectively **draft** 2389:7 2530:24 **Eli** 2400:26 eat 2449:3 2436:13 2443:24 2420:21 2508:1 **dust** 2466:8.11.12 2446:3 2486:5 **Ellie** 2383:5 eaten 2502:21 2522:1,4 2523:2 2469:11,18,23,26 effectiveness **Elliott** 2368:3 **Eclipse** 2428:18 2528:22 2533:6 **dutv** 2494:25 2446:18.19 2402:26 2438:7,13 2535:21 **DWT** 2484:26 2528:26 2529:14, **effects** 2378:26 emergencies **drafts** 2522:6 17,20 2533:11 2380:21 2381:2 2371:11 2404:5 **Dver** 2368:9 dramatic 2493:3 2540:10 2554:17 2382:19 2410:7 2407:17,18,19 emergency **drillers** 2450:18 2556:10,11 2411:19,21 2416:12.19 dying 2438:21 **drilling** 2462:1 2412:11 2413:2,6 ecologist 2370:7 2418:20,21 **dynamic** 2476:15 drink 2464:26 2415:10 2434:13 2405:18 2551:14 **Dynamics** drinking 2501:10 2503:20, economic **emerges** 2492:3 2362:7,8,9 2466:19.24 21 2504:14 2402:16,20 **Emily** 2403:1 2397:14 2465:15 2511:23 2512:19, drive 2423:24 2441:8 2480:19 2527:22 **Emingak** 23,25 2529:19,26 2523:15 **driven** 2429:17 2360:20 2383:10 2530:17,20 2484:6 economically emissions 2532:21 2546:24 \mathbf{E} 2426:24 2439:14 **drivers** 2532:12 2511:10 2547:18 **drives** 2430:3 **Economics EA** 2412:7 **emitted** 2512:12 efficient 2475:2 2362:20 2397:21 2556:26 **Eamon** 2399:5 2513:15,16 **effort** 2475:1 ecosystem

_	l _		1	
Emma 2397:5,10	Enookie 2399:6	2505:1 2509:16	essentially	examples
2425:21,23,24	ensure 2377:13	2511:11 2512:23	2474:8,17	2410:26 2444:15
2426:20	2378:10 2382:17	2524:5 2532:5	establish 2519:2	2530:13 2544:3
emotions 2396:5	2383:25 2389:10	2538:12 2543:23	2525:16 2531:17	exceed 2517:4
emphasize	2390:6,17	2547:4 2555:23	2562:5	exceeded
2437:1 2533:26	2391:25 2392:15,	2563:6	established	2415:14 2492:17
emphasized	24 2445:9	environmental	2414:13 2459:25	2516:5 2520:19
2442:20	2479:11 2487:2	2362:7,8,9	2520:3 2540:1	excellent
employ 2426:13	2498:16 2503:19	2368:2 2369:1,4,	2551:13	2495:20
2544:1	2507:11,16	6,7 2370:5,10,20,	establishing	exceptional
employees	2516:22 2545:8	21 2371:7,11,25	2562:2	2390:2
2458:17	2546:1 2552:4	2372:2 2390:14	establishment	exchange
	ensuring	2397:14 2402:25	2565:1	2379:19 2484:15
Emrick 2360:7	2420:11 2456:20	2403:11,16,17	estimate	2523:15,19
2381:15,16,17	2552:22	2404:4 2405:8,	2515:18,21	2556:13,22
enabled 2386:15	enter 2392:6	15,17 2406:5,6	2516:2	exchanged
end 2389:12	2409:23 2463:6	2410:3 2411:23 2415:20 2419:19	estuary 2555:23	2375:8,19
2415:23 2423:4	2482:19		1	<u>'</u>
2428:16 2430:20	entered 2495:25	2427:10 2430:17 2431:15,21,22	et al 2530:8	exchanges
2435:6 2440:12	entering 2460:14	2431:13,21,22	Europe 2559:24	2379:20 2385:2, 10,14 2503:24
2450:14 2482:8	entire 2493:11,18	2432.3 2433.14	evaluated	· ·
2490:8 2515:1	2547:11	2465:15 2466:7,	2409:4,13	excited 2485:20
2519:2 2521:20	entry 2414:14,18	10 2469:7	evening 2359:8	exclusive
2530:11 2549:13		2475:19 2478:26	2387:13 2388:22,	2523:15
2551:6 2561:26	entryways 2392:5	2479:11 2488:11,	23,26	excuse 2517:10
endangered		19,24 2490:3	evenly 2428:24	2540:15
2504:9	environment	2491:9 2503:19	event 2417:21	execute 2484:2
endorsed 2427:1	2358:10 2369:10	2509:24 2511:25	2418:21 2514:15	2552:1
enforced	2371:5 2402:18,	2512:21 2517:11	everyday 2461:4	executive
2389:10	23,26 2403:1,15,	2519:4 2521:8	evidence 2380:10	2360:11 2361:6
enforcing 2393:9	22,25 2408:6,21,	2527:22 2547:21	2385:23 2413:17	2363:14 2372:16
engaged 2384:21	23,25 2409:1,5 2410:13 2411:2,	2563:12	2450:2 2477:14	2383:2 2388:4
engagement	5,20 2412:13,23	envision 2540:11	2484:1 2518:6	exempted
2364:1 2371:24	2413:10,14	equipment	2525:14 2526:16	2390:16
2405:1 2528:7	2415:10,14	2416:12,15	2546:19 2548:13	exemption
engaging	2413.4,7 2410.3	2448:3,5	2549:2 2561:10	2390:6,12 2391:2
2479:18	2421:14 2436:4,	2450:25,26	2563:24 2564:6	2524:6
	8,16 2441:16	2456:21,22	evolution	exemptions
engineering 2362:19 2370:24	2444:2,9,22	2467:24 2469:7	2552:16	2522:14 2524:3
2406:9 2496:1	2445:14 2446:9,	equivalent	evolve 2423:11	exercises
	26 2447:18	2555:17		2502:15
English 2377:26	2448:1 2450:19	eradicating	EWI 2536:21	
2378:2,3 2454:24	2451:4,17,20	2556:23	2537:2,9	exercising 2541:12
2455:21 2461:7,9 2462:5 2499:20	2457:6 2465:17		EWIS 2536:20	
2462:3 2499:20 2525:9	2466:13 2477:25	Eric 2399:1,2	exact 2421:4	exhaust 2486:25
4343.7	2478:5 2503:20			
	1	1	1	I

exhibit 2463:7, 10,21 2464:1 exhibited 2463:10 exhibits 2463:8 existing 2379:3, 10 2380:26 2535:11 2555:23 exit 2392:21 expand 2485:24 2520:1 expansion 2484:21 2485:23 2493:8 2552:17 2562:10 expect 2532:5 2548:20 expectation 2486:6 expectations 2390:16 2423:10 2536:12 expected 2376:8 2543:26 2545:4, 6,21 2558:21 expects 2380:9 experience 2396:5 experience 2396:5 experiences 2510:6,8 expert 2365:7 2369:20,21,23 2371:9,10,11,12, 13,14,15 2404:3, 5,16,17,19 2406:26 2540:17 expertise 2447:26 2448:2,6 2449:9,12 2477:9 experts 2404:2,4, 6 2480:18 2501:7	2489:8 2535:10 2557:9 explained 2472:9 2496:19 2522:24 explaining 2544:15 explanation 2425:5 2452:6 explicitly 2488:18 exploration 2462:1,6 explore 2436:1 2438:5 2442:15 exploring 2445:23 explosives 2372:4 2405:10 exposure 2530:6, 24 express 2388:12 expressed 2530:23 expressing 2395:24 expulsion 2556:13 extended 2374:25 2375:13, 22 2377:5,8 2378:21 2379:25 2387:17 2389:13 extending 2554:17 extends 2485:21 extension 2374:6 2375:2 2398:4 2409:23 extensive 2531:15 2541:4 2555:12 2559:8,	extent 2442:2 extra 2394:18 2485:12 2501:23 extreme 2439:16 2445:23,24 F face 2392:11 2438:23 2446:13, 14 face-to-face 2459:5,13 facilities 2379:4 facility 2469:14, 17 fact 2386:26 2432:9,10 2438:12 2439:3 2479:26 2492:16 2521:15 factor 2486:23 2528:25 2529:16 2533:10 2546:14, 17 factors 2424:26 2426:4 2438:16 2497:19 2535:22 2537:6 2561:7 facts 2501:4 failure 2427:4 fair 2425:8,9,17 2426:25 2427:4, 7,11 2431:9,11, 14,16,20,24 2432:5,9,23,26 2433:22 2434:20 2443:25 Fairbairn 2371:8 2403:26 fairly 2516:7 fairness 2382:10	fall 2505:2 fallback 2541:25 false 2449:4 family 2461:21 Fanus 2397:20 farmers 2497:17 fast 2553:21 faster 2497:24 2500:10,13,14 2501:6 Fay 2397:12 feasibility 2476:4 feasible 2474:15 February 2375:3,10 2377:4 2379:24 2386:3 2389:8 2392:10 2476:11 fecundity 2537:7 federal 2416:22 Fednav 2362:10, 11 2397:16 fee 2417:18 feed 2376:4 2378:6,17 2384:14 2385:2 2386:10 2388:14 2453:2 2454:24 2455:21 2462:5 2482:2 2494:10 2499:20 2504:10 feedback 2390:4 2414:4 feeds 2374:13 2377:19 feel 2396:1 2433:22 feelings 2395:24 Felexce 2403:10 fellow 2381:13	Figure 2429:19 figures 2493:19 file 2374:25 2378:23 2380:2, 6,10,13 2382:5, 11,15 2384:21 2387:18 2463:25 2464:1 2549:12 filed 2380:5 2386:4 2463:22 filing 2463:25 filings 2484:15 fill 2546:4 filming 2384:11 final 2379:14 2380:2,7 2387:19 2389:8,9 2410:2 2411:23 2420:24 2432:5 2439:1 2478:3 2479:2 2489:7 2490:2 2522:22 2535:16 2547:21 2553:15 2554:9 finally 2395:10 2404:19 2501:18 finance 2360:23 2383:12 financially 2516:23 find 2448:21 2505:23 findability 2425:10 finding 2395:2 2553:3 findings 2536:26 2555:25 fine 2390:21 2438:15 2455:18
2449:9,12 2477:9 experts 2404:2,4,	2409:23 extensive 2531:15 2541:4	Fairbairn 2371:8 2403:26	feelings 2395:24 Felexce 2403:10	2555:25 fine 2390:21

	I		1	
finish 2447:24	Fishery 2477:20	2509:17	fraction 2555:15	11 2505:18
finished 2419:16	fit 2512:26	foods 2475:19	frame 2442:23	2508:25 2510:13
finishes 2563:20	fitness 2392:19	forego 2418:4	2533:18	2511:3,6 2512:7,
Firelight 2364:8,	five-minute	foregoing 2566:4	framed 2550:5	10 2513:7,10
9	2521:18 2535:1	foreign 2499:6	frames 2426:6	2514:18 2515:4
Firstly 2398:6	flagged 2421:11	foreseeably	2444:22	2516:16,17
2497:9 2499:12	flat 2448:14	2547:7	framework	2517:2,6,17,20, 22 2521:19,22,25
fish 2369:13,14,	fleet 2484:22	forget 2470:24	2547:3 2561:21	funded 2456:16
16 2447:21		2492:11	Francis 2383:10	
2448:17 2467:13	flexibility 2389:26 2395:2		Frank 2398:24,	2457:1,2,3,12 2516:18
fisheries 2359:3,	2491:15,16	forgot 2471:2 2540:15	25 2497:10	
10,13,16			fraught 2541:26	funding 2423:15 2456:2,6 2458:3
2369:12,23	flight 2399:26 2530:14	forgotten 2391:18	freight 2468:18	2459:2 2510:9
2404:18,19				2517:13
2419:21 2426:8	flippers 2447:21	form 2463:21	freighters 2487:5	funds 2456:18
2436:18 2471:16	floe 2414:18	2466:4 2490:2	freshwater	2516:6,11,12,14,
2472:22,25	2428:17 2448:24	2532:4,20 2551:11	2364:4,5 2466:21	15,18,21,26
2473:1,19,24	floor 2377:25		2555:24	2517:5,7
2474:13,22,24	flowchart	formal 2420:11	Frezza 2372:11	furtherance
2475:4 2477:5,7,	2561:23	format 2431:23	Friday 2375:20	2538:9
17 2478:2,12,15,	flowing 2423:2	2534:13	2401:13	furthest 2555:18
22,25 2479:9,19	fly 2465:26	formation	friendly 2391:18	
2480:1,4 2481:3,	focus 2412:8,10,	2423:20	Frobisher	future 2460:5
7,10 2497:3,9	18 2435:4	fortune 2433:13	2500:10 2560:11	2500:22 2518:5 2522:14 2531:20
2498:8,11,15 2499:14,17	2511:25	forward	front 2496:10	2543:7 2545:2
2500:24 2501:1	focused 2375:14	2396:10,15	2519:11	2343.7 2343.2
2506:10,14,23,26	2376:15 2412:16	2433:21 2436:9	fruitful 2391:26	
2507:15,21	2413:5 2529:21	2472:8,10	fuel 2409:7	G
2508:16 2515:1	2543:5 2557:8	2483:26 2485:17	2468:18,25	Gabe 2402:18
2517:9 2525:4	follow 2408:7	2504:13,20,25	2469:10 2513:21	
2533:4,13,16,20	2425:8 2465:18	2512:2,23 2518:7 2519:6,7,17	full 2382:9,16	Gabriel 2404:9,
2534:17 2535:24	2472:24 2475:1	2519:0,7,17	2445:9 2502:5	11 2478:16,21 2480:2,4 2481:8,
2536:1 2537:8,24	2500:4 2541:15	2523.20 2340.12	2519:22 2540:12	2480:2,4 2481:8, 10 2498:9,11
2538:2,4,7,13,19	follow-up	2553:12,14	full-time 2461:20	2499:15,17
2539:2,4,6,12,15	2389:11 2417:8	2564:5	2504:10 2544:1	2500:25 2501:1
2540:17,25	2444:4 2524:24	Foulds 2363:23	fully 2538:17	2506:10,14,22
2541:5,12	2553:6,11	2398:12	2548:15,20	2533:14,16
2553:24,26	2557:17,23	found 2438:10	2549:3,4	2534:9,17
2554:3 2557:11,	2559:8	2448:20,26	functioning	2535:2,25 2536:1
15 2558:12,15	follow-ups	2513:20 2554:11,	2424:16 2522:15	2539:13,15
2559:10,13	2419:17	13 2563:22	fund 2359:3,5	2541:2 2553:25
2560:26 2561:3	food 2420:7	2565:5	2372:22 2406:18	2554:3 2557:12,
2563:15,18 2564:17,20	2448:21 2449:18	Founder 2372:17	2457:5 2497:1,3,	15,26 2558:13,15
2304.17,2U	2450:10,22	Founder 25/2.1/	6 2498:20	2559:11,13
	2457:11 2505:9		2499:24 2502:9,	2561:1,3
			,	
	1	ı	I	I
	<i>T</i>	Dicta Court Reporting I		

2563.16.19	2516:7 2542:2	government	ground 2464:24	Gudmundson
2563:16,18 2564:18,20		government 2359:11 2361:22	2466:12,14,16	2370:21 2406:6
*	giving 2429:8	2367:18,20	· · ·	2570:21 2400:0
gaining 2436:10	2519:9	2381:4 2390:14	grounds 2413:22 2427:5	guess 2441:2
Gale 2371:19	Gjoa 2560:10	2402:11,14,15		guess 2441:2 2444:4 2445:24
2404:22,23,24	Glen 2358:17	2408:9,10,12	group 2364:8,9	2444:4 2443:24 2446:10 2447:4
gaps 2546:5	2419:17 2435:23	2410:18 2418:3,	2365:10,13,14,15 2369:22 2390:7	2452:16 2461:23
gas 2369:18	2437:24,26	8,10,19 2457:4	2396:16 2399:8,	2549:12 2553:20
2404:12	2440:17 2442:11	2459:3 2510:19	10,11,12 2400:10	2558:2 2563:20
gather 2378:13	2445:18	2516:11,19	2401:2 2404:18	guidance 2389:7
gathering	Glenen 2362:26	2517:5 2525:5	2412:18 2415:20	2395:21 2526:4
2385:23 2548:13	2397:25	2527:14 2538:23	2419:19,25,26	guidelines
2549:2	globally 2513:16	2544:24,25	2420:5,6,23	2410:4 2466:25
gave 2470:26	GN 2545:21,23	2545:5,7,10,11,	2421:22 2422:19,	2512:3 2513:4
2475:25 2506:18	GOC-3 2554:8	15 2547:1,7	20,25 2424:14,	Gulf 2523:20
2519:5	GOC-3-DFOC	2553:7,17	15,16 2433:14	Guii 2323.20
Geela 2400:23	2558:18	2561:24 2565:21	2455:3,4 2456:1,	
general 2368:9,	GOC-5-DFO	government's	2,15,26 2457:6,	H
25 2369:9 2390:7	2559:16	2416:22	16,25 2465:20	habitat 2260.14
2403:9,14	GOC-DFO-3	gradual 2472:6	2469:1 2477:26	habitat 2369:14, 16 2530:17
2407:19 2413:14	2554:12	Graeme 2397:21	2478:5 2479:1,	
2437:6 2458:18	Golder 2362:15,	Graham 2371:7	11,13 2485:22	halfway 2393:16
2483:22 2487:3,5	16,17,18 2397:18	2403:22,24,25	2521:9 2524:5	hall 2365:22
2501:18 2546:18,	2411:10,16	2408:24 2409:1	2532:6 2543:24	2392:7
20	2427:19 2432:21	2410:14,15	2551:11 2563:12	hamlet 2358:14
generally 2382:9	2438:6 2465:14	granted 2387:10,	groups 2420:11,	2364:18,20
2535:19	2489:15 2490:1	24 2388:12	18,21 2421:12	2365:19 2366:3,
Genessee	2518:16 2519:26	2517:22	2422:7 2423:6	12,14,15,18,19
2362:12,13,14	2528:22 2529:8	graph 2429:19	2456:15,17	2367:13,14
2397:16	2533:6 2555:2	grateful 2386:18	2458:5,10 2547:4	2398:23 2399:23
genetic 2562:17,	2557:26 2561:17	gray 2511:9	growth 2485:21	2400:3,8,19 2401:3,19
18	Golder's 2426:1	great 2546:3	Gruda-dolbec	2401:3,19 2419:3,6 2420:4
genus 2560:13	2432:22		2368:20 2403:19	2419:5,6 2420:4
geographic	Gonzalez 2363:9	greater 2482:22	Guangzhou	2426:17 2431:1
2564:24	good 2381:17	2496:9 2513:15	2484:26	2434:22 2437:23
Gill 2383:4	2392:1 2396:23	2532:16 2547:25	guarantee	2440:6,16
Gilles 2372:15	2405:5 2406:11	greatly 2533:2	2417:13 2462:13	2442:10 2445:17
	2407:7 2442:24	green 2490:1	2483:24 2484:5	2447:7 2472:4,16
2407:6,7	2446:8,24	Greg 2390:13,22	2494:24	2476:6 2477:3
Gillis 2363:15	2448:15 2449:25	grew 2453:20	guard 2498:17	2497:10 2504:3,
2398:21	2450:2 2467:19,	grief 2449:20	2499:10 2507:3,	21
give 2375:5	22 2476:16,25	gross 2495:6,7	5,9 2514:26	hand 2391:15,17
2385:1 2393:2	2497:6 2517:23	2515:20	guards 2497:12,	2506:11
2435:21 2447:24	Goruk 2362:6	grossly 2492:23	19,25 2498:1,24	handicap
2449:4 2452:1	Governance	grossiy 2772.23	2499:1	2392:18
2489:7 2510:25	2370:1			
	1	I	1	1

hands 2202 10	Hand 2261 10	2452 17 2450 22	higher 2417.0	2427.24.25.26
hands 2383:19	Head 2361:10	2452:17 2459:20	higher 2415:9	2437:24,25,26
2391:13	2414:6 2520:5,16	2462:22 2463:11	2466:24 2530:24	2440:17,18,21
Hanson 2361:8	2521:15	2476:11 2504:21	highest 2416:17	2442:11,12
2397:1	headphone	2526:16 2549:13	highlight	2444:17 2445:18,
Hanson-main	2391:21	2552:14 2554:9	2436:19 2549:16	19
2365:5 2399:4	headset 2391:24	2565:17,18	highlighted	hosts 2456:17
happen 2424:2	headsets 2383:23	hearings 2382:10	2474:11 2493:24	Hotel 2360:1
2499:7 2509:7	health 2371:18	2386:22 2406:16	2494:18	hours 2435:2
2510:18 2518:5	2378:12 2389:16,	2460:23 2489:7	highlights	Howland
2553:21 2556:18	21 2390:6,10,15,	heavier 2451:25	2493:25	2369:21 2404:17
happened	18,23 2391:1,5	heavily 2429:13	highly 2425:3	HTA 2452:19
2432:16 2450:14	2392:8 2404:22,	2521:12,17	2556:23	2455:5 2460:5
happening	24 2462:11	heavy 2476:17	historical	2463:2
2422:5 2556:17	2531:18 2545:24	2550:15	2466:15 2475:26	HTAS 2461:24
happy 2381:26	2547:19	heightened	historically	HTO 2402:6
2466:3 2555:3	healthy 2390:19	2563:1	2543:6	2453:14 2457:13
Harbour 2557:6	2392:16 2461:17	heights 2543:17	history 2446:22	2458:21 2459:6,
hard 2429:17	hear 2383:23	held 2375:2	1	15,17 2460:18
2464:12 2501:15	2390:13 2397:9	2406:23 2412:16	Hitchcox	2462:25 2464:6,
2534:19,20	2467:20 2468:3	helped 2412:7,9	2368:15	13 2467:16
harm 2440:26	2470:7 2478:19	2468:21	Hoggarth	2472:22
2441:7 2444:8	2497:25 2527:7	helpful 2418:2	2369:24 2404:21	HTO's 2482:14
2441:7 2444:8	heard 2414:6	2421:10 2424:11	holders 2528:8	HTOS 2470:17
harmed 2424:13	2440:19 2449:24	2421.10 2424.11	holding 2414:18	
	2467:21 2491:26	2428:20 2435:1	holidays 2461:18	hub 2376:3 2390:9 2392:11
harvest 2528:2,3	2499:19 2505:21	2565:6	Holt 2371:10	
2539:7,24,25	2507:18 2526:16	helps 2557:9	2404:4	Hudson 2500:11
2540:3,8,19 2541:3	2527:2 2542:12	Henrikson	homeland	hulls 2558:8
	hearing 2360:5	2368:25 2403:9	2461:16 2471:3	hundreds
harvested 2433:5	2374:6,24,26		hope 2446:2	2379:20
harvesting	2375:1,2,9,12,21	Henry 2402:21	2477:8 2481:12	hunt 2462:12
2414:1,8 2434:12	2376:14,18	herd 2545:20	2483:21,22,25	2500:1 2502:26
2467:17 2468:22,	2377:3 2378:4,	2546:1,16,22,24	2484:2 2502:8	hunter 2453:14,
23 2469:5 2500:4	11,22 2379:14,26	2547:17,19	2508:5 2537:19	20 2467:18
2510:11 2525:13,	2380:9,15 2381:5	herd's 2547:1,15	2542:24 2548:3	hunters 2358:14,
14,15,17 2526:10 2538:24 2539:10	2382:3,13	hide 2499:3	2557:9 2563:9	20 2364:23
2538:24 2539:10	2383:26 2384:24	2500:5,20	2565:19	2365:1,10,22
	2385:12 2386:17	Higdon 2364:4	Hopkins 2369:9	2366:3,6,12,16
harvesting-	2387:1,5,18,19 2388:15,18	2398:13	2403:14	2367:1,3,6,8,10,
specific 2525:26	2390:2 2392:6,9	high 2484:21	hormone	15 2399:15,18,20
harvests 2546:13	2393:23 2395:18	2485:13 2511:21	2424:24	2400:1,6,14,17
Hatch 2362:19	2396:12,18	2528:1,3 2530:25	Hostetler	2401:1,23,25
2397:20	2398:5 2406:23,	2558:3,5	2358:17 2366:18	2402:1,2,5
Haven 2560:10	25 2408:5	high-level 2516:7	2419:17 2435:12,	2419:4,6,10,23
	2418:12,25		14,23,26	2420:4 2421:6,24
	ĺ			2424:7 2426:17

implementing 2431:1 2434:22 13,18,19 2501:5, 2455:6.19 2547:1,2,21 2445:1 2504:6 2437:23 2440:6, 7.8 2504:19 2472:19 2473:26 2548:16 2549:3 2505:3 2551:10,22 2532:19 2543:8, 16 2442:10 2474:19 2477:11 2445:17 2447:7. 2479:17 2482:12 2552:7 12 2553:4 ice-breaking 9,11,16 2448:1, 2484:9 2486:20 2480:13,17 impacted 2468:2 **imply** 2518:18 21 2450:23 2489:3 2491:25 2509:22 2541:21 icebreaker implying 2451:14 2452:9, 2495:13 2550:3.11 2414:12 2466:1 2559:24 21,22 2453:7,25 **Imanga** 2370:15 impacting icebreakers importance 2454:7 2457:9 2405:22 2443:12 2526:19 2498:23 2500:8. 2423:23 2521:13 2460:25 2461:4, immature 2527:23 2546:25 17 2525:13 19 2463:13 2520:4 **impacts** 2409:4, icebreaking important 2464:3.17 12 2412:22 immatures 2413:20 2498:18, 2391:3 2392:25 2467:2,22 2520:7,8 2413:11 2436:3, 26 2501:9,13,16 2395:3 2412:5 2470:24 2477:21 6,8,11,13,22,24, **impact** 2358:7 2503:23 2504:12, 2424:3 2430:11, 2487:6 2521:10 25 2441:16 2360:4,9,18,19, 13 2507:1,2,3,8 23 2436:20,26 **hunting** 2451:11 2444:1 2446:15, 22 2362:20 2437:2 2438:11 **ID** 2562:17 2467:17 2468:21 18 2460:22 2442:22 2457:19 2368:3,26 **ideally** 2446:8 2497:15 2500:2 2466:10 2469:8 2371:21,23 2472:16 2476:14 2503:1,3 2510:11 identification 2488:25 2497:13 2372:8 2374:4 2486:14 2488:2. 2384:8 hydrodynamic 2506:7 2509:5, 2381:24 2383:10 10 2504:16 2555:12,20 identified 15,19 2512:13 2385:4.7.22 2505:9 2520:10. 2376:16 2396:17 hypothetical 2520:25 2525:12. 2389:17 2397:20 12.21 2537:5.10 2400:19 2413:26 2511:20 2560:16. 15,17 2535:19 2402:26 2403:11 2545:18 2559:1 2414:3 2426:1 2537:5 2541:19, 2404:26 2410:3,4 2564:26 2541:24 2546:15 26 2548:24 **hypotheticals** 2411:23 2420:19 **impose** 2395:19 2562:13 2549:4 2445:22 2421:15 2423:2 2517:5 2540:2 **identify** 2377:11 **impede** 2542:17 2427:10 2428:12 **imposed** 2516:19 2400:13 2430:23 2431:15,21,23 impediment T impossible 2469:3 2478:4 2432:5 2435:10, 2547:15 2556:3 2558:5 2543:19 18 2438:13,17 **ICA** 2424:12 imperative **improvement** identifying 2439:7,9 2442:5, 2538:22 ice 2412:26 2423:9 17 2443:3,6,19 2413:6 2434:13 2448:15, implement improving 2445:13 2450:22 **Idlout** 2366:5 18,19 2472:6 2415:11 2441:19 2420:10 2424:14 2451:17 2452:5 2367:14 2400:4, 2473:1,7,11 2469:24 2504:7 2454:2.12 in-person 5,15,16 2474:24 2475:5, 2507:22 2543:10 2455:13 2458:24 2377:21 2379:17 Igloolik 2365:10, 9,23,26 2476:10, implementation 2460:14 2463:18 incident 2466:2 14,15,16,17 12,14,15 2399:8, 2414:22 2523:1 2468:24 2475:19 incidents 10,11,15,18 2477:18 2479:22 2552:17 2480:10,11 2468:1 2465:24 2480:9 2481:2,5, implemented 2490:3 2503:22 12.20 2482:6 **IIBA** 2459:18.19. **include** 2380:10 2389:19 2414:11 2509:5,11 2484:22 2485:15. 25 2544:17 2415:3,8,18 2427:3 2437:21 2510:17 2511:11 17 2486:2 2488:8 2419:21 2462:21 **Iikoo** 2366:20 2438:25 2439:2 2512:3,5,21 2495:4 2497:14, 2531:1 2552:3 Ikajutit 2366:3 2443:4 2504:7 2513:15 2519:4, 17,18,20,23 **included** 2379:17 2400:14,17 2526:3,8,11 12 2527:4,25 2498:1,4 2499:2, 2413:11 2416:26 2529:13 2537:6 2536:10,12,15 Iksivauta 6,10 2500:1,3,9, 2423:3 2428:3 2544:20 2552:22 2541:18 2546:21 2399:2,7 2419:9

2462 14 2496 16	2562 11 12	2500 6 2510 1 22	2472 10 22	
2463:14 2486:16	2562:11,13	2508:6 2518:1,22	2473:19,23	input 2414:9
2488:18,22	2564:25	2519:10 2520:22,	2474:1,15	2415:16 2416:25
2490:13 2491:2	increased 2425:1	23 2521:1,4	2475:3,4,6,16	2422:25 2423:5,
2494:15 2504:16 2528:2	2430:7 2434:6	2522:6,9,23	2477:1,6,16,19	17 2437:19
	2443:18 2506:2	2525:12,17,26	2479:24 2486:6	2508:5 2515:2 2521:12 2541:22
includes 2423:15	2507:13	2531:18 2532:20 2537:3 2544:10	2488:23 2490:6, 11 2494:4	
2434:12,14	increases 2379:7	2549:21	2496:6,21	2550:1,22
2468:24 2475:20	2434:16 2486:24		2503:24 2508:17	inputs 2555:24
2505:1 2508:2	2561:11	indigenous	2515:3,14 2517:1	inquiry 2482:15
2529:21 2556:13	increasing	2517:21,24	2513.3,14 2317.1	inside 2392:12
including	2545:1	INDISCERNIB	2538:5,22 2541:1	2511:12
2379:20 2383:14	increasingly	LE 2512:1	2550:16 2556:8	inspire 2518:4
2384:22 2387:22	2487:4	individual	2565:8	2522:5
2395:24 2410:6	incredibly	2433:6,8 2529:23		instance 2483:26
2411:25 2412:2	2518:26	individuals	informed 2546:6	2495:2 2542:24
2414:12,22	indemnity	2377:6 2390:17	infrastructure	instances
2425:1 2456:23	2514:8	2391:10 2396:17	2379:9	2422:25 2445:4
2469:21 2479:13		2398:3 2402:15	infringements	2466:21 2560:16
2504:17 2506:7	Independent	indoor 2469:17	2545:12	
2508:15 2517:8	2372:13,18	industry 2514:10	Ings 2360:23	institute 2406:14
2520:20 2532:3,7	2385:11 2386:8,	2516:18 2523:23	2378:7 2383:11	2539:8
2538:10 2547:6	18 2387:22		inherent 2445:26	Institution
2550:11 2554:19	2407:5,11	inference 2433:1	initial 2411:23	2373:8
inconsistencies	2524:10,17	inflated 2492:23		insufficient
2490:13,17	indicating	inflating 2487:15	initially 2468:13	2547:10
inconsistency	2427:24 2428:19	2495:15	initiative 2422:8	insurance
2492:3	2430:2 2441:3	influence	injury 2434:11	2513:19 2514:8,9
incorporate	2554:10	2527:16 2547:22,	Inlet 2360:18	2515:22
2411:4 2433:23	indication	24 2548:2	2364:18,19,20,22	integrate
2437:17	2430:5 2520:9	2555:24	2374:11 2375:3	2549:19
incorporated	2535:12	influenced	2376:3,7 2377:18	integrated
2359:9 2363:7,19	indications	2501:9	2378:9 2379:4	2411:21 2422:14
2397:14 2410:26	2430:18	inform 2470:19	2383:9 2386:10	2552:15
2411:19 2457:24	indicator	2494:25 2540:6	2390:9 2392:7,11	integrity 2386:23
2465:15 2525:3	2430:25 2507:24	2563:10	2395:12 2412:17	0 •
2528:20 2531:8	2519:6,8 2520:3	information	2413:26 2428:18,	intend 2411:3
2532:25 2534:5,	2521:7,12	2375:7 2377:22	19 2448:24,25	intended
7,15,25 2541:17	2522:1,5,26	2373.7 2377.22	2449:26 2467:13,	2395:13,14
increase 2379:3	2523:3 2526:7	2379:22 2380:11	16 2468:21,23	2511:25
2420:26 2424:23	2532:8,14,15	2382:18 2384:18	2469:3 2470:13,	intends 2505:25
2426:5 2430:8,9,	2535:11 2537:10	2411:24 2412:2,7	17 2472:4,17	intensity 2547:25
12,13,17 2469:22	2564:26	2426:2,7 2430:3	2477:3 2500:7	intent 2422:20
2487:14 2492:26	indicators	2433:20 2435:1	2504:4,21 2506:3	2479:4,8 2508:3
2493:2 2505:25	2415:5,8,9,15,18	2449:4 2451:24	2555:7 2557:3,6	intention
2506:5 2509:10	2446:5 2460:24	2458:12 2462:2	2558:22 2564:2	2393:15 2494:16
2510:22 2513:12	2461:19 2507:23	2463:20 2465:13	Inlet's 2442:25	
		2.00.20 2.00.10	2476:6	

