



**NIRB File No.: 25YN012**  
Commission File No.: 150602

June 19, 2025

Philip Ferguson  
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University of Manitoba  
Winnipeg, MB  
R3T 5V6

Sent via email: [philip.ferguson@umanitoba.ca](mailto:philip.ferguson@umanitoba.ca)

**Re: Notice of Screening for University of Manitoba’s “Arctic Community Connectivity for Equity, Sustainability and Service” project proposal**

Dear Philip Ferguson:

On March 14, 2025, the Nunavut Impact Review Board (NIRB) received a referral to screen University of Manitoba’s “Arctic Community Connectivity for Equity, Sustainability and Service (ACCESS)” project proposal from the Nunavut Planning Commission (Commission), with an accompanying positive conformity determination with the Keewatin Regional Land Use Plan. On June 3, 2025, the NIRB received the complete application from the Proponent.

Pursuant to Article 12, Sections 12.4.1 and 12.4.4 of the *Agreement between the Inuit of the Nunavut Settlement Area and Her Majesty the Queen in right of Canada (Nunavut Agreement)* and s. 87 of the *Nunavut Planning and Project Assessment Act*, S.C. 2013, c. 14, s. 2 (*NuPPAA*), the NIRB has commenced screening this project proposal and has assigned it file number **25YN012** - please reference this file number in all future related correspondence.

#### PROJECT OVERVIEW

***Project Scope:***

All documents received and pertaining to this project proposal can be accessed from the NIRB’s online public registry at [www.nirb.ca/project/126192](http://www.nirb.ca/project/126192).

<b>Project:</b>	Arctic Community Connectivity for Equity, Sustainability and Service		
<b>Region:</b>	Kivalliq		
<b>Closest Community:</b>	Chesterfield Inlet	<b>Distance (approximate)</b>	2 kilometres (km)

<b>Summary of Project Description:</b>	The Proponent intends to conduct research to understand the opportunities and challenges associated with high-bandwidth internet communications for northern communities and address them with a drone airship to act as a satellite communications hub for communities.
<b>Project Proposed Timeline:</b>	June 2025 to February 2027

According to the project proposal, the scope of the project includes the following undertakings, works or activities:

- Conduct social needs assessment (personal interviews) with the community of Chesterfield Inlet to understand current community communications and connectivity, their challenges and suggestions for improvement;
- Co-develop airship technologies to provide improved communications network for people travelling between and beyond communities by:
  - Assembling and use of an approximate 20 metre diameter airship (blimp) near the community to provide high-bandwidth communications to test functionality;
  - Use of hydrogen to fuel airship;
- Use of local accommodations and facilities in Chesterfield Inlet; and
- Share results of the research with the communities.

#### ***Inclusion or Exclusion of Scoping List***

At this time, the NIRB has identified no additional works or activities in relation to the project proposal. As a result, the NIRB will proceed with screening the project based on the scope as described above. Any additional activities would require screening by the NIRB.

### REQUEST FOR COMMENTS

All documents received can be accessed from the NIRB's online Public Registry at [www.nirb.ca/project/126192](http://www.nirb.ca/project/126192) and include:

- *Commission Conformity Determination*
- *Commission Application and Questionnaire*
- *NIRB Online Application in English*
- *Project Description in English and French*
- *Non-technical Summary in English, French and Inuktitut*
- *Hamlet of Chesterfield Inlet Letter of Support*
- *Response to additional information request*

The NIRB will copy you on screening process related correspondence and upload related documents to the NIRB's online registry for public access. The NIRB may request additional information at any time during the process.

The NIRB is copying parties and municipalities potentially affected by University of Manitoba's project proposal with this letter, and we invite interested parties to comment directly to the NIRB by **July 4, 2025**.

The NIRB would like parties to provide comments regarding:

- Whether the project proposal is likely to arouse significant public concern; and if so, why;
- Whether the project proposal is likely to cause significant adverse eco-systemic or socio-economic effects; and if so, why;
- Whether the project proposal is likely to cause significant adverse impacts on wildlife habitat or Inuit harvest activities; and if so, why;
- Whether the project proposal is of a type where the potential adverse effects are highly predictable and mitigable with known technology, (and providing any recommended mitigation measures); and
- Any matter of importance to the Party related to the project proposal.

Please note that *proposed* project-specific terms and conditions, should the project proceed, have been attached for consideration and comment ([Appendix A](#)).