International 2490.18 Interrupt 2394:4 Interval 2386:26 Interval 2549:21 2598:8 2359:13 2363:21 22544:6 Intervening 2471:12 2548:26 2480:13 2550:7, 2380:12 2251:13 2512:22 2416:3 2431:25 2416:3 2431:3 2431:25 2416:3 2431:3 2431:3 2436:3 2436:3 2436:3 2436:3 2436:3 2436:3 2436:3 2436:3 2436:3 2436:3 2436:3 2436:3 2436:3 2436:3 2436:3 2436:3 2436:3					
Interact 2542:21 2395:8 2359:13 2363:21 2400:13 2550:7. interventing interacting 2471:12 2548:26 2410:12 2413:12.5 2410:2528:10 intervenor 2413:1.2.5 2414:21.2.5 2444:2.2.245:2.2 2444:2.2.245:2.2 2455:2.2 2455:2.2	intentional	interrupt 2394:4	Inuarak 2365:6	Inuit-driven	involved 2386:26
Interact 2542:21 2395:8 2359:13 2363:21 Inuit-owned 2470:26 2557:19 2460:13 2550:7, 13 250:258:10 intervenor 2393:14 2415:2 2414:21.25 2414:21.25 interacts 2505:14 2471:14 2491:19 2497:1 2433:2 2441:1,1,8 2398:18.20 2357:19 2408:2 2433:2 2433:14,1,1,8 2490:10 17.22 2451:16 2404:8 2439:22 2445:18.26 2404:8 2439:22 2461:19 2471:1 2458:19 intervenor 2375:4 2590:2 2551:6 2375:7 2380:1 2375:7 2380:1 2375:7 2380:1 2376:2 2389:6 2376:1,15 2406:18 2460:19 2471:1 2488:1 2410:9,10,11 2488:1 2460:19 2471:9 2408:8,11 2460:19 2471:9 2470:19	2490:18	interruptions	Inuit 2358:22	2423:15	2447:1,2 2457:16
13	interact 2542:21	_	2359:13 2363:21	Inuit-owned	2470:26 2537:19
2471:12 2548:26 intervenor 2471:12 2548:26 intervenor 2471:12 2548:26 intervenor 2471:12 2548:26 intervenor 2471:12 2548:26 2471:14 2505:14 2491:19 2497:1 2423:14,17.18, 2399:18,20 2367:10 2402:6 2375:7 2380:1 2558:6 2375:7 2380:1 2558:4 2490:10 17.22 2451:16 2452:13,18 2461:18,25 2490:10 17.22 2451:16 2490:10 17.22 2451:16 2490:10 17.22 2451:16 2490:10 17.22 2451:16 2490:10 17.22 2451:16 2490:10 17.22 2451:16 2490:10 17.22 2451:16 2490:10 2379:26 2389:6 2376:1,15 2379:26 2389:6 2379:26 2389:6 2379:26 2389:6 2379:26 2389:6 2379:26 2389:6 2379:26 2389:6 2458:3,6,9,24 2458:10 2468:11 2462:19 2471:9 2470:11 2471:1,5 2555:5 2557:1,8 2379:28 2384:6 2399:19 2471:1 2471:1,5 2475:12 2485:1 2475:12 2490:12 2470:11 2471:1,5 2475:12 2485:1 2475:12 2490:12 2470:11 2471:1,5 2561:19,20 2378:8 2384:6 2378:8 2384:6 2378:13 2376:5 1417,235:13, 2377:17 2394:11, 16,17 2456:24 introduction 2471:12 2564:2 introduction 2377:17 2398:14 2398:2 247:16 2471:14 2471:15 2485:14 2471:14 2471:15 2471:14 2471:14 2471:15 2471:14 2471:14 2471:14 2471:14 2471:14 2471:14 247	2544:6	intervening	2386:14 2398:6,8	2460:13 2550:7,	involvement
Interactions 2393:14 2415:2 2416:3 2431:25 2416:3 2431:25 2416:3 2431:25 2416:3 2431:25 2416:3 2431:25 2416:3 2431:25 2416:3 2431:25 2416:3 2431:25 2416:3 2431:25 2416:3 2431:25 2416:3 2431:25 2416:3 2431:25 2416:3 2431:25 2416:3 2431:25 2416:3 2431:25 2416:3 2431:25 2416:3 2431:2, 2416:3 2431:4, 17, 18, 2399:3, 34.5 2453:10, 13, 14, 15 2452:13, 18 2404:8 2439:22 2464:19 2416:3 2431:25 2404:8 2439:22 2464:19 2416:3 2431:25 2452:13, 18 2416:10 2402:15 2452:13, 18 2413:16 2414:26 2413:16 2413:12 2554:10, 19 2404:17 2413:12 2554:10, 19 2404:17 2413:12 2554:10, 19 2404:17 2413:12 2554:10, 19 2404:17 2413:12 2554:10, 19 2404:17 2413:12 2554:10, 19 2404:17 2413:12 2554:10, 19 2404:17 2413:12 2554:10, 19 2404:17 2413:12 2564:19, 20 2383:13 2383:61.5 2383:61.5 2383:13 2383:61.5 2383:13 2383:61.5 2383:13 2383:61.5 2383:13 2383:61.5 2383:13 2406:22 243:13 2406:22 243:13 2406:22 243:10 2406:22 2447:16 24	interacting		2410:26 2412:12	13	2458:19
241.21.25	2528:10	intervenor	2413:1,25	Inuk 2471:5	involves 2379:1
2501:13 2512:22 2416:3 2431:25 2455:14 2471:14 2505:14 2505:14 2519:20 2551:6 2336:2424:4 2528:16 2541:14 2544:23 2553:6 2432:4 2433:5 2437:16, 18 2447:13 2452:13,18 2452:1	interactions		· ·	inuktitut	2458:11
245:14 2471:14	2501:13 2512:22			2377:26 2378:1	Ipeelie 2358:24
249:119 2497:1 249:12 245:16, 249:12 245:16, 245:13, 18 2447:13 245:14, 246:18, 245:13, 18 245:13, 18 245:14, 246:18, 245:16, 245:	interacts	2455:14 2471:14	· ·	2398:18,20	_
2519:20 2551:6 253:6		2491:19 2497:1		2399:3,4,5	2453:10,13,14,15
25528:16 2541:14 2544:23 intervenor's interested 2490:10 2375:7 2380:1 25508:4 2375:1.15 2375:1.15 2375:1.15 2379:26 2389:6 12485:1 2516:6, 12,13 2408:8,11 2462:19 2471:9 2475:7 2477:8 2496:22 2534:23 2496:22 2524:23 2496:22 2524:23 2425:10 interoperability 2425:10 interpretation 2377:15 2383:18 2452:13,18 2451:4,20 2456:4 2499:19 invasive 2369:21 2404:17 2413:12 2555:5 2557:1,8 2558:6,10 22578:6,10 22578:6,10 2258:6,10 2258:1,1,12 2458:1,12 2468:19 2471:9 2478:11 2471:1,5 2478:10 2479:13 2558:6,10 2568:1,0,19 2568:1,0,19 2568:1,1,13 2578:1,13 2558:1,1,13 2558:1,1,13 2558:1,1,13 2558:1,1,13 2558:1,1,13 2558:1,1,13 2558:1,1,13 2558:1,1,13 2558:1,1,13 2558:1,1,13 2558:1,1,13 2558:1,1,13 2558:1,1,14 2558:1,1,14 2461:18,25 2499:19 invasive 2369:21 2404:17 2413:12 2555:5,2557:1,8 2558:1,0,19 2564:4,20 2456:4 2401:10 2462:7 2468:110 2462:7 2468:110 2462:7 2478:11 2471:1,5 2478:10,11 2478:11,18,21 2441:12,241:11 2441:18,21 2441:18,21 2441:18,21 2451:18,25 2409:19 invasive 2369:21 invasive 2369:21 2404:17 2413:12 2558:6,10 2564:1,0,19 2564:1,0,19 2564:1,0,19 2564:1,0,19 2564:1,0,19 2566:1,0,2,0,2,3 2388:19 2566:1,1,19 2388:1,13 2452:1,3,18 2452:1,3,18 2452:1,3,18 2401:12,243:11 2401:12,241:12 2404:17 2413:12 2404:17 2413:12 2558:1,0,19 2558:1,0,19 2566:1,0,9,0,2,0,2,3 236:1,0,3,2,0,2,2 2399:1,2,2,0,2,3 2399:1,2,1,0 2388:19 2399:1,2,40:10 240:1,2,41:10 245:1,2,46:10 246:1,2,40 240:1,2,41:10 246:1,2,40 240:1,2,41:10 245:1,2,41 245:1,4,12 246:1,2,2,4 245:1,4,12 240:1,2,41 240:1,2,41 241:1,2,4 246:1,2,2,4 245:1,4,12 240:1,2,4 245:1,4,12 240:1,2,4 245:1,4,12 240:1,2,4 245:1,4 241:1,2,4 246:1,2,2,4 245:1,4 241:1,2,4 245:1,4 241:1,2,4 245:1,4 241:1,2,4 245:1,4 241:1,2,4 241:1,2,4 245:1,4 244:1,2 244:1,2 244:1,2 244:1,2 244:1,2 244:1,2 24		2519:20 2551:6	i i	2404:8 2439:22	2464:19
2544:23		2553:6	,	2452:13,18	IQ 2364:1
2490:10 17.22 2451:16 2499:19 2415:16 2527:11 2457:16,18,26 2499:19 2415:16 2527:11 2458:15 2504:2 2376:1,15 2458:3,6,9,24 2404:17 2413:12 2404:17 2413:12 2554:10,19 2376:1,15 2466:13 2466:2, 2458:3,6,9,24 2404:17 2413:12 2554:10,19 2376:1,15 2466:13 2466:2, 2555:5 2557:1,8 2361:4 2377:17,24 2466:13 2466:2, 2462:19 2471:9 2470:11 2471:1,5 2562:1,6,9,20,23, 236:16 2388:19 2513:16 2537:23 2553:10, 2510:1,5 2519:13 2470:12 2558:2,13 2456:4,8,11 2465:13 2468:24 2566:19,20 2386:10 2388:19 2396:22 2542:23 2505:9,12,16 2510:1,5 2519:13 2470:12 2558:2,13 2470:12 2470:11 2471:1,5 2562:1,6,9,20,23, 2390:12,15 2390:12,15		intervenor's		2454:4,20 2456:4	_
2375:7 2380:1 2508:4 2363:5 2375:15 2365:1,15 2379:26 2389:6 2398:3 2401:8,9 2410:9,10,11 2485:1 2516:6, 12,13 2462:19 2471:9 2475:7 2477:8 2446:22 2524:23 2513:16 2537:23 2553:10, 2513:16 2537:23 2553:10, 2513:16 2537:23 2553:10, 2513:15 2383:18 2453:1 2376:1,15 2398:3 2401:8,9 2410:1,0,11 2465:1 2516:6, 12,13 2462:19 2471:9 2513:16 2537:23 2553:10, 2510:1,5 2519:13 2513:16 2537:23 2553:10, 2510:1,5 2519:13 2520:11 2521:12, 2445:12 2544:1,4,12, 2455:12 2445:12 2455:22 2485:5,7 2375:17 2394:11, 16,17 2456:24 INTERPRETE RS/ TRANSLATOR thervetors		2490:10	· ·	2461:18,25	2413:16 2414:26
2508:4 interests 2504:2 international 2410:9,10,11 2485:1 2516:6, 12,13 internationally 2513:16 2537:27 2477:8 2496:22 2524:23 2513:16 2537:23 2553:10, 257:15 237:15 2383:18 245:10 trerpetation 2377:15 2383:18 245:12 256:22 2485:3,6,9,24 245:13 246:10 2462:7 2466:10 2462:7 2470:11 2471:1,5 2475:19 2475:19 13 2505:9,12,16 2507:15 2383:18 2376:5 2377:15 2383:18 245:10 257:15 2383:18 245:10 257:15 2383:18 245:10 257:15 2383:18 255:22 2485:3,7 interpreter/ 2377:17 2394:17:2 245:10 interpreter/ 2383:6.15 interpreter/ 2383:13 interpreter/ 2383:13 interpreters 2377:17 2394:11, 16,17 2456:24 introduced 2401:7 2413:12 2455:10,462:7 2466:10 2462:7 2468:13 2468:24 2470:11 2471:1,5 2406:21 2479:13 2406:22 2447:11 2558:20 257:1,8 2376:10,9,20,23,2 2390:12,15 2390:12,15 2390:12,16 2390:12,16 2390:12,210 2390:12,16 2390:12,16 2370:17,24 245:10,19 2390:12,16 2566:19,20 2396:10 2386:10 2397:3 2398:9 2397:3 2398:9 2397:3 2398:9 2397:3 2398:9 2365:17 Introduce 2381:14 2396:22 2448:19 2441:12 2444:19 2445:2 2398:19 2406:22 2398:19 2406:22 2398:19 2406:22 2398:19 2406:22 2398:19 2406:22 2398:19 2406:22 2398:19 2406:22 2398:19 2406:22 2398:19 2406:22 2444:19 2441:12 2444:112 2444:112 2444:112 2444:112 2444:112 2444:112 2444:112 2444:112 2444:112 2444:112 2444:112 2444:112 2444:112 2444:113 2444:12 2444:12 2444:12 2444:12 2444:19 2441:12 2444:19 2441:12 2444:19 244		intervenors	i i	2499:19	2415:16 2527:11
2376:1,15 2379:26 2389:6 2376:1,15 2379:26 2389:6 2389:3 2401:8,9 2401:9,10,11 2485:1 2516:6, 12,13 2465:19 2471:9 2470:11 2471:1,5 2475:7 2477:8 2475:7 2477:8 2475:7 2477:8 2475:7 2377:23 2553:10, 2577:15 2383:18 2455:1 2377:15 2383:18 2455:1 2377:15 2383:18 2377:15 2383:18 2377:15 2383:18 2383:6,15 interpreter/ translator 2383:6,15 interpreter/ translator 2383:6,15 interpreter/ translator 2383:13 2533:13 2533:13 2401:8,9 2401:15 256:12 2556:12 2566:2545:6,12 2556:12 2566:2545:6,12 2566:2545:6,12 2566:2545:6,12 2566:2545:6,12 2566:2545:6,12 2566:13,14 2566:13,14 2566:13,14 2566:13,14 2566:13,14 2566:13,14 2566:13,14 2566:13,14 2566:13,14 2566:13,14 2566:13,14 2566:13,14 2566:13,14 2566:13,14 2566:2549:6,9 16,17 2456:24 introduction 2413:12 2564:2 introduction				invasive 2369:21	Iqaluit 2360:2,9
2379:26 2389:6 2398:3 2401:8,9 2408:8,11 2461:10 2462:7 2463:13 2468:24 2270:11 2471:1,5 2462:19 2471:9 2475:7 2477:8 2470:11 2471:1,5 2558:6,10 2377:17,234 2390:12,15 2390:1				2404:17 2413:12	1 -
2410:9,10,11 2485:1 2516:6, 12,13 internationally 2513:16 interoperability 2425:10 interpretation 2377:15 2383:18 2453:2 2411:25 interpreter 2397:9 2417:12 2455:22 2485:5,7 interpreter/ translator 2383:6,15 interpreter/ translator 2383:13 interpreters 2377:17 2394:11, 16,17 2456:24 interpreters 2377:17 2394:11, 16,17 2456:24 introduction 2381:10 2401:15 2488:11 2462:19 2471:9 2463:13 2468:24 2470:11 2471:15, 2463:13 2468:24 2470:11 2471:15, 2463:13 2468:24 2470:11 2471:15, 2559:12,16 2559:12,16 2559:12,16 2559:12,16 2559:12,16 2559:12,16 2559:12,16 2550:12,5 2519:13 2550:11 2521:12, 2550:11 2521:12, 2550:11 2521:12, 2550:11 2521:12, 2550:11 2521:12, 2550:11 2521:12, 2550:11 2521:12, 2550:11 2521:12, 2550:11 2521:12, 2550:11 2521:12, 2550:11 2521:12, 2550:12 2441:13 2550:11 250:11 2550:12 2441:14,12, 2550:12 2441:14,12, 2550:12 2441:14,12, 2550:12 2441:14,12, 2550:12 2445:9 2550:12 2465:22 2550:12 2465:9 2550		2379:26 2389:6	•	2554:10,19	11 2375:1
2408:8,11 2462:19 2471:9 2475:7 2477:8 2470:11 2471:1,5 2462:19 2471:9 2475:12 2472:16 2479:13 2496:22 2524:23 2505:9,12,16 2505:9,12,16 2377:15 2383:18 2453:1 2468:24 2505:9,12,16 2510:1,5 2519:13 2377:15 2383:18 2453:1 2468:24 2505:9,12,16 2510:1,5 2519:13 2377:15 2383:18 2453:1 2468:24 2505:9,12,16 2510:1,5 2519:13 2502:11 2521:12, 2405:25:13, 2376:5 2384:23 2411:25 2588:723.24 2455:22 2485:5,7 2455:22 2485:5,7 2455:22 2485:5,7 2455:22 2485:5,7 2465:22 2485:5,7 2475:16 2479:13 2505:9,12,16 2510:1,5 2519:13 2502:11 2521:12, 2455:22 2485:5,7 2377:17 2394:11, 16,17 2456:24 INTERPRETE 2377:17 2394:11, 16,17 2456:24 INTERPRETE RS/ TRANSLATOR 2408:8,11 2462:19 2471:12, 2463:13 2468:24 2470:11 2471:1,5 2505:9,12,16 2505:9,12,16 2505:1,2,46,9, 11,12,14,25,26 2383:10 2408:24 2408:8,11 2463:13 2468:24 2470:11 2471:1,5 2505:1,2,16 2505:9,12,16 2399:12 2402:5,6 2406:22 2447:16 2406:22 2447:16 2406:22 2447:16 2401:7 2556:12 2401:7 2556:12 2408:8,11 2558:1,0,20,20,23, 2561:9,10 2395:1 2406:22 2447:16 2456:4,8,11 1 invasiveness 2556:19,10 2395:1 1invasives 2556:10 2456:19,20 2399:12 2402:5,6 2406:22 2447:16 2406:22 2447:16 2406:22 2447:16 2406:22 2447:16 2406:22 2447:16 2401:7 2556:12 2408:8,11 2401:2528:13,14,15 2406:2528:13,14,15 2406:2528:13,14,15 2406:2528:13,14,15 2406:2548:14 2401:7 2556:12 2408:8,11 2406:2528:13,14,15 2406:2548:14 2408:241:12 2408:8,11 2408:248:14 2408:24 2478:16 2479:13 2406:2525:10 2406:22 2447:16 2406:22 2477:16 2444:19 2445:2 2398:19 239:22 2408:50:1 2444:19 2444:12 2496:17 2558:10,14 2558:10,14 2558:10,10 24256:4,8,11 1invasiveness 2397:3 2398:9 2400:22 2447:16 2406:22 2477:16 2406:22 2477:16 2406:22 2477:16 2406:2 2477:16 2444:19 2444:12 2444:19 2445:2 2498:81,11 2408:44:11 2408		2398:3 2401:8,9		·	2377:17,24
2462:19 2471:9		2408:8,11		· ·	2378:8 2384:6
2475:7 2477:8 2496:22 2524:23 2505:9,12,16 2510:1,5 2519:13 2520:11 2521:12, 2475:7 2477:8 2496:22 2524:23 2505:9,12,16 2510:1,5 2519:13 2520:11 2521:12, 2415:10 2376:5 2376:5 2384:23 2411:25 2528:7 2532:6 2455:22 2485:5,7 2397:3 2403:19 2383:6,15 2383:13 2383:13 2563:22,26 2563:22,26 interpreter/ translator 2377:17 2394:11, 16,17 2456:24 Introducing 2377:17 2394:11, 16,17 2456:24 Introduction 2377:15 2381:10 2401:15 19,23,24 2555:10,14 2555:10 2455:22 2485:25 243:12 2564:2 2555:23,39,11,15, 2448:12 2564:2 2418:12 2564:2 2418:12 2564:2 2448:23 2408:9 2412:16 2378:22 2379:2 2379:2 2448:25 2552:2,3,9,11,15, introduce 2413:12 2564:2 introduction 2381:10 2401:15 2355:10,14 25554:10,14 2414:21 2514:25 2448:23 2498:26 2502:11 2448:23 2498:26 2502:11 2448:23 2498:26 2502:11 2448:23 2498:26 2502:11 2448:24 2514:25 2396:12 2498:26 2502:11 2550:1,16,19,20,23 3	•	2462:19 2471:9		· ·	2386:10 2388:19
2513:16 interoperability 2425:10 interpretation 2377:15 2383:18 2453:1 interpreter 2397:9 2417:12 2455:22 2485:5,7 interpreter/ translator 2383:6,15 interpreter/ translator 2383:13 interpreter/ translator 2383:13 interpreter/ translator 2383:13 interpreter/ translator 2383:13 interpreters 2377:17 2394:11, 16,17 2456:24 INTERPRETE RS/ TRANSLATOR 2537:23 2553:10, 17 2520:11 2521:12, 2520:11 2521:12, 14,17 2525:13, 14,17,18 2526:4, 2528:7 2532:6 14,17,18 2526:4, 2558:12 256:10 2453:14,20,25 investigate 2406:22 2447:16 2406:22 2447:16 2406:22 2447:16 2406:22 2447:16 2406:22 2447:16 2406:22 2447:16 2406:22 2447:16 2406:22 2447:16 2406:22 2447:16 2453:14,20,25 Invented 2552:11 investigate 2434:19 2441:12 2398:19 2441:12 2398:19 2406:22 2444:19 2444:23,26 2444:19 2445:2 2398:19 2525:2, 7,8,9 2526:13,14 2528:13,14,15 investigation 2415:12 2441:13 2563:22,26 16,17,19,22,23,24 investigative 2563:9 2563:9 2563:9 2406:22 2447:16 2455:10 1Irgaut 2363:12 2398:19 2525:2, 7,8,9 2526:13,14 2528:13,14,15 investigative 2444:23,26 2445:9 investigative 2563:9 2563:9 2563:9 2563:9 2563:9 2563:1,2,4,6,9 2563:9 257:10,15,22,23 2408:9 2412:16 2396:21 2408:26 2406:22 2447:16 2455:11 2455:12 2444:19 2441:12 2598:19 2525:2 2398:19 2525:2 2398:19 2525:2 2398:19 2525:2 2398:19 2525:2 2398:19 2525:2 2444:19 2441:12 2598:19 2441:12 2444:23,26 2445:9 2406:22 2477:16 245:14,10,2 2558:13,2,1,2,4 2558:13,2,1,2,4 2558:13,2,1,2,4 2558:13,2,1,2,4 2558:13,2,1,2,4 2558:13,2,1,2,4 2558:13,2,1,2,4 2558:13,2,1,2,4 2558:13,2,1,2,4 2558:13,2,1,2,4 2558:13,2,1,2,4 2558:13,2,1,2,4 2558:13,2,1,2,4 2558:13,2,1,2,4 2558:13,2,1,2,4 2558:13,2,1,2,4 2558:13,14,15 investigate 2444:19 244:12 2444:19 244:12 2444:19 244:12 258:13,14,15 investigative 2401:13 244:12 2558:13,14,15 investigative 2401:13 244:12 2401:13 2396:21 244:19 244:12 244:19 244:12 244:19 244:12 244:19 244:12 244:19 244:12 244:19 244:12 244:19 244:12 244:			•		· ·
interoperability 2425:10 237.25 2333.10, intervenors' 2510:1,5 2519:13 2520:11 2521:12, intervenors' 2561:9,10 2565:2 2406:22 2447:16 2406:22 2447:16 2406:22 2447:16 2406:22 2447:16 2453:1 interpretation 2377:15 2383:18 2453:1 interviews 2384:23 2411:25 2528:7 2532:6 2455:11 2522 2485:5.7 interpreter 5,16,18 2527:12 2528:7 2532:6 2434:19 2441:12 2362:21 2397:21 2538:1,3,21,22, 2455:22 2485:5.7 introduce 2381:14 2396:22 2398:3 2403:19 introduced 2551:12 2401:7 2556:12 2408:324:14,12, 2401:7 2556:12 2401:7 2556:12 2562:26 2383:13 2563:22,26 interpreters 2377:17 2394:11, 16,17 2456:24 Introduction 2377:17 2394:11, 16,17 2456:24 INTERPRETE RS/ 2510:1,5 2519:13 2561:2,3,4,5,6 2561:9,10 2565:2 2406:255:2 2447:16 2401:252:11 investigate 243:19 2441:12 2564:2 2528:7 2532:6 2542:2, 13,14 2543:1,2,4, 24 2544:1,4,12, 2444:23,26 2445:9 investigation 2445:9 investigative 2563:9 2374:7,9 2375:16 2378:22 2379:2 2398:13 2550:1,2,4,69, 12,16,18,19,20,21 introduction 2413:12 2564:2 2552:2,3,9,11,15, invited 2451:12 2396:21 2402:5,6 2406:22 2447:16 2456:17 investigate 243:19 2441:12 250:257:9 7,8,9 2526:13,14 2525:2, 7,8,9 2526:13,14 2525:2, 257:9 2527:9 7,8,9 2526:13,14 2528:13,14,15 258:11,14,15 2444:23,26 2444:23,26 2444:23,26 2444:23,26 2444:23,26 2445:9 2444:23,26 2444:23,26 2444:23,26 2444:23,26 2444:29 2445:9	•		2505:9,12,16		i ·
2425:10 intervenors' 2376:5 14,17 2525:13, 14,17,18 2526:4, 5,16,18 2527:12 2384:23 2411:25 interviews 2377:15 2383:18 2453:1 14,17,18 2526:4, 5,16,18 2527:12 2528:7 2532:6 invented 2552:11 invented 2552:12 2398:19 2525:2, 2527:9 inventigate 2444:19 2445:2 2398:19 2525:2, 2527:9 inventigation 2558:13,14,15 introduced 2451:12 2441:13 2544:23,26 2445:9 inventigative 2558:21 2562:16 2546:6 2549:6,9, 16,17,19,22,23,24 2550:1,2,4,6,9, 12,16,18,19,20,21 invented 2552:11 invented 2552:12 2398:19 2525:2, 2527:9 inventigation 2558:13,14,15 invented 2451:12 2444:13 2563:12 2444:23,26 2445:9 inventigative 2556:19,14,17,19,22,23,24 2550:1,2,4,6,9, 12,16,18,19,20,21 invented 2552:11 inventigation 2550:1,2,4,6,9, 16,17,19,22,23,24 2550:1,2,4,6,9, 12,16,18,19,20,21 invented 2552:11 inventigate 2434:19 2441:12 2563:2 2558:13,14,15 invented 2552:11 inventigate 2434:19 2441:12 2563:12 2444:19 2445:2 257:9 257:19, 2441:12 2441:13 2563:12 2441:13 2563:12 2441:13 2563:12 2441:13 2563:12 2441:13 2563:12 2444:19 2445:2 2441:13 2563:12 2444:19 2445:2 2441:13 2444:23,26 2445:9 inventigation 2441:12 2445:9 2444:19 2445:2 2441:13 2444:23,26 2445:9 inventigation 2441:12 246:13 2444:13 2444:23,26 2445:9 inventigation 2441:12 246:13 2444:13 2444:13 2444:13 2444:13 2444:13 2445:9 2445:9 inventigation 2445:12 2445:9 246:6 2549:6,9 246:6 2549:6,9 246:6 2549:6,9 246:6 2549:6,9 246:6 2549:			2510:1,5 2519:13		
interpretation 2376:5 14,17,18 2526:4, 14,17,18 2526:4, 5,16,18 2527:12 2556:10 2453:14,20,25 2377:15 2383:18 2453:1 interpretew 5,16,18 2527:12 2528:7 2532:6 invented 2552:11 invented 2552:11 Iqqqqsqq 2365:17 interpreter Intrinsik 2537:23,24 244:19 2441:12 2398:19 2525:2, 242539:9 2443:19 2441:12 2398:19 2525:2, 2444:19 2445:2 2398:19 2525:2, 242539:9 2527:9 78,9 2526:13,14 2528:13,14,15 2526:13,14 2543:1,2,4, 242544:1,4,12, 15,26 2545:6,12 2544:1,4,12, 15,26 2545:6,12 2546:6 2549:6,9, 16,17,19,22,23,24 2550:1,2,4,6,9, 12,16,18,19,20,21 introduction introducing 2377:17 2394:11, 16,17 2456:24 introduction 2563:22,26 introductions 2413:12 2564:2 introductions introductions 2378:12 2564:2 introductions introductions 2381:10 2401:15 introductions 2381:10 2401:15 investigate 2434:19 2441:12 2444:12 2398:19 2252:2, 78,9 2526:13,14 2528:13,14,15 2526:13,14 2543:1,2,4, 242544:1,4,12, 2444:23,26 2444:23,26 2444:23,26 2444:23,26 2444:23,26 2444:23,26 2444:23,26 2445:9 2415:12 2441:13 2444:23 26 2445:9 2445:9 2445:9 2563:9 2563:9 2563:9 2374:7,9 2375:16 2378:22 2379:2 2362:1,2,3,4,5,6 2378:22 2379:2 2362:1,2,3,4,5,6 2378:22 2379:2 2396:21 2408:26 2408:9 2412:16 2408:26 2408:9 2412:16 2408:26 2408:9 2412:16 2408:26 2408:9 2412:16 2408:26 2408:9 2412:16 2408:26 2408:9 2412:16 2408:26 2408:9 2412:16 2408:26 2408:9 2412:16 2408:26 2408:9 2412:16 2408:26 2408:9 2412:12 2466:17 2408:26 2418:12 2447:12 2466:17 2447:12 2466:17 2447:12 2466:17 2448:23 2448:12 2544:12 2544:12 2544:12 2544:12 2544:12 2548:23 2498:26 2502:11	_		2520:11 2521:12,	· ·	1
2377:15 2383:18 2453:1 interviews 2453:1 2384:23 2411:25 2528:7 2532:6 investigate 2434:19 2441:12 2398:19 2525:2, 2455:22 2485:5,7 introduce 2381:14 2396:22 2398:3 2403:19 introduced 2401:7 2556:12 258:21 2562:26 introducing 2377:17 2394:11, 16,17 2456:24 introduction 2413:12 2564:2 introductions 2413:12 2564:2 introductions 2381:10 2401:15 2554:10,14 2554:10,14 2554:20,4, introduced 2401:15 2554:10,14 2554:20,4, introduced 2401:15 2552:11 investigate 2365:17 Irngaut 2363:12 2398:19 2525:2, 7,89 2526:13,14 2528:3,14 2527:9 investigation 2414:12 2444:23,26 2444:23,26 2444:23,26 2444:23,26 2444:23,26 2445:9 investigative 2563:22,26 introducing 2556:22,26 introduction 2413:12 2564:2 introductions 2413:12 2564:2 introductions 2413:12 2564:2 introductions 2381:10 2401:15 2554:10,14 2554:10,14 2414:21 2514:25 2448:19 2441:12 2398:19 2525:2, 7,89 2526:13,14 2528:13,14,15 investigation 2415:12 2441:13 2444:23,26 2444:23,26 2444:23,26 2444:23,26 2445:9 investigative 2563:9 investigative 2563:9 investigative 2563:9 invite 2393:3 2408:9 2412:16 2378:22 2379:2 2396:21 2408:26 2410:21 2419:7 2447:12 2466:17 2447:12 2466:17 2447:12 2466:17 2447:12 2466:17 2441:21 2514:25 2448:23 2498:26 2502:11 2448:23 2498:26 2502:11 2448:23 2498:26 2502:11 2448:23 2448:			14,17 2525:13,		
2453:1 interpreter 2397:9 2417:12 2455:22 2485:5,7 interpreter/ translator 2398:3 2403:19 interpreter/ translator 2398:3 2403:19 introduced 2401:7 2556:12 translators 2383:13 interpreters 237:17 2394:11, 16,17 2456:24 INTERPRETE RS/ TRANSLATOR 2384:23 2411:25 2528:7 2532:6 2537:23,24 2538:1,3,21,22, 2444:19 2445:2 2528:7 2532:6 2538:1,3,21,22, 2444:19 2445:2 2538:1,3,21,22, 2527:9 investigation 2415:12 2441:13 2528:13,14,15 investigation 2415:12 2441:13 2444:23,26 2444:23,26 2445:9 investigation 2415:12 2441:13 2528:13,14,15 iron 2358:11,13, 15,21 2359:1,5, 10,14,17 2361:3, 11,12,14,25,26 2563:29 2563:29 257:9 investigation 2415:12 2441:12 2448:9 2441:12 2398:19 2525:2, 7,8,9 2526:13,14 2528:13,14,15 iron 2358:11,13, 15,21 2359:1,5, 10,14,17 2361:3, 11,12,14,25,26 236:1,2,3,4,5,6 2374:7,9 2375:16 2378:22 2379:2 2398:19 2525:2, 7,8,9 2526:13,14 2528:13,14,15 investigation 2415:12 2441:13 2444:23,26 2445:9 investigation 2415:12 2441:12 2448:9 241:12 2444:19 2445:2 2528:13,14,15 iron 2358:11,13, 15,21 2359:1,5, 10,14,17 2361:3, 11,12,14,25,26 236:1,2,3,4,5,6 2374:7,9 2375:16 2378:22 2379:2 2398:19 2525:2, 7,8,9 2526:13,14 2528:13,14,15 iron 2358:11,13, 15,21 2359:1,5, 10,14,17 2361:3, 11,12,14,25,26 236:1,2,3,4,5,6 2378:22 2379:2 2398:19 2525:2, 2527:9 investigation 2415:12 2441:13 2444:23,26 2444:23,26 2444:23,26 2444:23,26 2445:9 investigation 2415:12 2441:12 2444:19 2445:2 2398:19 2525:2, 7,8,9 2526:13,14 2528:13,14,15 iron 2358:11,13, 15,21 2359:1,5, 10,14,17 2361:3, 11,12,14,25,26 2378:22 2379:2 2398:19 2525:2, 7,8,9 2526:13,14 2528:13,14,15 2444:23,26 2444:23,26 2446:19 244:11 2528:13,14,15 2444:23,26 2444:23,26 2446:9 244:19 244:11 2528:13,14,15 2444:23,26 2446:9 244:19 244:11 2528:13,14,15 2444:23,26 2446:19 244:11 2528:13,14,15 2444:23,26 2446:19 244:11 2528:13,14,15 2444:23,26 2446:19 244:11 2528:13,14,15 2528:13,14,15 2444:23,26 2446:9 2415:12 2441:12 2446:19 2445:2 2398:19 2525:2, 7,8,9 2526:13,14 2528:13,14,15 2446:19 2445:19 240:21 249:21 240:21 240:21 240:21 240:21 240:21 240:21 240:21 240:21 240:2	_			2556:10	
interpreter Intrinsik 25364;23 2411;23 2537:23;24 2434:19 2441:12 2398:19 2525:2; 2397:9 2417:12 2362:21 2397:21 2538:1,3,21,22, 2444:19 2445:2 2398:19 2525:2, 2455:22 2485:5,7 introduce 2381:14 2396:22 2541:6,7,10,17, investigate 2398:19 2525:2, translator 2398:3 2403:19 18,22,25 2542:2, 245:12 2441:13 2528:13,14,15 2383:6,15 introduced 13,14 2543:1,24, 2444:23,26 15,21 2359:1,5, 2383:13 2558:21 2562:16 2558:21 2562:16 2546:6 2549:6,9, 16,17,19,22,23,24 2377:17 2394:11, 16,17 2456:24 introduction 2551:10,15,22,23 invite 2393:3 2378:22 2379:2 INTERPRETE 2413:12 2564:2 2552:2,3,9,11,15, invited 2451:12 2398:19 2441:10 RS/ introductions 2552:2,3,9,11,15, invited 2451:12 2398:19 2525:2, 11,12,14,25,26 2362:12,3,4,5,6 2374:7,9 2375:16 2378:22 2379:2 2396:21 2408:26 2410:21 2419:7 2413:12 2564:2 2552:2,3,9,11,15, invited 2451:12 2471:15 2484:23				invented 2552:11	
2397:9 2417:12 2455:22 2485:5,7 introduce 2381:14 2396:22 translator 2383:6,15 interpreter/ translators 2383:13 interpreters 2383:13 interpreters 2383:13 interpreters 2377:17 2394:11, 16,17 2456:24 INTERPRETE RS/ TRANSLATOR 2362:21 2397:21 2362:21 2397:21 2362:21 2397:21 2444:19 2445:2 2527:9 2527:9 25444:19 2445:2 2527:9 7,8,9 2526:13,14 2528:13,14,15 2445:12 2441:13 2444:23,26 2445:9 10,14,17 2361:3, 11,12,14,25,26 2362:1,2,3,4,5,6 2445:9 10,14,17 2361:3, 11,12,14,25,26 2362:1,2,3,4,5,6 2362:1,2,3,4,5,6 2362:1,2,3,4,5,6 2376:12 2551:10,15,22,23 2408:9 2412:16 2398:19 2525:2, 7,8,9 2526:13,14 2528:13,14,15 2444:23,26 2445:9 10,14,17 2361:3, 11,12,14,25,26 2362:1,2,3,4,5,6 2362:1,2,3,4,5,6 2362:1,2,3,4,5,6 2362:1,2,3,4,5,6 2378:22 2379:2 2471:12 2466:17 investigation 2415:12 2441:13 2444:23,26 2445:9 10,14,17 2361:3, 11,12,14,25,26 2362:1,2,3,4,5,6 2362:1,2,3,4,5,6 2378:22 2379:2 2398:19 2525:2, 1,44:19 2445:2 2444:19 2445:2 2444:19 2445:2 2445:9 2455:12 2441:13 2444:23,26 2445:9 2445:9 2445:9 2563:9 2563:9 2408:9 2412:16 2398:19 2525:2, 398:19 2525:2, 398:19 2525:2, 398:19 2525:2, 398:19 2525:2, 398:19 2525:2, 398:19 2525:2, 398:19 2525:2, 398:19 2525:2, 398:19 2525:2, 398:19 2525:2, 398:19 244:19 2444:23,26 2445:9 2563:9 2563:9 2376:12 248:23 2445:9 2528:13,14,15 2445:2 2445:9 2455:12, 3,14,15 2445:9 2455:12, 444:23,26 2445:9 2563:9 2563:9 2408:9 2412:16 2563:9 2408:9 2412:16 2398:19 2525:2, 398:19 240:29 240:29 240:29 2552:13,14 240:29 2563:9 240:29 240:29 240:29 240:29 240:29 240:29 240:29 240:29 240:29 240:29 240:29 24		2384:23 2411:25		investigate	
2455:22 2485:5,7 introduce 2381:14 2396:22 2541:6,7,10,17, 18,22,25 2542:2, 13,14 2543:1,24, 2445:12 2441:13 2528:13,14,15 introduced 2401:7 2556:12 2558:21 2562:16 2563:22,26 interpreters 2377:17 2394:11, 16,17 2456:24 Introduction 2413:12 2564:2 introduction 2413:12 2564:2 introduction 2413:12 2564:2 introduction 2413:12 2564:2 introductions 2413:12 2564:2 introductions 2413:10 2401:15 2552:2,3,9,11,15, inviting 2390:23 2498:26 2502:11 2498:26 2502	_	Intrinsik		2434:19 2441:12	
interpreter/ 2381:14 2396:22 2541:6,7,10,17, 18,22,25 2542:2, 13,14 2543:1,24, 2445:9 investigation 2415:12 2441:13 2445:12 2445:9 iron 2358:11,13, 15,21 2359:1,5, 10,14,17 2361:3, 15,21 2359:1,5, 10,14,17 2361:3, 15,22 2359:1,5, 10,14,17 2361:3, 15,22 2359:1,5, 10,14,17 2361:3, 15,22 2359:1,5, 10,14,17 2361:3, 15,22 2359:1,5, 10,14,17 2361:3, 15,22 2359:1,5, 10,14,17 2361:3, 15,22 2359:1,5, 10,14,17 2361:3, 11,12,14,25,26 interpreter/ introduced 2558:21 2562:16 2546:6 2549:6,9, 16,17,19,22,23,24 investigative 2445:9 2362:1,2,3,4,5,6 2374:7,9 2375:16 2377:17 2394:11, 16,17 2456:24 introduction 2550:1,2,4,6,9, 12,16,18,19,20,21 invite 2393:3 2408:9 2412:16 2378:22 2379:2 2379:2 2396:21 2408:26 INTERPRETE RS/ introductions 2413:12 2564:2 2564:2 2552:2,3,9,11,15, inviting 2390:23 involve 2387:4 247:115 2484:23 240:21 241:25 2471:15 2484:23 TRANSLATOR 2381:10 2401:15 2554:10,14 2414:21 2514:25 2498:26 2502:11		2362:21 2397:21		2444:19 2445:2	
translator 2381:14 2396:22 18,22,25 2542:2, 13,14 2543:1,2,4, 2442:3,26 2415:12 2441:13 iron 2358:11,13, 15,21 2359:1,5, 10,14,17 2361:3, 15,26 2545:6,12 2445:9 interpreter/ translators 2383:13 2563:22,26 16,17,19,22,23,24 2550:1,2,4,6,9, 16,17,19,22,23,24 2550:1,2,4,6,9, 12,16,18,19,20,21 2550:1,2,4,6,9, 12,16,18,19,20,21 2550:1,0,15,22,23 243:1,13, 15,21 2359:1,5, 10,14,17 2361:3, 11,12,14,25,26 2445:9 investigation 2445:9 investigation 2445:9 investigation 2445:9 10,14,17 2361:3, 11,12,14,25,26 2445:9 10,14,17 2361:3, 11,12,14,25,26 2546:6 2549:6,9, 16,17,19,22,23,24 2550:1,2,4,6,9, 12,16,18,19,20,21 2550:1,2,4,6,9, 12,16,18,19,20,21 2551:10,15,22,23 invite 2393:3 2408:9 2412:16 2396:21 2408:26 2410:21 2419:7 2410:21 2419:7 2410:21 2419:7 2410:21 2419:7 2410:21 2466:17 2471:15 2484:23 2498:26 2502:11 TRANSLATOR introductions 2381:10 2401:15 19,23,24 2554:10,14 involve 2387:4 241:25 2514:25 2471:15 2484:23 2498:26 2502:11	The state of the s	introduce		2527:9	1 ' '
2383:6,15 introduced 2401:7 2556:12 2588:21 2562:16 2383:13 interpreters 2377:17 2394:11, 16,17 2456:24 INTERPRETE INTERPRETE RS/ TRANSLATOR 2388:3 2403:19 introduced 2401:7 2556:12 2558:21 2562:16 2258:21 2562:16 2558:26 2558:26 introducing 2401:8 2558:26 introduction 2551:10,15,22,23 introductions 2551:10,15,22,23 introductions 2552:2,3,9,11,15, 13,14 2543:1,2,4, 24 2544:1,4,12, 15,26 2545:6,12 2546:6 2549:6,9, 16,17,19,22,23,24 2550:1,2,4,6,9, 12,16,18,19,20,21 2551:10,15,22,23 invited 2451:12 2552:2,3,9,11,15, inviting 2390:23 involve 2387:4 2413:12 2441:13 2444:23,26 2445:9 investigative 2563:9 invite 2393:3 2408:9 2412:16 invited 2451:12 2598:3 2447:12 2466:17 2396:21 2408:26 2410:21 2419:7 2447:12 2466:17 2447:12 2466:17 2401:21 2514:25 2441:13 2444:23,26 2445:9 investigative 2550:1,2,4,6,9, 12,16,18,19,20,21 invited 2451:12 2598:3 244:23,26 2444:23,26 2362:1,2,3,4,5,6 2374:7,9 2375:16 2378:22 2379:2 2498:26 2502:11	_	2381:14 2396:22		investigation	
interpreter/ translators 2383:13 2377:17 2394:11, 16,17 2456:24 INTERPRETE INTERPRETE RS/ TRANSLATOR introduced 2401:7 2556:12 2558:21 2562:16 2258:21 2562:16 2558:21 2562:16 2558:21 2562:16 2558:21 2562:16 2558:21 2562:16 2542:14,4,12, 15,26 2545:6,12 2546:6 2549:6,9, 16,17,19,22,23,24 2550:1,2,4,6,9, 12,16,18,19,20,21 2408:9 2412:16 2408:9 2412:16 2408:9 2412:16 2408:9 2412:16 2408:9 2412:16 2408:9 2412:16 2408:9 2412:16 2410:21 2419:7 2417:15 2484:23 2471:15 2484:23 2498:26 2502:11		2398:3 2403:19		2415:12 2441:13	
translators 2401:7 2556:12 15,26 2545:6,12 12401:7 256:12 15,26 2545:6,12 11,12,14,25,26 11,12,	,	introduced		· ·	
2558:21 2562:16 2583:22,26 interpreters 2377:17 2394:11, 16,17 2456:24 INTERPRETE RS/ TRANSLATOR 2558:21 2562:16 2563:22,26 introduction 2546:6 2549:6,9, 16,17,19,22,23,24 2550:1,2,4,6,9, 12,16,18,19,20,21 2551:10,15,22,23 introductions 2401:8 2558:26 introduction 2413:12 2564:2 introductions 2381:10 2401:15 2546:6 2549:6,9, 16,17,19,22,23,24 2550:1,2,4,6,9, 12,16,18,19,20,21 2551:10,15,22,23 2408:9 2412:16 2396:21 2408:26 2410:21 2419:7 2447:12 2466:17 2414:21 2514:25 2498:26 2502:11	_	2401:7 2556:12		2445:9	1 ' '
2563:22,26 interpreters 2377:17 2394:11, 16,17 2456:24 INTERPRETE RS/ TRANSLATOR 2563:22,26 introducing 2401:8 2558:26 introduction 2413:12 2564:2 introductions 2381:10 2401:15 2563:22,23,24 2550:1,2,4,6,9, 12,16,18,19,20,21 2551:10,15,22,23 2408:9 2412:16 2378:22 2379:2 2408:9 2412:16 2396:21 2408:26 2410:21 2419:7 2447:12 2466:17 2414:21 2514:25 2498:26 2502:11		2558:21 2562:16		investigative	
interpreters introducing 2550:1,2,4,6,9, 12,16,18,19,20,21 invite 2393:3 2408:9 2412:16 2378:22 2379:2 2396:21 2408:26 introduction 2551:10,15,22,23 2552:2,3,9,11,15, 19,23,24 invite 2408:9 2412:16 2410:21 2419:7 2410:21 2419:7 2447:12 2466:17 RS/ introductions 2381:10 2401:15 19,23,24 2554:10,14 involve 2387:4 2412:15 2484:23 2498:26 2502:11	2383:13	2563:22,26		2563:9	1 ' ' ' '
2377:17 2394:11, 16,17 2456:24	interpreters	introducing		invite 2393:3	· ·
16,17 2456:24 introduction 2551:10,15,22,23 invited 2451:12 2410:21 2419:7 INTERPRETE 2413:12 2564:2 2552:2,3,9,11,15, inviting 2390:23 2447:12 2466:17 RS/ 19,23,24 involve 2387:4 2471:15 2484:23 2381:10 2401:15 2554:10,14 2414:21 2514:25 2498:26 2502:11	*	2401:8 2558:26		2408:9 2412:16	
INTERPRETE 2413:12 2564:2 2552:2,3,9,11,15, inviting 2390:23 2447:12 2466:17 2471:15 2484:23 2554:10,14 212514:25 2498:26 2502:11		introduction		invited 2451:12	
RS/ introductions 19,23,24 involve 2387:4 2471:15 2484:23 2554:10,14 2414:21 2514:25 2498:26 2502:11		2413:12 2564:2	2552:2,3,9,11,15,	inviting 2390:23	
TRANSLATOR 2381:10 2401:15 2554:10,14 2414:21 2514:25 2498:26 2502:11		introductions	19,23,24		
0.0070.11		2381:10 2401:15	2554:10,14		
	S 2373:11				

2537:25 2553:26		Jeff 2398:13	judgement	9,10 2525:22,23,
Irqittuq 2399:21	$oxed{J}$	Jenna 2405:24	2433:12	24,25 2526:23,
Irqittuuq		Jennifer 2403:17	Julia 2397:15	24,25 2531:25,26
2365:24	J.F. 2371:12	Jerry 2401:19,22	June 2380:6	2532:1,2 2542:7,
Isabelle 2407:6,	Jackie 2406:2,4	2419:4,9	Junior 2360:20	8,9,10 2550:26
13	2515:5,7	Jewitt 2364:7	2370:2 2383:10	2551:1,2,3
island 2451:4,5,9	Jacquie 2405:17	2398:14	jurisdiction	Kangiqtugaapik
2461:16 2506:2	Jaideep 2406:7	Jimi 2402:16	2459:21	2448:19
2545:24 2546:1,	James 2373:15	Jimmy 2358:26	Justice 2368:19	Karen 2383:2
19,21 2555:7,16	2398:16 2402:26	2402:4,17	2403:2,20	2388:4
2557:2,19 2558:9	2424:20 2524:25	2454:8,16,17	justify 2473:20	Karlik 2367:23
2560:11	2525:1	2464:15	Jessery 2.78.28	2402:18
issuance 2422:24	Jane 2405:18	Joanna 2399:11	K	Kathleen
issue 2380:14	Janes 2383:16	job 2446:8		2404:25
2385:15 2420:3	January 2375:3,	jobs 2450:9	Kabanguka	Katsak 2373:14
2422:10 2423:12	10 2377:3	Joe 2397:2	2371:11 2404:5	2383:16
2425:26 2511:21	2379:23 2392:9	Johan 2370:23	Kaernerk	Kaviq 2374:3
2519:22 2529:22	2408:5 2476:11	2406:7	2365:26	Kean 2397:16
2532:12 2546:3 2563:10	2478:4,8 2479:3	John 2406:16	Kakee 2358:20	Keane 2362:11
	Jared 2398:6,8,9		2367:5 2401:26	Keenan 2373:2
issued 2384:14 2386:2 2387:8,19	2458:7,8 2460:8,	Johnson 2362:4	2402:1 2447:10,	keeping 2383:26
2389:7 2390:11	9 2537:23,26	2397:12	11,15,16 2452:19	Keith 2383:9
2410:4 2490:24	2541:8,9	Johnstone 2372:4 2405:9	Kaluraq 2360:5	Kevin 2358:25
2491:21 2494:10	2544:13,14 2545:18 2548:9		2374:3	2402:4 2453:20,
2534:2 2538:9	2549:7,8	join 2394:26	Kamermans	24,26 2467:5,7
issues 2375:18	Jarrat 2362:24	joined 2405:9	2361:20 2397:4	key 2376:16,20
2378:5 2412:12,	2397:24	joining 2374:12	2409:17,18,19,20	2412:12,20,24
20 2413:10	JASCO 2362:22	2395:5 2401:14	2411:11 2415:25,	2511:20,26
2421:17 2427:16,	2397:22	2402:19 2403:12 2404:13 2406:5	26 2416:1	2512:24 2532:13
21 2430:19	Jason 2397:26	2404.13 2400.3	2417:15,16,17 2422:1,2,3,4	kill 2556:16
2436:19 2446:26	2398:14 2406:8	Jonart 2370:14	2470:1 2471:25,	killed 2462:17
2448:2 2460:25	Jayko 2470:11	2405:22	26 2472:1,2,20	killer 2434:15
2461:4 2463:12 2486:22 2509:25	Jaypoody	Jones 2373:8	2474:5,6,7	2500:5 2501:13,
2511:26 2512:24	2364:14	2406:15	2475:12,13,14	14,17
2511.20 2512.24 2552:20	Jean-francois	Josh 2406:15	2483:1,2,3,4	kilometres
Item 2408:3	2404:6	Josie 2383:5,15	2484:10 2489:22,	2414:14 2530:4
2440:5 2461:6	Jeetaloo 2358:20		23,24,25 2492:1	Kim 2403:15
items 2430:21	2401:26 2447:10,	journal 2424:22	2494:3,5,6,7	Kimberly
2517:12	11,16 2452:6,19	Joynt 2373:6	2503:14,15,16,17	2404:16
Itorcheak 2464:8	2455:26 2456:10	JPSCL 2363:2	2511:15,16,17,18 2512:15,16,17	kind 2428:15
Ivalu 2365:12	2460:20 2461:5	2397:26	2512.13,16,17	2438:24 2443:7
2399:9,10	2462:23 2464:11	Jr 2367:22	2514.3,4,3,0	2448:14 2464:21
2000,0,10	Jeetaloo's	2402:17	2522:20 2523:7,	2490:9 2536:14
	2452:15		,	

kindness 2390:1		largest 2484:6	11 2532:25,26	2546:2,16,22
kinds 2461:9	\mathbf{L}	2488:22 2493:12	2533:1 2534:5,6,	2556:25 2557:3,4
2503:10		Lastly 2392:23	7,25,26	2560:17
kingdom 2462:8	L'HEREAULT	late 2387:13	Leech 2364:9	levels 2414:8
Kitti 2404:25	2365:8	2394:2 2489:6	2398:15	2424:23 2426:15
Klarenbach	L.R. 2362:13	2502:16,17	left 2496:12	2427:25 2430:5,7
2371:2	lack 2421:19	2507:19	2534:15,23	2434:4,7 2470:21
knew 2449:1	2518:3 2546:19	Laura 2397:24	legal 2358:8	2527:26 2528:1,
Knight 2362:23	2549:26	Laurant 2405:21	2360:10 2361:5,	2,3 2530:9,24
2397:22	lacking 2436:7	Lavallée	16,17 2363:8,9,	2546:9
	Laforest 2372:26	2363:19	22,23 2365:3	Levi 2398:11
knowing 2429:16 2472:11 2534:20	2407:2	law 2383:7	2366:5 2367:19	levy 2516:19,20
	Lake 2381:11	2524:1	2368:20 2372:15	2517:6
knowledge 2376:2 2433:4	land 2363:22	Lawrence	2373:5 2377:13	liability 2514:9,
2436:7,10	2398:12 2413:1	2523:20	2382:26 2383:7	11 2515:15,19,22
2436:7,10	2448:6,8,14	Lawson 2397:23	2385:1,3,4,7 2398:12 2401:4	2516:2
2463:13 2470:12	2449:6 2456:5		2403:2,20	lichen 2545:2
2519:5 2528:8	2459:1 2460:15	lawyer 2398:22 2406:13	2435:16,18	lies 2451:25
2532:16 2546:5,7	2462:11 2464:21		2452:25 2453:19	2515:26
2549:20	2467:21,25	layer 2409:22	2454:1,9,11	life 2412:5
knowledgeable	2543:17 2550:7	layman's	2455:10,12	light 2539:4
2448:4	land-use 2368:1	2425:17	2462:26 2463:16,	likelihood
Komangapik	2402:24 2403:16	lead 2364:3	18	2430:12
2364:24	2526:1 2552:10	2369:18 2372:23,	Legault 2362:10	limit 2381:1
Koonark	lands 2363:15	25 2404:15	2397:16	2386:6 2504:18
2364:20	2372:6 2460:13	2430:22 2507:13 2510:5 2518:22	Legislation	2505:3 2515:19
Koonoo 2366:6	2467:18 2550:13	2523:22 2539:23	2372:11	limitations
Kotierk 2363:10	language	leader 2370:7	legitimate	2395:8 2546:13
	2386:14 2421:4	2405:8,18	2426:22	limited 2362:10,
Kowbel 2361:16	2473:2 2475:17	leadership	Lena 2383:6	11 2363:2
2397:23	language-	2485:17	2439:22	2397:26 2414:6
Krista 2397:12 2403:8	specific 2377:21		length 2493:10	2416:20 2417:11,
	large 2364:10,12	leading 2552:25	lens 2529:22,23	14,19 2450:1
Krizan 2362:8	2414:9 2429:22	learn 2436:13	Letia 2383:16	2482:6 2520:26
2397:15	2486:25 2495:3	learned 2412:11		2530:1 2554:20
Krupesh 2404:6	large-scale	2437:1 2439:6	letter 2459:4 2476:7	limiting 2382:2
Kunnuk 2372:18	2530:13	learning 2436:9		2486:23
Kunuk 2363:13	largely 2416:11	leave 2391:13,22	level 2415:9	limits 2386:5
2372:17 2398:20	2422:23 2456:26	2447:3 2517:14	2428:12 2429:23 2430:10 2433:8,	2389:9 2491:17
2407:8,9,10	larger 2482:24	2544:11	10,16 2441:17	lines 2413:17
2524:18,19	2486:18 2487:3,	led 2423:15	2447:1 2471:5	link 2383:17
Kuppaq 2365:25	4,9 2488:5,12,17	2438:16 2493:17	2473:4 2529:22	2425:22 2427:24
	2495:22,25	Lee 2363:17	2530:2,17	2542:19
	2508:21	2398:21 2528:17,	2537:4,10	linked 2376:5
		18,19 2531:9,10,		