#### CONTACT INFORMATION

Please send your comments to the NIRB via email at [info@nirb.ca](mailto:info@nirb.ca), via fax at (867) 983-2594 or via the individual project dashboard for this assessment on the NIRB's online public registry at [www.nirb.ca/project/126192](http://www.nirb.ca/project/126192).

If you have any questions or require clarification, feel free to contact the undersigned at [apourmahabadian@nirb.ca](mailto:apourmahabadian@nirb.ca).

Sincerely,



Amir Pourmahabadian  
Senior Impact Assessment Officer  
Nunavut Impact Review Board

Attachments: Appendix A: *Proposed* Project Specific Terms and Conditions

Enclosures (4): Public Notice of Screening (English, and Inuktitut)  
Comment Forms (English, and Inuktitut)

cc: Distribution List  
Luis Manzo, Kivalliq Inuit Association  
Ashley Aupaluktuq-Burton, Kivalliq Inuit Association  
Justin Buller, Government of Nunavut  
Dianne Lapierre, Government of Nunavut  
Sean Joseph, Government of Nunavut  
Moshia Cote, Nunavut Research Institute  
Transport Canada  
Hamlet of Chesterfield Inlet

## Appendix A: Proposed Project Specific Terms and Conditions

The following is a list of project-specific terms and conditions which, should the project proceed, may be recommended to be attached to any approval.

### General

1. University of Manitoba (the Proponent) shall maintain a copy of the Project Terms and Conditions at the site of operation at all times and make it accessible to enforcement officers upon request.
2. The Proponent shall operate in accordance with all commitments stated in correspondence provided to the Nunavut Planning Commission (NPC File No.: 150602), and the NIRB (Online Application Form, June 3, 2025; additional information, June 6, 2025). This information should be accessible to enforcement officers upon request.
3. The Proponent shall operate the site in accordance with all applicable Acts, Regulations and Guidelines.
4. The Proponent shall ensure that it meets the standards and/or limits as set out in the authorizing agencies' permits or licences as required for this project.
5. The Proponent shall ensure that all personnel, staff and contractors are adequately trained prior to commencement of all project activities, and shall be made aware of all operational plans, management plans, guidelines and Proponent commitments relating to the project.

### Waste Management

6. The Proponent shall manage all hazardous and non-hazardous waste including food, domestic wastes, debris and petroleum-based chemicals (e.g., greases, gasoline, glycol-based antifreeze) in such a manner to avoid release into the environment and access to wildlife at all times until disposed of appropriately or at an approved facility.
7. The Proponent shall dispose of all combustible wastes as required by the appropriate authorizing agencies. All non-combustible wastes from the project site shall be removed to an approved facility for disposal.

### Fuel and Chemical Storage

8. The Proponent shall locate all fuel and other hazardous materials a minimum distance away from the high-water mark of any water body and environmentally sensitive areas as required by the appropriate authorizing agencies. The materials shall be stored in such a manner as to prevent their release into the environment.
9. The Proponent shall use adequate secondary containment or a surface liner (e.g., self-supporting insta-berms and fold-a-tanks) when storing barreled fuel and chemicals at all locations.
10. The Proponent shall ensure that re-fuelling of all equipment occurs a minimum distance away from the high-water mark of any water body as required by the appropriate authorizing agencies.
11. All fuel and chemical storage containers must be clearly marked with the Proponent's name for ease of identification.

12. The Proponent shall have a Spill Contingency Plan in place at all fuel storage or transfer locations and shall ensure that appropriate spill response equipment and clean-up materials (e.g., shovels, pumps, barrels, drip pans, and absorbents) are readily available.
13. The Proponent shall follow the authorizing agencies' direction for management and removal of hazardous materials and wastes (e.g., contaminated soils, sediment and waste oil).
14. The Proponent shall ensure that wildlife deterrent systems are utilized at the time of a spill incident in order to avoid wildlife (terrestrial or marine) and migratory birds from being contaminated.
15. The Proponent shall ensure that all spills of fuel or other deleterious materials of 100 litres or more must be reported immediately to the 24-hour Spill Line at (867) 920-8130.

### **Wildlife – General**

16. The Proponent shall not substantially alter or damage or destroy any wildlife habitat in conducting this operation unless otherwise authorized by the appropriate authorizing agencies.
17. The Proponent shall not chase, weary, harass or molest wildlife. This includes persistently circling, chasing, hovering over, pursuing or in any other way harass wildlife, or disturbing large groups of animals.
18. The Proponent shall not hunt or fish, unless proper Nunavut authorizations have been acquired.