2427:25 2449:19 2577:3 2484:13 10 2522:18,19 2514:3,45 2518:11,12,13 22400:13 2400:15,18,21, 2250:20 2520:1 2521:4 22400:13 2405:6,14 2522:20 2520:1 2521:4 2520:1 2521:4 2520:1 2521:4 2520:1 2521:4 2520:1 2521:4 2520:1 2521:4 2520:1 2521:4 2520:1 2521:4 2520:1 2521:4 2520:1 2521:4 2520:1 2521:4 2520:1 2521:4 2520:1 2521:4 2520:1 2521:4 2520:1 2521:4 2520:1 2521:4 2520:1 2521:4 2520:1 2521:4 2520:1 2521:4 2520:1 2521:3 2406:3,12,20 2407:1,10,18 2406:3,12,20 2407:1,10,18 2406:3,12,20 2407:1,10,18 2406:3,12,20 2407:1,10,18 2406:3,12,20 2407:1,10,18 2406:3,12,20 2407:1,10,18 2406:3,12,20 2407:1,10,18 2406:3,12,20 2407:1,10,18 2406:3,12,20 2407:1,1,10,18 2406:2,12,2 2553:1,2 2550:1,2 2550:1,2 2550:1,2 2550:1,2 2550:1,2 250:1,2 250:1,2 2550:1,2 250:1,2 250:1,2 2550:1,2 250:1,2 250:1,2 2550:1,2 250:1,2 250:1,2 250:1,2 2550:1,2 250:1,2 250:1,2 2550:1,2 250:1,2 250:1,2 2550:1,2 250:1,2 250:1,2 2550:1,2 250:1,2 2550:1,2 250:1,2 2550:1,2 250:1,2 2550:1,2 250:1,2 250:1,2 2550:1,2 250:1,2			. 23		
2527:3	2427:25 2449:19	logistics 2456:19	2514:1,2 2518:9,	2514:3,4,5	24 2401:5,18,21,
Imiks 2394:7		-	1		
Inks 2394:7	linking 2384:14	long 2410:11	2525:20,21	2520:1 2521:4	2403:6 2404:10,
Lipsett 2372:20 Log-term 2542:5.6 2531:23,24 24526:22,42.5 2407:17,19 2483:7 2495:24 2553:23,24 2550:24,25 2531:24,25 2410:15.22 2489:16 2492:21 looked 2410:2 2551:12,13 2255:11,13 2406:11,26 2448:7 2448:18 2475:1.11 2446:0.11 2447:22 250:12 2456:11.0 2407:12 Lloyd 2407:12 Lloyd 2407:12 2456:11.0 2449:10 2456:11.0 2449:10 2456:11.0 2449:10 2456:11.0 2449:10 2456:11.0 2449:10 2456:11.0 2449:10 2456:11.0 2466:11.0 2466:11.0 2467:22.50 2476:20, 2448:7 2550:22.550:25 2466:11.0 2466:11.0 2466:11.0 2466:11.0 2466:11.0 2466:11.0 2466:11.0 2466:11.0 2466:11.0 2466:11.0 2466:11.0 2466:11.0 2466:11.0 2476:20, 2166:11.0 2476:20, 2166:11.0 2476:20, 2166:11.0 2476:20, 2166:11.0 2476:20, 2166:11.0 2476:20, 2166:11.0 2476:20, 2166:11.0 2476:20, 2276:20,	- C		,	1	1
Lipsett 2372:20 2407:12		long-tailed	2529:2,3	7,9 2525:21,23,	2406:3,12,20
2407:12			· ·		1 ' '
Lisa 2407:17,19 list 2377:1 2396:17 2422:24 2489:16 2492:21 2553:16 2562:26 listen 2382:17 2553:13 2352:3377.10 listened 2544:4 listening 2385:23 live 2384:14 2409:15,16 2388:2,14 2409:15,16 2388:2,14 2400:14,15 2400:12,26 2420:13,14 2400:21,26 2438:11,2 2400:14,15 2559:240:24 240:10,11 2559:240:24 240:10,11 240:10,11 240:21,26 2439:11 2440:10,11 240:21,26 2448:10 2440:10,11 240:21,26 2448:10 2440:10,11 240:21,26 2448:10 2440:10,11 240:21,26 2440:10,11 240:21,26 2440:10,11 240:21,26 2440:10,11 240:21,26 2440:10,11 240:21,26 2440:10,11 240:22,23 2440:10,11 240:22,23 2440:10,11 240:22,23 2440:10,11 240:22,23 2440:10,11 240:22,23 245:22,23 240:10,10 240:21,26 240:10,10 240:21,26 240:10,10 240:21,26 240:10,10 240:21,26 240:10,10 240:21,26 240:10,10 240:21,26 2440:10,11 240:10,20 240:22,23 2440:10,11 240:10,20 240:22,23 2440:10,11 240:22,23 2440:10,11 240:22,23 2440:10,11 240:22,23 2440:10,11 240:22,23 2440:10,11 240:22,23 240:22,23 240:10,20 240:22,23 240:10,20 240:22,23 240:10,20 240:22,23 240:10,20 240:22,23 240:10,20 240:22,23 240:10,20 240:22,23 240:10,20 240:22,23 240:10,20 240:22,23 240:10,20 240:22,23 240:10,20 240:22,23 240:10,20 240:22,23 240:10,20 240:22,23 240:10,20 240:22,23 240:10,20 240:22,23 240:10,20 240:22,23 240:10,20 240:22,23 240:10,20 240:22,23 240:22,23 240:10,20 240:22,23 240:22,23 240:10,20 240:22,23 240:10,20 240:22,20 240:	_	long-term	· ·	· ·	
list 2377:1 2396:17 242:24 2489:16 2492:21 2559:45,2560:2, 2559:45,2560:2, 2559:37:22 2397:17 2420:397:17 2420:398:12 2411:8.9 2420:15, 16 2398:12 2411:8.9 2420:15, 16 2398:12 2411:8.9 2420:15, 16 2398:21 2420:15, 17.26 2588:2.14 2420:15, 19.20 2439:3.14 2420:19.20 2439:3.14 2420:19.20 2439:3.14 2420:19.20 2439:3.14 2420:19.20 2439:3.14 2440:10.11 2497:22 2504:11 2440:2.13 2440:10.11 2497:22 2504:11 2440:2.13 2440:10.11 2497:22 2504:11 2440:2.13 2440:10.11 2497:22 2504:11 2400:2.13 2440:10.11 2497:22 2504:11 2400:2.13 2440:10.11 2497:22 2504:11 2400:2.13 2440:10.11 2497:22 2504:11 2400:2.13 2400:10.11 2400:2.15 2400:10.11 2400:2.15 2400:10.11 2400:2.15 2400:10.11 2400:2.15 2400:10.11 2400:2.15 2400:10.11 2400:2.15 2400:10.11 2400:2.15 2400:10.11 2400:2.15 2400:10.11 2400:2.15 2400:10.11 2400:2.15 2400:10.11 2400:2.15 2400:10.11 2400:10.10 2400:10.11 2400:10.11 2400:10.11 2400:10.11 2400:10.10 2400:10.11 2400:10.11 2400:10.11 2400:10.11 2400:10			· ·		· · · · · · · · · · · · · · · · · · ·
2396:17 242:24 2489:16 2499:21 2508:2 2508:5 2537:22 2512:21 2564:13,14 2552:2 21 2512:21 2564:13,14 2361:18 236:21, 236:18 236:21, 236:18 236:21, 236:18 236:21, 236:18 236:21, 236:18 236:21, 236:18 236:22 2409:15,16 2398:12 2409:15,16 2398:12 2411:8,9 2420:14,15 2497:16,18,22 2582:26 2530:17 2435:15,17.26 2435:13,14 2427:13,14 2406:21,26 2427:13,14 2406:21,26 2437:11,12 2437:11,12 2437:11,12 2441:10 2447:22 2460:26 2448:19 2456:11,12 2447:22 2460:26 2448:19 2456:11,12 2447:22 2460:26 2448:23 2245:19 2466:20 2465:10 2457:22,23 2470:18 2502:16 2409:15,16 2477:31,15 2476:22 32 2479:18,23,24 2479:19,236:21 2479:22 233 2470:18 2502:16 2479:12 2384:25,26 2475:10,11 2478:3,4 2478:3,24 2478:3,24 2479:12,22 2410:17 2411:11 2478:2,24 2479:12,22 2410:17 2411:11 2478:2,24 2479:12,22 2410:17 2411:11 2478:3,24 2479:12,22 2410:17 2411:11 2478:3,24 2479:12,22 2410:17 2411:11 2478:3,24 2479:12,22 2410:17 2411:11 2478:3,4 2479:12,22 2410:17 2411:11 2478:3,4 2479:12,22 2410:17 2411:11 2488:2,324 2479:15,18 2479:15,18 2488:2,23,24 2489:2,23 2488:3,2 238:20 2411:7 2488:2,23 2488:3,2 234 2499:16,18 2388:20 2411:7 2499:11,18 2499:22,23 2488:1,23 2499:13,16,26 2500:26 2502:13 2552:14:10 2496:11,16 2388:20 2411:7 2496:11,16 2388:20 2411:7 2496:11,18 2499:22,23 2488:3,2 348:16 2388:20 2411:7 2496:11,18 2499:22,23 2488:3,23 2494:3,3,5 2509:12,13 2511:11,17 2511:15,16 2396:23 2398:7 2511:11,17 2511:15,16 2396:23 2398:7 2511:11,17 2511:15,16 2396:23 2398:7 2511:11,17 2511:15,16 2396:23 2398:7 2511:11,17 2511:15,16 2396:23 2398:7 2511:11,17 2511:15,16 2396:23 2398:7 2511:11,17 2511:15,16 2396:23 2398:7 2511:11,17 2511:15,16 2396:23 2398:7 2511:11,17 2511:15,16 2396:23 2398:7 2511:11,17 2511:15,16 2396:23 2398:7 2511:11,17 2511:15,16 2396:23 2398:7 2511:11,17 2511:15,16 2	· ·		· ·	· ·	
2489:16 2492:21 2502:5 2537:22 2512:21 2566:13,13 2566:13,14 2565:12,13 2566:13,14 2565:12,13 2361:18 2396:21, 2361:18 2396:21, 2362:133 2397:7,10 2398:12 2499:15,16 2398:12 2499:15,16 2398:12 2499:15,16 2398:12 2499:15,16 2388:241 2420:14,15 2420:14,15 2420:14,15 2427:13,14 2406:21,26 2427:13,14 2427:13,14 2406:21,26 2437:11,12 2437:11,12 2437:11,12 2437:11,12 2437:11,12 2449:10 2448:7 2437:11,12 2449:10 2449:10 2449:19 2456:10,11 2497:22 2504:11 2448:2 2399:19 2457:22,23 2470:18 2502:16 2468:29 2466:20 2466:20 2466:20 2466:20 2466:20 2466:20 2467:20 2475:23,24 2475:23,24 2475:23,24 2475:10,11 2478:23,24 2475:10,11 2478:2,24 2478:11,2 2488:23,24 2478:10,13 2478:21,2 2488:23,24 2475:10,11 2478:2,25 2478:9,10 2488:23,24 2478:12,22 2479:15,16 2488:3,24 2475:20,11 2488:23,24 2475:20,11 2488:23,24 2475:20,11 2488:23,24 2475:20,11 2488:23,24 2475:10,11 2488:23,24 2475:10,11 2488:23,24 2475:10,11 2488:23,24 2475:10,11 2488:23,24 2475:10,11 2488:23,24 2475:12,31 2488:22,23,2 2488:8,9 2471:25,56 2470:1,3 2488:22,23,2 2488:3,3 2488:1 2488:3,3 2488:1 2488:3 2489:3,3 2488:1 2488:3 2489:3,3 2488:1 2488:3,3 2488:1 2488:3,3 2488:1 2488:3 2489:3,3 2488:3 2489:3,3 2488:3 2488:3 2488:3 2488:3 2488:3 248			,		1 ' '
2502:5 2537:22 25537:12 2553:16 2562:26 listen 2382:17 2553:13 2361:18 2396:21, 2409:15,16 2398:12 2411:8,9 2420:14,15 2388:2,14 2388:2,14 2406:21,26 2448:7 2448:7 2440:10,11 2440:10,11 2400:12,12 2440:10,11 2400:12,12 2440:10,11 2440:10,11 2440:10,11 2440:10,11 2440:10,11 2440:10,11 2440:10,11 2440:10,11 2440:10,11 2440:10,11 2440:20, 21 21 2141:8,9 21 2243:13 2432:7,20 2382:20 2559:7 2433:13 2432:7,20 2433:15,726 2433:15,726 2448:7 2433:11,12 2440:10,11 2497:22 2504:11 2440:20, 21 2444:12,13 2445:14,213 2456:11,12 2446:22,23 2456:13,14 2459:10 2497:10,10 2497:22 2504:11 2440:20, 21 2456:11,12 2447:22 2460:26 2503:2 2503:1 247:11,12 247:12,13,14 247:22 2460:26 247:13,14 249:22 2504:11 246:23,19 2465:4,9,12 2398:20 247:117:241:11 2476:16 2543:16, 17 2550:8 2482:25,26 2470:13,3 2496:17,18 2498:1,23,24 2478:1,13 2496:17,18 2486:8,9 2471:25,26 2470:13,3 2486:8,9 2471:25,26 2470:13,3 2486:8,9 2471:25,26 2470:13,3 2486:8,9 2471:25,26 2470:13,3 2486:8,9 2471:25,26 2470:13,3 2486:8,9 2471:25,26 2470:13,3 2486:8,9 2471:25,26 2470:13,3 2486:8,9 2471:25,26 2470:13,3 2486:8,9 2471:25,26 2486:8,9 2471:25,26 2470:13,3 2486:8,9 2471:25,26 2470:13,3 2486:8,9 2471:25,26 2470:13,3 2486:8,9 2471:25,26 2488:1,14:7 2460:20 247:117:241:11 2474:14,14 2478:11,23 2486:14 2486:14 2493:12,2 2400:25 2400:25 2470:13 2496:17,18 2496:17,18 2496:17,18 2496:17,18 2496:17,18 2496:17,18 2496:17,18 2496:17,18 2496:17,18 2496:17,18 2496:17,18 2496:17,18 2496:17,18 2496:17,18 2496:19 240:22:20 2470:13 2486:8,9 2470:13 2496:13,14 249:12 2503:11 2441:19 2447:12				Louis 2399:23	
2553:16 2562:26 listen 2382:17 2553:13 2361:18 2396:21, 2553:13 23.25 2397:7.10 listened 2544:4 listening 2385:23 live 2384:14 2385:2 2386:7,9 2388:2,14 2406:21,26 2425:19,20 2448:7 2432:1,2 2437:11,12 2437:11,12 2437:11,12 livers 2462:13 2440:10,11 2497:22 2504:11 lose 2591:10 lose 259:17:10 lose 2449:10 2530:2 2530:1 lowe 429:23 2433:23 23,22 2443:2,12,4 2437:12,12,14 245:11,12 lose 2449:10 2530:7 lower 2414:7,8 2445:19 2452:11,18 2440:10,11 2497:22 2504:11 lose 2449:10 lose 2441:7,8 2448:22 2449:19 lose 2441:7,8 2448:9 245:11,12 lose 2494:10 2440:10,11 2497:22 2504:11 lose 2392:1 louch 2399:1 louch 2399:1 louch 2399:1 louch 2399:1 louch 2399:1 louch 2399:2 louch 2399:3 louch 2399:2 louch 2399:3 louch 2399:2 louch 2399:3 louch 2399:2 louch 2399:3				Louis-rene	
Isten 2382:17 2361:18 2396:21, Lori 2400:3,5,15 Istende 2544:4 2409:15,16 2398:12 2452:325 2385:23 2411:8,9 2429:16,18,22 2508:2,2 2386:7,9 2425:19,20 2437:13,14 2406:21,26 2437:11,12 2437:11,12 2440:10,11 2497:22 2504:11 Lloyd 2407:12 2441:9,10 2441:2,13 2436:2 2436:2,2 2456:11,12 2447:22 2460:26 2459:29 21 2456:11,12 2447:22 2460:26 2459:29 230:2 2530:2 2546:7 2459:8,9 2465:2, 2350:2 2546:7 2530:2 2546:7 2459:8,9 2465:2, 2471:18,23,24 2471:18,23,24 2471:18,23,24 2478:9,10 2478:9,10 2478:9,10 2478:9,10 2478:15,16 2478:9,10 2488:2,2,26 2470:1,3 2488:2,2,26 2470:1,3 2488:2,2,26 2470:1,3 2488:2,2,26 2470:1,3 2488:2,2,26 2470:1,3 2488:2,2,26 2470:1,3 2488:2,2,26 2470:1,3 2488:2,2,26 2470:1,3 2488:2,2,26 2470:1,3 2488:2,2,26 2470:2,2,3 2488:1,2,3 2288:20 2479:1,18 2288:20 2470:1,3 2488:2,2,26 2470:2,3,66 2488:20,21 7 2475:1,2,1,3,14 2508:1,2 2488:2,2,26 2470:2,3,66 2488:20,21 7 2475:1,2,1,3,14 2508:1,2 2499:1,3,1,6,26 2508:2,3,28; 2508:1,2 2499:2,3,5,6 2404:25 2499:1,3,1,16 2508:2,3,9,1 2508:2,3,1,15 160dging 2457:12 2509:12,13 2501:1,16 2508:2,3,9,1 2508:1,10 2404:2,5,10 2404:2,5 2404:2,5 2409:1,1,18 2409:1,18 2409:			· ·	2397:17	
2555:13 listened 2544:4 listening 2385:23 live 2384:14 2385:2 2386:7,9 2420:14.15 2385:2 2386:7,9 2421:25.26 2385:2 19,20 2425:19,20 2427:13,14 2406:21,26 2437:11,12 losse 2517:10 losses 2517:10 losses 2517:10 lose 2449:19 2538:2 2386:7,9 2446:10,11 2497:22 2504:11 loyd 2407:12 lobby 2392:19 2456:11,12 2456:11,12 2456:11,12 2457:22,23 2456:11,12 2459:8,9 2465:2, 2459:8,9 2465:2, 2459:8,9 2465:2, 2479:12,23 2479:12,23 2470:18 2502:16, local 2389:21 localized 2530:1 localized 2392:17 2486:8,9 2475:10,11 2416:16 2543:16, 17 2550:8 location 2377:21 2384:6 2554:22 2488:25,26 2488:25,26 2489:20,21 2486:8,9 2471:25,26 2489:22,23 2486:8,9 2471:25,26 2489:22,23 2488:1,2,3 2488:1,2,3 2488:1,2,3 2496:17,18 2498:22,23 2496:17,18 2496:17,18 2496:20,21 7 2475:12,13,14 2498:22,23 2488:1,2,3 2496:11,16,19 2499:13,16,26 Raconald 2398:12 2530:2 2550:17 lower 2414:7,8 2445:19 2452:11, 2445:19 2452:11, 2445:19 2452:11, 2445:19 2452:11, 2445:19 2452:11, 2445:19 2452:11, 2445:19 2452:11, 2446:219 2446:20 2463:1,17 2466:20 2467:8 2477:12 2478:1,5 2478:11,23 2479:15,18 2479:12,18 2490:17,18,19 2416:16 2543:16, 17 2550:8 location 2377:21 2384:6 2554:22 2488:9,0 2488:9,0 2471:25,26 2488:12,49 2496:17,18 2498:22,23,24 Raconald 2388:12 2498:10,20 2438:9 2530:11 lower 2414:7,8 2445:19 2452:11, 2445:19 2452:11, 2445:19 2452:11, 2445:19 2452:11, 2445:19 2452:11, 2445:19 2445:19 2445:11 2445:19 2445:19 2445:11 2445:19 2452:11, 246:245:10,18 2455:11,13,14 2479:12,18,22 2499:13,16,26 2499:13,16,26 2499:13,16,26 2499:13,16,26 2499:13,16 2499			•	love 2502:20	· ·
23,25 23,917,10		· · · · · · · · · · · · · · · · · · ·			
Istended 2544:4 2409:15,16 2398:12 2398:24 2511:21 2527:26 2437:17,26 2437:17,26 2437:17,26 2437:15,16 2398:12 2511:21 2527:26 2437:15,17,26 2437:15,17,26 2437:15,16 2538:2 20 2559:7 2538:2 20 2559:7 2442:12 2444:14 2442:12 2444:14 2445:19,20 2425:19,20 lossage 2517:10 low-to-moderate 2530:1 2445:19 2452:11, 2530:7 266 2454:2,10,18 2445:11 2457:14 2445:11 2457:14 2445:19 2452:11, 10 2455:11 2457:14 2455:11 2457:14 2455:11 2457:14 2455:11 2457:14 2458:22 2459:10, 10 16ck 2394:1 16ck 2392:1 16ck 2392:1 16ck 239:1 16ck 2392:1 16ck 2392:1 16ck 2392:1 16ck 2392:1 16ck 245:1,018 2458:22 2459:10, 11 16ck 2392:1 16ck 2392:1 16ck 245:2,10,18 2463:1,17 2463:1,17 2463:1,17 2463:1,17 2463:1,17 2463:1,17 2463:1,17 2463:1,17 2463:1,17 2463:1,17 2463:1,17 2463:1,17 2463:1,17 2463:1,17 2463:1,17 2463:1,17 2463:1,17 2463:1,17 2463:1,17 2473:1,21 2477:1,18 2393:25 2439:19, 20,21		1			· · · · · · · · · · · · · · · · · · ·
listening 2385:23 2411:8.9 lose 2449:19 2420:14,15 2437:16,18,22 2538:2,02386:7,9 2420:14,15 2420:14,15 247:16,18,22 2538:2,02388:7,9 2427:13,14 2425:19,20 2427:13,14 2432:1,2 lossage 2517:10 lower omoderate 2445:19 245:11, 2445:11 2445:19 245:11, 2445:11 2445:19 245:11, 2445:11 2445:12 2444:14 2445:12 2444:14 2445:12 2444:14 2445:12 2444:14 2445:12 2444:14 2445:12 2444:14 2445:12 2444:14 2445:12 2444:14 2445:12 2444:14 2445:12 2444:14 2445:12 2444:14 2445:12 2444:14 2445:12 2444:14 2445:12 2444:14 2445:12 2445:19 2455:11 2457:14 10ce 2394:2 10ce 2470:13 10ce 2399:1 10ce 2463:1,17 2466:2,19 2466:2,19 2466:2,19 2466:2,19 2466:2,19 2466:2,19 2466:2,19 2466:2,19 2466:2,19 2466:2,19 2466:2,19 2466:2,19 2466:2,19 2466:2,19 2466:2,19 2466:2,11 2471:17 2472:11 2475:15 2475:15 <td></td> <td>· · · · · · · · · · · · · · · · · · ·</td> <td>2398:12</td> <td></td> <td>· ·</td>		· · · · · · · · · · · · · · · · · · ·	2398:12		· ·
249:14,15 249:14,15 249:16,18,22 2503:2 2503:2 2503:2 2442:12,2444:14 2530:7 2442:12,2444:14 2530:7 2442:12,10,18 245:11,22 245:11,22 245:11,22 245:11,22 245:11,22 245:11,22 245:11,22 245:11,22 245:11,23 246:11,12 245:11,23 245:11,21 245:11,23 245:11,21 245:11,23 245:11,23 245:11,23 246:22,23 245:11,23 245:11,23 246:24,24,10 245:11,23 246:24,24,10 245:11,24,24,24,24,24,24,24,24,24,24,24,24,24,	listening 2385:23	· ·	lose 2449:19		1 ' '
2385:2 2386:7,9 2388:2,14 2406:21,26 2448:7 2448:7 2437:11,12 2437:11,12 2440:10,11 2441:9,10 2452:12,23 2456:11,12 2456:11,12 2456:11,12 2456:11,12 2457:22,23 2456:10 2459:24,23 2479:15,18 2478:12,23 2479:15,18 2478:12,23 2479:15,18 2478:12,23 2466:24,10,18 2458:22 2459:10, 162 2462:19 162 2462:19 162 2462:19 162 2462:19 162 2462:19 162 2462:19 162 2459:20 162 2463:1,17 2466:20 2467:2 2479:15,18 2479:15,18 2479:15,18 2479:15,18 2479:15,18 2479:15,18 2479:15,18 2489:2,23 2489:2,23,24 2494:2,3,5,6 250:10 2496:17,18 2509:12,13 2509:12,13 2511:13,14 2511:13,14	live 2384:14	· ·	2497:16,18,22	· ·	
2388:2,14 2425:13,14 2425:13,14 2406:21,26 2427:13,14 2432:1,2 2437:11,12 2437:11,12 2449:10 2497:22 2504:11 2438:9 2530:11 2458:22 2459:10, 16 2462:19 2457:22,23 2457:22,23 2470:18 2502:16, 2503:12 2478:3,4 2478:3,24 2488:3,23 2488	2385:2 2386:7,9		2503:2	low-to-moderate	
2446:21,26 2448:7 2432:1,2 2437:11,12 2440:10,11 2441:9,10 2497:22 2504:11 lot 2394:2 21 2456:11,12 2456:11,12 2459:8,9 2465:2, 2530:2 2546:7 2560:10 2478:2,12 2478:3,14 2478:3,4 2478:2,23 2478:3,16 2478:3,16 2478:3,16 2478:3,24 2478:3,16 2478:3,16 2478:3,16 2478:2,23 2478:3,16 2478:3,16 2478:2,23 2478:3,16 2478:2,16 2478:3,16 2478:2,16 2478:3,16 2478:2,16 2478:2,16 2478:2,16 2478:3,16 2478:2,26 2478:3,16 248:23,24 249:17,2550:8 248:23,24 248:25,26 2478:2,10 2488:1,23,20 2488:1,23,20 2488:1,23,20 2488:1,23,20 2498:2,23,24 2498:2,25,26 2498:2,25,26 2498:2,25,26 2498:2,25,26 2498:2,25,26 2498:2,25,26 2498:2,25,26 2498:2,25,26 2498:2,25,26 2498:2,25,2	2388:2,14	· ·	lossage 2517:10		· ·
Livers 2462:13	2406:21,26	· ·	o o		1 ' '
Livers 2462:13	2448:7	· ·			
Lloyd 2407:12 2441:9,10 lot 2394:2 Lucy 2407:13 2463:1,17 2463:2,5,19 lobded 2476:20, 21 2441:2,13 2434:25 2435:7 Lucy 2407:13 2464:2,5,19 2464:2,5,19 2465:4,9,12 2465:4,9,12 2465:4,9,12 2465:4,9,12 2466:20 2467:8 2471:17 2472:1 2466:20 2467:8 2471:17 2472:1 2466:20 2467:8 2471:17 2472:1 2466:20 2467:8 2471:17 2472:1 2466:20 2467:8 2471:17 2472:1 2466:20 2467:8 2471:17 2472:1 2466:20 2467:8 2471:17 2472:1 2466:20 2467:8 2471:17 2472:1 2466:20 2467:8 2471:17 2472:1 2466:20 2467:8 2471:17 2472:1 2466:20 2467:8 2471:17 2472:1 2466:20 2467:8 2471:17 2472:1 2478:11,23 2478:11,23 2478:11,23 2478:11,23 2478:11,23 2478:11,23 2478:11,23 2479:15,18 2479:15,18 2479:15,18 2488:3,23 2479:15,18 2488:3,23 2488:1,23 2488:1,243 2488:1,243 2488:1,243 2488:1,243 2488:1,243 2488:1,243 2499:1,25,26 2479:15,18 2499:13,16,26 2499:13,16,26 2499:13,16,26 2499:13,16,26 2499:13,16,26	livers 2462:13	· ·			· ·
Lucy 2407:13	Lloyd 2407:12	· ·			
21		· ·			· ·
Color Colo					1 ' '
local 2389:21 2530:2 2546:7 2561:10 localized 2530:1 locally 2513:15 located 2392:17 2416:16 2543:16, 17 2550:8 location 2377:21 2384:6 2554:22 locations 2383:20 2411:7 2560:10 Locations 2383:20 2411:7 2560:10 Locations 2383:20 2411:7 2560:10 Locations 2383:20 2411:7 2560:10 Locations 2383:20 2411:7 2506:9 2508:8,9 2409:12,13 2509:12,13 2509:12,13 2509:12,13 2511:13,14 Lou 2397:4 2409:17,18,19 2409:17,18,19 2410:17 2411:11 2415:25,26 2417:8,15,16 2418:1 2422:1,2, 3 2424:10 2402:1,3 2402:2,23 2404:25 Macdonald 2364:8 2373:7 2398:15 Macdonald 2364:				•	
2530:2 2546:7 2561:10 localized 2530:1 locally 2513:15 located 2392:17 2416:16 2543:16, 17 2550:8 location 2377:21 2384:6 2554:22 locations 2383:20 2411:7 2560:10 locations 2383:20 2411:7 2560:10 locations 2383:20 2411:7 250:10 2485:25,26 2487:25,26 2487:25,26 2487:25,26 2487:25,26 2487:25,26 2487:25,26 2487:25,26 2487:25,26 2487:25,26 2487:25,26 2487:25,26 2487:25,26 2487:25,26 2487:25,26 2488:1,23 2488:1,23 2494:2,3,5,6 locations 2383:20 2411:7 2560:10 locations 2383:20 2411:7 2560:10 locations 2383:20 2411:7 2503:12,13 2503:12,13 2506:9 2508:8,9 2494:2,3,5,6 2503:14,15,16 2512:11 15 16 locations 2385:6,9 2388:6 2396:23 2398:7, 2511:13,14		· ·	· · · · · · · · · · · · · · · · · · ·		
2471:18,23,24 2473:21,22 2474:3,4 2475:10,11 2416:16 2543:16, 17 2550:8 location 2377:21 2384:6 2554:22 locations 2383:20 2411:7 2560:10 locations 2383:20 2411:7 2560:10 locations 2383:20 2411:7 2506:9 2508:8,9 2402:6 2453:10, 121115,16,17 2409:17,18,19 2410:17 2411:11 2415:25,26 2417:8,15,16 2418:1 2422:1,2, 3 2424:10 2478:11,23 2479:15,18 2480:3,23 2479:15,18 2480:3,23 2481:9,15 2482:5 2481:9,15 2482:5 2488:3 2486:14 2488:1 2489:8, 18,24 2494:6 2494:13,14 2494:25 2494:13,14 2498:10,22 2498:10,22 2498:10,22 2499:13,16,26 2500:26 2502:13 2500:26 2502:13 2500:2506:8, 13,19,21 2508:7 2509:12,13 2511:13,14 2415:16					2475:15 2477:12
localized 2530:1 2473:21,22 2474:3,4 2415:25,26 2475:10,11 2415:25,26 2410:17 2411:11 2415:25,26 2417:8,15,16 2478:9,10 2418:1 2422:1,2, 3248:25,26 2470:1,3 2486:25,26 2482:25,26 2470:1,3 2384:6 2554:22 2487:25,26 2487:25,26 2487:25,26 2487:25,26 2487:25,26 2487:25,26 2487:25,26 2489:20,21 2383:20 2411:7 2560:10 Ma 2371:20 2496:11,16,19 2498:10,22 2474:5,6, 7 2475:12,13,14 2508:15 Macdonald 2364:8 2373:7 2398:15 2499:13,16,26 2500:26 2502:13 2505:20 2506:8, 13,19,21 2508:7 2509:12,13 2511:13,14 Madam 2381:16 2385:6,9 2388:6 2396:23 2398:7, 2511:1,17 Locatived 2530:1 2470:1,23 2494:2,3,5,6 2509:12,13 2511:13,14 2496:17,18 2509:12,13 2511:13,14 2496:23,3,6 2396:23 2398:7, 2511:1,17 2479:15,18 2480:3,23 2480:3,23 2481:9,15 2482:5 2483:3,23 2486:14 Lyrette 2371:25 M 2481:9,15 2482:5 2481:9,15 2482:5 2483:3 2486:14 2488:1 2489:8, 18,24 2494:6 2496:11,16,19 2498:10,22 2496:11,16,19 2498:10,22 2499:13,16,26 2500:26 2502:13 2500:26 2502:13 2503:11,16 2364:8 2373:7 2398:15 2503:11,16 2500:26 2502:13 2503:11,16 2505:20 2506:8, 13,19,21 2508:7 2509:12,13 2508:7 2509:12,13 2508:7 2509:12,13 2508:7 2509:12,11 15,16 2385:6,9 2388:6 2398:7, 2511:1,17 2511:1,17					2478:11,23
locally 2513:15 2474:3,4 2415:25,26 Lyrette 2371:25 2480:3,23 2480:3,23 2480:3,23 2481:9,15 2482:5 2483:3 2486:14 2488:1 2489:8, 18,24 2494:6 2488:1 2489:8, 18,24 2494:6 2496:11,16,19 2498:10,22 2496:11,16,19 2498:10,22 2499:13,16,26 2500:26 2502:13 2500:26 2502:13 2500:26 2502:13 2500:26 2502:13 2500:26 2502:13 2500:26 2502:13 2500:26 2502:13 2500:12,13 2500:12,13 2511:15,16,17 2396:23 2398:7 2511:1,17 2511:1,17				2398:20	2479:15,18
locally 2513:15 2475:10,11 2475:10,11 2417:8,15,16 2417:8,15,16 2417:8,15,16 2417:8,15,16 2417:8,15,16 2417:8,15,16 2417:8,15,16 2417:8,15,16 2417:8,15,16 M Ma 2371:20 2488:1 2489:8, 18,24 2494:6 2488:1 2489:8, 18,24 2494:6 2496:11,16,19 2496:11,16,19 2498:10,22 2496:11,16,19 2498:10,22 2499:13,16,26 2499:13,16,26 2500:26 2502:13 2500:26 2502:13 2503:12,13 2503:12,13 2509:12,13 2509:12,13 2509:12,13 2511:13,14 2511:13,14 2512:11 15 16 2386:23 2398:7, 2386:23 2398:7, 2386:23 2398:7, 2511:1,17		· ·		Lyrette 2371:25	· ·
located 2392:17 2478:9,10 2418:1 2422:1,2, 3 2424:10 M 2483:3 2486:14 2488:1 2489:8, 18,24 2494:6 17 2550:8 2481:23,24 2470:1,3 Ma 2371:20 2496:11,16,19 10cation 2377:21 2486:8,9 2471:25,26 2404:25 2496:11,16,19 2384:6 2554:22 2489:20,21 2475:12,13,14 2364:8 2373:7 2498:10,22 2499:13,16,26 2499:13,16,26 2500:26 2502:13 2500:26 2502:13 2560:10 2496:17,18 2489:22,23,24 2494:2,3,5,6 2503:12,13 2506:9 2508:8,9 2503:14,15,16 2385:6,9 2388:6 2509:1 2510:15 2402:6 2453:10, 2511:13,14 2511:15,16,17 2512:11 15 16 2396:23 2398:7, 2511:1,17	1	· ·	· ·		· ·
2416:16 2543:16, 17 2550:8 2481:23,24 2482:25,26 2470:1,3 2486:8,9 2471:25,26 2472:2 2474:5,6, 2489:20,21 2496:17,18 2496:17,18 2506:9 2503:12,13 2500:9 2508:8,9 2509:12,13 2511:13,14 2511:15,16,17 2512:11,15,16 2481:23,24 2494:6 2482:23,24 2402:6 2453:10, 12 14 15		· ·		M	
17 2550:8 2482:25,26 2470:1,3 Ma 2371:20 2496:11,16,19 2384:6 2554:22 2487:25,26 2472:2 2474:5,6, Macdonald 2498:10,22 2498:10,22 locations 2489:20,21 7 2475:12,13,14 2383:20 2411:7 2493:22,23 2483:1,2,3 2398:15 2500:26 2502:13 2560:10 2496:17,18 2496:17,18 2494:2,3,5,6 2494:2,3,5,6 2503:12,13 2506:9 2508:8,9 2503:14,15,16 Madam 2381:16 2385:6,9 2388:6 2396:23 2398:7, 2509:1 2510:15 Lodie 2358:24 2402:6 2453:10, 2511:13,14 2511:13,14 2512:11 15 16 2396:23 2398:7, 2511:1,17	*	2481:23,24			
location 2377:21 2486:8,9 2471:25,26 2404:25 2496:11,16,19 2384:6 2554:22 2487:25,26 2472:2 2474:5,6, Macdonald 2498:10,22 2383:20 2411:7 2493:22,23 2483:1,2,3 2398:15 2560:10 2496:17,18 2496:22,23,24 240ding 2457:12 2496:17,18 2496:12,13 2494:2,3,5,6 2509:12,13 2509:12,13 2509:12,13 2511:15,16,17 2511:13,14 2511:15,16,17 2511:13,14 2512:11 15 16		2482:25,26		Ma 2371:20	1
2384:6 2554:22		2486:8,9	*		
locations 2489:20,21 7 2475:12,13,14 2364:8 2373:7 2499:13,16,26 2383:20 2411:7 2493:22,23 2483:1,2,3 2398:15 2500:26 2502:13 2560:10 2496:17,18 2489:22,23,24 2503:12,13 2503:12,13 2506:9 2508:8,9 2402:6 2453:10, 2509:12,13 2509:12,13 2511:15,16,17 2396:23 2398:7 2509:1 2510:15 2511:13,14 2512:11 15 16 2396:23 2398:7 2511:1,17	2384:6 2554:22	· ·	· ·	Macdonald	·
2383:20 2411:7 2560:10 2493:22,23 2496:17,18 2503:12,13 24949:22,23,24 2402:6 2453:10, 2493:22,23 2483:1,2,3 2489:22,23,24 2494:2,3,5,6 2503:14,15,16 2503:14,15,16 2509:12,13 2509:12,13 2511:13,14 2511:15,16,17 2512:11 15,16 2396:23 2398:7, 2500:26 2502:13	locations	· ·	7 2475:12,13,14		1 ' '
2560:10 lodging 2457:12 Lodie 2358:24 2402:6 2453:10, 12 14 15	2383:20 2411:7		2483:1,2,3		
lodging 2457:12 2503:12,13 2494:2,3,5,6 Madam 2381:16 13,19,21 2508:7 Lodie 2358:24 2509:12,13 2509:12,13 2511:15,16,17 2385:6,9 2388:6 2396:23 2398:7 2509:1 2510:15 13,14,15 2511:13,14 2512:11 15 16 2396:23 2398:7 2511:1,17	2560:10	· ·	2489:22,23,24		· ·
Lodie 2358:24 2509:12,13 2511:15,16,17 2512:11 15 16 2385:6,9 2388:6 2509:1 2510:15 2512:11 15 16	lodging 2457:12	· ·	2494:2,3,5,6		
2402:6 2453:10, 2509:12,13 2511:13,14 2512:11 15 16 2396:23 2398:7, 2509:1 2310:13	Lodie 2358:24	1	i i		1 ' '
2511:13,14 2512:11 15 16 2500:25 2500.77 2511:17		· ·	i i	•	
20 2377.7,13,17, 2312.10 2314.3		2511:13,14	2512:11,15,16	1	· ·
				20 2377.7,13,17,	2312.10 2317.3
		I	I	1	I

0515 10 0510 15	2270.25	2400.45	2406 67 0	245612455
2515:12 2518:13	major 2370:25	manage 2480:17	2406:6,7,8	2456:1 2457:6
2519:25 2521:21,	2371:3 2420:3,7	2546:9,10	managing	2460:20,22
24 2523:9	2422:5 2460:15 2485:23	managed	2436:6	2462:11 2465:24 2477:25 2478:5,
2524:19,26		2390:10 2411:7	mandate 2507:5	26 2479:10
2525:8,24	majority	2499:20	2538:9	
2526:26 2527:24	2428:23 2557:5	management	mandated	2490:14,25
2528:11,14,20 2529:7 2531:7,10	make 2380:14	2368:7,10,12,14,	2461:24	2498:16,19 2501:19 2502:7
2532:1,26	2382:20 2390:2	15,24 2369:23	manner 2395:3	2504:3,11,15,26
2532.1,20	2433:12 2438:1	2404:18,19	2396:6 2420:13	2504.3,11,13,20
2533.12,13	2448:10 2449:6,	2407:16,17,20	2445:15 2522:7	2503.1,4,8,13
2535:23,26	7,13,14 2451:1,	2411:4 2413:10,	2562:23	2513:2 2514:10
2537:21,26	25 2462:20	15,24 2415:4,13	map 2428:19	2515:22214.10
2539:14 2540:21,	2500:8 2501:5	2418:20 2421:20	2565:6,14	2513.13,22
24 2541:6 2542:9	2506:25 2524:5	2423:24,25	March 2375:19	2518.23,23
2545:17 2548:7	2540:7 2543:11	2436:2,5,9,14	2389:8 2390:11	7,8 2524:4
2549:8 2551:2	2548:16,24	2437:2,5,7,10,14,	2423:4 2519:21	2532:5 2535:19
2553:8,18 2554:2	makes 2442:24	18,20,21 2438:4		2538:6,12,15,24,
2555:1 2557:10,	making 2427:23	2439:17 2441:12,	Marcoux	25 2539:6,7
14,25 2558:14	2433:1 2435:8	14 2442:16,18,	2369:20 2404:16	2563:11
2559:12 2560:6	2493:25 2553:2	19,21,22,25,26	Marenzelleria	marine-related
2561:2,16	Malcolm	2443:6,26	2559:17,21,22,23	2490:15
2563:14,17	2361:24 2397:5,	2444:3,6,21	2560:1	
2564:19	10 2425:21,23,	2445:2,12,15	Margaret	maritime
made 2386:1	24,25	2446:1,3,12,22,	2403:26	2514:11,21
2409:21 2420:6	mammal	24 2460:13	margin 2429:11	Mark 2378:7
2421:15 2423:7,	2369:20 2404:16	2479:8 2508:2,3	marginally	2383:11 2403:14
14 2435:9 2450:5	2465:24 2518:25	2519:10,18 2526:9,10	2429:11	market 2472:11
2461:12 2463:9	2519:19 2538:6,	2536:18 2538:18,	Marianne	2481:19 2482:10
2501:26 2536:5,9	15,24,25 2539:6	20 2540:9,14,17	2404:16	2483:21,23
2541:3 2548:22	mammals	2541:4 2543:10	Marina 2397:18	2486:26 2488:4,
2549:5,22	2412:13,22	2544:9 2546:11		18
2550:10 2551:6,	2415:7 2460:20,	2547:5,14,19	marine 2364:4,5 2365:7 2369:20	marks 2379:14
17 2563:3	22 2497:15,16,22	2548:21 2549:16,	2370:15,23	2485:16
Madeleine	2498:3,7,16,19	22 2550:16	2370:13,23	Mary 2374:9
2381:21,23	2499:1,4,5,9	2551:15 2558:24	2406:7 2408:5	2379:2,12
2402:11	2500:1,2,16,19,		2400.7 2408.3 2409:5,12 2410:1	2380:26 2387:2
Maher 2370:8	21 2501:20	manager 2360:19 2361:22	2409:3,12 2410:1	2389:25 2424:24
2405:20	2502:7,19	2368:1,3,17,26	2411.1,3,20	2471:10 2512:2
	2504:3,15	2369:6,26	23,25 2413:2,10,	2546:26 2547:8
main 2425:7	2505:1,4,8	2370:8,14,21,23,	14 2414:20	masking 2391:19
2532:11 2546:14	2506:7 2518:23	24 2371:2,19,20,	2415:4,7 2416:5	masks 2392:11
maintain	2521:7 2535:19	22 2372:11	2413:4,7 2410:3	material 2463:26
2416:13	2539:8	2383:9 2402:24,	2433:13 2436:3	
maintains	man-made	26 2403:10,15	2444:2,8	materials
2481:11	2509:25	2404:25,26	2447:18,20	2456:20 2492:10
		2405:20,22	2451:19 2455:3	matter 2385:25
		2103.20,22		2387:24 2394:22
<u> </u>				

2400:9 2471:7	measurable	meet 2422:21	2474:3,4	2473:13 2477:25
2512:19 2513:1	2512:25	2427:4,8,11	2475:10,11	2478:6 2479:13,
2519:22 2524:4	measure 2445:4	2431:16 2432:9,	2478:9,10	14 2553:14
matters 2454:3,	2473:9 2481:12	23 2456:7	2481:23,24	membership
19	2548:2 2556:3	2459:12 2460:5,	2482:25,26	2417:18
Matthew 2397:2	measured	16	2486:8,9	memo 2438:6
2404:22,24	2466:20 2547:24	meeting 2374:17	2487:25,26	
maximum		2388:17 2390:25	2489:20,21	mention 2400:16 2447:19 2471:2
2390:7 2391:2	measurements 2433:6	2391:3,7,10,11,	2490:19 2493:22,	2536:16
2489:12 2491:11		22 2392:13	23 2496:17,18	
2492:18	measures	2394:1,23	2503:12,13	mentioned
	2378:12 2386:13	2420:11,20	2506:9 2508:8,9	2459:19 2471:5
mayor 2364:19	2390:16,18	2421:1 2432:5	2509:12,13	2507:12 2521:4,
2365:20 2399:25	2392:15 2412:21	2451:21,23	2511:13,14	13 2541:2
2400:25 2419:10	2413:6,24	2456:20 2459:5,	2514:1,2 2518:9,	mentioning
2447:5	2414:10 2415:13	13 2464:12	10 2522:18,19	2536:18
Mcclintock	2442:1,4,7	2502:20	2525:20,21	merits 2524:4
2363:3	2469:25 2473:14,	meetings	2526:21,22	Merkosak
Mclennan	16 2478:1,7	2377:17 2379:17,	2529:2,3	2361:11 2397:2
2369:26	2479:6 2482:22	18 2384:8	2531:23,24	Merlyn 2399:13
Mcleod 2362:7	2487:1 2500:12, 22 2501:19,24	2389:24 2390:7	2542:5,6	messages
2397:15	2502:2,5,17	2391:9 2392:25	2550:24,25	2470:20
Meadows	2502:2,3,17	2396:8 2399:26	2554:23,24	
2360:10 2383:7	2509:18 2536:14	2432:15 2456:19,	2557:21,22	metals 2466:24
2385:6,7 2401:5	2538:10 2542:3	25 2457:10,11,26	2559:4,5,14	method 2394:23
2435:17,18	2543:10 2544:16	2471:9 2478:5,8	2560:2,3	methodology
2452:11,26	2546:12 2558:20,	2479:1,2	2561:12,13	2465:19 2512:1
2453:11,16,22	24	2480:20,22	2564:13,14	methods
2454:1,10,11,18	mechanism	Megan 2396:24	2565:12,13	2426:12,23
2455:11,12	2437:18 2544:21	2397:7 2409:15,	Melanie 2397:22	2473:15 2478:1,7
2463:1,17,18		16 2411:8,9	melt 2497:24	metres 2554:12,
Meagan 2404:2	mechanisms	2420:14,15	2500:13 2501:6	21 2555:5
meaning 2488:6	2549:23,26	2421:25,26	melts 2500:9	metrics 2530:26
meaningful	media 2384:5,7,	2425:19,20	member 2360:6,	MEWG 2473:13
2423:8 2470:14	9,11,15,17,18,24	2427:13,14	7 2364:10,12	2477:25 2479:1
2543:3	2385:2 2386:2	2432:1,2	2399:12,18	2537:15
	2484:13,19	2437:11,12	members 2376:6	MHTO 2501:7
meaningfully	medical 2391:1	2440:10,11,22	2381:14 2382:2,	
2532:23	Meeka 2402:6,8	2441:9,10	23 2384:11,22	mic 2478:17
means 2429:10	2447:25 2452:1,	2442:13 2444:12,	2386:15 2400:11	Michael 2397:12
2456:18 2466:23	3,18 2454:5,21	13 2445:20	2408:20 2411:25	micro 2529:23
2483:14,16	2455:19 2457:13	2456:11,12	2419:21 2420:5	microphone
2505:13 2553:3	2458:21 2459:15,	2457:22,23	2421:22 2423:5	2376:20 2393:8
meant 2441:21,	17 2460:18	2459:8,9 2465:2,	2424:14,15	2394:8,12
23 2442:8	2463:6 2464:4	3,8 2468:8,9	2452:20,21	2453:11
2472:10 2488:20	2465:5 2467:3,4	2471:23,24	2453:3 2456:14,	mid-afternoon
2490:26 2505:3	2470:3,5	2473:21,22	26 2464:9	2393:17
	I	1	I	1

migrate 2509:3	2469:14,16,19	2447:6 2454:25	2477:21 2482:14	2437:20 2438:7,
migrating	2507:4 2550:8	2470:4,8 2496:12	2487:6 2497:10	22,26 2439:3,6
2505:5 2506:1	mine's 2507:8	2534:15	2521:10 2540:10	2443:3,5,10,16,
migration	Minerals 2372:6	mischaracterize	mix 2488:11	17,21 2444:7
2509:8		2560:20	2495:22	2446:7,15,18
	Mines 2358:11,	misidentification	mixup 2378:1	2448:5 2462:10,
migratory 2412:4 2462:4	13,16,22 2359:1, 6,10,14,17	s 2559:26 2563:25	mobilizing	14 2465:16
	2361:3,11,12,14,	misidentified	2418:21	2470:23 2473:15
Mike 2367:3	25,26 2362:1,2,3,	2560:17		2478:1,7 2480:16
2397:15 2402:6	4,5,6 2375:16		model 2555:11	2501:24 2502:15
2452:3,4,15,18	2396:21 2408:26	missed 2438:22	modelled 2466:9	2504:23 2507:14,
2453:8,17,19	2410:21 2419:7	2453:1	2527:24	15,20 2508:21
2454:5,6,21,22	2447:12 2471:15	missing 2433:20	modelling	2509:20 2510:5
2455:19,20,25	2484:24 2502:11	2436:10	2495:4 2541:25	2519:3,19
2456:9 2457:13, 14 2458:21,22	2525:4 2537:25	misunderstandi	2554:16 2555:10,	2520:6,15,17,23,
· ·	2554:1	ng 2491:1	13,14,20 2556:8,	25 2521:2 2523:4
2459:15,16,17 2460:18,19	minimize	mitigate 2436:13	26	2526:2,7 2527:5,
2463:8 2464:4,5	2412:21 2442:5,	2439:9 2441:1,4	moderate 2415:9	8,11 2528:23
2467:3,4 2470:5,	23 2509:19	mitigated 2441:7	2530:22	2529:19 2532:3
6 2527:17,20,21		2443:24	modifications	2533:6 2535:17
2542:14	minimized	mitigating	2422:26	2537:14 2544:16,
	2503:20	2436:3	modified	18,21 2547:3,13
Mike's 2465:5	minimum		2389:18 2552:18	2551:7,12,13
Mikki 2365:16	2492:14	mitigation 2412:21 2413:24	modify 2527:9	2552:11 2557:1,
2399:19	mining 2369:18	2412:21 2413:24 2414:10 2415:12	modifying	3,8 2558:10
million 2379:5,6	2371:16 2404:3,	2414.10 2413.12	2543:11	2559:2,8 2562:5,
2495:16,18	12 2459:22	2438:25 2439:1,3		18 2563:1,4,13 2564:11,15,23
2510:20 2513:20,	2466:16 2467:12,	2442:4,7 2443:4	molecule 2558:4	2565:8,14
21 2515:18,23	25 2469:7 2500:7	2445:4,9 2446:6,	moment 2381:14	•
2516:3,23 2517:3	2510:18,22	15,19,21 2473:8,	Monday 2388:16	monitors
Milne 2379:4,8,9,	2528:21	14,16 2478:1,7	money 2449:5,6,	2521:17
13 2413:26	minister	2479:6 2481:12	16	months 2387:8
2416:16 2428:18	2367:21,22,23,25	2501:24 2509:18	monitor 2461:10,	2502:21 2505:22
2484:18 2492:17,	2381:3 2402:16,	2538:10 2542:3	20 2535:19	Moore 2361:22
22 2493:6	18,20,22 2458:26	2543:13 2548:2	2543:18 2557:2,3	2362:21 2397:5,
2523:14,16,19	2459:12 2548:22	2556:11 2558:20,	monitored	10,21
2554:22 2555:6	ministers	23	2508:12 2520:5	moot 2558:6
2557:3,6 2558:22	2380:17 2381:4,6	mitigations	2562:15	morning 2358:5
2564:2	2548:17,22,26	2436:25 2442:3	monitoring	2381:17 2385:17
mind 2400:11	minor 2530:1	2480:15 2504:6,	2365:8 2380:4	2386:4 2393:16
mindful 2393:23	minute 2523:8	16,26 2542:26	2411:4 2413:7	2396:23 2405:5
2394:15	minutes 2390:24	2543:20 2557:20	2414:20,21	2406:11 2407:7,8
mine 2374:7,9	2393:11,12	Mittimatalik	2419:20 2420:1	2565:19
2378:22 2379:2,	2408:12,19	2365:1 2398:23	2423:1,3,7,15,16,	Morrison
13 2424:24	2420:12,20	2419:23 2421:23	22 2432:6,18	2360:19 2383:9
2439:14 2441:1,	2421:1 2440:8	2457:8 2472:22	2433:24 2436:23	
5,26 2466:14,21		2.0.10 2172.22		

motivated 2426:24	muted 2394:8	21,22 2419:5,9, 10 2447:5	news 2449:25 Newswire	nonviable 2473:11 2474:25
motorized		national 2370:15	2484:14	2475:6 2479:22
2450:25,26	N	2405:23 2561:20		2480:13
motors 2451:11	Nagmalik	Nattaq 2470:26	Nguyen 2371:24 2405:1	north 2359:1
	2365:22	_		2369:19 2373:4
mouth 2392:12		Nattilik 2448:13	Ngwa 2368:26 2403:10	2375:24 2379:13
move 2393:13	Namautaq 2358:14 2419:4,	natural 2369:9		2406:10,14,23
2396:14 2424:18	6,10	2372:1 2403:15	niche 2484:22	2413:5 2432:15
2433:21 2469:10	,	2405:3,7	Nick 2398:14	2448:13 2457:5
2476:19 2500:13	names 2397:8	naturally	night 2388:25	2471:14,15
2513:11,18	2400:21	2466:17	Ningiuk 2364:12	2472:18 2473:25
2531:16 2540:16	narwhal 2380:4	nature 2436:21	NIRB 2374:5	2474:18,20
2541:14 2544:23	2413:12,18,21	2556:7	2378:4,10,13,23	2477:10 2479:1,
2556:9	2414:7 2425:1	Navy 2428:18	2379:16 2383:24	16 2480:24
movements	2426:15 2433:6,7	necessarily	2384:22 2385:3	2481:14 2482:11,
2412:3 2508:18	2434:7,9 2438:7,	2527:3 2542:18,	2390:5 2391:4,24	13 2484:8,10
moves 2497:20	9,16,19 2439:8	19 2547:18	2393:19 2406:24	2486:19,21
moving 2381:10	2497:14,16	needed 2439:2	2435:16 2452:25	2487:24 2489:1,4
2408:3 2431:19	2504:3,22	2440:13 2441:17	2454:9 2455:10	2491:23 2495:11
2436:9 2438:20	2505:22,23	2443:14,17	2458:14 2462:26	2496:14 2526:6
2471:13 2496:26	2506:1,4,7	2456:22 2461:21	2463:16 2480:15	2543:16 2555:16
2502:24,25	2508:11,15,18,	2469:10,25	2533:19	2556:9,11
2503:6,8 2504:25	22,24 2509:2,8,	2482:8 2490:18	NIRB's 2374:5	northern
2508:23 2523:26	11,15,17,22,23 2518:25 2520:12	negative 2436:11	2380:26 2382:24	2358:12 2359:12
2552:6 2553:5	2518.23 2520.12	2444:1 2445:13	2393:19 2534:1	2361:10 2368:7,
2558:17 2559:15	2529:17,21		NITV 2524:20	9,11,13,15,22
2563:13,21	2530:15,23	negotiate 2480:20	Noble 2367:22	2379:11 2381:3
2564:5	2530:13,23		2402:17	2403:8 2407:20
muktuk 2502:20,	10 2535:20	negotiated		2408:16 2410:20,
22	2536:6,10,23	2547:26 2551:18	Noel 2464:9	23 2417:3,5,24,
multi-year	2537:7 2539:5,8,	negotiating	noise 2413:19	26 2525:5
2482:20	19,24 2540:4,5,9	2459:1 2474:16	2468:3 2482:2	2548:6,8,23
multiple 2387:4	narwhals	negotiation	2504:18 2505:4	2553:19
2434:9 2443:21	2424:24 2438:13	2477:6	2557:12	nose 2392:12
2445:8 2446:20	2499:2,9 2500:5	negotiations	non-ice 2488:6	note 2377:15
2473:10 2480:21	2502:18,23	2477:2	non-quota	2391:4 2424:12,
2482:18 2483:7	2503:1,5,8	nephew 2505:22	2546:13	15 2435:7,13
2490:15 2501:22	2520:4 2533:7	network	non-shoulder	2436:17 2477:13
2503:23 2508:2	Nash 2464:10	2372:13,19	2528:24 2529:12	2488:2,10
2529:21 2531:21		2385:12,15	2533:9	2520:21 2523:18
2535:22 2536:18	Nasook 2366:1	2524:10,18	nonetheless	2551:17 2563:21
Murphy 2365:3	Natalie 2402:14	Network's	2556:26 2562:25	note-taking
2399:5	2418:8,10	2386:9,18	nonindigenous	2458:18
Murray 2361:25	2545:16 2553:7	newer 2487:9	2554:20 2558:26	noted 2391:12
2397:5,11	Natanine	2488:3,17	2564:12	2395:10 2436:18
,	2366:14 2401:20,	2700.3,17		

		30		
2486:10 2490:16	2490:3,21	2539:26 2540:13,	observing	2487:24 2489:1,4
2492:3 2493:5,9	2492:25 2494:26	14 2541:3,16,17	2541:22	2491:23 2495:11
2517:21 2521:26	2498:25 2513:17	2544:24 2545:5,	obtain 2449:5	2496:14 2497:3,9
2547:6 2559:25	2528:26 2533:10	7,15 2546:11	occasionally	2498:8,11,15
notes 2486:1	2535:6,12	2547:2,7 2548:16	2387:12	2499:14,18
2566:6	2536:11 2544:6	2552:7 2553:7		2500:24 2501:1
notice 2392:4	2545:1,3,5,13,25	Nunavut's	occasions	2506:10,14,23,26
2464:24	Nunalirijikkut	2390:14 2418:19	2473:10	2507:15,21
noticed 2385:10	2363:26	Nutarak 2364:26	occur 2442:22	2508:16 2515:2
2396:1	Nunami 2362:24,		2446:25 2488:25	2525:4 2533:4,
	25,26 2363:1	NWT 2461:2,14	2507:20 2556:19,	13,16,20 2534:17
notify 2384:4	2397:24		20 2559:22	2535:24 2536:1
November	Nunavut 2358:7	О	occurred	2537:8,25
2375:9 2379:24	2359:9,11		2420:20 2434:16	2538:2,4,7,14,20
2382:3,13	2360:2,4,9,18,22	O'GRADY	occurrences	2539:2,4,7,12,15
2462:20,22	2363:7,19	2367:20 2402:13,	2562:21	2540:25 2541:5,
Nowdlak	2367:18,20	14 2418:9,10	occurring	12 2553:25,26
2464:10	2370:9,13,16	2545:16,17	2444:20,23	2554:3 2557:11,
NTI 2457:18,24	2370.9,13,10	2553:7,8	2520:15	15 2558:12,15
2524:25 2525:1,8	2374:4 2381:8,9,	O'SOUP	occurs 2414:1,2	2559:10,13
2528:14 2535:7	24 2382:7	2370:25	ocean 2406:26	2560:26 2561:3
number 2378:23	2385:4,7,11,22	oath 2377:7,12	2447:22 2451:5,	2563:15,18
2411:3,12	2386:8,18	2495:17	14 2477:20	2564:17,20
2412:15 2414:9	2387:22 2389:17	objection	Ocean's 2478:2	Oceans' 2473:2
2417:9 2419:25	2398:16 2402:11,	2425:14		Oceans2497
2429:9 2438:9	14 2403:10	objective	Oceanography	2359:3
2439:13 2458:24	2405:19,21,25	2536:17 2545:26	2373:9 2406:15	October 2379:24
2460:20 2461:6	2407:5,11,15,16	objectives	Oceans 2359:1,2,	2382:4 2512:5
2462:1,15	2409:7,11,13,23,	2389:23 2422:21	11,14,16	2513:6
2465:11 2468:15,	26 2410:4 2416:6	2549:20	2369:12,22	odd 2438:14
22 2471:19,21	2418:8,11	objects 2499:7	2373:4 2406:10,	office 2368:7,10,
2472:8,9 2476:24	2420:19 2421:15		14 2419:21	12,14,16 2390:6
2482:6 2483:8,25	2423:2 2435:18	obligations	2426:8 2432:14	2403:10 2407:16,
2486:24 2487:12,	2451:17 2452:5	2545:23	2436:18 2457:5	17,20 2418:20
13 2488:22,26	2454:2,11	observation	2471:14,15,16	officer 2361:7
2489:12 2491:2,	2455:12 2456:5	2465:25 2536:10	2472:18,22,25	2363:13,18
12 2492:26	2457:15,20,24	2543:16	2473:19,24,25	2365:21 2370:2
2495:15 2496:8	2460:11 2461:2	observations	2474:13,18,20, 22,24 2475:4	2371:16 2372:3
2508:13 2509:26	2463:18 2480:10,	2504:24	2477:5,7,10,17	2390:15 2391:1
2516:5 2520:23	11 2510:17	observed	2477.3,7,10,17	2407:21,22
2529:18 2533:7	2512:5 2519:11	2465:25 2528:26	2478.12,13,22,23	officer's 2392:8
2538:13 2543:15,	2524:10,17,25	2529:14,16	2480:1,4,24	
24 2561:25	2525:3,5 2526:12	2531:3 2533:11	2480:1,4,24 2481:3,7,10,14	official 2373:17,
2562:1	2527:14 2528:12,	2564:22	2482:11,13	18 2420:17
number's 2472:2	19 2531:8,11	observers 2457:6	2484:8,10	2566:15,22
numbers 2414:7	2532:24 2533:1	2521:17	2486:19,21	offset 2488:14
2438:15 2484:6	2534:4,7,14,24			
-				

oil 2369:18	opened 2467:12	2475:9 2479:21	2477:22 2521:11	overseas 2556:14
2404:12 2413:14	opening 2358:6	2486:2	organization's	overturned
2416:20,23	2374:1,17,20,21	options 2376:11	2376:19	2510:19
2417:11,13,18	2452:16	2389:18 2441:13	Organization-11	overview
2450:18 2462:1,6	openly 2433:18	2486:26	2487:7	2490:24 2491:2
2513:19,21	Openoil 2406:16	oral 2408:4	organizations	2516:8
2516:13,15,17	-	2526:16	2421:17,18	owner 2471:6
2517:2,25	operate 2441:23 2482:21 2542:25	orcas 2500:4	2450:24 2452:10	
Okalik 2372:25			2457:1 2460:4,25	ownership 2514:12
2406:19,20,21	operates 2507:6	order 2392:9,23 2408:19 2443:11	2471:5 2525:18	2514:12
2497:2,5	operating	2479:6,11	2541:6	
2498:21,22	2363:13 2446:13	2501:23 2507:10,	original 2387:2	P
2499:25,26	operation 2442:8	24 2537:10,12	2422:17 2481:4	D. I. 22.62.24
2502:10,13	2456:3 2469:9,11	2540:6 2561:8	2512:1 2519:4	P.J. 2363:24
2505:19,20	2514:12 2529:26	orderly 2394:5	2551:18 2564:25	2398:10
2508:26 2509:1	2543:21	ore 2374:9	originally 2466:9	pace 2394:13
2510:14,15	operational	2379:2,4,10,11	2497:11	pages 2379:19
Older 2487:8	2491:15 2538:17	2413:13 2468:12,	Osbourne	2566:4
omission	2543:13	14,15,17,26	2362:17 2397:19	paid 2456:3,15
2493:18	operationally	2469:10,13,15		Paige 2397:25
omit 2494:16	2474:15	2471:19,21	Ottenhof 2363:26 2398:7,	Palituq 2366:22
omitted 2493:13	operations	2476:19 2488:26	8,9 2458:7,8	Panamax
Onalik 2367:21	2424:25 2425:2	2489:12 2498:26	2460:8,9	2513:18
2402:16	2428:10,11	2505:26 2510:23	2537:23,26	pandemic
onboard 2524:2	2443:12 2490:25	2513:18 2523:12,	2538:1 2541:8,9	2389:17 2394:25
ongoing 2387:21	2502:7 2504:5	18	2544:13,14	Panel 2360:6,7
2422:6 2426:14	2507:7,9,12	ore-carrying	2549:7,8,9	2376:2 2380:13,
2445:1 2477:2	2514:21 2518:3	2493:5	outdoor 2469:13	16 2381:13
2527:8	2520:19 2542:21 2564:3	organism	outlet 2384:9	2382:5,6,14,16
online 2360:22		2557:18 2558:3	outlier 2429:18	2384:21
2361:15 2377:18,	operator 2516:1	organisms		Panel's 2384:25
23 2378:6,17	opinion 2541:20	2554:19 2556:13,	outline 2548:10,	Pangaea
2383:11 2420:13	opinions 2395:24	16,23 2563:7		2484:13,15
Ootoovak 2365:4	2396:5	organization	outlined 2444:20	2485:8,22 2486:1
2399:1,2,3	opportunities	2364:23 2365:1	2512:26	2487:2 2493:14
open 2457:17	2375:14	2376:16,25	output 2496:9	Pangnirtung
2464:20 2472:11	opportunity	2396:16 2402:2	outreach	2381:23 2453:21
2529:12,15,19,26	2392:24 2394:6	2419:23 2421:7,	2360:15 2383:5	2502:22
2531:1,5 2532:3	2451:20 2452:9,	24 2424:8	outstanding	panic 2530:14
2560:21	23 2470:15	2426:18 2431:2	2552:19	Panikapakoocho
open-loop	2496:4	2434:23 2437:24	overestimate	2471:10
2409:25	opposed 2563:5	2440:7,17	2495:7,8	Panjaya 2484:12
open-water	opposite 2448:17	2442:11 2447:8	overestimation	
2412:26	option 2381:6	2456:18 2457:4,9	2496:2	paper 2424:20,21 2425:3,8 2426:1
	2473:10 2474:24	2459:6,18 2460:12 2467:3		2427:16,22,25
		2400.12 2407.3		2727.10,22,23

2429:19 2430:19	2403:3	path 2480:22	2400:20 2448:7,	2451:13 2467:23,
2431:8 2433:26		-	26 2449:4,11	26 2468:6,13
2435:4	participation 2374:14 2378:20	patience 2390:1	2450:19 2451:1,	2469:6,14,22
		patient 2376:12	8,9,22 2452:8	2471:21 2476:7
papers 2427:11	2394:23 2457:2	2395:6	2470:17,18,20,26	2483:22 2486:12
2431:16 2435:9	2458:10	Paton 2364:1	2489:18	2490:12 2493:8
2471:1	parties 2375:19	2398:10		2498:1,5 2500:23
parameters	2376:17 2378:15	Patrick 2397:19	percent 2469:15 2513:13 2523:13	2501:20 2502:7
2562:15	2380:1 2384:9	2427:15,18,19		2504:25 2507:11
parcels 2460:15	2385:9 2388:1,7,	2431:5 2432:10	percentage	2504:23 2307:11
pardon 2398:19	12 2389:1,9	2518:16 2519:14,	2492:23	2509:3,6 2513:11
Parks 2370:4	2393:10,11,23,25	23,24,26 2522:24	performed	2520:14,16
2405:12,16,19,	2394:6,26 2396:7	2532:10	2523:14,19	2522:8 2526:2
21,23,25 2419:22	2408:4 2418:18	patterns 2412:4	performing	2527:10 2536:9,
part 2391:3	2419:1 2421:4	Paul 2398:19	2473:17	13 2548:14
2392:8 2410:2	2433:11,16	2406:18,21	performs 2507:7	2549:1,25
2441:13 2444:24	2463:4 2465:11	2497:1,5	period 2418:4	2551:20 2552:1,
2452:16 2455:4	2475:7 2477:19	2498:12,20	2430:6,8,10	8,21,26 2555:22
2458:25,26	2537:16 2553:13	2499:22,24	2534:16	2556:12 2558:25
2459:24 2463:23	parties' 2380:7	2501:2 2502:8,9	periodically	Phil 2397:19
2472:7 2476:5	2395:9	2505:18 2506:18,	2548:1	2411:10,12,14,15
2478:13 2482:10	partner 2546:23	25 2508:25		2432:4,17,19,20
2485:18 2489:6	partners 2484:3	2510:13 2525:2,	periods 2428:5	2529:4,5,7
2491:14 2506:1	2540:8,13	7,9 2526:12	permitted	2531:11 2532:9
2507:26 2508:6	2546:12	2528:12,15	2385:26	2554:25,26
2519:10 2527:8	partnership	Paul's 2499:19	permitting	2555:1 2557:14,
2529:13 2532:4	2546:10	2506:16	2380:19,24	23,24,25 2558:16
2536:9 2545:4,9	party 2377:9	Paula 2404:18	person 2377:12	2560:4,5,6
2549:4 2560:16,	2387:22 2416:18	2540:22,23,25	2378:14 2389:20	2561:5,14,15,16
24 2563:20	2417:11 2420:22		2394:5 2400:21	2563:19
participants	2547:6	pause 2394:17	2401:1,24	phones 2374:15
2376:11 2378:11,	party's 2393:13	Pawley 2369:6	2403:19	2394:21
24 2384:4,15	• •	2403:15	perspective	phonetic 2471:10
2385:18 2390:25	pass 2415:22	pay 2417:18	2414:26 2547:19	2484:12 2557:6
2393:21 2394:4,	2515:9 2519:14	2456:19 2457:7,	2560:25	
6,20 2395:2,5,14,	2522:20 2523:5 2527:16 2528:16	8,9 2513:24	perspectives	physical 2555:10
22,25 2396:10,24		2517:7	2413:9	2556:9
participate	passed 2523:17	pays 2516:11	Peter 2399:10	physically
2392:25 2395:3	2526:9 2550:11	peer-reviewed	2405:4,7	2558:2
2457:25	2551:15	2424:22		piece 2562:4
participating	passing 2518:16	peers 2462:24	phase 2374:8 2378:23,26	Pierre 2459:26
2376:3 2377:22	2519:23	Pelletier 2362:13	2379:16 2380:17,	Pikuyak 2365:17
2378:14,17	past 2380:12	2397:17	22 2382:20	Pittman 2362:2
2382:23 2394:24	2503:3		2387:3 2412:19	2397:12
2396:8,18,26	Patel 2371:13	Penney 2361:6	2413:1,7 2415:17	Piésold 2362:23
2397:4 2398:4,	2404:6	2397:1 2485:19	2417:1 2422:9	2397:22
11,13 2399:16		people 2383:1	2432:16 2449:22	2391.22
11,10 20,7,10			2732.10 2777.22	

place 2385:26 2388:24 2390:16 2444:3 2459:20 2464:11 2469:20 2478:3 2483:17,	2454:24 2457:17 2470:2 2483:5 2490:9,26 2491:19 2493:25 2494:8,18	2430:17 2520:4 2528:6 2529:22 2537:4,9 2545:13 2546:2,8,16,22 populations	potential 2378:25 2380:20 2381:1 2382:19 2409:4,11 2413:20 2426:4	precautionary 2414:10 2438:25 2444:26 2445:5 2446:6 2505:6 precautions
18 2485:24 2492:9 2502:2,6 2504:23 2509:18 2523:13 2543:20 2544:16 2547:14	2514:20 2527:17 2545:1 2558:6 pointed 2442:26 2495:9 pointing 2494:1	2443:12,19,22 2527:25 2538:6, 15,24,25 2545:8 port 2379:4,8,9, 13 2416:16	2433:19 2442:16 2491:3 2504:14 2505:4 2508:11 2509:15,19 2512:22 2527:15	2390:26 2391:4 precisely 2562:7 predate 2559:25 predation 2501:17
2557:20 placing 2550:15 plan 2415:3 2416:7,9,12,24, 26 2418:16	points 2429:18 2430:11 2433:4 polar 2418:22 policy 2369:7 2372:10 2373:6	2469:18 2492:17 2523:14,16 2551:19 2554:22 2556:19 Portfolio 2364:3	2528:25 2533:9 2535:22 2536:21 2537:4 2546:12 2549:4 2554:19 2561:8 2565:1	predator 2434:14 predict 2488:23, 25 2501:16
2444:21,24 2445:2,12 2469:22 2479:8 2508:2 2514:23 2536:18 2538:18 2549:18,24	2403:18 polluter 2513:23 2514:15 polluter-pays 2516:10	portion 2376:14 2495:4 ports 2523:19 pose 2408:4 posed 2533:5	potentially 2375:24 2406:15 2409:10 2414:17 2429:15,18,24 2441:5 2488:14 2535:8 2547:23	predicted 2466:9 2545:14 2547:20, 26 predicting 2468:12 predictions
2550:18 planned 2389:12 planning 2368:1 2381:9 2382:7 2391:23 2402:24	pollution 2462:2 2515:4 2516:13, 15,17 2517:2,8, 22 pond 2360:18 2364:18,19,20,22	position 2385:19 2386:1 2427:7,8 2431:9 2473:1,12 2476:20 2479:21, 24 2481:4 2533:22 2537:1	power 2459:21 PR 2484:14 practically 2514:11 practice 2385:20,	2519:3 prefers 2382:9 prehearing 2390:5 2395:11 preliminary
2403:16 2407:15 2416:12 2437:19 2451:15 2563:13 plans 2485:21,23, 26 2519:18 2544:9 2547:14	2374:11 2375:3 2376:3,6 2377:18 2378:8 2383:9 2386:10 2390:9 2392:7,11	positions 2456:3 positive 2396:11 2510:20 2512:4 possibility 2472:13 2480:11	26 2386:23 2391:8 2454:12 2522:25 practices 2413:15 2468:23 2469:12,20	2380:3,8 prepare 2384:3 prepared 2441:6 2553:23 preregister
2559:2 play 2412:10 plays 2428:14 Plc 2363:3 plot 2429:2	2395:12 2412:17 2442:24 2448:24, 25 2449:26 2467:13,16 2468:21,23 2469:3 2470:12,	possibly 2391:17 2515:3 post 2465:26 post-panamax 2484:16,25	2498:18 2523:23 2558:24 practitioners 2412:7 prayer 2374:18,	2378:19 preregistered 2378:18 presence 2434:15 2543:18,
PM 2388:20,22 2389:4,5 2439:26 2440:2 2524:12, 14 pockets 2461:22	2409.3 2470.12, 17 2472:4,17 2476:6 2477:3 2500:7 2504:4,21 2506:3 pooled 2426:3,6	2493:9 post-shipping 2430:15 posted 2385:16 2392:4 2533:19	20,21,23 pre-response 2530:6 pre-shipping 2428:5,26	25 present 2382:3 2393:4 2401:17 2433:10 2484:18 2546:5 2548:14 2563:7
point 2393:16 2401:7 2406:16 2412:12 2439:13	2433:3 poor 2518:26 population	postprocessed 2433:3	2429:21 2430:15 2562:3,22 preamble 2455:2 2518:15 2542:14	presentation 2419:24 2442:20 2489:6 2490:10