### **Migratory Birds and Raptors Disturbance**

19. The Proponent shall carry out all phases of the project in a manner that protects migratory birds and avoids harming, killing or disturbing migratory birds or destroying, disturbing or taking their nests or eggs. In this regard, the Proponent shall take into account Environment and Climate Change Canada's *Avoidance Guidelines*. The Proponent's actions in applying the *Avoidance Guidelines* shall be in compliance with the *Migratory Birds Convention Act, 1994* and with the *Species at Risk Act*.
20. The Proponent shall not disturb or destroy the nests or eggs of any birds. If active nests of any birds are discovered or located (i.e., with eggs or young), the Proponent shall avoid these areas until nesting is complete and the young have naturally left the vicinity of the nest by establishing a protection buffer zone<sup>1</sup> appropriate for the species and the surrounding habitat.
21. The Proponent shall avoid the seaward site of seabird colonies and areas used by flocks of migrating waterfowl, a minimum distance away on the recommendation of the appropriate authorizing agencies.
22. The Proponent shall not pursue seabirds or waterbirds swimming on the water surface and shall avoid concentrations of these birds if encountered on the water.

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<sup>1</sup> Recommended setback distances to define buffer zones have been established by Environment and Climate Change Canada for different bird groups nesting in tundra habitat and can be found at [www.ec.gc.ca/paom-itmb](http://www.ec.gc.ca/paom-itmb).

### **Aircraft Flight Restrictions**

23. The Proponent shall not alter flight paths to approach wildlife and avoid flying directly over animals.
24. The Proponent shall plan flight paths that minimize flights over known habitat likely to have birds or concentrations of wildlife. Aircraft should avoid critical and sensitive wildlife areas at all times by choosing alternate flight corridors.
25. The Proponent shall restrict aircraft/helicopter activity related to the project to a minimum flight altitude of 610 metres (2,100 ft) above ground level except during landing, take-off or if there is a specific requirement for low-level flying, which does not disturb wildlife or migratory birds.
26. The Proponent shall avoid known concentrations of birds (e.g., bird colonies, moulting areas) by a lateral distance of 1.5 kilometre. If avoidance is not possible maintain a minimum flight altitude of 1,100 metres (3,500 feet) over these areas.
27. The Proponent shall ensure that aircraft/helicopter do not, unless for emergency, touch-down in areas where wildlife are present.
28. The Proponent shall advise all pilots of relevant flight restrictions and enforce their application over the project area, including flight paths to/from the project area.

### **Caribou and Muskoxen Disturbance**

29. The Proponent shall avoid interfering with any paths or crossings known to be frequented by caribou during periods of migration as identified by current land use plans in place and/or by Inuit Qaujimaningit.
30. The Proponent shall not locate any operation or undertake activities that could block or cause any diversion to migration of caribou or muskoxen.
31. The Proponent shall immediately cease activities likely to interfere with the migration or calving of caribou or muskoxen until such time as the caribou or muskox have passed.

### **Road and Ground Disturbance**

32. The Proponent shall not move any equipment or vehicles unless the ground surface is in a state capable of fully supporting the equipment or vehicles without rutting or gouging. Overland travel of equipment or vehicles must be suspended if rutting occurs.

### **Land Use and Restoration of Disturbed Areas**

33. The Proponent shall use existing trails where possible during project activities on the land.
34. The Proponent shall ensure that the land use area is kept clean and tidy at all times.
35. The Proponent shall remove all garbage, fuel and equipment at the end of each field season and/or upon completion of work and/or upon abandonment.
36. The Proponent shall ensure that all disturbed areas are restored to a stable or pre-disturbed state using Best Available Technology Economically Achievable (BATEA) upon completion of work and/or abandonment.

## Heritage Sites

37. The Proponent shall ensure that archaeological and paleontological sites are not purposely or inadvertently disturbed by clients or staff as a result of project activities.
38. The Proponent shall ensure that all clients and staff are aware of the Proponent's responsibilities and requirements regarding archaeological or palaeontological sites that are encountered during land-based activities. This should include briefings explaining the prohibitions regarding removal of artifacts, and defacing or writing on rocks and infrastructure.

## Other

39. The Proponent should engage with local residents regarding planned activities in the area and should solicit available Inuit Qaujimaningit and information regarding current recreational and traditional usage of the project area which may inform project activities. Posting of translated public notices and direct engagement with potentially interested groups and individuals prior to undertaking project activities is strongly encouraged.
40. The Proponent shall ensure that project activities do not interfere with Inuit wildlife harvesting or traditional land use activities.
41. The Proponent should, to the extent possible, hire local people and access local services where possible.