2492:3,5,13	Primeau 2365:21	2377:14,16	program	2412:14 2413:6,
presentations	2399:23,24	2378:4 2382:17,	2369:14 2371:21	19,23 2414:6
2420:12 2421:2	principle	24 2384:1,5,12,	2380:4 2404:25	2415:10 2422:22
presented	2516:10	13,19 2385:3,25	2423:20 2438:7,	2430:26 2436:6,
2427:25 2428:25	principles	2386:7 2387:2,3,	22 2444:7	8,11,12,15,22
2429:2,8,20	2425:9,11,18	5,6,11,13,14,23	2508:15 2520:6,	2437:3,21
2433:2 2480:21	2426:25 2427:4,7	2388:9 2389:3,	26 2521:17	2440:26 2443:26
2485:12 2503:21	2431:10,11,14,	18,25 2390:13	2526:2,3 2535:17	2444:7 2451:15,
2536:6,24	20,24 2432:6,9,	2392:1 2393:3	2537:13 2552:11,	22 2466:2
·	23,26 2457:19	2394:7,25	18 2557:1,8	2472:26 2473:11
presently		2395:4,6,15	2558:10 2562:16	2474:25 2475:5,
2496:10	prior 2385:24	2397:1 2401:8	2563:6,9,13	8,20 2476:9,14,
presents 2433:8	2387:11,12,15,23	2402:19 2439:26	programming	16 2477:15,18
preserve 2386:23	2411:22 2428:11	2440:2 2524:12,	2523:1	2479:22 2480:8,
president	2515:16 2520:14,	14 2565:23	202011	12 2481:1 2488:7
2361:6,8	16 2537:4	2566:5	programs 2370:22 2406:7	2491:13,14
2363:10,11,24,25	2552:13 2556:16	process 2386:26	2414:20 2423:1,	2492:24 2493:12
2365:4,6 2396:25	2562:3 2563:8	2387:16,25	3,7,16,22	2494:23 2501:20
press 2384:7	priorities 2504:2	2412:15 2416:24	2433:24 2436:23	2503:19 2504:1
pressures	2505:12 2549:20	2421:15 2422:12	2468:23 2469:4	2505:7,11,14,15
2546:16	priority 2440:24	2431:26 2432:13,	2480:16 2504:23	2507:2 2508:12,
	2505:8 2527:11	16 2441:14	2507:20 2508:13,	15,24 2509:4,25
pretty 2421:16	Prno 2363:2	2445:6 2458:15	21 2509:21	2510:4,7,10
prevent 2444:25	2397:26	2476:13 2490:24	2510:1,9 2519:3	2513:12 2518:2,
2445:6	probability	2496:23 2501:23	2521:2 2523:4	24 2520:24,25
prevention	2511:21	2505:14 2536:9	2527:5,8 2529:21	2522:3 2525:15,
2391:20	problem 2550:1	2540:12 2547:11	2552:12,22,26	16 2526:17,19
previous 2374:24	problems	2561:18	2559:9	2527:2,6,23
2375:5,8 2377:3	2449:23	processed 2434:2	progress 2518:4	2528:5,9,10
2385:12 2386:9,		processes	2519:21	2529:18 2532:4,
22 2388:9	procedural	2437:18,20		13,14,22 2536:13
2429:26 2438:10	2358:7 2382:10	2444:20	progressed	2537:5 2538:6
2490:10 2552:13	2384:13 2385:4		2476:2	2539:3,21
previously	2388:8 2389:7	processing	prohibition	2541:13,19,21,
2377:11 2385:25	2395:20,26	2414:23	2386:20	23,26 2542:16,
2386:17 2387:1	2454:19	procure 2472:12	prohibits	17,22,25 2544:6,
2490:19 2510:21	procedures	produce 2532:18	2388:10	17,19 2545:26
2521:13 2532:9	2389:19	produced 2466:8	project 2368:3	2546:20 2547:8
2559:18 2563:23	proceed 2380:18,	2469:11 2489:16,	2369:8 2370:2,14	2548:11,18
prey 2434:14	23 2435:24	17 2514:17	2371:16 2374:9	2549:25 2550:8,
primarily 2414:2	2440:20 2442:6	product 2469:23	2375:25 2379:7	13,17,19,22
l -	2455:18,24	2494:12	2380:18,23,26	2551:18 2552:6,7
primary 2437:9	2465:7 2478:20	production	2381:2,9 2382:7,	2555:13 2562:5,
2545:26	2486:12 2506:20	2473:4 2506:6	25 2387:2,3	8,10,25
Prime 2458:26	2536:13 2550:18	productive	2389:25 2402:26	project's 2439:8
2459:12	proceedings	2395:3 2396:7	2405:22 2407:16,	2527:15 2546:24
	2360:1 2375:6	2565:18	20,21,22 2411:22	
		2303.10		

project-	proportion	provide 2376:7	2541:1 2561:23	purposes 2377:5
introduced	2520:4,7 2564:23	2377:14 2378:11	2564:16	2378:16 2424:5
2562:24	proposal 2374:8	2380:16,24	providing	pursue 2546:5
project-related	2378:23,26	2382:21 2384:23	2375:14 2384:18	_
2436:3 2438:13	2379:16 2382:20,	2396:11 2408:19	2416:14 2421:1	pushing 2555:5
2561:19 2562:1	26 2412:19	2410:5 2411:18	2452:6 2458:13	put 2374:15
	2413:1,7 2474:14	2415:10 2425:5	2475:22 2565:7	2442:1 2459:18,
project-specific	2475:18 2509:4	2432:12,14	Province 2566:8	20 2464:14
2543:8	2549:26	2435:3 2437:19		2469:20 2472:8,
projects 2368:7,	proposals 2472:5	2458:2,3 2463:26	provision 2491:8	10 2477:4
9,12,14,15		2468:10,26	proximity	2479:19 2483:26
2369:26 2370:26	propose 2473:7	2473:19,23	2556:19	2502:2,6
2460:15 2480:19	2504:26 2524:3	2483:8,20 2486:6	public 2361:23	2504:13,20
2504:7 2512:22	proposed 2379:1,	2488:2 2490:7,26	2374:6,24,26	2505:8 2509:17
2521:6	3,11 2436:25	2494:3 2496:5	2375:1,2,8,12,21	2519:6,7,11,17,
prominent	2437:7,10,14	2504:23 2506:17,	2376:6 2377:3	20 2522:25 2543:20 2562:25
2493:8	2438:3 2445:2	22 2507:3	2378:12,22	
promptly 2394:1	2468:13 2473:5,	2508:1,4 2515:2,	2379:14,26	putting 2518:6
pronounce	16 2479:12	14,23 2518:15	2380:9,15 2381:4	
2390:20	2480:7 2496:10	2519:15 2523:5	2382:3,9,13	Q
propeller	2526:2 2543:14	2527:18 2534:1	2383:25 2384:24	
2489:10 2492:4	2550:14 2551:8,	2535:3 2537:16	2385:10,12	Qammaniq
proper 2557:6	20,25 2552:13	2538:4,8 2539:20	2386:17,22	2364:16
	2558:20,25	2543:1 2550:16,	2387:1,5,18	Qaqqasiq
properly 2391:25 2459:11	proposing	21 2551:4,5	2388:15,18	2400:26
2391:25 2459:11 2560:15	2474:9 2481:4	2554:25 2555:3	2389:16,21	Qaqqasiq-taqtu
	2527:9	2557:23 2560:4	2390:2,6,10,18	2366:10
property 2517:9	protect 2421:13	2561:14 2565:8,	2392:8 2395:18	Qaujimajatuqan
proponent	2460:2 2498:6	14	2396:12,18	git 2411:1
2361:1 2375:15	2499:8 2500:22	provided	2398:5 2401:24	2450:16 2457:18
2389:6 2396:20	2501:19 2502:6,	2377:16,22	2406:24 2408:5	2470:11 2520:11
2408:8 2418:14	18 2505:1	2380:11 2388:17	2420:10 2460:23	2521:14 2526:18
2440:9 2471:20	2538:23 2547:10	2390:4 2393:6	2462:22 2476:11	2543:5 2544:26
2472:23 2473:9,	protected	2416:25 2420:22	2496:6 2549:13	2545:6 2546:7
13,18 2474:21,23	2448:10 2499:1,6	2426:3 2434:20	2552:13 2565:17	Qaunaq 2366:8
2477:24 2478:4	2500:21 2539:10	2456:23 2465:13	publicly 2384:26	2400:25
2481:17,19	protecting	2472:21 2474:2,	2387:20 2421:2	
2482:15 2486:22	2446:8 2505:8,13	8,12,13 2475:4,6,	published	Qazi 2368:13
2489:7,14	protection	18 2476:3 2490:4	2424:20,21	2407:22
2492:14 2495:14 2496:4 2501:24	2369:17 2413:6	2491:8 2492:18,	publishing	QIA 2419:1
2496:4 2501:24 2538:9 2548:3	2498:4,18	19,20 2494:8	2427:3	2457:18 2458:1
2538:9 2548:5 2551:10	2500:6,11,19	2496:21 2501:7,	Pudluk 2364:11	2459:3 2544:22
	2507:11 2514:8	21 2506:24	purpose 2486:5	2551:11
proponent's	2538:11 2543:9	2507:12 2515:17,	2543:8	Qikiqtani
2479:21 2482:14	protects 2497:14	18 2519:15	purposeful	2358:22 2359:13
2492:10	protocols 2390:8	2525:14 2534:12	2494:16	2363:21,26
	2392:5,8 2393:19	2535:7,11 2537:1	2121.10	2398:6,8 2419:22
	I	I	1	1

2424 22 242 4	11.10.20.2:=2.5	2200 12 2100 1		
2421:23 2423:17,	11,18,20 2472:23	2389:12 2408:4,	2477:11 2479:17	ranges 2429:21
26 2447:13	2473:18 2474:26	6,7,11,18,25	2482:12 2484:9	2491:8
2457:25 2458:3,	2477:21 2478:11,	2410:17,21,24	2486:20 2489:3	ranging 2560:10
6,8 2460:7,9,11,	24 2479:19	2411:11 2418:4,	2491:25 2495:13	raptor 2465:21
13 2526:4	2480:6 2481:13,	6,25 2419:2,7,12,	2528:17 2548:7	rates 2501:17
2527:12 2537:23,	16 2487:17	15,18 2423:4	2553:18,23	rationale
24 2538:1,3,21	2488:16 2496:24	2424:19 2425:4	Qumuatuq	2475:17,22
2541:7,10 2543:2	2497:7,11	2428:16 2435:5,	2360:6 2381:21,	2477:8 2480:7,8,
2544:12,14	2498:6,12,14,23	13,25 2436:1	22,23	12,21
2549:6,9,16,19	2499:13,23	2440:6 2443:10	quorum 2464:6	1
2550:6,9,10,12,	2501:12 2502:8	2445:22,23	quota 2539:24	raw 2425:12,15
20 2551:23	2506:16 2508:10	2447:4,12,14,22,	2540:8	2431:22,25
2552:2,8,19,23	2511:7 2513:18	23,25 2451:21	quotas 2539:8	2432:13,14
2554:9,14	2517:26 2518:18	2452:7 2454:26	2540:19	2433:1
qualify 2520:7	2522:11,21	2455:1,7,16		reach 2555:16,18
2530:18 2562:24	2523:6,11	2460:23 2462:25	quote 2473:2	2556:25 2558:3,4
quality 2371:9,	2525:2,10	2463:3,10,23	2558:18	reaches 2490:9
10,12,13,14,15	2526:15 2527:23	2464:15 2465:5,	quoted 2485:8,19	reactions
2404:1,3	2528:21 2529:4,	9,10 2466:5	quoting 2482:16	2530:11
quasi-	9,10 2531:16	2468:20 2470:9,	2484:20	read 2454:25
government	2533:4,17,23	15 2471:15		2455:6 2473:3
2459:3	2534:16,19,21	2487:24 2497:3,8	R	2477:23 2482:16
	2535:10,16	2501:3 2502:11	N	2484:20 2485:10,
Quassa 2365:14	2536:4,16,20	2508:1 2517:15	rabbit 2467:14	19 2487:7
2399:11	2537:12 2538:2,	2524:9,20,23,24		2558:19
question 2377:10	3,19 2540:16	2525:3 2531:22	rabbits 2469:26	
2408:22 2409:3	2541:15,16	2533:3 2534:8,	Ragged 2555:7,	reading 2492:9
2410:25 2411:3,	2544:24 2545:2,	10,13 2535:3	16 2556:21,25	reappointed
6,18 2415:1,2	4,9,18,20 2548:4,	2536:3 2537:20,	2557:2,19 2558:9	2381:19
2416:2 2417:8,9	11 2549:14	24 2539:1	rail 2370:24	rearranged
2418:13 2420:9	2551:4 2554:7,8,	2549:11 2553:6,	2379:12 2406:8	2375:22
2421:20 2424:6	15 2557:16,17	10,11,23,26	2469:9	reason 2401:9
2431:7 2432:12,	2558:1,17	2554:5,12	railway 2543:5,7,	2437:9 2447:19
22 2434:26	2560:14 2561:25	2559:15 2565:20	9,11,17 2551:19	2449:15 2472:26
2439:5 2440:12	2564:10	quick 2498:13	raise 2383:19	2491:4 2519:7
2441:24 2444:15	questioner's	2557:17	2510:25	2529:17 2536:21
2447:19 2452:10,	2465:6	quickly 2400:9		2537:2 2556:11
17 2455:25	questioning	2497:20	raised 2419:25	2558:9
2456:2,7,9,13	2435:6 2563:21		2506:11	
2457:15,17		Qujannamiik	raises 2428:15	reasonable
2458:24 2459:11,	questions	2381:22 2399:2,7	ramp 2472:6	2386:5 2392:24
24 2460:3	2358:10,13,15,	2403:6,21	ran 2447:17	2394:13 2473:6
2461:7,8,23	21,23 2359:1,3,5,	2405:11 2408:14	range 2428:25	2484:1,7
2462:9 2464:22	9,13,16 2375:19,	2410:22 2411:7	2429:20,21,22	reasons 2432:10
2465:22 2466:6,	26 2376:7,9,17	2417:4,25 2418:7	2429:20,21,22	rebroadcast
18 2467:6,9,16,	2377:8 2379:21	2419:9 2455:19	2517:11 2547:25	2385:24 2386:5
23 2468:5,7,10	2380:3,8 2382:17	2456:7 2472:19	2317.11 2347.23	2387:23 2388:3
2470:2 2471:8,	2384:23 2388:1	2473:26 2474:19		
	I	I	1	1

rebroadcasting	2502:1 2507:13	recovers 2545:2	regime 2515:15	2523:22
2385:12 2386:20	2536:8,12 2559:3	2546:1 2547:17	2516:9	regulatory
2387:11 2388:10	recommended	recovery	region 2369:15	2404:12
recall 2419:24	2460:1 2479:12	2526:20 2527:4,	2404:13 2412:6	reinstated
2510:21	2498:15 2507:22	24,25 2528:3,5	2460:13 2461:11	2516:20
recap 2375:5	2531:19	2541:21 2542:17,	2562:3	reiterate 2483:5
receive 2378:18	recommending	20 2546:15,21,25	regional 2368:25	2539:18
2381:4	2535:8,14	2547:1,16	2369:3,24	
	recommends	red 2464:24	2370:20,21	reject 2427:5
received 2414:4	2380:22	2466:12,13,14,16	2371:8,19,20	rejecting 2381:7
2463:20 2469:1	reconsideration	2467:15,19,21	2390:14 2403:9,	relate 2559:16
2512:3	2547:8	reduce 2469:7,9,	10,13 2404:1,20,	related 2374:8
Receivers		18,23 2509:18	25 2406:4,6	2412:19,24,25
2377:20	reconvene	2539:7	2410:1,6 2412:3	2413:10,11
receiving	2407:25 2440:4	reduced 2430:22	2414:15,19	2416:3 2426:14
2555:23 2563:6	2487:20 2524:9	2472:3 2539:23	2416:4 2504:11	2438:5 2455:4
recent 2379:20	reconvened		2508:21 2511:9,	2468:10 2515:14
2385:2 2422:24	2374:6 2375:2	reduction 2536:5	12 2512:13,14	2534:8,11
2438:6 2559:19	2376:18 2378:21	reference	2513:3 2522:16	2548:21 2559:21
recently 2381:19,	2379:25 2392:9	2376:24 2422:7,	2532:16 2538:26	2564:3
25 2413:3	reconvening	11,14,16,17	2545:23 2546:2	relation 2426:10
2448:11,23	2389:4	2462:5 2490:26	2555:12,16	2472:3 2551:7
2467:22 2468:14	record 2377:10	2528:22 2533:5	2556:15 2561:9	Relations
2476:3 2542:22	2378:11 2380:9	2538:19 2555:4	registered	2358:12 2361:22
2543:14	2383:25 2387:18	referenced	2361:3,14	2368:22 2403:7
Recinos 2365:15	2393:5 2395:18	2515:20	2363:7,21	2408:15 2410:20,
2399:13	2418:23 2435:20	referred 2385:23	2364:18 2365:2,	23 2417:2,5,23,
recognize	2453:4,23	2434:1 2471:18	11,19 2366:4,13	26 2548:5,8
2439:21,23	2454:15 2463:23	2486:11,15	2367:1,13,18	2553:19
recognized	2477:4 2517:24	2488:3 2516:12,	2368:7,19,23	relationship
2393:7 2394:9	2519:21 2560:18	16	2369:12 2370:4,	2421:21 2485:11
2519:12	recorded	referring 2489:8,	19 2371:5,18	2510:3
recognizes	2465:22,25	10 2536:8	2372:1,8,13,22	relative 2555:6
2395:22	2466:2,7	2560:23	2373:4 2375:15,	2561:11 2562:13
	recording	refinement	26 2401:9	2564:25 2565:3
RECOMMENC	2383:18 2384:13	2415:21	2471:14 2475:7	relay 2470:20
ED 2440:2	2388:10	reflect 2510:6	2497:1 2524:23	release 2472:5
recommendatio	recordings	refuge 2461:2,13	2537:22 2553:6,	
n 2380:16 2423:2	2560:9	refused 2431:25	16	2484:14,19 2523:16 2557:5
2522:8 2537:2	records 2466:15	2432:12	registry 2375:12	
2540:6 2548:17,	2559:24 2560:12,		2385:16 2533:19	released 2384:26
24,25	19 2562:2	Reg 2404:3	regular 2540:6	releases 2484:13
recommendatio	2563:25	regard 2428:1	regulation	relevant 2380:17
ns 2380:15,24	recover 2528:9	2433:21 2455:3	2410:10	2416:21 2432:26
2381:5,8 2382:22	2545:3,6,8,13,21	2462:9 2565:6	regulations	2555:22,26
2387:8,20		regenerate	2410:12 2514:22	reliance 2550:15
2458:13 2501:22		2516:21		

	1	1	1	1
reliant 2416:11	repeat 2375:4	2401:6,10,14,16	2515:22 2516:20	2405:3,7 2456:24
2521:12	2397:8 2415:3	2423:19 2457:18	2518:22 2523:21	2461:21
rely 2509:16	2425:12,15	2458:1 2526:5	2549:24	respect 2375:18
2549:18 2561:6	2498:14 2529:10	2550:10	requirement	2384:12 2388:1
remain 2392:15	replenish 2517:6	represented	2431:13 2523:25	2389:11 2390:12
2553:1	report 2380:15	2400:2	2525:12 2551:9	2392:26 2393:2,
	2381:5,7 2382:21	representing	requirements	26 2395:20
remainder	2387:7,20	2384:10 2400:19	2389:21 2476:13	2418:14,24
2375:21 2418:5	2395:11 2420:17	2401:3 2407:11		2477:14 2523:23
2469:16,17	2421:5 2432:8		requires 2382:10	2526:10 2531:20
remaining	2433:7 2438:23	represents	2493:3 2531:15	2546:18
2389:11 2440:8	2504:16 2513:20	2433:26 2434:2,4	2532:15 2559:1	respectable
2455:18	2514:17 2515:17,	reproducibility	requiring	2507:17
remains 2384:16	20 2528:23	2426:13	2485:14 2494:13	
2389:24 2558:26	2533:6,19,21	reproduction	research 2373:7	respectful
2559:7	2533.0,19,21	2530:21,26	2427:5,8 2431:20	2396:7,11
remark 2452:16	2535:21 2536:6,	reproductive	2434:1,3	respective
remarks 2358:6	24 2539:19,20	2430:22,24	2465:20,21	2383:20 2492:15,
2374:1 2375:5	2548:22,23	request 2409:21	2481:18,21	18
2395:11	2549:3 2564:16	2426:8 2431:25	2510:10 2543:15	respond 2409:17
remediation	2565:15	2432:14 2434:21	2545:23 2546:6,	2411:12 2416:2
2517:11		2459:12 2490:11	23	2422:1 2425:21
	reported 2414:8		researchers	2439:17 2444:6
remember	2416:21 2420:19	requested 2420:26 2471:19,	2425:11	2445:21 2455:17
2391:14 2487:11	2429:14 2438:8	21 2538:4	researching	2465:5 2466:3
remind 2377:6	Reporter		2462:10	2471:25 2474:5
2384:20 2390:24	2373:17,18	requesting	reserve 2418:26	2475:12 2481:25
2391:6 2395:12	2566:15,22	2432:26 2487:11		2483:1,23 2484:4
2495:16 2519:19	reporters 2384:2	requests 2385:11	reserved 2486:1	2489:22 2503:14
2552:8	2394:10	2387:10,21	reside 2406:21	2511:15 2514:3
reminded	reporting 2384:2	2388:2,6 2392:26	residents 2420:8	2515:9 2518:11
2384:12	2414:23	2501:22 2502:1	Resolute	2525:22 2526:23
reminder 2377:1	reports 2420:12,	require 2377:4	2367:13,14,15	2529:4 2531:25
2383:21 2391:18,	21,24 2432:4,6,	2394:15 2444:18	resolution	2533:22 2534:23
21 2408:12	18,22 2433:10,15	2490:21 2514:24	2474:16 2550:12	2535:4 2536:2
reminders	2450:13 2458:11	2536:7	2552:18	2542:2,7 2550:26
2392:3		required	resolve 2427:22	responded
	represent 2559:26	2378:13 2381:1		2501:8 2542:14
remotely 2386:15 2397:4		2382:6 2388:26	resolved 2436:19	2554:9
	representative	2392:11 2409:8,	resource 2368:24	responder
2398:11,13	2364:26 2365:16,	25 2416:13	2370:8,25 2371:3	2514:24
2403:4,12 2406:5	17,25,26 2366:1,	2417:21 2423:25	2405:20 2461:25	responding
2407:3,13	8,9,10,21,22	2440:15 2442:4	2464:26 2526:1	2411:17
remove 2449:5	2400:26 2401:1	2456:25 2457:10	2552:10	
reopens 2385:17	representatives	2487:16 2494:12	resources	response 2386:4
repair 2421:21	2375:23 2376:6	2495:15 2504:8	2363:15 2369:10	2390:4 2409:6
_	2383:19 2384:6	2513:19,24	2372:1 2403:15	2415:6 2416:3,7,
	2396:17 2400:12	, , ,		9,10,12,15,19,20,
			,	

24 2417:11,14,19	2515:26 2539:2	return 2391:24	rights 2420:7	room 2375:22
2418:15 2420:23		2394:1 2489:5	2538:24 2539:10	2376:10 2377:24
2421:10 2423:1	responsible	2530:5 2544:7	2545:13	2391:7,10,11
2424:10,20	2381:4,5			2392:6,21,22
2424:10,20	2393:21,25	reusability	ringed 2539:5,9,	2392:0,21,22
2431:5 2432:3	2398:2 2493:18	2425:11	24,26	2407:21
2437:13 2432:3	2507:14 2516:23	revenue 2387:3	risk 2413:4,9	
2437.13 2438.1	2538:20 2550:6	2520:14,16	2421:19 2446:12	rooms 2456:20
12,22 2441:15,25	rest 2400:10	2551:20	2472:10,15	root 2531:6
2443:13 2444:24	2418:26 2496:23	revert 2481:3	2480:17 2557:4	Rouget 2362:18
2445:10 2456:8	2549:2	review 2358:7	2558:25 2559:7	2397:20 2411:10,
	restaurant	2360:4,9,18,22	risks 2445:26	12,14,15,16
2459:4 2472:21, 25 2474:23	2392:18	2374:4 2381:24	risky 2436:15	2432:4,17,19,20,
	resting 2448:20	2382:25 2385:4,	2449:15	21 2529:4,5,7,8
2476:2,6	restoration	8,22 2389:17	River 2358:14	2554:25,26
2477:20,22	2513:25	2404:12 2410:5	2366:12,14,15,	2555:1,2
2478:13 2479:20		2416:24 2420:19	16,18,19 2374:9	2557:23,24,25,26
2482:14 2487:6,	restrict 2439:11,	2421:15 2422:10,	2379:2,13	2560:4,5,6,7
18 2490:12	12,13 2440:13	12 2423:2 2426:2	2380:26 2387:2	2561:14,15,16,17
2496:13,15 2499:19 2501:6	2441:18	2427:9 2431:14	2389:25 2401:19,	round 2401:15
	restricted	2432:16 2433:17	22 2419:3,6,10,	rounds 2503:23
2506:12,24	2414:12 2559:23	2435:19 2451:18	16,24,26 2420:5,	
2507:19 2514:23	restrictions	2452:5 2454:2,12	8 2421:6,9	roundtable
2515:15 2522:20	2395:19 2441:18,	2455:13 2458:15	2424:7,24 2425:4	2375:20 2386:16
2525:11 2531:12,	20 2474:11	2463:19 2476:13	2424.7,24 2423.4	2389:14 2401:13
14,21 2533:2	2476:23 2504:17	2480:10,11	2431:1,4 2434:22	2452:23 2455:8
2534:9,11 2535:8	2505:2 2535:9	2490:24 2496:23	2437:23,26	2470:15
2537:17 2538:5,	2540:2 2543:12	2507:16 2510:17	2440:7,16	roundtables
13 2541:11,23	result 2387:5	2512:5 2515:17	2440.7,10	2379:23
2542:1 2551:4,7	2395:7,16	2519:12 2533:21	2447:7 2448:18	route 2509:3,8
2554:25 2556:24	2412:13 2413:20	2534:1 2536:25	2512:3 2546:26	routes 2509:10
2558:16,17	2429:5 2466:10	2541:18 2547:2	2547:8	Rov 2369:1
2559:2,14 2560:4	2488:25 2530:20	2548:16,23		2403:11
2561:5,14,21,24	2534:11	2552:7	River's 2435:12	RPR 2373:18
2565:10	resulted 2394:26	reviewed	2443:9	2566:14
responses 2376:8	2426:5	2551:21	road 2379:11,12	
2380:7 2417:7	results 2380:4		2542:23	rule 2450:23
2423:4 2442:21	2414:24 2423:23	reviewing 2375:7 2416:23 2458:11	Rob 2405:9	2533:25
2444:18 2445:15	2414.24 2423.23		Robinson 2368:1	rules 2395:20
2479:5 2487:25	2423.16 2429.3	2539:19	2402:24	run 2388:16
2503:24 2507:26	2514:19 2555:13	reviews 2433:14	robust 2479:8	2456:25 2508:15
2526:11 2530:1,	2514.19 2555.15	2476:1	role 2423:19	2509:20 2543:26
2,8,10,15,19,22,		revision 2559:20,	2493:8 2552:26	2563:4
25 2544:10	resume 2565:18	26		running 2446:20
2549:10,15,18,21	retainer 2417:12	Rhoda 2383:16	roll 2358:9	2503:26 2505:11
2553:10 2554:6	retransmitting	rich 2466:17	2392:23 2396:13, 15,20	2508:14
responsibility	2388:11	Richard 2397:23	13,20	rushing 2451:3
2483:15 2490:6		2398:9 2404:4		
	I	I	I	I

safe 2389:20 25 2443:12_19_22 2404:11 2407:21 seback 241:14 setback 241:14 sets 2391:21 2403:12_19_22 2404:11 2407:21 seback 241:14 sets 2391:21 2426:33_9_2428:6 241:14_sets_2391:21 sense 2442:24 sense 2442:24 sets 2442:24 sets 2391:21 2426:33_9_2428:6 2433:3 Setterington 236:11_18_26 2433:3 Setterington 236:11_24 2445:24_245:25 2445:25_2449:10 236:21_247:11 2474:11 2474:13 Sense 2442:24 2445:25_2449:10 236:23_9_243:26 243:33 Setterington 236:21_247:11 2474:13 Sensative 241:4,2 242:14 243:33 Settlerington 236:21_247:11 2439:3,9_2500:2 250:21_18_259:5.9 Separated 246:31.4 Separated 246:31.4 Separated 246:31.4 Separated 246:31.4 248:7 2441:10_2493:21 Settling_2394:22 Settling_2394:22 Settling_2393:15 Separated 246:31.4 246:31.4 246:31.4 246:31.4 246:31.4 246:31.4 246:31.4 246:31.4 246:31.4 246:31.4 246:31.4 246:31.4 248:7 </th <th></th> <th>sanitizer</th> <th>16,19 2502:18</th> <th>segment 2430:6</th> <th>set 2381:8 2389:9</th>		sanitizer	16,19 2502:18	segment 2430:6	set 2381:8 2389:9
Saba 2407:21 sacrifices 2395:1 sad 2449:20 safe 2389:00 2390:18 2391:16 2392:15 sacles 2511:24 2392:15 sacley 2370:23,244 23772:32908.15 2449:16 2392:15 Sageeatook 2464:10 2498:16 Saint 2523:20 salid 2492:21 Saintized 2498:10 2555:11 sample 2428:10, 26 2555:11 sample 2428:10 26 2555:10 272:2408:16 Sample 2428:10 26 2555:11 Sample 2428:10 26 2555:10 26 2555:10 Sample 2428:10 27 2447:12 2447:21 Sespe 24	\mathbf{S}	2391:12,15,17	2503:3 2506:7	selected 2430:26	1
Saba 2407:21 sacrifices 2395:1 scales 2511:24 saring 2450:2 scales 2511:24 scaring 2450:26 safety 2370:23,24 2372:5 2390:8,15 2442:16 2511:20 2498:16 2498:16 2498:16 2498:16 2531:15 sacrifices 2395:11 scales 2442:24 scaring 2450:26 sake 2394:10 2531:15 salinity 2523:17 schedules 2491:3 sample 2428:10 2429:25 sample 2428:10 2429:25 2430:1 2439:39 292:2 2429:25 2430:1 2429:25 2430:1 2530:18 Samples 2426:10 Samples 2426:2 2429:24 256:16 scientists 2370:6 2448:6 scientists 2370:6 2448:6 scientists 2448:4 scope 2513:1 2532:17 scoring 2530:9 Scripps 2373:8 2406:3 420:8 2399:20.3 2399:20.3 2399:20.3 2399:25 scubbers 2409:8, 10,24,25 scarility 2409:8, 10,24,25 scarility 2409:8, 10,24,25 scarility 2409:8, 10,24,25 scarility 2409:1, 2409:8, 10,24,25 scarility		Sara 2397:25	seabirds 2460:20	senior 2369:1,4,	
sada (2449/20) scale (243/4:16) scalial (243/4:16) scalial (243/4:16) 24/3:12.19.22 24/03:11.17/7 24/03:11.17/7 2559:15 sethack (241/4:14) 2559:15 sethack (241/4:14) 24/03:11.21/7 24/03:11.21/7 24/03:11.21/7 24/03:11.21/7 24/03:11.21/7 24/03:11.21/7 24/03:11.21/7 24/03:11.21/7 24/03:11.21/7 24/03:11.21/7 24/03:11.21/7 24/03:11.21/7 24/03:11.21/7 24/03:11.21/7 24/03:11.21/7 24/03:11.21/7 24/03:11.21/7 24/03:13.25/9:1 24/03:13.25/9:1 24/03:13.25/9:1 24/03:13.25/9:1 24/03:13.25/9:1 24/03:13.25/9:1 24/03:24/9:1 25/03:22/24/9:1 24/03:39.24/24/24/24/24/24/24/23/24/24/24/24/23/23/24/24/24/24/24/24/24/24/24/24/24/24/24/	Saba 2407:21	satisfy 2477:17	2462:3 2465:19	1 ' '	
sad 2449:20 2473:4 251:20, safe 2389:20 2390:18 2391:16 2243:12 19.22 2443:12.19.22 2443:12.19.22 2444:12 2497:15 sense 2442:24 setback 2414:14 set 323:02 2445:25 2449:10 2445:25 2449:10 2445:25 2499:10 2445:25 2499:10 2445:25 2499:10 2445:25 2499:10 2445:25 2499:10 2445:25 2499:10 2445:25 2499:10 2445:25 2499:10 2445:25 2499:10 2445:25 2499:10 2555:11,15,19,22 2555:11,15,19,22 2555:11,15,19,22 2555:11,15,19,22 2555:11,15,19,22 2555:11,15,19,22 2555:11,15,19,22 2555:11,15,19,22 2555:11 2555:12 2555:12 2555:12 2555:12 2555:12 2555:12 2555:12 2555:12 2555:12 2555:12 2555:12 2555:12 2555:12 2555:12 2555:12 2555:12 2555:12 2558:12 2448:13 2448:14 2559:12 2448:11 2448:11 2448:11 2448:11 2448:11 2448:11 2448:11 2448:11 2448:11 2448:11 2448:11 2448:11 2448:11 2448:11 2448:11 2448:11 2448:11 2448:11 2448:11 2448:	sacrifices 2395:1	scale 2434:16	seagulls 2462:3	2372:2,26 2373:6	· ·
Sale 2389:10 2390:18 2391:16 2390:18 2391:16 2390:18 2391:16 seales 2511:24 2447:21 2497:15 sense 2442:24 sets 2391:21 24263,9 2428:26 2431:21 2447:21 2497:15 sense 2442:24 24263,9 2428:26 2433:3 Sett 2391:21 24263,9 2428:26 2433:3 Setterington 2362:9 2397:15 Sensitive 2412:4 6 2413:18,26 Separate 2560:8, 2527:17,20,21 Setting 2394:22 Setting 2397:13 Setting 2394:22 Setting	sad 2449:20	2473:4 2512:20,	seal 2370:2	· ·	
Sample 2428:10, 26 2555:11	safe 2389:20	25	2443:12,19,22	2404:11 2407:21	
safety 2370:23,24 scenario 2438:5 2539:24,26 2539:24,26 2474:13 Seensitive 2412:4, 2540:21 2433:3 Setting 2397:15 2462:10 2406:7.8 2462:10 2406:7.8 2462:10 2406:7.8 2462:10 2555:11,15,19,22 2555:11.2 2555:11,15,19,22 2555:11.2 2555:12 2555:11.2 2555:12 2555:11.2 2555:12 2555:11.2 2555:11.2 2555:11.2 2555:11.2 2555:11.2 2555:11.2 2555:11.2 2555:11.2 2555:11.2 2555:11.2 2555:11.2 2555:11.2 2556:12 2556:12 2556:12 2556:12 2556:12 2556:12 2556:12 2556:12 2556:12 2556:12 2556:12 2556:12 2556:12 2556:12 2556:12 2556:12 2556:12 2556:12 2556:12 2556:12 2556:12 2556:12 2556:12 2556:12 2556:12 2556:12 2556:12 2556:12 2560:18 2539:5.9 2562:18 2539:5.9 2562:18 2539:5.9 2562:18 2539:5.9 2562:18 2539:5.9 2562:18 2539:5.9 2562:18 2539:5.9 2562:18 2539:5.9 2562:18 2539:5.9 2562:18 2539:5.9 2562:18 2539:5.9 2562:18 2539:5.9 2562:18 2539:5.9 2562:18 2539:5.9 2562:18 2539:5.9 2562:18 2541:1.1 2562:18 2539:1.1 2562:18 2539:1.1 2562:12 2441:1.1 2562:12 2441:1.1 2562:12 2441:1.1 <	2390:18 2391:16	scales 2511:24	2447:21 2497:15	sense 2442:24	
safety 2370:23,24 2372:52 2390:8,15 2448:16 (2511:20) 2555:11,15,19,22 2556:12 2555:11,15,19,22 2556:12 2499:39, 2500:2 2557:17,20,21 Seenarios 2362:9 2397:15 Seenarios 2362:9 2397:15 Seenarios 2446:10 Seenarios 2445:24 2528:4 Seenarios 2446:14 Seenarios 2362:9 2397:15 Seenarios 2446:14 Seeparate 2560:8, 19 2557:17,20,21 Setting 2399:22 Seeparate 2560:8, 19 2463:14 Seeparate 246:10 Seeparate 246:11 2463:14 Seeparate 246:11 Seeparate 246:11 2463:14 Seeparate 246:11 2463:14 Seeparate 246:11 2463:14 Seeparate 246:11 2463:14 Seeparate 246:10 2463:14 Seeparate 2463:	2392:15	scaring 2450:26			1
2342:15 2390:8,15 2405:10 2406:7,8 2446:10 Sageeatook 2464:10 Sailed 2492:21 Saint 2523:20 Sake 2394:10 2553:115 Salinity 2523:17 2555:26 Sample 2428:10, 26 2355:10 Sample 2428:10, 26 2555:10 Sample 2428:10, 26 2555:10 Sample 2428:10, 26 2555:10 Sample 2428:10, 26 2555:10 Sample 2428:10 Sample 2428:10 Sample 2428:10 2428:8,20,21,22 2429:25 2430:1 2429:25 2430:1 2428:8,20,21,22 2429:25 2430:1 2566:3,14 Sanctioning Sanctio	safety 2370:23,24				
2498:16	2372:5 2390:8,15			· ·	
Sageeatook 2464:10 scenarios 2445:24 2528:4 schedule 2491:6 separate 2500:18 2539:5,9 separate 2500:8, sparate 2500				6 2413:18,26	
Sage Saled 2492:21 Scenarios 2445:24 2528:4 Sean 2397:18 separated 2469:81.14 2409:8,11,13,23, 26 2416:6 26 246:14 2409:8,11,13,23, 26 2416:6 26 2416:6 2409:8,11,13,23, 26 2416:6 26 2416:6 2409:8,11,13,23, 26 2416:6 26 2416:6 2409:8,11,13,23, 26 2416:6 26 2416:6 2409:8,11,13,23, 26 2416:6 26 2416:10 26 2416:10 26 2416:10 26 248:1 26 253:9 26 253:9 26 253:1 26 253:9 26 253:9 26 253:9 26 253:9 26 2476:18 26 2476:18 27 2476:18 27 2476:18	2498:16		· ·	separate 2560:8,	
sailed 2492:21 schedule 2491:6 scheduled 2388:16,20,23 search-and-rescue 2507:7 September 2382:12 2471:11 2409:8,11,13,23, 26 2416:6 Sainity 2523:17 2553:15 salinity 2523:17 2555:26 schedules 2491:3 science 2369:20, 2415:16 2424:23 search-and-rescue 2507:7 series 2415:5 series 2415:5 seven-minute 248:10; 2448:10 2493:21 seven-year 2448:10; 2493:21 seven-year 248:10; 2530:7, 9,22,25 sewage 2511:10 sevrice 2507:3,6 shaft 2368:11 2407:12 sevrice 2507:3,6 shaft 2368:11 sevrice 2507:3,6 shaft 2368:11 sevrice 2507:3,6 shaft 2376:1 sevrice 2507:3,6 shaft 2407:12 shaft 2477:10:18	Sageeatook	scenarios	•	19	
Saint 2523:20 Sake 2394:10 2531:15 Salinity 2523:17 2555:26 Sample 2428:10, 26 2555:10 Sampled 2428:13 Sampled 2428:13 Sampled 2428:13 Sampled 2428:10 2429:25 2404:15 2429:25 2430:1 2429:25 2430:1 2566:3.17 Sanctioning Sanitajak 2395:16 Sandra 2384:1 2566:3,14 Sanitajak 2365:19.20 Samplased 24222 2369:20, 22 2404:15 Sanitajak 2399:20,23 2400:1 Sanitajak 2399:20,23 2400:1 Sanitajak 2399:20,23 2400:1 Sanitajak 2399:20,23 2400:1 Sanitajak 2399:20,23 2409:81,0,24,25 Sanitajak 2399:20,23 2400:1 Sanitajak 2390:20 2400:20 2400:20 2400:20 2448:80 2449:16 2444:18 2448:11 2449:16 2488:9 2491:6 2499:22 2449:18 2499:15,6249:22 2449:15 2449:16 2449:22 2444:18 Serice 2507:7 Septimized 2446:18 Serice 2408:8 2449:16 2448:18 249:16 2499:22 2449:16 2448:8 2499:16 2449:16 2448:8 2499:16 2449:16 2448:11 13,17 2438:8 249:16 2449:16 2448:14 8295:16 2448:19 2499:18 2406:2	2464:10			_	
Saint 2523:20 sake 2394:10 2531:15 salinity 2523:17 2555:26 sample 2428:10, 26 2555:10 sampled 2428:13 sampled 2428:13 samples 2426:10 2428:8,20,21,22 2429:25 2430:1 2562:17 sampling 2426:2 2429:24 2562:16 sanctioning 2395:16 Sandra 2384:1 2566:3,14 Sangoya 2364:22 2366:19 2374:18, 19 Sanirajak 2365:19,20 2399:20,23 2400:1 sanitized 2391:25 scheduled 2388:16,20,23 2388:16,20,23 2389:2 schedules 2491:3 secience 2369:20, 2439:12 2444:18 2482:8 2491:6.429:22 2475:16.22 2475:16.22 2476:18 2482:8 2491:6.22 2476:18 2482:8 2491:6.22 2429:7 scientific 2404:2 2429:7 scientific 2404:2 2429:25 2430:1 2414:24 2426:23 2448:6 scientist 2370:6 2448:6 scientist 2370:6 2448:6 scientist 2370:6 2488:10 2532:17 scoring 2530:9 Scripps 2373:8 2406:14 scrubber 2409:4 2511:9 scrubbers 2409:8,10,24,25 sea 2413:1 2407:24,25 sea 2408:2 2409:8,10,24,25 sea 2413:1 2497:15,16,18,21 2498:3,6 2499:1, scheduled 2388:16,20,23 2389:2 2444:18 2488:7 series 2415:5 series 2415:5 2465:9 2466:5 2533:3 series 2408:2 2476:18 2482:8 2491:6.22 2476:18 2482:8 2491:6.22 2476:18 2482:8 2491:6.22 2429:25 2448:3 scientes 2362:22 2429:25 2448:3 scientist 2370:6 2448:6 series 2408:2 2476:18 2482:8 2491:6.22 2429:25 2476:18 2482:8 2491:6.22 2470:18 served 2381:12 2470:18 service 2507:3,6 service 2507:3,6 service 2507:3,6 service 2360:12 2482:8 2482:9 2482:8 2482:9 2482:8 2482:9 2482:9 2475:25 2476:4 2482:8 2482:9 2475:25 2476:4 2482:8 2497:52 2476:18 2482:8 2497:52 2476:18 2482:8 2497:52 2476:18 2482:8 2497:52 2476:18 2482:8 2497:52 2476:18 2482:8 2497:52 2476:18 2482:8 2497:52 2476:18 2482:8 2497:52 2476:18 2482:8 2497:52 2476:18 2482:9 2477:18 service 2507:3,6 service 2360:12 2383:32 2416:19 2497:13.1 2496:14 2482:2 2497:14 2482:1 2482:9 2497:13.1 2497:15,16,18,21 2497:15,16,18,21 2498:3,6 2499:1, 2498:3,6 2499:1, 2498:3,6 2499:1, 2498:3,6 2499:1, 2498:3,6 2499:1, 2498:3,6 2499:1, 2498:3,6 2499:1, 2498:3,6 2499:1, 2498:3,6 2499:1, 2498:3,6 2499:1, 2498:3,6 2499:1, 2498:3,6 2499:1, 2498:3,6 2499:1, 2499:1	sailed 2492:21	schedule 2491:6	search-and-	2463:14	
sake 2394:10 2531:15 2388:16,20,23 2389:2 season 2414:11, 13,17 2438:17 2448:17 248:18 248:18 248:18 248:28 249:25 243:15 249:25 2430:1 2414:24 2426:23 2429:24 2562:16 2429:24 2562:16 2429:24 2566:3,14 seemitic 2404:2 248:18 248:9 season 2414:11, 13,17 2438:17 248:28 249:22 2458:24 2529:12, 26 2533:9 seeven-minute 2444:10 2493:21 series 2415:5 2466:5 24	Saint 2523:20		rescue 2507:7	_	
2531:15 salinity 2523:17 2555:26 sample 2428:10, 26 2555:10 samples 2426:10 2428:8,20,21,22 2429:25 2430:1 2429:25 2430:1 2566:17 sampling 2426:2 2429:24 2562:16 sanctioning 2395:16 Sandra 2384:1 2566:3,14 Sangoya 2364:22 2366:19 2374:18, 19 Sangoya 2364:22 2366:19 2374:18, 19 Sanirajak 2365:19,20 Samirajak 2391:25 Serve 2409:4 Sanirajak 2391:25 Serve 2409:4 Serve 2409:4 Serve 2409:4 Serve 2409:4 Serve 2409:4 Serve 2409:4 Serve 248:7 Serve 248:7 Serve 2485:9 Serve 2485:9 Serve 2485:9 Serve 2485:9 Serve 2486:5 2543:15 Served 2381:12 Service 2507:3,6 Service 2507:3,6 Service 2360:12 Service 2360:12 Service 2507:3,6 Service 2360:12 Service 2375:1, 13,17 2444:18 Service 2415:5 Served 2381:12 Service 2507:3,6 Service 2507:3,6 Service 2507:3,6 Service 2360:12 Service 2507:3,6 Service 240:18 Service 2507:3,6 Service 2448:19 Service 2507:3,6	sake 2394:10		· ·		
samily 2525:17 schedules 2491:3 schedules 2491:3 2475:16,22 2465:9 2466:5 2428:4 2428:4 severity 2416:10 26255:26 222404:15 22404:15 2445:16 2424:23 245:16 2424:23 2476:18 2482:8 2491:6 2492:22 2486:5 2543:15 severet 2485:9 2486:5 2543:15 sewage 2511:10 2428:8,20,21,22 2429:22 2429:22 2486:5 2543:15 sewage 2511:10 2428:8,20,21,22 2429:22 2429:22 2486:5 2543:15 sewage 2511:10 2428:4 sewage 2511:10 2428:4 sewage 2511:10 2428:4 sewage 2511:10 2428:4 sewage 2511:10 2486:5 2543:15 sewage 2511:10 2486:5 2543:15 sewage 2511:10 2486:5 2543:15 sewage 2511:10 2486:11 2470:18 sevice 2507:3,6 sevice 2507:3,6 sevice 2507:3,6 sevice 2507:3,6 sevice 2507:3,6 sevice 2507:3,6 sevice 238:11 2471:20 2465:18 sevice 2507:3,6 sevice 2360:12 2471:20 2465:18 sevice 2376:1 2471:20 2465:18 sesion 2378:5,19 2475:25 2476:4 2487:23 2524:16 secintist 2408:2 2487:23 2524:16 secintist 2408:2	2531:15		· · · · · · · · · · · · · · · · · · ·	2488:7	
2555:26 sample 2428:10, 26 2555:10 samples 2426:10 2428:8,20,21,22 2429:25 2430:1 2562:17 sampling 2426:2 2429:24 2562:16 sanctioning 2395:16 Sanctioning 2395:16 Sandra 2384:1 2566:3,14 Sangoya 2364:22 2366:19 2374:18, 19 Sanirajak 2366:19 2374:18, 19 Sanirajak 2366:19,20 2399:20,23 2400:1 sanitized 2391:25 science 2369:20, 22 2475:16.224 2426:23 2415:16 2424:23 2476:18 2482:8 2491:6 2492:22 2528:24 2529:12, 26 2533:9 seasonal 2504:9 seasons 2443:11, 14,17 2445:8 2475:2 2448:6 seated 2375:25 seated 2375:21 2530:7, 9,22,25 sewage 2511:10 Sewell 2366:3 2447:18 2486:5 2543:15 served 2381:12 2470:18 service 2507:3,6 services 2360:12 2383:3 2416:19 2417:20 2465:18 session 2358:5,19 2417:20 2465:18 session 2358:5,19 2378:21 2379:14, 5,17,19 Shaw 2386:11 sheets 2378:8 shelters 2551:14 ship 2414:3 2497:15,16,18,21 2497:15,16,18,21 2497:15,16,18,21 2498:3,6 2499:1, 2555:26:24 248:65 2543:15 seved 2381:12 2470:18 service 2507:3,6 services 2360:12 2470:18 service 2507:3,6 services 2360:12 2470:18 service 2507:3,6 service 2507:3,6 services 2360:12 2470:18 service 2507:3,6 service 2370:12 2497:12 2448:6 service 2507:3,6 service 2370:13 2477:18 service 2507:3,6 service 2370:12 2477:18 service 2507:3,6 service 2370:13 2407:22 shaped 2413:25 shaped 2413:25 shaped 2413:25 shaped 2413:25 shaped 2413:15 2477:18 sesion 238:11 2407:22 shaped 2413:25 shaped 2413:25 shaped 2413:25 shaped 2413:25 shaped 2413:12 2477:18 sesion 2379:22 2383:3 2416:19 2477:18 sesion 2379:21 2379:22 2379:21 2497:12 2497:12 248:48:49 2417:20 2465:18 secretary 246:7 248:69:5 2543:15 seveid 238:12 2470:18 service 2507:3,6 service 2507:3,6 service 2360:12 2407:20 2465:18 sesion 2378:21 2477:11 2477:11 2477:11 2477:11 2477:11 2478:16 2470:18 Sevell 238:12 2470:18 sevice 2360:12 248:69:39:11 2470:18 service 250:12 248:69:39:11 2470:18 sevice 2360:12 248:69:39:11 2470:18 s	salinity 2523:17	schedules 2491:3			1
sample 2428:10, 26 2555:10 22 2404:15 2491:6 2492:22 2491:6 2492:22 258:24 2529:12, 26 2533:9 22 2404:15 2491:6 2492:22 258:24 2529:12, 26 2533:9 23 249:6 2495:9 2486:5 2543:15 25 2415:16 2424:23 249:7 2528:24 2529:12, 26 2533:9 249:6 249:22 249:7 2528:24 2529:12, 26 2533:9 2486:5 2543:15 2486:5 2543:15 25 248:65 2543:15 25 2470:18 240:11 25 2470:18 240:12 25 2470:18 2400:12 25 2470:18 2400:12 25 2470:18 2400:12 25 2470:18 2400:12 25 2400:12 2408:12 25 2400:12 2408:2 25 238:12 2400:12 25 2400:12 2400:12 25 238:12 240:10 25 238:12 240:12 25 238:11:10 25 240:12 240:12 25 238:12 240:12 25 2407:12 25 2407:12 25 2407:12 25 2407:12 25 2407:12 25 2407:12 25 2407:12 25 2407:12 25 2407:12 <td>•</td> <td>science 2369·20</td> <td>· ·</td> <td></td> <td></td>	•	science 2369·20	· ·		
26 2555:10 sampled 2428:13 samples 2426:10 2428:8,20,21,22 2429:25 2430:1 2562:17 sampling 2426:2 2429:24 2562:16 sanctioning 2395:16 Sandra 2384:1 2566:3,14 Sangoya 2364:22 2366:19 2374:18, 19 Sanirajak 2365:19,20 Sanirajak 2365:19,20 Sanirajak 2365:19,20 2399:20,23 2400:1 sanitized 2391:25 2415:16 2424:23 2528:24 2529:12, 262 2533:9 secional 2504:9 seasonal 2504:9 seasons 2443:11, 14,17 2445:8 2475:25 2476:4 2482:18 2488:9 2482:18 2488:9 2482:18 2488:9 secional 2504:9 seasons 2443:11, 14,17 2445:8 2475:25 2476:4 2482:18 2488:9 2482:18 2488:9 2482:18 2488:9 2482:18 2488:9 2482:18 2488:9 2482:18 2488:9 2482:18 2488:9 2482:18 2488:9 2482:18 2488:9 2482:18 2488:9 2482:18 2488:9 2482:18 2488:9 2417:20 2465:18 secional 2504:9 2470:18 service 2507:3,6 services 2360:12 2383:3 2416:19 2417:20 2465:18 session 2375:25 share 2376:1 2474:16 2477:6 shared 2411:24 2415:19 2477:1, 5,17,19 Shaw 2386:11 sheets 2378:8 shelters 2551:14 ship 2414:3 236:245:9 2486:5 2543:15 served 2381:12 2407:22 shaped 2413:25 share 2360:12 2407:22 shaped 2413:25 share 2376:1 2474:16 2477:6 shared 2411:24 2415:19 2477:1, 5,17,19 Shaw 2386:11 sheets 2378:8 shelters 2551:14 ship 2414:3 236:24 2529:12, 262:33:397:12 Shafi 2368:11 2407:22 shaped 2413:25 share 2360:12 2389:3:12 2407:24 2383:3 2416:19 2417:20 2465:18 service 2507:3,6 service 248:12 2407:22 shaped 2413:25 shaped 240	sample 2428:10.	· ·		2533:3	•
sampled 2428:13 sciences 2362:22 2429:7 26 2533:9 served 2381:12 2470:18 Sewell 2362:3 2397:12 2428:8,20,21,22 2429:25 2430:1 2562:17 2414:24 2426:23 2427:5 2448:3 2427:5 2448:3 2475:25 2476:4 2482:18 2488:9 2475:25 2476:4 service 2507:3,6 service 2507:3,6 services 2360:12 2407:22 shaped 2413:25 share 2376:1 Shafi 2368:11 2407:22 shaped 2413:25 share 2376:1 2407:22 shaped 240:2 2407:24 shaped 2413:25 share 2376:1 2407:24 shaped 2413:25 shaped 240:1 2407:	_				
samples 2426:10 2429:7 seasonal 2504:9 seasonal 2504:9 served 2381:12 2397:12 2428:8,20,21,22 2429:25 2430:1 2414:24 2426:23 2427:5 2448:3 seasons 2443:11, 14,17 2445:8 service 2507:3,6 services 2360:12 Shafi 2395:12 Shafi 2366:12 2407:22 shaped 2413:25 shaped 2417:20 2465:18 sesion 2359:8 2375:1, 2359:8 2375:1, 2359:8 2375:1, 2359:8 2375:1, 2359:8 2375:1, 2378:21 2379:14, 2411:24 241:24 241:124 <t< td=""><td>sampled 2428:13</td><td>sciences 2362:22</td><td>· ·</td><td></td><td></td></t<>	sampled 2428:13	sciences 2362:22	· ·		
2428:8,20,21,22 scientific 2404:2 2414:24 2426:23 2414:24 2426:23 2414:24 2426:23 2414:24 2426:23 2414:24 2426:23 2427:5 2448:3 seasons 2443:11, 14,17 2445:8 service 2507:3,6 services 2360:12 Shafi 2368:11 2407:22 shaped 2413:25 shaped 2415:19 2475:19 2406:24 2406:24 2406:24 </td <td>-</td> <td></td> <td></td> <td></td> <td></td>	-				
2429:25 2430:1 2562:17 sampling 2426:2 2429:24 2562:16 sanctioning 2395:16 Sandra 2384:1 2566:3,14 Sangoya 2364:22 2366:19 2374:18, 19 Sanirajak 2365:19,20 2399:20,23 2400:1 sanitized 2391:25 2414:24 2426:23 2427:5 2448:3 2414:24 2426:23 2427:5 2448:3 2427:5 2448:3 2475:25 2476:4 2482:18 2488:9 seated 2375:25 seats 2408:2 2487:23 2524:16 secretary 2464:7 Secretary 2464:7 Secretary 2464:7 Secured 2517:13 secured 2375:25 seats 2408:2 2487:23 2524:16 secretary 2464:7 Secretary 2464:7 Secured 2517:13 secured 2517:13 security 2370:23 2372:5 2405:10 2406:8 2420:8 2497:15,16,18,21 2497:15,16,18,21 2498:3,6 2499:1, 2391:25 Shafi 2368:11 2407:22 shaped 2413:25 share 2376:1 2474:16 2477:6 shared 2411:24 2415:19 2477:1, 5,17,19 Shaw 2386:11 sheets 2378:8 shelters 2551:14 ship 2414:3 2465:24 2476:14, 2388:11,21,23,26 2498:11,12 2492:5,15,19 2493:11,12 2497:15,16,18,21 2498:3,6 2499:1, 2407:22 shaped 2413:25 shaped 2475:10 2475:25 2466:18 secsion 2358:5,19 2378:21 2379:14, 5,17,19 Shaw 2386:11 sheets 2378:8 shelters 2551:14 ship 2405:24 2476:14 2389:813 236:16 2387:15 2388:11,21,23,26 2498:31,12 2497:15,16,18,21 2498:31,12 2498:31,12 2498:31,12 2497:15,16,18,21 2498:31,12 2498:31,12 2498:31,12 2497:15,16,18,21 2498:31,12 24	_	scientific 2404:2			
2562:17 sampling 2426:2 2429:24 2562:16 sanctioning 2395:16 Sandra 2384:1 2566:3,14 Sangoya 2364:22 2366:19 2374:18, 19 Sanirajak 2365:19,20 2399:20,23 2400:1 sanitized 2391:25 2427:5 2448:3 2427:5 2448:3 2427:5 2448:4 2482:18 2488:9 seated 2375:25 seats 2408:2 2487:23 2524:16 secretary 2464:7 Secretary 2464:7 Secured 2517:13 security 2370:23 2407:22 shaped 2413:25 share 2376:1 2474:16 2477:6 shared 2411:24 2482:18 2488:9 2475:25 2476:4 2482:18 2488:9 2482:18 2488:9 2482:18 2488:9 2482:18 2488:9 2487:23 2524:16 secretary 2464:7 Secretary 2464:7 Secured 2517:13 security 2370:23 2372:5 2405:10 2406:8 2420:8 2482:18 2488:9 2475:25 2476:4 2482:18 2488:9 2417:20 2465:18 session 2358:5,19 2378:21 2379:14, 5,17,19 Shaw 2386:11 sheets 2378:8 shelters 2551:14 ship 2414:3 2465:24 2476:14, 23 2489:12 2492:5,15,19 2492:5,15,19 2492:5,15,19 2492:5,15,19 2492:5,15,19 2492:5,15,19 2492:5,15,19 2495:15,18,19,22 2495:25 2516:24			· ·	service 2507:3,6	
sampling 2426:2 scientist 2370:6 2482:18 2488:9 2482:18 2488:9 2482:18 2488:9 2417:20 2465:18 share 2376:1 sanctioning scientists 2448:6 seated 2375:25 seated 2375:25 seated 2375:25 seated 2375:25 seated 2375:25 seated 2375:25 share 2376:1 2474:16 2477:6 shared 2417:20 2465:18 share 2376:1 2474:16 2477:6 shared 2417:20 2465:18 share 2376:1 2474:16 2477:6 shared 2417:20 2465:18 shared 2417:20 2465:18 shared 2474:16 2477:6 shared 2417:20 2465:18 shared 2417:24 24215:19 2477:1, 5,17,19 Shared 2417:10 2477:1, 5,17,19 Shaw 2388:22 2389:2 2407:24 2408:5 2407:24 2408:5 2407:24 2408:5 2407:24 2408:5 2407:24 2408:5 2440:5 2440:5 2465:24 2476:14 2379:22 2385:13 2465:24 2476:14 2379:22 2385:13 2465:24 2476:14 2379:22 2385:13 2465:24 2476:14 2492:5,15,19 2492:5,15,19 2492:5,15,19 2	2562:17		· ·	services 2360:12	2407:22
2429:24 2562:16 sanctioning 2395:16 Sandra 2384:1 2566:3,14 Sangoya 2364:22 2366:19 2374:18, 19 Sanirajak 2395:20 2399:20,23 2400:1 sanitized 2391:25 Secretary 248:4 scientists 2448:4 scope 2513:1 2532:17 scoring 2530:9 Scripps 2373:8 2406:14 scrubber 2409:4 2511:9 scrubbers 2409:8,10,24,25 seated 2375:25 seated 2408:2 2487:23 2524:16 secretary 2464:7 Sector 2372:6 secured 2517:13 security 2370:23 2440:5 seated 2411:24 2415:19 2477:16 shared 2411:24 2415:19 2477:1, 5,17,19 Shaw 2386:11 sheets 2378:8 shelters 2551:14 ship 2414:3 2465:24 2476:14, 2379:22 2385:13 2465:24 2476:14, 2379:22 2385:13 2489:12 2492:5,15,19 2493:11,12 2495:15,18,19,22 2495:15,18,19,22	sampling 2426:2	scientist 2370:6			shaped 2413:25
sanctioning scientists 2448:4 seats 2408:2 2359:8 2375:1, 2359:8 2375:1, 2474:16 2477:6 Sandra 2384:1 2532:17 secretary 2464:7 secretary 2464:7 2378:21 2379:14, 5,17,19 Sangoya 2364:22 2366:19 2374:18, 19 Scripps 2373:8 2406:14 secured 2517:13 2372:5 security 2370:23 2372:5 2405:10 2406:8 2420:8 2409:8,10,24,25 security 2370:23 2379:22 2385:13 2409:8,10,24,25 security 2409:8,10,24,25 2554:13 seek 2408:6 2554:13 seek 2408:6 2375:9,11,20 2492:5,15,19 2492:5,15,19 2493:11,12 2498:3,6 2499:1, seek 2408:14 2397:18 seek 2378:8 2375:1, 13,22 2377:3,5,8 2415:19 2477:1, 5,17,19 shared 2411:24 2415:19 2477:1, 5,17,19 shared 2411:24 2415:19 2477:1, 5,17,19 shaw 2386:11 sheets 2378:8 shelters 2571:14 sheets 2378:8 shelters 2551:14 sheets 2378:8 sheets 2378:8 sheets 2408:14 sheets 2378:8 shelters 2551:14 sheets 2378:8 sheets 2378:8 sheets 2408:14 sheets 2378:8 sheets 2378:15 sheets 2378:15 sheets 2378:14 sheets 2378:14 sheets	2429:24 2562:16				share 2376:1
2395:16 scope 2513:1 2487:23 2524:16 2359:8 2375:1, 13,22 2377:3,5,8 shared 2411:24 2415:19 2477:1, 5,17,19 Sandra 2384:1 2566:3,14 scoring 2530:9 Secretary 2464:7 Sector 2372:6 2378:21 2379:14, 5,17,19 Shaw 2386:11 5,17,19 Shaw 2386:11 Shaw 2386:11 sheets 2378:8 Shaw 2386:11 sheets 2378:8 ship 2414:3 2465:24 2476:14, 2379:22 2385:13 2386:16 2387:15 2386:16 2387:15 2388:11,21,23,26 2492:5,15,19 2492:5,15,19 2492:5,15,18,19,22 2495:15,18,19,22 2495:15,18,19,22 2495:15,18,19,22 2505:25 2516:24	sanctioning	scientists 2448:4		· · · · · · · · · · · · · · · · · · ·	2474:16 2477:6
Sandra 2384:1 2532:17 secretary 2464:7 2378:21 2379:14, 5,17,19 Sangoya 2366:19 2374:18, 19 Scripps 2373:8 2406:14 secured 2517:13 2388:22 2389:2 2407:24 2408:5 sheets 2378:8 Sanirajak 2511:9 2372:5 2405:10 2406:8 2420:8 2406:24 2406:25 2406:8 2420:8 2406:24 2406:24 2406:24 2406:24 2406:24 2406:24 2406:24 2406:8 2420:8 2406:24	2395:16	scope 2513:1		1	shared 2411:24
2566:3,14 scoring 2530:9 Sector 2372:6 2378:21 2379:14, 5,17,19 Sangoya 2364:22 2366:19 2374:18, 19 Scripps 2373:8 2406:14 Secured 2517:13 security 2370:23 2372:5 2405:10 2406:8 2420:8 2399:20,23 2400:1 Security 2370:23 2406:8 2420:8 2407:24 2408:5 2407:24 2408:5 2406:8 2420:8 2408:6 2379:22 2385:13 2379:22 2385:13 2386:16 2387:15 2388:11,21,23,26 2493:11,12 2498:3,6 2499:1, Sector 2372:6 secured 2517:13 security 2370:23 2407:24 2408:5 2407:24 2408:5 2407:24 2408:5 2407:24 2408:5 2407:24 2408:5 2407:24 2408:5 2407:24 2408:5 2407:24 2408:5 2407:24 2408:5 2407:24 2408:5 2407:24 2408:5 2407:24 2408:5 2407:24 2408:5 2407:24 2408:5 2407:24 2408:5 2407:24 2408:5 2407:24 2408:5 2407:24 2408:5 2408:6 2	Sandra 2384:1	_		1 ' '	
Sangoya 2364:22 2366:19 2374:18, 19 Scripps 2372:0 secured 2517:13 2406:14 security 2370:23 2407:24 2408:5 2440:5 sheets 2378:8 sheets 240:1 sheets 2378:8 sheets 240:1 sheets 2378:8 sheets 240:1 ship 2414:3 2465:24 2476:14, 2379:22 2385:13 2465:24 2476:14, 2379:22 2385:13 2465:24 2476:14, 2379:22 2385:13 2465:24 2476:14, 2379:22 2385:13 2492:5,15,19 2492:5,15,19 2492:5,15,19 2492:5,15,19 2493:11,12 2495:15,18,19,22 2495:15,18,19,22 2505:25 2516:24	2566:3,14			· ·	5,17,19
2366:19 2374:18, 19 Sanirajak 2365:19,20 2399:20,23 2400:1 sanitized 2391:25 Secured 2517:13 2406:14 security 2370:23 2407:24 2408:5 2440:5 sessions 2374:25, 26 2375:9,11,20 2379:22 2385:13 2497:15,16,18,21 2498:3,6 2499:1, Secured 2517:13 security 2370:23 2407:24 2408:5 2409:8,10,24 23 2489:12 2492:5,15,19 2493:11,12 2495:15,18,19,22 2505:25 2516:24	Sangoya 2364:22			· · · · · · · · · · · · · · · · · · ·	Shaw 2386:11
Sanirajak 2365:19,20 2409:8 2406:8 2420:8 2440:5 shelters 2551:14 2399:20,23 2400:1 2409:8,10,24,25 2409:8,10,24,25 2548:14 2554:13 2386:16 2387:15 2492:5,15,19 2391:25 2498:3,6 2499:1, 2498:3,6 2499:1, 2397:18 2370:23 2440:5 2440:5 2440:5 2440:5 2440:5 2465:24 2476:14, 2465:24 2476:14, 2379:22 2385:13 2492:5,15,19 2492:5,15,19 2493:11,12 2493:11,12 2493:11,12 2495:15,18,19,22 2505:25 2516:24 </td <td>2366:19 2374:18,</td> <td></td> <td></td> <td></td> <td>sheets 2378:8</td>	2366:19 2374:18,				sheets 2378:8
Sanirajak 2372:5 2405:10 sessions 2374:25 ship 2414:3 2365:19,20 2399:20,23 2409:8,10,24,25 2484:14 26 2375:9,11,20 23 2489:12 2400:1 sea 2413:1 2554:13 2386:16 2387:15 2492:5,15,19 2391:25 2498:3,6 2499:1, Sefsik 2362:14 2389:8,13 2495:15,18,19,22 2397:18 2397:18 2397:18 2305:25 2516:24	19		•		shelters 2551:14
2365:19,20 2399:20,23 2400:1 sanitized 2391:25 scrubbers 2406:8 2420:8 2484:14 seek 2408:6 2554:13 Sefsik 2362:14 2397:18 2465:24 2476:14, 26 2375:9,11,20 2379:22 2385:13 2386:16 2387:15 2388:11,21,23,26 2493:11,12 2493:11,12 2493:11,12 2495:15,18,19,22 2505:25 2516:24	Sanirajak				ship 2414:3
2399:20,23 2409:8,10,24,25 sea 2413:1 2391:25 2409:8,10,24,25 seek 2408:6 2554:13 2379:22 2385:13 2386:16 2387:15 2388:11,21,23,26 2492:5,15,19 2493:11,12 2493:11,12 2397:18 23 2489:12 2492:5,15,19 2493:11,12 2397:18	2365:19,20				2465:24 2476:14,
2400:1 sanitized 2391:25 sea 2413:1 2497:15,16,18,21 2498:3,6 2499:1, Seek 2408:6 2554:13 Sefsik 2362:14 2397:18 2386:16 2387:15 2388:11,21,23,26 2389:8,13 2493:11,12 2495:15,18,19,22 2505:25 2516:24	•			1 ' '	23 2489:12
sanitized 2497:15,16,18,21 2534:13 2391:25 2388:11,21,23,26 2493:11,12 2498:3,6 2499:1, 2397:18 2388:11,21,23,26 2493:11,12 2495:15,18,19,22 2505:25 2516:24 2397:18 2397:18 2397:18 2397:18 2397:18	2400:1				
2391:25	sanitized				1
237/.10 2202.10.2401.12 /303/3./3./3.16:/4	2391:25				
			2397:18	2393:10 2401:12	2505:25 2516:24
		, , , , ,			
		l	l	l	1

2530:3 2556:6 ship-source 2514:16 2515:4 2516:16 2517:1	2495:15,18 2496:2 2498:2, 24,25 2499:11,12 2500:8 2509:9	sight 2503:2 sighting 2560:19, 20 sign 2378:9	simply 2395:14 2428:6 2433:2 2480:22 simultaneous	slow 2485:3 2546:15 Slowly 2482:9 small 2470:8
shipowners	shipyard	sign-in 2377:20	2377:15 2383:14	2482:10 2517:21
2516:22	2484:26 2486:3	2378:8 2411:13	simultaneously	smaller 2429:8
shippers 2483:8	shore-based	2425:21	2499:21	2486:25 2487:8
shipping 2372:23	2520:5	signed 2424:13	single 2428:23	2488:12,14
2379:4,7,8,11	shoreline 2414:1	2552:24	2489:18 2490:26	2493:1
2410:9 2412:26	short 2425:26	significance	2491:5 2492:21	smallest 2555:15,
2413:11,19	2441:12 2497:20	2429:4,17 2430:4	sir 2481:6	18
2425:2 2426:11	2533:18	2436:22 2548:24	sit 2382:9,14	Smith 2369:23
2427:25 2428:5,	shortened	significant	2400:24 2457:5	2404:18 2540:22,
10,11 2429:1	2476:18	2429:6,12,13	site 2379:13	23,24,25
2430:7 2434:3,8,	shortening	2438:9 2439:7	2382:12 2466:14,	snacks 2393:22,
17 2439:8,11,12	2476:4	2441:7 2443:22	21 2469:14,16,18	24
2440:13 2441:18, 19,20 2443:12,18	shorthand	2444:1,8 2445:13	2494:22 2495:5	social 2391:6,8,
2468:6,10	2566:6	2446:25 2481:18	2497:22 2528:11	18,19
2473:5,8	shortly 2530:6	2483:15 2485:16	2564:25	societies 2427:1
2475.3,8	shoulder	2501:23 2513:14,	sites 2379:3	socio-economic
2476:24 2481:5	2414:13 2476:4	17 2530:18	2564:23,26	2369:3 2378:26
2482:20 2483:24	2488:9	2535:5 2536:6	2565:4	2380:20 2382:19
2484:3 2485:13	shoulder-season	2539:5 2541:19	sitting 2374:19	2403:13
2487:15 2491:3,6	2473:8 2481:5	2547:15	2400:24,25	sole 2471:6
2495:23,26	show 2433:5	significantly	2401:11,23	solely 2432:8
2496:8 2497:13	2446:23 2519:21	2439:11,12	2558:8	
2505:26 2506:2		2485:24 2533:7	situation	solid 2448:15,18
2509:5,10,19,25,	showing 2389:26	signing 2437:16	2439:16 2476:15	Soloman
26 2510:7,10,23	2475:26 2547:9	2484:24	2547:13,24	2399:19
2520:15,16,18	shown 2527:5	Sikorsky	situations	solutions 2364:6,
2528:24 2529:11,	2546:26	2559:20	2426:21 2438:4	7 2547:5 2550:4
16,20,25	shows 2428:25	silent 2374:16	2445:24	2552:24
2530:14,15,23	2439:7 2523:22	2394:22	six-minute	someone's
2531:2,5,6	2554:16 2556:8	similar 2384:7	2549:7	2426:24
2533:8 2556:20	shut 2441:2,6	2458:14 2462:6	sixfold 2492:25	Sorckoff 2369:16
2564:1	shutdowns	2534:12	size 2390:7	2404:14
ships 2414:16	2543:25	Similarly 2414:4	2469:22 2472:12	sort 2415:9
2439:13 2451:9	shutting 2441:25	Simon 2403:19	2486:17,23,25	2428:15 2429:11
2462:16,18	sic 2402:12	2470:26	2480:17,23,23	2438:26 2445:22,
2465:23 2467:9,	2419:12	Simonee 2424:21	2495:22 2516:24	23 2460:21
10 2468:5	side 2391:9		sized 2486:18	2461:5 2530:15
2481:21 2482:7	2392:17,20	Simonfalvy		2539:3 2548:10
2485:9 2486:2,4,	2400:25 2401:24	2367:26 2402:23	sizes 2486:15	sought 2540:2
23,24 2487:8	2456:5 2464:13	simple 2434:20	skill 2566:7	sound 2376:23
2492:11,17,24		2437:13	slot 2524:24	2377:25 2383:17,
2493:1,6,9				,

18 2428:18 2437:2 2438:7,9, 13 2453:21 2454:23 2455:2 2478:16,17,18 2482:3 2491:24 2499:15 2505:24 2529:1,6,14,17, 20 2533:11 2540:10 2554:17 sounds 2560:15 source 2448:21 2449:18 2450:10,	speaking 2394:5 2407:8 2432:11 2525:9 special 2364:2 2485:11 2543:20 specialist 2361:24 2364:4,5 2369:2 2370:11 2371:24,25 2372:23,25,26 2373:2,7 2403:12 2405:1,16,18 species 2369:21	spells 2424:1 Spencer 2403:5,7 2408:10,13,15 2410:18,23 2417:3,5,24,26 2548:6,8 2553:17,19 spill 2416:3,4,15, 19,20 2417:10,21 2418:22 2513:19, 21 2514:7,16 2515:15,26 spill-at-sea	2492:7 staffed 2551:15 stage 2380:19 stages 2411:22 2412:5 staging 2414:16 stakeholders 2508:4 2537:19 stance 2478:3 standard 2385:20,26 2386:23 2427:9,	statement 2380:7 2410:3 2411:24 2427:11 2431:15, 21,23 2432:5,26 2434:20 2435:10 2455:2,5 2475:19 2490:3 2496:24 2503:22 2512:3, 18,21 2520:2 2542:11 2547:21 2551:6 2564:7 statements 2380:2 2449:13
22 2505:9 2509:17 2555:6 sources 2458:11	2373:1 2404:17 2412:5 2413:12 2518:25 2539:6,8	2416:7,9,23 2418:15 2514:23 spills 2411:6	12 2431:16 2474:15 standards	2450:5 2471:12 2519:4 states 2433:26
2516:26 2556:8 Southall 2530:8 southern 2506:1	2554:11,20 2555:5 2557:1,8 2558:6,10,21,26	2413:14 2416:10 2417:11,14,19 2516:1 2517:25	2507:17 stands 2425:9 Staniewski	2485:10 2558:18 2559:17 stating 2433:2
southerners 2461:17 spatial 2511:24	2560:1,13,14,17, 20,23 2561:19,20 2562:3,6,7,9,10, 11,12,14,19,22,	spirit 2396:9 spoken 2398:18, 20 2399:3,4,5,6	2369:8 Stantec 2362:24, 25,26 2363:1	2485:19 2561:6 station 2544:21 stations 2543:15,
speak 2376:13, 19,22 2384:16 2390:15 2393:5,8 2394:6,9,11,12 2400:22 2402:9	23,24,26 2563:22 2564:2,4,7,8,9, 11,12,22 2565:1, 3,5	2404:8 2439:22 2452:13,18 2454:4,20 2461:18,26 2463:21	2397:24 start 2374:20,23 2376:25 2411:17 2413:23 2414:16 2432:3 2476:22	16,26 2544:18 2551:8,12,13 statistical 2429:4,5 statistically
2400.22 2402.9 2427:15,21 2432:4,17 2462:23 2464:14 2470:1 2478:14	species-specific 2415:18 specific 2376:17 2385:16 2413:11 2420:25 2435:5	spokesperson 2398:2 spraying 2469:21	2518:17 2521:16 2527:1 started 2472:4 2512:18	2438:8 statistics 2462:16 Steensby 2551:18
2490:8 2501:4,11 2514:18 speaker 2376:16, 20 2399:17	2482:17 2483:6,8 2488:16 2531:5 2543:10 2551:25	spread 2428:24 2466:13 2554:18 2561:10 2564:24 2565:1	starting 2374:17 2388:19 starts 2401:13	stenographers 2376:25 step 2485:16
speakers 2361:3, 14 2363:7,21 2364:18 2365:2,	specifically 2409:24 2412:19, 21 2413:2 2415:6 2432:4 2470:2	spring 2476:5 2500:14 springtime	2451:13 state 2394:12 2435:20 2453:4, 23 2454:14	2563:9 Stephen 2398:10 2403:3 steps 2538:5 15
11,19 2366:4,13 2367:2,13,18 2368:8,19,23 2369:12 2370:4,	2476:5 2514:9 2529:19 2535:20 speed 2543:12	2502:25 2504:17 staff 2360:9,18, 22 2378:5 2382:23 2383:1,	2487:7 stated 2391:1 2472:25 2473:9 2479:26 2491:17	steps 2538:5,15, 16,19,23 2539:21 2545:11 2548:18 2561:22
19 2371:6,18 2372:1,9,14,22 2373:4 2383:23	speeds 2504:8 spell 2435:20 2453:4,23 2454:14	2382.23 2363.1, 22,24 2384:22 2391:24 2393:7 2407:1 2458:1,16	2515:25 2517:3 2525:11	Steven 2397:6,11 2398:12 2401:23 2481:25 2482:1,4

stewardship 2549:18,24 Stewart 2364:5 2398:14 stock 2529:1,14, 20 2533:11 2535:15 2540:9, 11 Stockley 2367:19 2403:1 stockpiles 2469:21,24 Stoddart 2370:5 2405:13,14,15 Stoimenova 2372:10 stop 2497:26 2511:1 2543:21 Strategic 2361:9 strategy 2439:1 stream 2386:7 2388:2 strengthen 2510:2 stress 2424:24 2425:1 2430:22 2434:7 2521:3 stressors 2434:9 strike 2395:18 strike 2395:18 strike 2465:23, 24 strong 2395:23, 24 2396:5 2504:26	2527:12 2543:5 study 2410:2,6 2412:1,3 2414:15,19,22 2416:4 2425:6 2426:13 2431:12 2435:9 2438:26 2446:7 2475:23 2504:11 2511:9, 12 2512:13,14 2513:3 2522:16 2532:11 2538:16, 26 2555:12,17 2556:15 2561:9 studying 2426:14 2465:10,12,19 stuff 2451:11 2452:2 subject 2410:9 2416:6 2490:10 2515:3 2518:22 2527:11 2543:3 2544:4 2562:26 subjects 2423:23 submission 2436:18 2442:25 2462:21 2478:3 2479:2,3 2513:5 2553:15 submissions 2379:19 2410:3 2466:4 submit 2470:14 submitted 2437:4 2475:18 2476:10 2553:9 subsequent 2414:11	substantiate 2493:4 success 2390:3 2430:23,24 2520:9 succinct 2533:2 suggest 2421:3 2438:24 2477:16 2495:14,17 2496:1,7 2515:1 suggesting 2441:1 2512:12 2518:7 2533:6 suggests 2424:26 2544:26 summarize 2385:18 2431:7 2481:20 summary 2380:3,8 2489:10 2492:5 2494:10, 15 2529:15 2531:4 summer 2413:21 2451:10 2502:21 2505:22 superceded 2490:25 Superintendant 2370:12 superintendent 2405:24 supper 2389:5 2524:9 supplemental 2503:22 supplied 2423:1	19 2465:26 2468:23,25 2469:4 2472:5 2475:23 2476:7 2477:1 2485:1,25 2493:15 2495:8 2508:21 2510:9 2526:8 2550:13, 18,20 supported 2422:24 2468:21 2495:18,19,24,26 supporting 2470:17 2474:8 2475:24 2490:16 2493:11 2553:1 supports 2485:21 supposed 2544:18 Supramax 2492:24 2493:1,6 surpass 2516:14 surplus 2487:13 surrounding 2481:18 2482:23 2486:7 surveyors 2467:20 surveys 2414:5 2508:17 2540:5 survival 2520:10 2530:21,26 2537:6 survive 2498:5 2506:4 Susan 2398:15	switch 2409:22 switching 2469:8 sworn 2358:24, 25,26 2377:2,11 2435:14 2452:22 2453:15,26 2454:17 system 2383:17 2439:17 2444:3,6 2446:3 systems 2522:16 2523:13 2524:2 T T-T 2371:24 table 2358:1 2375:25 2377:20 2401:15 2489:9, 11,12 2490:6 2492:4,8,14,24, 25 2493:13 2496:5 tables 2489:9,15 2490:2,13,25 2491:20 2492:2 2494:11 tagging 2508:15 takes 2476:19 taking 2421:21 2444:26 2445:6 2446:1 2472:14 2487:2 talk 2433:19 2450:13 2542:26 talked 2562:4 talking 2376:26
24 strong 2395:23,	2437:4 2475:18 2476:10 2553:9 subsequent	supplemental 2503:22	survive 2498:5 2506:4	2450:13 2542:26 talked 2562:4

Tapardjuk	teleconference	2547:4	thought 2484:7	2388:18 2389:4,9
2364:13	2379:18	territory	2503:2 2553:20	2393:11,13,18
Tara 2383:3	television	2386:12 2546:8	thousand	2394:16,18
targeted 2562:16	2372:13,18	test 2523:17	2468:11	2396:3 2401:16
o .	2385:11 2386:8,		thousands	2408:19 2411:13
Tasiuqtiit 2469:1	14,18 2387:23	Tester 2364:21	2379:19	2415:11 2418:5,
task 2518:7	2407:6,12	2398:24,25	threat 2441:21	26 2422:8
2521:5	2524:10,17	2497:11		2423:10 2426:6
taxonomic	telling 2449:8	testimony	threaten 2440:13	2433:9 2434:7,16
2559:19	2451:25 2541:17	2377:14	2442:5	2440:8 2441:25
team 2369:18	2542:15	testing 2466:23	threatened	2442:23,26
2370:7 2376:21	temperature	that'll 2418:6	2449:24	2443:4 2444:22
2396:22 2398:13	2555:26	themes 2412:24	threatening	2445:7 2447:17
2404:15 2405:7,		theoretical	2441:8	2455:6,15,17
18 2458:19	temporal 2511:24	2522:24	three-fifths	2457:11 2459:1
2460:1 2489:18		theoretically	2495:5	2461:21 2462:5,
teams 2418:21	temporary	2481:2	three-person	22 2463:2 2465:6
tech 2376:23	2530:1 2543:25	there'd 2417:10	2382:4	2470:19 2473:5
technical	ten-year		three-year	2476:20 2483:9,
2360:12,13,14,20	2484:11,22	Thibault	2379:15	11,14,18 2489:9
2364:21 2365:5	2485:9 2493:16	2390:13,19,21,22	threshold	2497:20 2500:15
2368:11,13	tend 2487:8,9	2392:2	2415:13 2439:10	2503:4,5 2504:21
2371:9,10,12,13,	2488:4	thickness 2505:3	2444:24 2520:13,	2510:11 2519:2
14,15 2372:20	Teresa 2383:7	Thien-thanh	19	2524:21,24
2375:17 2376:14	2385:7 2435:18	2405:1	threshold's	2528:16 2531:16
2382:25 2383:3,	2454:1,11	thing 2434:8	2520:24	2533:18,20,25,26 2534:23 2537:17,
4,11 2386:16	2455:12 2463:18	2449:17 2470:24		19 2539:22
2389:12 2393:10	term 2381:13,20	2510:16 2519:8	thresholds	2541:14 2542:22
2398:13 2400:5,	2505:15 2522:3	2542:18	2415:5,15,19 2508:2,6 2518:2	2544:23 2549:12
8,15,18 2401:11	2539:17 2551:22	things 2376:21	2508:2,6 2518:2 2522:7,9 2526:9	2544.23 2549.12
2402:3,7 2407:24	terminology	2389:22 2434:6,	2532:20 2544:10	timelines
2419:11 2426:1	2518:18	15 2435:11	2549:21	2393:26 2442:18
2427:16 2431:8	terms 2380:25	2437:1 2441:4		2443:26 2446:26
2432:11,15	2388:15 2394:15	2446:5,14	Thursday 2388:25 2389:13	
2436:19 2438:6	2420:19,25	2449:8,9,14,25		timely 2420:13
2440:5 2452:18	2422:7,10,14,15,	2456:24 2470:14,	tidal 2555:24	2445:15 2522:7
2455:22 2458:2,	17,21 2425:17	22 2471:1	tied 2530:26	times 2388:17
4,14,19 2459:17	2430:2 2432:23	2483:13 2488:1	tier 2416:11,14,	2391:20 2392:12
2463:12 2467:5	2441:15 2444:17	2555:9 2556:5	17 2514:22	2393:9 2422:25
2474:11 2475:24	2450:4 2474:9	2561:26	tiered 2416:9	2433:18 2446:23,
2476:2 2478:23	2491:13 2495:19	third-party	2441:11 2561:21	25 2470:19
2490:12,15	2501:18 2547:9	2514:24	Tigullaraq	2472:9 2502:16,
2492:7,19	2548:19	third-tier	2361:10 2397:2	24 2503:1
2493:10 2503:24	terrestrial	2417:10	Tim 2397:12,16	2513:15 2536:19
2552:20	2455:3 2456:1	Thomas 2404:20	time 2375:4	timing 2412:3
technology	2470:8 2543:23		2376:25 2386:19	2501:8 2535:17
2395:7			2370.23 2380:19	2537:13

Tobin 2371:14 2404:3 today 2380:14 2383:14 2390:23 2403:8,26 2404:13,24 2405:16 2407:20 2509:2 2548:15 2551:25 told 2387:11 2470:16	tradition 2393:2 traditional 2510:10 trail 2471:10 trails 2470:22 train 2543:21 transcribed 2566:6 transcript 2383:26 2384:3	transported 2557:19 trappers 2358:15,21 2364:23 2365:1, 11,23 2366:3,7, 13,17 2367:1,3,6, 8,10,16 2399:15, 18,20 2400:2,6, 14,17 2401:2,23, 25 2402:1,2,5	Trudeau 2459:1, 26 true 2434:1 2444:17 trust 2421:11,14, 16,19,22 2423:12,21 2424:2,13 2450:5,11 2477:9 trusted 2423:5	turning 2464:24 2466:12 2472:21 turns 2439:9 2547:24 TV 2386:11,14 twofold 2506:6 type 2491:1,5 2493:13 types 2386:5 2462:4 2494:15
tomorrow 2565:19,20 tonight 2388:24 tonnage 2492:15, 16 2496:9 2515:21 tonne 2469:10 2484:17 2486:4 2515:20 tonnes 2379:5,6 2495:16,18 top 2491:11 topic 2419:2 2422:15 2424:19 2489:5 2522:22 2545:19 2546:3 2563:12 topics 2376:17 total 2468:15 2516:25 2539:25 2540:8 2541:2 2546:13 2560:8,	2463:24 2566:1,5 transcripts 2375:11 transit 2474:10 2504:17 2505:2 2535:9 transiting 2416:8 2504:19 2523:18 transits 2414:12 2487:12,14 2522:12 translated 2422:26 2456:21 2495:1 translation 2378:3 2383:14 2398:19,21 2399:3,4,5,6 2404:9 2452:12, 14 2454:5,21 2456:22 transparency 2420:3,10 2421:1	2419:4,6,11,23 2420:4 2421:7,24 2424:8 2426:18 2431:2 2434:23 2437:24 2440:7, 17 2442:11 2445:18 2447:7, 9,11,16 2450:24 2452:9,21 2453:7,25 2454:7 2457:9 2464:3,17 2467:2 2470:25 2477:21 2487:6 2521:10 travel 2457:2,10 2555:10 2556:10 treasurer 2464:8 treated 2522:12 2523:16,20 treatment 2522:14,16 2523:12,26 2524:2 2556:15, 22	truth 2449:9 truthful 2450:6 TSD-02 2489:11 2492:6 TSD-17 2489:9 2492:4 TSD-2 2489:16 TSD-24 2492:8 2493:7 TSD-4 2489:13 Tucktoo 2373:12 2383:5,15 tugs 2468:19 Tulugarjuk 2372:16 2407:13 Tunngavik 2359:9 2363:7,19 2398:16 2457:24 2524:25 2525:3 2526:12 2528:12, 19 2531:8,11 2532:24 2533:1 2534:4,7,14,24	2530:10 typically 2429:8, 10,14 2457:26 2458:10 2514:13 U Udloriak 2397:1 ultimate 2434:10 2545:10 Ultimately 2476:18 unable 2388:12 2408:4 2538:14 uncertain 2501:8 uncertainties 2479:7 uncertainty 2428:15 2436:7, 21,22,24 2437:15 2438:11,18,23 2446:13,16,17 2447:1 2542:1
Tote 2379:11,12 touched 2460:21 2461:5 tracing 2378:16 track 2436:23 2517:23 Tracz 2368:17 trademark 2490:1	2432:24 2433:16 2519:22 transparent 2476:12 2477:4 Transport 2370:19 2406:1,4 2416:22 2514:26 2515:2,5,7,13 transportation 2358:23 2402:17, 21 2447:14 2462:15	trend 2487:4,11, 13,17 2488:3,5, 17 2495:26 tribunals 2385:21 trigger 2543:25 triggers 2423:25 trouble 2378:3 2383:22 trucking 2379:10 2469:9,11	2541:16 Tunraluk 2364:10 turn 2374:15 2376:12,19,20,21 2389:14 2392:23 2394:11,21 2402:9 2408:21 2435:11 2439:6 2447:4 2482:21 2536:15 2553:22	2544:5 2559:7 unclarity 2428:2 unclear 2429:2 2554:15 understand 2402:8 2412:8,9 2423:9 2433:25 2438:3 2441:22 2442:17 2443:23 2444:19 2445:3, 21 2448:11 2450:4,20

Uniugsarag **varying** 2381:7 **viable** 2439:15 walrus 2451:11 2463:12 2472:15 2363:18 2473:15 2474:21 2477:18 2480:8 vast 2561:10 **Walsh** 2369:4 2476:14 2479:23 2481:2 universally 2403:17 venue 2392:13 2481:1.16.17 vibrate 2394:22 2427:2 2393:23 **wanted** 2400:9 2484:11 2491:18 University vice 2361:8 2418:23 2428:4 **Vergara** 2365:7 2492:10 2493:17 2465:20 2363:11.25 2447:19 2452:8 verify 2425:16 2504:2 2508:22 2365:6 2396:25 2470:7,13 2471:6 unknown Veronica 2509:21 2515:19 2505:10 2506:25 2446:14 **Vice-president** 2383:16 2528:7 2531:13 2515:23 2522:21 2361:18 unmeasurable 2532:15 2543:6 version 2416:26 **warning** 2415:8 2556:1 Vicki 2397:24 2545:20 2546:20, 2504:12 2430:25 2444:11 **unmutes** 2376:23 **Vidal** 2373:17 24 2560:12.14 versus 2428:13 2446:5 2493:21 2384:1 2566:3,21 unresolved understandable 2488:8 2565:5 2507:23,24 2375:17 2389:12 **video** 2383:17 2400:18 vessel 2413:15 2508:5 2518:1,21 2394:7 unsuccessful understanding 2416:7 2483:15, 2519:6,8 2520:2, 2518:1,19 view 2386:15 2413:18 2426:25 17 2486:15,26 22,26 2521:1,4,6, 2422:23 2518:20 2437:8 2446:11 unwilling 2492:21 2493:14 11,18 2522:1,4, 2474:14 2482:19 2524:1 2388:13 2395:20 2494:15,16 22,26 2523:2 views 2395:13 2529:10 2504:7 2511:8 **update** 2358:7 2525:12,17 2514:7,12,16 understands **Vigna** 2369:7 2385:1,4 2418:23 2531:18 2532:8, 2515:19 2516:1,3 2394:24 2445:26 20 2535:1,11 **updated** 2390:10 viridis 2559:17. 2522:11 2556:2 2549:7 understood 2416:26 2422:15 23 2560:9,14 vessel's 2416:11 2444:23 2456:14 **warrant** 2445:7 2436:17 2476:1 2561:9 2562:8,17 2459:10.11 2479:2 2496:21 vessels 2409:22 **Warren** 2419:13 **visible** 2509:7 2501:15 2509:23 2553:14 2410:8 2416:13 2421:7,9 2424:8 visit 2382:12 2548:11 2468:18 2472:8, **updates** 2422:6 2426:18 2431:2,4 2449:5 undertake 9,11,12 2476:20 2434:23 updating 2548:1 vital 2530:20 2445:8 2481:19 2482:15, wash 2409:4.12 **Uggurmiut volume** 2557:5 17,21,24 2483:6, underwater 2410:7 2489:10 2458:26 2459:25 volumes 2495:19 8,9,12,26 2413:19 2492:4 2511:9 2461:11 2484:17,19,26 2556:7 underway washroom **Uvagut** 2386:14 2485:15 2486:10, voyage 2483:12, 2384:25 2422:8 2392:19 13,17,18 2487:3 16 undetectable Washrooms 2488:4,6,8,12,13, \mathbf{V} voyages 2492:26 2511:23 2392:17 14,17,22 2489:16 2493:2,7 undrinkable watch 2562:26 **valid** 2427:9 2491:12 2492:6 2466:22 2429:26 2514:19 2494:22 2495:2, water 2371:12, \mathbf{W} **Unger** 2372:2 5,25 2504:19 13,14,15 2393:20 **valued** 2412:10 2405:4,5,7 2522:13,15 2404:1 2409:5,12 van 2362:19 wait 2393:6 2410:7 2413:13 2523:14,26 UNIDENTIFIE 2397:20 2394:2 2524:2,3 2448:21 2464:26 **D** 2399:17 Vancouver waited 2435:2 2466:19,22,24,26 viability 2440:14 **unique** 2422:9 2398:25 **waiting** 2376:12 2511:9,10,22 2441:8,21 2442:5 2514:10 variation 2429:3 2414:18 2499:18 2522:12 2523:12, 2472:26 2475:8 unit 2370:9,12, 2430:16 **Wallace** 2363:1 21,24,26 2476:9 2477:14 13,17 2404:12,13 vary 2429:1 2529:12,15,20,26 2397:25 2480:19 2405:19,21,24,25 2531:2.5

2554:11,16,21 2555:10,15,18, 21,26 2556:3,4,7, 9,14,18 2557:5 2558:4,7,22,25 2563:5,8 Watt 2424:20 wave 2383:1 ways 2395:2 2410:26 2422:5 2467:25 2469:4,7 wear 2384:7 2392:11 website 2421:3 Wednesday 2379:26 2388:17, 24 week 2384:14 2385:9 2388:8,24 weekend 2385:14 weeks 2454:13 welcomes 2384:18 welcoming 2449:14 Wendy 2404:26 West 2406:17 western 2414:1 2415:16 whale 2434:15 whales 2500:2,6	2372:22 2403:3 2404:5 2406:18 2418:21 2450:25 2457:5 2462:9,17 2465:18,23 2468:3 2497:1,3, 6,15,21 2498:20 2499:24 2502:9, 11 2505:13,18 2508:25 2510:13 2511:3,6,11 2512:7,10 2513:7,10 2514:17 2517:17, 20 2521:19,22,25 2539:26 2540:14 2541:3 2546:11 Williamson- bathory 2364:2 2398:10 Wilson 2371:15, 23 2404:2,26 winter 2451:10 Winterbottom 2362:15 2397:19 wireni 2559:22 wishes 2376:22 witnesses 2377:2 wondering 2459:4 Wood 2363:3 words 2433:5 2436:26	2547:2,3 2551:11 2556:16 worked 2390:5 2473:12 2477:24 2478:6 2543:1 workers 2450:7, 8,15 working 2365:10,12,14,15 2399:8,10,11,12 2407:2,3 2415:20 2419:19,25,26 2420:5,6,10,18, 20,23 2421:12,22 2422:7,19,25 2423:6 2424:13, 15 2433:14 2439:4,22 2443:5 2444:3 2455:3,4 2456:1,15,17,26 2457:6,16,25 2458:5,10 2464:11,13 2467:25 2469:1 2477:26 2478:5, 26 2479:5,11,13 2521:9 2524:5 2532:6 2543:23 2547:4,12 2551:11 2553:2 263:12 works 2504:1 workshop 2470:25	2514:17 2517:17, 20 2521:19,22,25 worldwide 2427:2 worse 2451:7 worst-case 2555:14,19 would've 2422:11 2428:20 2429:25 2430:2 wrap 2393:12 writing 2388:3 2463:22,25,26 2549:12 written 2375:18 2379:19,21 2380:2,7 2382:21 2386:2 2388:12 2408:7 2409:3 2424:1 2425:3 2436:17 2442:25 2443:9,13 2455:8 2462:20 2463:26 2472:21 2474:12 2477:20 2478:3 2479:3 2501:6 2507:26 2525:11 2534:13 2535:7 2538:3,13 2553:9,15 2561:24 wrote 2479:4 WWF 2513:20	21,23,24 2429:24 2433:18 2438:14, 15 2451:9 2468:12 2476:25, 26 2478:4 2487:14 2505:21 2518:8 2519:6,8 2522:12 yearlings 2520:8 years 2380:12 2428:25 2430:13 2438:10 2439:23 2443:2,21 2448:23 2476:1, 16,17 2483:7 2486:7 2522:2 2529:18 2531:4 2537:7 yesterday 2399:26 yet-to-be- formed 2532:6 young 2400:26 2448:25 Youth 2365:17 2366:1,10,22 Yuan 2363:8 2398:22 Yukon 2461:13 Z Zacharias 2407:8 0
welcoming 2449:14	wireni 2559:22 wishes 2376:22	26 2479:5,11,13 2521:9 2524:5 2532:6 2543:23	2477:20 2478:3 2479:3 2501:6 2507:26 2525:11	2366:1,10,22 Yuan 2363:8
western 2414:1 2415:16	2459:4 Wood 2363:3	2551:11 2553:2 2563:12 works 2504:1	2553:9,15 2554:6,12 2561:24	
2501:13,14,17 2503:4 2504:9 what-if 2444:14	work 2386:9 2390:1 2402:8 2418:13 2421:3,	2470:25 workshops 2412:16,19,25 2413:4,8	WWF 2513:20 WWF's 2522:8 Wyoming	2407:8,9 Zachary 2524:18 zone 2414:13
whatever's 2449:6 whichever 2497:23	12,13 2426:24 2436:2,25 2438:4 2446:3 2450:6,7, 8 2460:26 2461:22,25	World 2359:3,5 2372:22 2406:18 2457:5 2497:1,3, 6 2498:20	2362:12,13,14 2397:17 Y	2523:16 2527:15 2547:22,24 2548:1 zones 2414:3
wide 2517:11 wilderness 2449:1 wildlife 2359:3,5	2461:22,23 2469:3 2473:17 2480:14 2500:17 2501:21 2502:16 2507:10 2543:23	2499:24 2502:9, 11 2505:18 2508:25 2510:13 2511:3,6 2512:7, 10 2513:7,10	year 2375:4,10 2377:4 2379:5,6 2414:4 2424:22 2428:11,13,14,	Zoom 2411:13 2425:22 2481:26 2499:18